

*In the opinion of K&L Gates LLP, Bond Counsel, assuming compliance with certain covenants of the Port, interest on the 2022A Bonds and 2022B Bonds is excludable from gross income for federal income tax purposes under existing law, except for interest on any 2022B Bonds for any period during which such bond is held by a "substantial user" of the facilities financed or refinanced by such bonds, or a "related person" to such "substantial user," within the meaning of Section 147(a) of the Internal Revenue Code of 1986, as amended (the "Code"). Interest on the 2022A Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals. Interest on the 2022B Bonds is an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals. Interest on the 2022C Bonds is not excludable from gross income for federal income tax purposes. See "TAX MATTERS" herein.*



**\$206,200,000**  
**Intermediate Lien Revenue**  
**Refunding Bonds,**  
**Series 2022A**  
**(Non-AMT)**

**\$585,930,000**  
**Intermediate Lien Revenue**  
**and Refunding Bonds,**  
**Series 2022B**  
**(Private Activity, AMT)**

**\$70,435,000**  
**Intermediate Lien Revenue**  
**and Refunding Bonds,**  
**Series 2022C**  
**(Taxable)**

**Dated: Date of Delivery**

**Due: As shown on the inside cover page**

The Port of Seattle (the "Port") is issuing its Intermediate Lien Revenue Refunding Bonds, Series 2022A (Non-AMT) (the "2022A Bonds"), Intermediate Lien Revenue and Refunding Bonds, Series 2022B (Private Activity, AMT) (the "2022B Bonds"), and Intermediate Lien Revenue and Refunding Bonds, Series 2022C (Taxable) (the "2022C Bonds" and, together with the 2022A Bonds and 2022B Bonds, the "Series 2022 Bonds") (i) to finance or refinance capital improvements to the aviation facilities as described herein (the "2022 Projects"), (ii) to refund certain outstanding Port obligations, (iii) to make deposits to reserve accounts, (iv) to capitalize a portion of the interest on the Series 2022 Bonds, and (v) to pay costs of issuing the Series 2022 Bonds.

Interest on the Series 2022 Bonds from their date of delivery is payable on each February 1 and August 1, commencing on February 1, 2023. The Series 2022 Bonds are subject to redemption prior to their scheduled maturities, as described herein. The fiscal agent of the State of Washington, currently U.S. Bank Trust Company, National Association, is the registrar, authenticating agent and paying agent for the Series 2022 Bonds. When issued, the Series 2022 Bonds will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York as more fully described herein.

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**Maturity Dates, Principal Amounts, Interest Rates, Yields, Prices, and CUSIP Numbers on Inside Cover Page**

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The Series 2022 Bonds are payable from and are secured by a pledge of Available Intermediate Lien Revenues of the Port as defined and described herein, on a parity with the Port's outstanding Intermediate Lien Parity Bonds and any future Intermediate Lien Parity Bonds as described herein. The Series 2022 Bonds and any outstanding and future revenue bonds issued on a parity of lien with the Series 2022 Bonds are collectively referred to in this Official Statement as the "Intermediate Lien Parity Bonds." **The Series 2022 Bonds are not general obligations of the Port or the State of Washington or of any political subdivision of the State of Washington. Neither the full faith and credit of the Port nor the taxing power of the Port is pledged to the payment of the Series 2022 Bonds.**

The Series 2022 Bonds are offered when, as and if issued, subject to receipt of the approving legal opinions of K&L Gates LLP, Seattle, Washington, Bond Counsel to the Port. Pacifica Law Group LLP, Seattle, Washington, is serving as Disclosure Counsel to the Port. Certain legal matters will be passed upon for the Underwriters by their counsel, Orrick, Herrington & Sutcliffe LLP, Seattle, Washington. It is expected that delivery of the Series 2022 Bonds will be made by Fast Automated Securities Transfer through DTC in New York, New York, on or about August 11, 2022.

*This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.*

**CITIGROUP**

**BofA SECURITIES**  
**MORGAN STANLEY**

**GOLDMAN SACHS & CO. LLC**  
**ACADEMY SECURITIES, INC.**

**J.P. MORGAN**  
**BACKSTROM McCARLEY**  
**BERRY & CO., LLC**

**Port of Seattle**  
**\$206,200,000**  
**Intermediate Lien Revenue Refunding Bonds, Series 2022A (Non-AMT)**

Due (August 1)	Principal Amount	Interest Rate	Yield	Price	CUSIP** No.
2025	\$16,045,000	5.000%	1.690%	109.555	735389S41
2026	16,850,000	5.000	1.800	112.213	735389S58
2027	17,695,000	5.000	1.840	114.948	735389S66
2028	18,580,000	5.000	2.080	116.318	735389S74
2029	19,505,000	5.000	2.180	118.148	735389S82
2030	40,245,000	5.000	2.240	120.047	735389S90
2031	42,255,000	5.000	2.340	121.414	735389T24
2032	17,085,000	5.000	2.450	122.439	735389T32
2033	17,940,000	5.000	2.590*	121.060	735389T40

**\$585,930,000**  
**Intermediate Lien Revenue and Refunding Bonds, Series 2022B (Private Activity, AMT)**

Due (August 1)	Principal Amount	Interest Rate	Yield	Price	CUSIP** No.
2023	\$16,790,000	5.000%	1.810%	103.059	735389T57
2024	17,525,000	5.000	2.030	105.712	735389T65
2025	14,120,000	5.000	2.110	108.282	735389T73
2026	14,830,000	5.000	2.260	110.353	735389T81
2027	15,570,000	5.000	2.440	111.918	735389T99
2028	16,355,000	5.000	2.600	113.195	735389U22
2029	17,160,000	5.000	2.720	114.390	735389U30
2030	18,020,000	5.000	2.860	115.158	735389U48
2031	18,925,000	5.000	2.990	115.714	735389U55
2032	19,860,000	5.000	3.060	116.563	735389U63
2033	19,345,000	5.000	3.170*	115.540	735389U71
2034	20,310,000	5.000	3.270*	114.619	735389U89
2035	21,315,000	5.000	3.360*	113.798	735389U97
2036	22,400,000	5.000	3.450*	112.983	735389V21
2037	23,500,000	5.000	3.500*	112.534	735389V39
2038	24,685,000	5.000	3.570*	111.908	735389V47
2039	25,920,000	5.000	3.620*	111.464	735389V54
2040	27,220,000	5.000	3.660*	111.110	735389V62
2041	28,565,000	5.000	3.730*	110.494	735389V70
2042	30,005,000	5.000	3.760*	110.231	735389V88

\$57,645,000, 4.000% Term Bond due August 1, 2047, yield 4.140%, price 97.832, CUSIP\*\* No. 735389W20

\$58,220,000, 5.000% Term Bond due August 1, 2047, yield 3.880%\*, price 109.187, CUSIP\*\* No. 735389V96

\$57,645,000, 5.500% Term Bond due August 1, 2047, yield 3.770%\*, price 114.268, CUSIP\*\* No. 735389W38

**\$70,435,000**  
**Intermediate Lien Revenue and Refunding Bonds, Series 2022C (Taxable)**

Due (August 1)	Principal Amount	Interest Rate	Yield	Price	CUSIP** No.
2023	\$15,340,000	3.325%	3.325%	100.000	735389W46
2024	15,820,000	3.475	3.475	100.000	735389W53
2025	4,300,000	3.568	3.568	100.000	735389W61
2026	4,460,000	3.618	3.618	100.000	735389W79
2027	4,625,000	3.708	3.708	100.000	735389W87
2028	4,795,000	3.768	3.768	100.000	735389W95
2029	4,975,000	3.888	3.888	100.000	735389X29
2030	5,175,000	3.913	3.913	100.000	735389X37
2031	5,365,000	3.993	3.993	100.000	735389X45
2032	5,580,000	4.093	4.093	100.000	735389X52

\* Calculated to the par call date of August 1, 2032.

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**Port of Seattle**

**PORT COMMISSION**

<b>Name</b>	<b>Office</b>	<b>Term Expires</b>
Ryan Calkins	President	December 31, 2025
Sam Cho	Vice-President	December 31, 2023
Toshiko Hasegawa	Secretary	December 31, 2025
Fred Felleman	Commissioner	December 31, 2023
Hamdi Mohamed	Commissioner	December 31, 2025

**CERTAIN EXECUTIVE STAFF**

Stephen Metruck, Executive Director  
David Soike, Chief Operating Officer  
Dan Thomas, Chief Financial Officer  
Lance Lyttle, Managing Director, Aviation  
Stephanie Jones Stebbins, Managing Director, Maritime  
David McFadden, Managing Director, Economic Development  
Pete Ramels, General Counsel

**PORT HEADQUARTERS**

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Seattle, Washington 98111  
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Seattle, Washington

**DISCLOSURE COUNSEL**

Pacifica Law Group LLP  
Seattle, Washington

**MUNICIPAL ADVISOR**

Piper Sandler & Co.  
Seattle, Washington

**BOND REGISTRAR**

U.S. Bank Trust Company, National  
Association  
Seattle, Washington

**INDEPENDENT  
AUDITOR FOR THE PORT**

Moss Adams LLP  
Seattle, Washington

**INDEPENDENT  
CONSULTANT**

WJ Advisors LLC  
Denver, Colorado

\* This inactive textual reference to the Port’s website is not a hyperlink, and the Port’s website, by this reference, is not incorporated herein.

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No dealer, broker, sales representative or other person has been authorized by the Port to give any information or to make any representations with respect to the Series 2022 Bonds, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by the Port. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Series 2022 Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as a part of, their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

The Port has obtained the information set forth herein from Port records and from other sources that the Port believes to be reliable. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale of the Series 2022 Bonds shall, under any circumstances, create any implication that there has been no change in the affairs of the Port since the date hereof.

This Official Statement is not to be construed as a contract or agreement between the Port and purchasers or owners of any of the Series 2022 Bonds.

Neither the Port's independent auditor nor any other independent accountants have compiled, examined, or performed any additional procedures with respect to the financial information contained herein, nor have they expressed any opinion or any other form of assurance on such information or its achievability, and they assume no responsibility for, and disclaim any association with, the financial information.

The initial public offering prices or yields set forth on the inside cover page and page ii hereof may be changed from time to time by the Underwriters. The Underwriters may offer and sell the Series 2022 Bonds to certain dealers, unit investment trusts or money market funds at prices lower than or at yields higher than the public offering prices or yields stated on the inside cover page and page ii hereof.

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY OVERALLOT OR EFFECT TRANSACTIONS THAT STABILIZE OR MAINTAIN THE MARKET PRICES OF THE SERIES 2022 BONDS AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

**Certain statements contained in this Official Statement, including the appendices, reflect not historical facts but forecasts and "forward-looking statements." No assurance can be given that the future results discussed herein will be achieved, and actual results may differ materially from the forecasts described herein. In this respect, the words "estimate," "project," "anticipate," "expect," "intend," "forecast" and "believe" and similar expressions are intended to identify forward-looking statements. Additionally, the forward-looking statements contained in this Official Statement also are subject to the additional uncertainties associated with preparing estimates regarding the impact of the COVID-19 pandemic during the course of the pandemic and in the context of the evolving public health response. All projections, forecasts, assumptions and other forward-looking statements are expressly qualified in their entirety by the cautionary statements set forth in this Official Statement. All forward-looking statements inherently are subject to a variety of risks and uncertainties that could cause actual results or performance to differ materially from those that have been forecast, estimated or projected. Such risks and uncertainties include, among others, changes in regional, domestic and international political, social and economic conditions, federal, state and local funding, statutory and regulatory actions, litigation, population changes, financial conditions of tenants and/or other users of Port or Seaport Alliance facilities, technological change and various other events, conditions and circumstances, many of which are beyond the control of the Port.**

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## OFFICIAL STATEMENT

### RELATING TO

### PORT OF SEATTLE

<b>\$206,200,000</b>	<b>\$585,930,000</b>	<b>\$70,435,000</b>
<b>Intermediate Lien Revenue Refunding Bonds, Series 2022A (Non-AMT)</b>	<b>Intermediate Lien Revenue and Refunding Bonds, Series 2022B (Private Activity, AMT)</b>	<b>Intermediate Lien Revenue and Refunding Bonds, Series 2022C (Taxable)</b>

### INTRODUCTION

The purpose of this Official Statement, which includes the cover page, inside cover page, table of contents and appendices, is to provide information concerning the issuance by the Port of Seattle (the “Port”) of \$206,200,000 of its Intermediate Lien Revenue Refunding Bonds, Series 2022A (Non-AMT) (the “2022A Bonds”), \$585,930,000 of its Intermediate Lien Revenue and Refunding Bonds, Series 2022B (Private Activity, AMT) (the “2022B Bonds”), and \$70,435,000 of its Intermediate Lien Revenue and Refunding Bonds, Series 2022C (Taxable) (the “2022C Bonds” and, together with the 2022A Bonds and 2022B Bonds, the “Series 2022 Bonds”).

The fiscal agent of the State of Washington (the “State”), currently U.S. Bank Trust Company, National Association, is the registrar, authenticating agent and paying agent (the “Registrar”) for the Series 2022 Bonds.

The Port is issuing the Series 2022 Bonds pursuant to Title 53 of the Revised Code of Washington (“RCW”) and pursuant to Resolution No. 3540, as amended, adopted by the Commission on June 14, 2005 (the “Intermediate Lien Master Resolution”), and Resolution No. 3801, adopted by the Commission on April 26, 2022, as amended by Resolution No. 3804, adopted on June 28, 2022 (the “Series Resolution” and, together with the Intermediate Lien Master Resolution, the “Resolution”). Capitalized terms used but not defined in this Official Statement have the meanings set forth in the Resolution, copies of which are included in this Official Statement as Appendix G.

The Port is a municipal corporation of the State, organized on September 5, 1911. The Port owns and operates Seattle-Tacoma International Airport (the “Airport”) and various maritime, industrial and commercial properties. The Port and the Port of Tacoma formed the Northwest Seaport Alliance (the “Seaport Alliance”) in 2015 to manage jointly the two ports’ container shipping terminals and certain industrial properties. See “THE PORT OF SEATTLE” and “NORTHWEST SEAPORT ALLIANCE.”

Investors must read the entire Official Statement to obtain information essential to making an informed investment decision.

#### **Security and Sources of Payment for the Series 2022 Bonds**

The Series 2022 Bonds are payable solely from and are secured by a pledge of Available Intermediate Lien Revenues (hereinafter defined). The Series 2022 Bonds and any outstanding and future revenue bonds issued by the Port on a parity of lien with the Series 2022 Bonds are referred to collectively in the Intermediate Lien Master Resolution and in this Official Statement as the “Intermediate Lien Parity Bonds.” **The Series 2022 Bonds are not general obligations of the Port or the State or of any political subdivision of the State. Neither the full faith and credit of the Port nor the taxing power of the Port is pledged to the payment of the Series 2022 Bonds.**

As defined in the Intermediate Lien Master Resolution, “Available Intermediate Lien Revenues” means Gross Revenue of the Port (excluding Released Revenues, if any) after payment of (i) all Operating Expenses not paid from other sources; (ii) all payments, including sinking fund payments, required to be made into the debt service accounts within any redemption fund maintained for First Lien Bonds (hereinafter defined); (iii) all payments required to be made into any reserve accounts maintained for First Lien Bonds to secure payment of any First Lien Bonds; and (iv) all payments required to be made into any other revenue bond redemption fund and debt service

accounts or reserve accounts that may be created in the future to pay and secure the payment of the principal of and premium, if any, and interest on any revenue bonds or other revenue obligations of the Port having liens on “Net Revenues,” as such term is further defined in the Intermediate Lien Master Resolution, and the money in the Revenue Fund junior and inferior to the lien of the First Lien Bonds but prior to the lien of the Intermediate Lien Parity Bonds. See “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS” and the definitions in Appendix G.

The term “Gross Revenue” means all income and revenue derived by the Port from time to time from any source whatsoever except and excluding: (i) the proceeds of any borrowing by the Port and the earnings thereon (other than the earnings on proceeds deposited in the Common Reserve Fund or any other reserve funds), (ii) income and revenue which may not legally be pledged for revenue bond debt service (including the Tax Levy as defined and described in Appendix D), (iii) passenger facility charges, head taxes, federal grants or substitutes therefor allocated to capital projects, (iv) payments made to the Port under Credit Facilities issued to pay or secure the payment of a particular series of First Lien Bonds, (v) insurance or condemnation proceeds other than business interruption insurance, (vi) income and revenue of the Port separately pledged and used by it to pay and secure the payment of the principal of and interest on any issue or series of Special Revenue Bonds of the Port issued to acquire, construct, equip, install or improve part or all of the particular facilities from which such income and revenue are derived, provided that the withdrawal from Gross Revenue of any income or revenue derived or to be derived by the Port from any income-producing facility that was contributing to Gross Revenue prior to the issuance of any Special Revenue Bonds is not permitted, and (vii) income from investments irrevocably pledged to the payment of bonds issued or to be refunded under any refunding bond plan of the Port.

“First Lien Bonds” are defined in the Intermediate Lien Master Resolution as revenue bonds of the Port that have been or that in the future may be issued by the Port as “Parity Bonds” under Resolution No. 3059, as amended, adopted by the Commission on February 2, 1990, as amended and restated by Resolution No. 3577, adopted by the Commission on February 27, 2007, and as amended, supplemented and restated from time to time (the “First Lien Master Resolution”). The First Lien Bonds and any revenue bonds or revenue obligations with a lien on Net Revenues that is junior and inferior to the lien of the First Lien Bonds but prior to the lien of the Intermediate Lien Parity Bonds are referred to collectively in the Intermediate Lien Master Resolution and in this Official Statement as “Permitted Prior Lien Bonds.” The Intermediate Lien Master Resolution does not limit the Port’s ability to issue Permitted Prior Lien Bonds. As of the date of this Official Statement, the only Permitted Prior Lien Bonds outstanding are First Lien Bonds. See “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS” and “OUTSTANDING PORT INDEBTEDNESS.”

The Intermediate Lien Master Resolution includes a number of covenants by the Port for the benefit of the owners and holders of each of the Intermediate Lien Parity Bonds and conditions that must be satisfied before the Port may issue additional Intermediate Lien Parity Bonds, including the Series 2022 Bonds. See “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS.”

### **Subordinate Obligations**

The Intermediate Lien Master Resolution permits the Port to issue revenue obligations having a lien on Available Intermediate Lien Revenues subordinate to the lien thereon of the Intermediate Lien Parity Bonds. The Port has issued Subordinate Lien Parity Bonds, including Subordinate Lien Commercial Paper Notes that are authorized to be issued from time to time. See “OUTSTANDING PORT INDEBTEDNESS—Subordinate Lien Parity Bonds.”

### **Continuing Disclosure**

The Port has covenanted for the benefit of the holders and beneficial owners of the Series 2022 Bonds to provide certain financial information and operating data and to give notices of certain events to assist the Underwriters in complying with the Securities and Exchange Commission Rule 15c2-12(b)(5). See “CONTINUING DISCLOSURE” and Appendix H.

## Letter Reports of the Independent Consultant; Audited Financial Statements

In connection with the Port's issuance of the Series 2022 Bonds, WJ Advisors LLC, as independent consultant to the Port (the "Independent Consultant"), prepared its Letter Report of the Independent Consultant (the "2022 Letter Report"). The 2022 Letter Report presents the results and key findings of the Independent Consultant's review of the Port's financial forecasts for 2022 through 2027 (the "Forecast Period") presented in the 2022 Letter Report, and includes comparisons to the Port's assumptions and projections in the Airport Consultant's letter report dated June 3, 2021 (the "2021 Letter Report" and, together with the 2022 Letter Report, the "Letter Reports") associated with the Port's issuance of its First Lien Bonds and Intermediate Lien Parity Bonds issued in 2021 (the "Series 2021 Bonds"). See Tables 2 and 3. This Official Statement includes both Letter Reports with the consent of the Independent Consultant, and in reliance upon the Independent Consultant's expertise in preparing such reports. **The Letter Reports should be read together and in their entirety for an understanding of the forecasts and underlying assumptions therein.**

The Port's financial forecasts presented in the 2022 Letter Report rely on key assumptions and projections previously described in the 2021 Letter Report, except as to certain significant updates. Financial forecasts in the 2022 Letter Report incorporate actual 2021 operating revenues and expenses (as opposed to projected results) and reflect the issuance of the Series 2021 Bonds (which included both revenue and refunding bonds). The forecasts also reflect changes to the total projected amount of Airport capital improvement plan expenditures and funding sources, and rely upon an updated Port forecast of financial results for the Forecast Period. In addition, at the time of the 2021 Letter Report, widespread vaccination efforts against COVID-19 had just begun, but the pace of vaccine adoption in the United States and worldwide as well as its positive effect on the recovery in passenger travel, reductions in border restrictions, and other travel restrictions, was unclear. Accordingly, the 2021 Letter Report did not include assumptions or projections regarding economic or travel activity at the Airport, and instead posed two hypothetical, five-year rates of enplaned passenger recovery for 2021 through 2026, each with the assumption that the number of enplaned passengers in 2019 would be reached in 2025. Since the 2021 Letter Report's release, the Airport has experienced an increase in its number of enplaned passengers resulting from, among other factors, increased vaccination rates, reductions in border closures and travel restrictions, and an increased number of scheduled domestic flights. Given this evolving data, and based on assumptions described in the 2022 Letter Report, the Port developed a projection of the number of enplaned passengers at the Airport for the Forecast Period (the "2022 Enplaned Passenger Forecast"). The 2022 Enplaned Passenger Forecast, upon which the financial forecasts presented in the 2022 Letter Report rely, projects that the Airport's number of enplaned passengers will reach and exceed the number of 2019 enplaned passengers by approximately one percent in 2024.

The forecasts presented in the 2022 Letter Report assume that the Port will implement the \$5.5 billion Port capital improvement program, and include the \$4.6 billion of projects that are identified in the Airport capital improvement plan, which include certain significant projects the Port expects to complete after the Forecast Period. No material change in the rate-making methodology pursuant to the Airline Agreement was assumed by the Port in developing the financial forecasts presented in the 2022 Letter Report. See "THE AIRPORT—The Airline Agreements." The financial projections in the 2022 Letter Report do not take account of debt service savings that may result from refundings during the Forecast Period, including the Port's proposed refunding of the Refunded Bonds.

The financial forecasts presented in the 2022 Letter Report reflect the Port's expected course of action during the Forecast Period and, in the Port's judgment, present fairly the Port's expected financial results. In the opinion of the Independent Consultant, as set forth more specifically in the report, the underlying assumptions provide a reasonable basis for the forecasts.

The Independent Consultant assisted the Port in identifying key factors affecting the projection of Port financial metrics for the Forecast Period and in formulating assumptions about the factors. **The results, key findings and assumptions of the Independent Consultant's analyses are summarized in the Letter Reports, which are a part of this Official Statement and should be read in their entirety.** See the Reports of the Independent Consultant in Appendix C.

The Port's audited financial statements for the years ended December 31, 2021, 2020 and 2019, and for the Port's Enterprise Fund and the Warehousemen's Pension Trust Fund as of December 31, 2021 and 2020, are included in this Official Statement as Appendix A. The audited financial statements of the Seaport Alliance for the year ended

December 31, 2021, are included in this Official Statement as Appendix B. See “INDEPENDENT AUDITOR” and Appendices A and B. None of the Port’s independent auditor, the Seaport Alliance’s independent auditor, or any other independent accountants has compiled, examined, or performed any procedures with respect to the prospective financial information contained herein, nor have they expressed any opinion or any other form of assurance on such information or its achievability, and they assume no responsibility for, and disclaim any association with, the prospective financial information.

### **Investment Considerations**

The Series 2022 Bonds may not be suitable for all investors. Prospective purchasers of the Series 2022 Bonds should carefully consider the information set forth in this Official Statement and confer with their own tax and financial advisors before deciding whether to purchase the Series 2022 Bonds.

The Port’s businesses are subject to a number of risk factors, specifically including those related to the COVID-19 pandemic, that may adversely affect Available Intermediate Lien Revenues. This Official Statement describes the Port’s businesses and business environments, including certain risks, but it is impossible for the Port to specify or anticipate all risks associated with its operations. See “COVID-19 PANDEMIC” and “CERTAIN INVESTMENT CONSIDERATIONS.” Investors must read the entire Official Statement to obtain information essential to making an informed investment decision.

### **Miscellaneous**

This Official Statement includes brief descriptions of the Series 2022 Bonds, the Resolution, and certain statutes and agreements. Such descriptions do not purport to be comprehensive or definitive. All references herein to such instruments, documents and statutes and to any other documents, statutes, agreements or other instruments described herein are qualified in their entirety by reference to each such document, statute or other instrument.

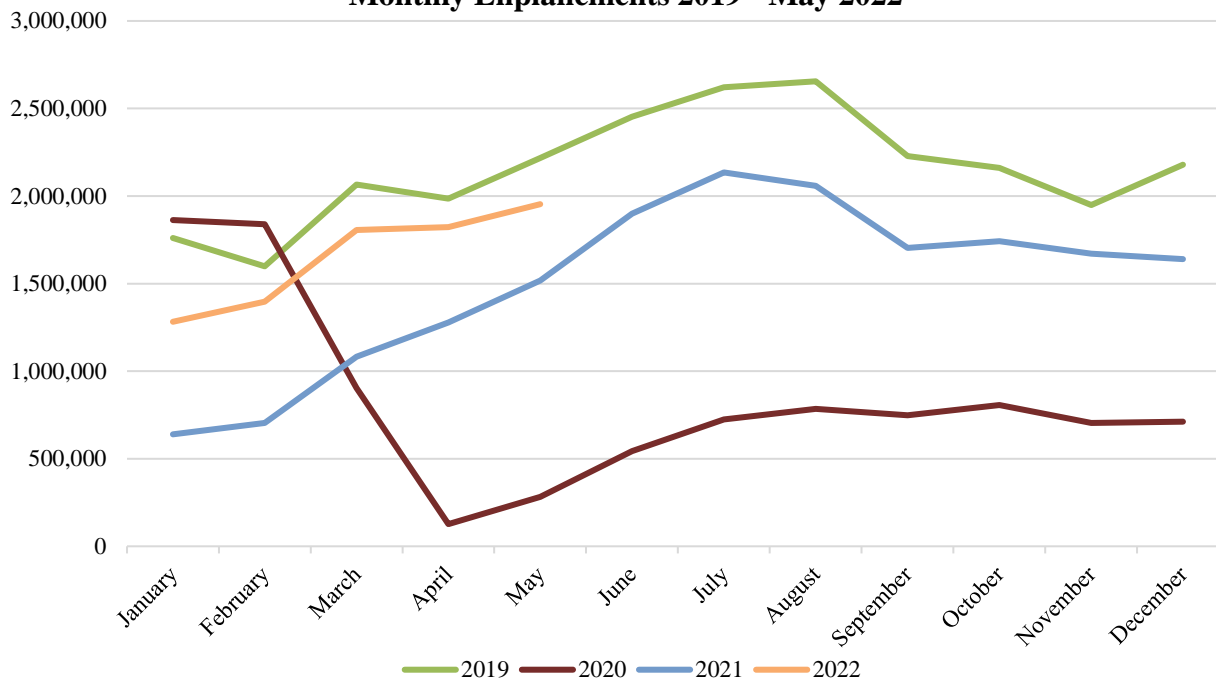
## **COVID-19 PANDEMIC**

The COVID-19 public health emergency has significantly impacted the international and domestic travel industry and the global economy more broadly. Beginning in early 2020, national, state, and local governments adopted restrictions and guidelines to limit the spread of COVID-19, including stay-at-home orders, mask mandates, vaccination requirements, and travel prohibitions and limitations. The effects of COVID-19 and the restrictions imposed to contain the disease caused airports worldwide, including the Airport, to experience substantial decreases in passenger air travel. During 2020, the first full year of the COVID-19 pandemic, the Airport served approximately 10 million enplaned passengers—a 61 percent decrease from the 26 million enplaned passengers served in 2019. The pandemic also affected the Port’s non-Airport businesses with the cancellation of all cruise ship vessel calls in 2020 due to an order of the Center for Disease Control (“CDC”). In addition, the Seaport Alliance has experienced disruptions and fluctuations in container volumes, which may be due in part to pandemic-related problems such as supply chain issues.

In early 2021, the Food and Drug Administration (“FDA”) authorized for emergency use the first COVID-19 vaccines. As of May 2022, approximately 70.7 percent of Americans and 74.4 percent of State residents age five and up are considered fully vaccinated by the CDC for COVID-19. As vaccination rates have increased and infection rates have decreased, governments have implemented phased reopening plans in which they have reduced or eliminated restrictions previously imposed on public activities and travel. In March 2022, the State rescinded its remaining orders relating to masking and public events. Governmental authorities throughout the world continue to adjust and revise travel restrictions in response to COVID-19 developments, including the emergence of new variants of the disease.

Demand for international and domestic travel has recovered, in part, from the pandemic’s effects. In 2021, the Airport served approximately 18.1 million enplaned passengers, representing a 79.9 percent increase from 2020, and 30.1 percent decrease from 2019. From January to May 2022, the Airport served 8.2 million enplaned passengers, a 58.2 percent increase from the same period in 2021, and 11 percent decrease from the same period in 2019. The following graphic shows the monthly enplanement trend during this period.

### Port of Seattle Monthly Enplanements 2019 - May 2022



Source: Port of Seattle

As noted by the Independent Consultant, during the COVID-19 pandemic, the relative number of connecting passengers at the Airport (as opposed to origin and destination passengers) increased due in part to Alaska Airlines consolidating their flight operations and increasing passenger connecting activity at the Airport. As noted by the Independent Consultant, recovery in the number of domestic enplaned passengers at the Airport has been consistent with national recovery trends, but recovery in the total number of enplaned passengers (domestic and international) at the Airport has been slower than national recovery trends as a result of the share of international passengers typically accommodated at the Airport. Restrictions imposed by governments around the world, including, but not limited to, mandatory quarantine periods, proof of a negative COVID-19 test, or bans on non-essential travel have more severely curtailed international travel than domestic travel, the Independent Consultant notes.

Cruises also resumed in July 2021, and the Port had a total of 82 cruise ship vessel calls for the year—39 percent of the vessel calls in 2019. As of May 18, 2022, the Port has 295 cruise ship calls included in the draft 2022 cruise schedule, which is 140 percent of the 211 cruise calls in 2019. For further information regarding the COVID-19 pandemic’s impacts on Port finances and operations, including information pertaining to federal economic relief, see “INTRODUCTION—Letter Reports of the Independent Consultant; Audited Financial Statements,” “THE AIRPORT,” “NORTHWEST SEAPORT ALLIANCE—Containerized Cargo,” “OTHER PORT BUSINESSES,” “PORT FINANCIAL MATTERS,” and “CERTAIN INVESTMENT CONSIDERATIONS.”

The Port cannot predict the ultimate impact of COVID-19 on Port operations and finances. The COVID-19 outbreak is ongoing, and the duration and extent of its effects will turn on factors about which there can be no certainty, including, among other things, the emergence and virulence of new variants of the disease, the continued efficacy of vaccines (including against such variants), public acceptance of medical therapeutics and vaccinations, actions that governmental authorities may take to contain or mitigate outbreaks, including new travel restrictions, and ongoing disruptions to global supply chains. Prospective investors should assume that the restrictions and limitations instituted related to COVID-19 may continue, that the current upheaval to the national and global economies and financial markets may continue and/or be exacerbated, at least over the near term, and that the recovery may be prolonged.

## SOURCES AND USES OF SERIES 2022 BOND PROCEEDS

### Use of Proceeds

*2022A Bonds.* The Port is issuing the 2022A Bonds (i) to refund certain outstanding Port obligations, and (ii) to pay costs of issuing the 2022A Bonds.

*2022B Bonds.* The Port is issuing the 2022B Bonds (i) to finance or refinance capital improvements to the aviation facilities described under the heading, “CAPITAL PLAN FUNDING,” including reimbursing the Port for costs of the 2022 Projects, (ii) to capitalize a portion of the interest on the 2022B Bonds, (iii) to refund certain outstanding Port obligations, (iv) to make a deposit to the Intermediate Lien Reserve Account, and (v) to pay costs of issuing the 2022B Bonds.

*2022C Bonds.* The Port is issuing the 2022C Bonds (i) to finance or refinance capital improvements to the aviation facilities described under the heading, “CAPITAL PLAN FUNDING,” including reimbursing the Port for costs of the 2022 Projects, (ii) to capitalize a portion of the interest on the 2022C Bonds, (iii) to refund certain outstanding Port obligations, (iv) to make a deposit to the Intermediate Lien Reserve Account, and (v) to pay costs of issuing the 2022C Bonds.

### Plan of Refunding

A portion of the proceeds of the 2022A Bonds will be used to refund on a tax-exempt basis a portion of the Port’s outstanding Intermediate Lien Revenue Refunding Bonds, Series 2012A (Non-AMT) (the “2012A Refunded Bonds”); a portion of the proceeds of the 2022B Bonds will be used to refund on a tax-exempt basis the Port’s outstanding Intermediate Lien Revenue Refunding Bonds, Series 2012B (AMT) (the “2012B Refunded Bonds,” and, together with the 2012A Refunded Bonds, the “Refunded Bonds”); and a portion of the proceeds of the 2022C Bonds will be used to refund on a taxable basis a portion of the 2012A Refunded Bonds.

Information on the Refunded Bonds is provided in Table 1.

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**TABLE 1**  
**REFUNDED BONDS**

**2012A Refunded Bonds<sup>(1)</sup>**

<b>Maturity (August 1)</b>	<b>Amount</b>	<b>Rate</b>	<b>Redemption Date<sup>(2)</sup></b>	<b>Redemption Price</b>	<b>CUSIP No.</b>
2023*	\$ 2,550,000	3.00%	August 11, 2022	100%	735389RC4
2023*	12,635,000	5.00	August 11, 2022	100	735389RV2
2024	15,895,000	5.00	August 11, 2022	100	735389RD2
2025	19,395,000	5.00	August 11, 2022	100	735389RE0
2026	20,365,000	5.00	August 11, 2022	100	735389RF7
2027	21,385,000	5.00	August 11, 2022	100	735389RG5
2028	22,455,000	5.00	August 11, 2022	100	735389RH3
2029	23,575,000	5.00	August 11, 2022	100	735389RJ9
2030	44,520,000	5.00	August 11, 2022	100	735389RK6
2031	46,745,000	5.00	August 11, 2022	100	735389RL4
2032	21,795,000	5.00	August 11, 2022	100	735389RM2
2033	22,885,000	5.00	August 11, 2022	100	735389RN0

\* Bifurcated maturity

**2012B Refunded Bonds<sup>(3)</sup>**

<b>Maturity (August 1)</b>	<b>Amount</b>	<b>Rate</b>	<b>Redemption Date<sup>(2)</sup></b>	<b>Redemption Price</b>	<b>CUSIP No.</b>
2023	\$ 17,465,000	5.00%	August 11, 2022	100%	735389SH2
2024	18,280,000	5.00	August 11, 2022	100	735389SJ8

<sup>(1)</sup> Intermediate Lien Revenue Refunding Bonds. The Port will refund a portion of the 2012A Refunded Bonds with proceeds of the 2022A Bonds and a portion of the 2012A Refunded Bonds with proceeds of the 2022C Bonds.

<sup>(2)</sup> Expected redemption date (subject to conditions in the call notice).

<sup>(3)</sup> Intermediate Lien Revenue Refunding Bonds. The Port will refund the 2012B Refunded Bonds with a portion of the proceeds of the 2022B Bonds.

The Port will deposit a portion of the proceeds of the 2022A Bonds, the 2022B Bonds, and the 2022C Bonds on their delivery dates, together with cash to contribute from accounts held in connection with the Refunded Bonds, in the custody of U.S. Bank Trust Company, National Association, as escrow agent (the “Escrow Agent”). Such proceeds and cash, if any, deposited with the Escrow Agent will either be held uninvested or used to purchase certain direct non-callable Government Obligations, and will be escrowed to the applicable redemption date for the Refunded Bonds at which time such Refunded Bonds will be redeemed at a price of par plus accrued interest to the date of redemption.

The amounts deposited with the Escrow Agent, including any Government Obligations, interest earned thereon, and necessary cash balance, will irrevocably be pledged to and held in trust for the benefit of the owners of the Refunded Bonds by the Escrow Agent, pursuant to an escrow deposit agreement to be executed by the Port and the Escrow Agent.

## Sources and Uses of Funds

The Port expects to apply the proceeds of the Series 2022 Bonds as follows:

<u>Sources</u>	<u>2022A Bonds</u>	<u>2022B Bonds</u>	<u>2022C Bonds</u>	<u>Total</u>
Principal Amounts	\$ 206,200,000	\$ 585,930,000	\$ 70,435,000	\$ 862,565,000
Port Contribution <sup>(1)</sup>	337,667	49,646	41,750	429,063
Net Premium	37,535,959	61,793,456	--	99,329,415
Total Sources	<u>\$ 244,073,626</u>	<u>\$ 647,773,102</u>	<u>\$ 70,476,750</u>	<u>\$ 962,323,478</u>
<u>Uses</u>				
Refunding Deposit	\$ 243,457,667	\$ 35,794,646	\$ 31,121,750	\$ 310,374,063
Project Account Deposit <sup>(2)</sup>	--	521,446,203	33,867,017	555,313,219
Capitalized Interest	--	64,830,849	3,596,465	68,427,314
Intermediate Lien Reserve Account Deposit	--	23,893,295	1,701,203	25,594,498
Costs of Issuance <sup>(3)</sup>	615,959	1,808,109	190,315	2,614,384
Total Uses	<u>\$ 244,073,626</u>	<u>\$ 647,773,102</u>	<u>\$ 70,476,750</u>	<u>\$ 962,323,478</u>

Note: Totals may not foot due to rounding.

(1) Includes accrued interest on the Refunded Bonds.

(2) Includes amounts applied to reimburse prior expenditures.

(3) Represents costs of issuing the Series 2022 Bonds, including Underwriters' discount, legal fees, rating agency fees, Independent Consultant fees, and fees of the Escrow Agent and Municipal Advisor, as well as additional proceeds and/or rounding amounts.

## DESCRIPTION OF THE SERIES 2022 BONDS

### General

*Series 2022 Bonds.* The Series 2022 Bonds are to mature, subject to prior redemption, in the amounts and on the dates set forth on the inside cover page and page ii of this Official Statement. Interest is to be calculated on the basis of a 360-day year consisting of twelve 30-day months.

*2022A Bonds.* The 2022A Bonds are to be dated as of and are to bear interest from their date of delivery. Interest on the 2022A Bonds is to be payable on February 1, 2023, and semiannually on each August 1 and February 1 thereafter, at the rates set forth on the inside cover page of this Official Statement.

*2022B Bonds.* The 2022B Bonds are to be dated as of and are to bear interest from their date of delivery. Interest on the 2022B Bonds is to be payable on February 1, 2023, and semiannually on each August 1 and February 1 thereafter, at the rates set forth on the inside cover page of this Official Statement.

*2022C Bonds.* The 2022C Bonds are to be dated as of and are to bear interest from their date of delivery. Interest on the 2022C Bonds is to be payable on February 1, 2023, and semiannually on each August 1 and February 1 thereafter, at the rates set forth on page ii of this Official Statement.

*Book-Entry Only Form.* The Series 2022 Bonds are being issued in fully registered form in denominations of \$5,000 and integral multiples thereof within a series and maturity and interest rate and when issued will be registered in the name of Cede & Co. (or such other name as may be requested by an authorized representative of DTC), as registered owner and nominee of The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the Series 2022 Bonds. Individual purchases may be made only in book-entry form. Purchasers will not receive certificates representing their interest in the Series 2022 Bonds purchased. So long as Cede & Co. is the registered owner of the Series 2022 Bonds, as nominee of DTC, references herein to "Owners," "Bondholders" or "Registered Owners" mean Cede & Co. (or such other nominee) and not the Beneficial Owners of the Series 2022

Bonds. In this Official Statement, the term “Beneficial Owner” means the person for whom its DTC Participant acquires an interest in the Series 2022 Bonds.

So long as Cede & Co. is the registered owner of the Series 2022 Bonds, the principal of and interest on the Series 2022 Bonds are payable by wire transfer to Cede & Co., as nominee for DTC which, in turn, is to remit such amounts to the Direct Participants for subsequent disbursement to the Beneficial Owners. See Appendix F.

### **Optional Redemption**

*2022A Bonds.* The 2022A Bonds maturing on August 1, 2033, are subject to redemption at the option of the Port on or after August 1, 2032, as a whole or in part on any date, with the maturities and interest rates to be selected by the Port, at a redemption price equal to 100 percent of the principal amount thereof, plus interest accrued to the date fixed for redemption.

*2022B Bonds.* The 2022B Bonds maturing on or after August 1, 2033, are subject to redemption at the option of the Port on or after August 1, 2032, as a whole or in part on any date, with the maturities and interest rates to be selected by the Port, at a redemption price equal to 100 percent of the principal amount thereof, plus interest accrued to the date fixed for redemption.

*2022C Bonds.* The 2022C Bonds are subject to redemption at the option of the Port as a whole or in part on any date prior to August 1, 2032, with the maturities and interest rates to be selected by the Port, at a redemption price described below (the “Make-Whole Redemption Price”).

Make-Whole Optional Redemption. The 2022C Bonds are subject to optional redemption prior to their respective stated maturity dates, at the option of the Port, in whole or in part, in such order of maturity as may be designated by the Port and on a pro rata pass-through distribution of principal basis within any maturity, on any date prior to August 1, 2032 at a redemption price (the “Make-Whole Redemption Price”) equal to the greater of:

(1) the issue price of 100% of the principal amount of the 2022C Bonds to be redeemed; or

(2) the sum of the present value of the remaining scheduled payments of principal and interest to the maturity date of the 2022C Bonds to be redeemed, not including any portion of those payments of interest accrued and unpaid as of the date on which the 2022C Bonds are to be redeemed, discounted to the date on which the 2022C Bonds are to be redeemed on a semi-annual basis, assuming a 360-day year consisting of twelve 30-day months, at the Treasury Rate, plus 20 basis points for the 2022C Bonds;

plus, in each case, accrued interest on the 2022C Bonds to be redeemed to the redemption date.

“Treasury Rate” means, with respect to any redemption date for a particular 2022C Bond, the yield to maturity as of such redemption date of United States Treasury securities with a constant maturity (as compiled and published in the most recent Federal Reserve Statistical Release H.15 (519) that has become publicly available on a date selected by the Port that is at least three Business Days prior to the redemption date (excluding inflation indexed securities) (or, if such Statistical Release is no longer published, any publicly available source of similar market data)) most nearly equal to the period from the redemption date to the maturity date of the 2022C Bond to be redeemed; provided, however, that if the period from the redemption date to such maturity date is less than one year, the weekly average yield on actually traded United States Treasury securities adjusted to a constant maturity of one year will be used.

“Business Day” means any day, other than a Saturday or Sunday, and other than a day on which the Registrar is required, or authorized or not prohibited, by law (including without limitation, executive orders) to close and is closed. See “—Partial Redemption; Selection of Series 2022 Bonds.”

### **Mandatory Sinking Fund Redemption**

The 2022B Bonds maturing on August 1, 2047 (4.000% coupon) are Term Bonds, and are subject to mandatory sinking fund redemption at a price of 100 percent of the principal amount thereof plus accrued interest to the date fixed for redemption on August 1 in the years and amounts as follows:

<b>2047 Maturity, 4.000% Coupon, CUSIP No. 735389W20</b>	
<b>Year</b>	<b>Mandatory</b>
<b>August 1</b>	<b>Sinking Fund Redemption</b>
2043	\$10,440,000
2044	10,960,000
2045	11,500,000
2046	12,070,000
2047*	12,675,000

\* Maturity.

The 2022B Bonds maturing on August 1, 2047 (5.000% coupon) are Term Bonds, and are subject to mandatory sinking fund redemption at a price of 100 percent of the principal amount thereof plus accrued interest to the date fixed for redemption on August 1 in the years and amounts as follows:

<b>2047 Maturity, 5.000% Coupon, CUSIP No. 735389V96</b>	
<b>Year</b>	<b>Mandatory</b>
<b>August 1</b>	<b>Sinking Fund Redemption</b>
2043	\$10,630,000
2044	11,110,000
2045	11,625,000
2046	12,165,000
2047*	12,690,000

\* Maturity.

The 2022B Bonds maturing on August 1, 2047 (5.500% coupon) are Term Bonds, and are subject to mandatory sinking fund redemption at a price of 100 percent of the principal amount thereof plus accrued interest to the date fixed for redemption on August 1 in the years and amounts as follows:

<b>2047 Maturity, 5.500% Coupon, CUSIP No. 735389W38</b>	
<b>Year</b>	<b>Mandatory</b>
<b>August 1</b>	<b>Sinking Fund Redemption</b>
2043	\$10,440,000
2044	10,960,000
2045	11,500,000
2046	12,070,000
2047*	12,675,000

\* Maturity.

If the Port redeems a portion of the 2022B Bonds Term Bonds under the optional redemption provisions described above or purchases for cancellation or defeases a portion of the 2022B Bonds Term Bonds, the 2022B Bonds Term Bonds so redeemed, purchased for cancellation, or defeased (irrespective of their actual redemption or purchase prices) will be credited at the principal amount thereof against one or more scheduled mandatory redemption amounts for the 2022B Bonds Term Bonds as directed by the Port.

### **Partial Redemption; Selection of Series 2022 Bonds**

The Resolution provides that, for so long as the Series 2022 Bonds are held in book-entry form with DTC, the selection for redemption of such Series 2022 Bonds within a series and maturity and interest rate shall be made in accordance with the operational arrangements then in effect at DTC (or at a substitute depository, if applicable). See Appendix F. The selection of 2022C Bonds within a maturity to be redeemed shall be made on a pro rata pass-through distribution of principal basis. If the Series 2022 Bonds to be redeemed are no longer held in book-entry-only form, the selection of Series 2022 Bonds (other than 2022C Bonds) within a series and maturity to be redeemed shall be made by lot (or in such other random manner determined by the Registrar) as set forth in the Resolution, and the selection of 2022C Bonds within a maturity to be redeemed shall be made on a pro rata pass-through distribution of principal basis.

### **Notice of Redemption; Effect of Redemption**

The Resolution also provides that written notice of any redemption of Series 2022 Bonds prior to maturity shall be given by the Registrar (which shall be DTC so long as such Bonds are held in book-entry form with DTC) on behalf of the Port by first class mail, postage prepaid, not less than 20 days nor more than 60 days before the date fixed for redemption to the Registered Owners of Series 2022 Bonds that are to be redeemed at their last addresses shown on the Bond Register. The Resolution provides that the requirement to give notice of redemption shall be deemed complied with when notice is mailed to the Registered Owners at their last addresses shown on the Bond Register, whether or not such notice is actually received by the Registered Owners. The Resolution also provides that, so long as the Series 2022 Bonds are in book-entry form with DTC, notice of redemption shall be given to Beneficial Owners of Series 2022 Bonds to be redeemed in accordance with the operational arrangements then in effect at DTC (or its successor or alternate depository) and that neither the Port nor the Registrar shall be obligated or responsible to confirm that any notice of redemption is, in fact, provided to Beneficial Owners.

Pursuant to the Resolution, unless the Port has rescinded a notice of optional redemption (or unless the Port provided a conditional notice of optional redemption and the conditions for the optional redemption set forth therein are not satisfied), the Series 2022 Bonds to be redeemed shall become due and payable on the date fixed for redemption, and the Port shall transfer to the Registrar amounts that, in addition to other money, if any, held by the Registrar for such purpose, will be sufficient to redeem, on the date fixed for redemption, all of the Series 2022 Bonds to be redeemed. If and to the extent that funds have been provided to the Registrar for the redemption of Series 2022 Bonds, then from and after the date fixed for redemption for such Series 2022 Bond or portion thereof, interest on each such Series 2022 Bond shall cease to accrue and such Series 2022 Bond or portion thereof shall cease to be Outstanding.

### **Conditional Optional Redemption; Rescission**

The Resolution permits, in the case of optional redemption, notices of optional redemption to be conditional or to be rescinded at the option of the Port. If conditional, the notice is to state that the notice of redemption is conditional and the conditions that must be met to permit redemption. The Resolution provides that the notice is to state further that (unless the conditions, if any, to redemption have not been satisfied or unless the notice of redemption shall have been rescinded) such Series 2022 Bonds will become due and payable and interest shall cease to accrue from the date fixed for redemption if and to the extent in each case funds have been provided to the Registrar for the redemption of such Series 2022 Bonds on the date fixed for redemption the redemption price will become due and payable upon each Series 2022 Bond or portion called for redemption, and that (unless the conditions, if any, to redemption have not been satisfied or unless the notice of redemption shall have been rescinded) interest shall cease to accrue from the date fixed for redemption if and to the extent that funds have been provided to the Registrar for the redemption of such Series 2022 Bonds.

### **Purchase of Series 2022 Bonds for Retirement**

In the Resolution, the Port has reserved the right to use at any time any surplus Gross Revenue available after providing for the payments required by paragraph *First* through *Eleventh* described under the heading “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS—Flow of Funds” to purchase

for retirement any of the Series 2022 Bonds offered to the Port at any price deemed reasonable to the Designated Port Representative.

### **Defeasance**

The Resolution provides that in the event money and/or non-callable Government Obligations that are direct obligations of the United States or obligations unconditionally guaranteed by the United States maturing or having guaranteed redemption prices at the option of the owner at such time or times and bearing interest to be earned thereon in amounts (together with such money, if any) sufficient to redeem and retire part or all of the Series 2022 Bonds in accordance with their terms are hereafter irrevocably delivered to the Registrar for payment of such Series 2022 Bonds or set aside in a special account and pledged to effect such redemption or retirement, and if the Series 2022 Bonds (or portion thereof) are to be redeemed prior to maturity, irrevocable notice, or irrevocable instructions to give notice of such redemption, has been delivered to the Registrar, then no further payments need be made to the Intermediate Lien Bond Fund (as hereinafter defined) or any account therein for the payment of the principal of and premium, if any, and interest on the Series 2022 Bonds (so provided for). Such Series 2022 Bonds shall cease to be entitled to any lien, benefit or security of the Resolution, except the right to receive the funds so set aside and pledged and such notices of redemption, if any, and such Series 2022 Bonds shall no longer be deemed to be outstanding under the Resolution or under any resolution authorizing the issuance of bonds or other indebtedness of the Port.

As currently defined in chapter 39.53 RCW, “Government Obligations” means (i) direct obligations of, or obligations the principal of and interest on which are unconditionally guaranteed by, the United States of America and bank certificates of deposit secured by such obligations; (ii) bonds, debentures, notes, participation certificates or other obligations issued by the Banks for Cooperatives, the Federal Intermediate Credit Bank, the Federal Home Loan Bank System, the Export-Import Bank of the United States, federal land banks or the Federal National Mortgage Association; (iii) public housing bonds and project notes fully secured by contracts with the United States; and (iv) obligations of financial institutions insured by the Federal Deposit Insurance Corporation or the federal savings and loan insurance corporation, to the extent insured or guaranteed as permitted under any other provision of State law.

The definition of “Government Obligations” in the Resolution incorporates any future statutory revision.

If the Port defeases any 2022C Bonds, such 2022C Bonds may be deemed retired and “reissued” for federal income tax purposes as a result of the defeasance. In such event, the owner of a 2022C Bond would recognize a gain or loss on the 2022C Bond at the time of defeasance. See “TAX MATTERS—2022C Bonds—Certain Federal Tax Consequences.”

## **SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS**

### **Pledge of Available Intermediate Lien Revenues**

The Intermediate Lien Parity Bonds, including the Series 2022 Bonds, are revenue obligations of the Port payable from and secured by a pledge of Available Intermediate Lien Revenues. As defined in the Intermediate Lien Master Resolution, “Available Intermediate Lien Revenues” means Gross Revenue of the Port (excluding Released Revenues, if any) after payment of (i) all Operating Expenses not paid from other sources; (ii) all payments, including sinking fund payments, required to be made into the debt service accounts within any redemption fund maintained for First Lien Bonds; (iii) all payments required to be made into any reserve accounts maintained for First Lien Bonds to secure payment of any First Lien Bonds; and (iv) all payments required to be made into any other revenue bond redemption fund and debt service accounts or reserve accounts that may be created in the future to pay and secure the payment of the principal of and premium, if any, and interest on any revenue bonds or other revenue obligations of the Port having liens on Net Revenues and the money in the Revenue Fund junior and inferior to the lien of the First Lien Bonds but prior to the lien of the Intermediate Lien Parity Bonds.

As defined in the First Lien Master Resolution and Intermediate Lien Master Resolution, the term “Gross Revenue” means all income and revenue derived by the Port from time to time from any source whatsoever except and

excluding: (i) the proceeds of any borrowing by the Port and the earnings thereon (other than the earnings on proceeds deposited in any reserve funds), (ii) income and revenue that may not legally be pledged for revenue bond debt service (including the Tax Levy as defined and described in Appendix D, Customer Facility Charge (“CFC”) revenue and storm water utility (“SWU”) revenue), (iii) Passenger Facility Charges (“PFCs”), head taxes, federal grants or substitutes therefore allocated to capital projects, (iv) payments made to the Port under Credit Facilities issued to pay or secure the payment of a particular series of obligations, (v) insurance or condemnation proceeds other than business interruption insurance, (vi) income and revenue of the Port separately pledged and used by it to pay and secure the payment of the principal of and interest on any issue or series of Special Revenue Bonds of the Port issued to acquire, construct, equip, install or improve part or all of the particular facilities from which such income and revenue are derived, provided that the withdrawal from Gross Revenue of any income or revenue derived or to be derived by the Port from any income-producing facility that was contributing to Gross Revenue prior to the issuance of any Special Revenue Bonds is not permitted, and (vii) income from investments irrevocably pledged to the payment of bonds issued or to be refunded under any refunding bond plan of the Port.

As defined in the Intermediate Lien Master Resolution, the term “Operating Expenses” means the current expenses incurred for operation or maintenance of the Facilities (other than Special Facilities), as defined under generally accepted accounting principles applicable to the Port, in effect from time to time, excluding (i) any allowances for depreciation or amortization, or (ii) interest on any obligations of the Port incurred in connection with and payable from Gross Revenue.

The Intermediate Lien Master Resolution provides for the creation of a bond fund (the “Intermediate Lien Bond Fund”) and a reserve account (the “Intermediate Lien Reserve Account”), each held by the Chief Financial Officer of the Port as the Port’s Treasurer, and provides that the Intermediate Lien Parity Bonds are obligations only of the Intermediate Lien Bond Fund and the Intermediate Lien Reserve Account. In the Intermediate Lien Master Resolution, the Port irrevocably obligates and binds itself for so long as any Intermediate Lien Parity Bonds remain outstanding to set aside and pay into the Intermediate Lien Bond Fund from Available Intermediate Lien Revenues or money in the Port’s general fund, airport development fund and any other fund established in the office of the Treasurer of the Port for the receipt of Gross Revenue (the “Revenue Fund”), on or prior to the respective dates on which the same become due, the principal of and premium, if any, and interest on the outstanding Intermediate Lien Parity Bonds. See Section 3 of the Intermediate Lien Master Resolution and Section 6 of the Series Resolution in Appendix G. The principal of and interest on the Intermediate Lien Parity Bonds are payable from and are secured by an equal lien and charge upon Available Intermediate Lien Revenues superior to all other liens and charges of any kind or nature whatsoever, subject to the prior liens and charges of Permitted Prior Lien Bonds. Net Payments (but not termination payments) made by the Port with respect to any Parity Derivative Product would be equal in rank to the lien of Intermediate Lien Parity Bonds on Available Intermediate Lien Revenues. The Port has not entered into swap agreements or Parity Derivative Products. No property or property tax revenues secure the repayment of the Intermediate Lien Parity Bonds, including the Series 2022 Bonds.

The Intermediate Lien Master Resolution provides that, notwithstanding the exclusions from Gross Revenue specified or described in the definition of Gross Revenue, the Port may elect in the future to pledge the income, proceeds and payments described as excluded and/or CFCs and any other receipts at any time as additional security for one or more series of obligations and thereby to include such exception and/or receipt in Gross Revenue for such series of obligations, but if and only to the extent that such receipts may legally be used to pay debt service on such series of obligations. See “—Intermediate Lien Rate Covenant” and “—Additional Intermediate Lien Parity Bonds.”

If and to the extent specified in a series resolution authorizing additional Intermediate Lien Parity Bonds, the obligation of the Port to reimburse the provider of a Credit Facility (a “Repayment Obligation”) also may be secured by a pledge of and lien on Available Intermediate Lien Revenues on a parity with other outstanding Intermediate Lien Parity Bonds.

Neither the Intermediate Lien Master Resolution nor any series resolutions authorizing outstanding Intermediate Lien Parity Bonds or the Series 2022 Bonds requires the Port to make deposits into the Intermediate Lien Bond Fund for Intermediate Lien Parity Bonds prior to the date on which the principal of and interest on such Intermediate Lien Parity Bonds come due. See “—Flow of Funds” and Section 3 of the Intermediate Lien Master Resolution in Appendix G.

## **Released Revenues**

The Intermediate Lien Master Resolution permits the Port to remove from the definition of “Available Intermediate Lien Revenues” income or revenue of the Port previously included in Available Intermediate Lien Revenues, provided that the Port satisfies the conditions to such removal set forth in the Intermediate Lien Master Resolution. See the definition of “Released Revenues” in Section 1 of the Intermediate Lien Master Resolution in Appendix G. The First Lien Master Resolution and the resolutions under which Subordinate Lien Parity Bonds are issued do not permit the release of revenues previously included in Gross Revenue. As of the date of this Official Statement, the Port has not designated any Released Revenues.

## **Flow of Funds**

Pursuant to the Intermediate Lien Master Resolution, all Gross Revenue must be deposited as collected in the Revenue Fund, a separate fund or funds held by the Treasurer. The Revenue Fund must be held separate and apart from all other funds and accounts of the Port. As required by the First Lien Master Resolution and the Intermediate Lien Master Resolution and by the resolutions authorizing Subordinate Lien Parity Bonds, Gross Revenue deposited in the Revenue Fund is to be applied by the Port as follows:

*First*, to pay Operating Expenses not paid from other sources (such as the general purpose portion of the Tax Levy and Customer Facility Charges (“CFCs”));

*Second*, to make all payments, including sinking fund payments, required to be made into the debt service account(s) of any redemption fund to pay the principal of and premium, if any, and interest on any First Lien Bonds;

*Third*, to make all payments required to be made into the Common Reserve Fund and all other reserve account(s) established to secure the payment of any First Lien Bonds;

*Fourth*, to make all payments required to be made into any other revenue bond redemption fund and debt service account or reserve account created therein to pay and secure the payment of the principal of and interest on any revenue bonds or other revenue obligations of the Port having a lien upon Net Revenues and the money in the Revenue Fund junior and inferior to the lien thereon for the payment of the principal of and interest on any First Lien Bonds but prior to the lien thereon of the Intermediate Lien Parity Bonds;

*Fifth*, to make payments necessary to be paid into any bond fund or debt service account created to pay the debt service on the Intermediate Lien Parity Bonds (including the Series 2022 Bonds) and without duplication, to make Net Payments due with respect to any derivative product secured by a pledge of and lien on Available Intermediate Lien Revenues on an equal and ratable basis with outstanding Intermediate Lien Parity Bonds;

*Sixth*, to make all payments required to be made into the Intermediate Lien Reserve Account;

*Seventh*, to make payments necessary to be paid into any bond fund or debt service account created to pay the debt service on bonds subordinate to the Port’s Intermediate Lien Parity Bonds but senior to its Subordinate Lien Parity Bonds (the “Reserved Lien Revenue Bonds”);

*Eighth*, to make all payments required to be made into any reserve account(s) securing Reserved Lien Revenue Bonds;

*Ninth*, to make payments necessary to be paid into any bond fund or debt service account created to pay the debt service on the Subordinate Lien Parity Bonds;

*Tenth*, to make all payments required to be made into the reserve account(s), if any, securing Subordinate Lien Parity Bonds;

*Eleventh*, to make all payments required to be made into the Repair and Renewal Fund to maintain any required balance therein; and



*Twelfth*, to retire by redemption or purchase any outstanding revenue bonds or other revenue obligations of the Port as authorized in the various resolutions of the Commission authorizing their issuance or to make necessary additions, betterments, improvements and repairs to or extension and replacements of the Facilities or any other lawful Port purposes.

The Intermediate Lien Master Resolution provides that notwithstanding the foregoing, the obligations of the Port to make nonscheduled payments under a derivative product agreement (i.e., any termination payment or other fees) may be payable from Gross Revenue available after paragraph “*Sixth*” above, as set forth in such derivative product agreement. See “OUTSTANDING PORT INDEBTEDNESS—Interest Rate Swaps.”

The Port is permitted but not obligated to pay Operating Expenses (but not revenue bond debt service) with the portion of the Tax Levy (described in Appendix D) remaining after the payment of the Port’s outstanding limited tax general obligation bonds. See “Appendix D—Summary of the Port’s Taxing Power.”

The Port’s outstanding variable rate Subordinate Lien Parity Bonds are secured by bank letters of credit. Although none of the Port’s revenue bonds is subject to acceleration, an event of default under any of the bank reimbursement agreements pursuant to which the letters of credit were issued, among other events, would entitle the issuer of such letter of credit to require the mandatory tender for purchase of all of the Subordinate Lien Parity Bonds secured by such letter of credit. In that event, the Port would be required to reimburse the letter of credit issuer or to purchase or redeem all of such bonds over the period (currently up to five years or less) and to pay interest at the rates set forth in the applicable reimbursement agreement. All of the Series 2022 Bonds bear interest at fixed rates payable semiannually and, as described above, the Port is required to make deposits to pay interest on the Series 2022 Bonds on or before the semiannual interest payment dates and to pay principal on the Series 2022 Bonds on or before annual principal payment dates. Interest on the Port’s variable-rate Subordinate Lien Parity Bonds is payable monthly or on another interest payment schedule. See “OUTSTANDING PORT INDEBTEDNESS—Subordinate Lien Parity Bonds.”

### **Intermediate Lien Reserve Account**

The Intermediate Lien Master Resolution provides for the Intermediate Lien Reserve Account to be held by the Treasurer of the Port within the Intermediate Lien Bond Fund for the purpose of securing the payment of the principal of, premium, if any, and interest on all outstanding Intermediate Lien Parity Bonds. The Port is required to maintain the Intermediate Lien Reserve Account at the “Intermediate Lien Reserve Requirement,” which is the dollar amount equal to average Annual Debt Service on all outstanding Intermediate Lien Parity Bonds, determined and calculated as of the date of issuance of Intermediate Lien Parity Bonds of each series (and recalculated upon the issuance of a subsequent series of Intermediate Lien Parity Bonds and, at the Port’s option, upon the payment of the principal of the Intermediate Lien Parity Bonds). See definitions of “Annual Debt Service” and “Debt Service” in Section 1 of the Intermediate Lien Master Resolution in Appendix G.

The Intermediate Lien Master Resolution provides that the Intermediate Lien Reserve Requirement may be funded at the date of issuance of a series of Intermediate Lien Parity Bonds or may be funded in equal monthly deposits over a period of time (not greater than three years) established in the applicable series resolution, but also provides that the dollar amount, if any, required to be contributed as a result of the issuance of a series of Intermediate Lien Parity Bonds shall not be greater than the Tax Maximum (as defined in the Intermediate Lien Master Resolution). If the dollar amount required to be contributed at the time of issuance of a series of Intermediate Lien Parity Bonds exceeds the Tax Maximum, the dollar amount required to be contributed to the Intermediate Lien Reserve Account is to be adjusted accordingly. See Section 3 of the Intermediate Lien Master Resolution in Appendix G.

The Intermediate Lien Reserve Account is a pooled reserve that secures all outstanding and future Intermediate Lien Parity Bonds. As of July 1, 2022, the existing Intermediate Lien Reserve Requirement of \$199,920,254 is funded with cash and securities. Upon the closing and delivery of the Series 2022 Bonds, the Intermediate Lien Reserve Requirement is expected to be approximately \$225,514,752.

The Intermediate Lien Master Resolution requires that the Intermediate Lien Reserve Requirement be maintained by deposits of cash and/or qualified investments, a Qualified Letter of Credit or Qualified Insurance (each as defined in the Intermediate Lien Master Resolution), or a combination of the foregoing, and permits the Port to substitute a

Qualified Letter of Credit or Qualified Insurance for cash and securities then on deposit in the Intermediate Lien Reserve Account and to transfer such cash and securities to any permitted fund or account specified by the Designated Port Representative. See Section 3 of the Intermediate Lien Master Resolution in Appendix G.

The Intermediate Lien Master Resolution requires replacement, over a period of up to three years, of any Qualified Letter of Credit or Qualified Insurance securing payment of Intermediate Lien Parity Bonds upon a “Credit Event” (e.g., insolvency, specified ratings downgrades or dissolution of the provider thereof). If such a Credit Event occurs, the Intermediate Lien Reserve Requirement must be satisfied within one year with other Qualified Insurance or another Qualified Letter of Credit, or within three years (in three equal annual installments) out of Available Intermediate Lien Revenues (or out of other money on hand and legally available for such purpose) after first making necessary provisions for all payments required to be made into the Intermediate Lien Bond Fund. As of the date of this Official Statement, none of the Intermediate Lien Reserve Requirement is maintained through use of a Qualified Letter of Credit or Qualified Insurance. See “Credit Event” and “Qualified Insurance” in Section 1 of the Intermediate Lien Master Resolution in Appendix G.

### **Intermediate Lien Rate Covenant**

Under the Intermediate Lien Master Resolution, the Port has covenanted with the owners and holders of each of the Intermediate Lien Parity Bonds that, for so long as any of the same remain outstanding, the Port will at all times establish, maintain and collect rentals, tariffs, rates, fees and charges in the operation of all of its businesses that will produce in each fiscal year (i) Available Intermediate Lien Revenues as First Adjusted at least equal to 110 percent of the Amount Due, and (ii) Available Intermediate Lien Revenues as Second Adjusted at least equal to 125 percent of the Amount Due. The Intermediate Lien Master Resolution provides that the calculations described in clauses (i) and (ii) of the preceding sentence are separate rather than cumulative calculations regarding the sufficiency of Available Intermediate Lien Revenues and that such calculations are together to be considered as the “Intermediate Lien Rate Covenant.”

The Intermediate Lien Master Resolution also provides that, for purposes of the Intermediate Lien Rate Covenant, the “Amount Due” in each fiscal year of the Port shall be equal to (a) Scheduled Debt Service, plus (b) amounts required to be deposited during such fiscal year from Available Intermediate Lien Revenues into the Intermediate Lien Reserve Account, plus (c) any other amounts due to any Credit Facility Issuer or any Liquidity Facility Issuer, but excluding from the foregoing (i) payments made or to be made from refunding debt and capitalized debt service or other money irrevocably (by Commission resolution) set aside for such payment, and (ii) Intermediate Lien Debt Service Offsets identified by the Port in a certificate of the Designated Port Representative.

As defined in the Intermediate Lien Master Resolution, “Available Intermediate Lien Revenues as First Adjusted” means Available Intermediate Lien Revenues increased (without duplication) by Prior Lien Debt Service Offsets identified by the Port in a certificate of the Designated Port Representative and subject to further adjustment to reflect (a) the Port’s intent that regularly scheduled net payments under derivative products (interest rate hedges) with respect to Port revenue obligations (regardless of lien position) be reflected in the calculation of debt service obligations with respect to those revenue obligations and not as adjustments to Gross Revenue or Operating Expenses; and (b) the Port’s intent that Gross Revenue and Operating Expenses may be adjusted, regardless of then-applicable generally accepted accounting principles, for certain items (e.g., to omit) to reflect more fairly the Port’s annual operating performance.

“Available Intermediate Lien Revenues as Second Adjusted,” as defined in the Intermediate Lien Master Resolution, means (a) Available Intermediate Lien Revenues as First Adjusted; plus (b) the unrestricted balance in the Revenue Fund at the end of the two most recent fiscal years of the Port, whichever is lower (the “Available Coverage Amount”). The Intermediate Lien Master Resolution provides that no amounts may be included in the Available Coverage Amount unless such amounts are legally available for payment of debt service on Intermediate Lien Parity Bonds.

“Intermediate Lien Debt Service Offsets,” as defined in the Intermediate Lien Master Resolution, means receipts of the Port that are not included in Gross Revenue and that are legally available and/or pledged by the Port to pay debt service on Intermediate Lien Parity Bonds, but excluding any receipts that have been designated as Prior Lien Debt Service Offsets.

“Prior Lien Debt Service Offsets,” as defined in the Intermediate Lien Master Resolution, means receipts of the Port that are not included in Gross Revenue and that are legally available and/or pledged by the Port to pay debt service on Permitted Prior Lien Bonds.

“Scheduled Debt Service,” as defined in the Intermediate Lien Master Resolution, means the amounts required in a fiscal year to be paid by the Port as scheduled debt service (principal and interest) on outstanding Intermediate Lien Parity Bonds, adjusted by Net Payments (as defined in the Intermediate Lien Master Resolution) during such fiscal year.

For purposes of measuring the Port’s performance under the Intermediate Lien Rate Covenant (as well as debt service coverage with respect to First Lien Bonds and Subordinate Lien Parity Bonds), the Port makes adjustments in Operating Expenses (reduction) by the amount of Operating Expenses paid from sources that are not included in Gross Revenue (e.g., CFCs and the Tax Levy).

For purposes of measuring the Port’s performance under the Intermediate Lien Rate Covenant (and determining Available Intermediate Lien Revenues as First Adjusted), the Port increases Available Intermediate Lien Revenues with Prior Lien Debt Service Offsets that include the amount of First Lien Bond debt service paid from CFCs and PFCs.

For purposes of measuring the Port’s performance under the Intermediate Lien Rate Covenant, the Port reduces debt service on Intermediate Lien Parity Bonds by Intermediate Lien Debt Service Offsets, including debt service on Intermediate Lien Parity Bonds paid from CFCs or PFCs.

The Port covenants in the Intermediate Lien Master Resolution that, if the Available Intermediate Lien Revenues as First Adjusted or if Available Intermediate Lien Revenues as Second Adjusted in any fiscal year are less than required to fulfill the Intermediate Lien Rate Covenant, the Port will retain a Consultant to make recommendations as to operations and the revision of schedules of rentals, tariffs, rates, fees and charges; and that upon receiving such recommendations or giving reasonable opportunity for such recommendations to be made, the Commission, on the basis of such recommendations and other available information, will establish rentals, tariffs, rates, fees and charges for services and operations that will be necessary to meet the Intermediate Lien Rate Covenant in the fiscal year during which such adjustments are made. The Intermediate Lien Master Resolution provides that, if the Commission has taken such steps and if the Available Intermediate Lien Revenues as First Adjusted or if Available Intermediate Lien Revenues as Second Adjusted in the fiscal year in which adjustments are made nevertheless are not sufficient to meet the Intermediate Lien Rate Covenant, there shall be no default with respect to the Intermediate Lien Rate Covenant during such fiscal year, unless the Port fails to meet the Intermediate Lien Rate Covenant for two consecutive fiscal years. See Section 6(a) of the Intermediate Lien Master Resolution in Appendix G.

### **Other Covenants**

The Port has made a number of other covenants in the Resolution for the benefit of the holders and owners from time to time of the Intermediate Lien Parity Bonds, including taking or requiring to be taken such acts as may reasonably be within the Port’s ability and required under applicable law to continue the exclusion from gross income for federal income tax purposes of the interest on the Series 2022 Bonds. See “TAX MATTERS” herein and the Intermediate Lien Series Resolution and Section 6 of the Intermediate Lien Master Resolution in Appendix G.

### **Permitted Prior Lien Bonds**

*Additional First Lien Bonds.* The First Lien Master Resolution provides that the Port may issue bonds having a lien and charge upon Net Revenues equal to that of the outstanding First Lien Bonds (the “Additional First Lien Bonds”) if (i) the Port has not been in default of its First Lien Bond rate covenant set forth in the First Lien Master Resolution for the immediately preceding fiscal year, and (ii) a certificate prepared by either a Consultant or the Port is filed demonstrating fulfillment of the First Lien Bond Coverage Requirement (defined below) for the first full fiscal year following the earlier of (a) the Date of Commercial Operation of the Facilities to be financed with the proceeds of the Additional First Lien Bonds, or (b) the date on which any portion of interest on the Additional First Lien Bonds then being issued will no longer be paid from the proceeds of such Additional First Lien Bonds, and for the

following two fiscal years. As defined in the First Lien Master Resolution, the Coverage Requirement for the First Lien Bonds (the “First Lien Bond Coverage Requirement”) means Net Revenues equal to or greater than 135 percent of Aggregate Annual Debt Service (as defined in the First Lien Master Resolution) for all outstanding First Lien Bonds and all First Lien Bonds authorized but unissued. Net Revenues are to be based upon the financial statements of the Port for the Base Period (defined below), in the case of a certificate filed by the Port, and upon Net Revenues for the Base Period with such adjustments as the Consultant deems reasonable, in the case of a certificate filed by a Consultant. Under the First Lien Master Resolution, “Date of Commercial Operation” means the date on which the Facilities (as defined in the First Lien Master Resolution) are first ready for normal continuous operation, or if portions of the Facilities are placed in normal continuous operation at different times, the midpoint of the dates of continuous operation of all portions of such Facilities, as estimated by the Port, or if used with reference to Facilities to be acquired, the date on which such acquisition is final. “Base Period” means any consecutive 12 month period selected by the Port out of the 30-month period next preceding the date the Additional First Lien Bonds are issued.

Under the First Lien Master Resolution, Additional First Lien Bonds may be issued without satisfying the requirements described above for (i) refunding purposes under certain conditions, or (ii) paying Costs of Construction for Facilities for which First Lien Bonds have been issued previously if the principal amount of the Additional First Lien Bonds being issued for completion purposes does not exceed an amount equal to an aggregate of 15 percent of the principal amount of First Lien Bonds theretofore issued for such Facilities and reasonably allocable to the Facilities to be completed (as shown in a written certificate of a Designated Port Representative) and if a Consultant’s certificate is delivered stating that the nature and purpose of the Facilities have not changed materially. The First Lien Master Resolution also permits the Port to issue refunding First Lien Bonds without satisfying the First Lien Coverage Requirement if the Maximum Annual Debt Service to be outstanding after the issuance of the refunding First Lien Bonds will not be greater than Maximum Annual Debt Service (as defined in the First Lien Master Resolution) were such refunding not to occur. The First Lien Master Resolution also provides that if and to the extent specified in a series resolution authorizing Additional First Lien Bonds, a Repayment Obligation may be secured by a pledge of and a lien on Gross Revenue on a parity with any other outstanding First Lien Bonds.

*Other Permitted Prior Lien Bonds.* In the First Lien Master Resolution and in the Intermediate Lien Master Resolution, the Port reserves the right to issue obligations having lien(s) on Net Revenues junior and inferior to the lien of the First Lien Bonds but prior to the lien of the Intermediate Lien Parity Bonds, payable from Net Revenues available after payment of the amounts described above in paragraphs *First* through *Third* under “—Flow of Funds.” In the Intermediate Lien Master Resolution, the Port has reserved the right to issue such Permitted Prior Lien Bonds without conditions. The Port at any time could choose to issue Permitted Prior Lien Bonds, but currently has no plans to do so. See Section 5(a) of the Intermediate Lien Master Resolution in Appendix G.

### **Additional Intermediate Lien Parity Bonds**

*General.* The Intermediate Lien Master Resolution provides that the Port may issue bonds having a lien and charge upon the Available Intermediate Lien Revenues equal to that of the outstanding Intermediate Lien Parity Bonds if the Port is not in default under the Intermediate Lien Master Resolution and if the Port meets the conditions described below under “—Certificate Required” or “—No Certificate Required.”

*Certificate Required.* Unless the Port satisfies the requirements described below under “—No Certificate Required,” the Port is required to deliver prior to the date of issuance of additional Intermediate Lien Parity Bonds, either (i) a certificate prepared as described below and executed by the Designated Port Representative stating that Available Intermediate Lien Revenues as First Adjusted during the Base Period were at least equal to 110 percent of Annual Debt Service in each year of the Certificate Period with respect to all Intermediate Lien Parity Bonds then outstanding and then proposed to be issued; or (ii) a Consultant’s certificate, prepared as described below, stating that projected Available Intermediate Lien Revenues as First Adjusted will be at least equal to 110 percent of Annual Debt Service in each year of the Certificate Period. See the definition of “Debt Service” in Section 1 of the Intermediate Lien Master Resolution in Appendix G. If Intermediate Lien Debt Service Offsets or Prior Lien Debt Service Offsets are or have been used to comply with the Intermediate Lien Rate Covenant, then for purposes of meeting the conditions described in clause (i) or (ii) of this paragraph, the Port is required to identify and irrevocably pledge the receipts that constitute such Intermediate Lien Debt Service Offsets or Prior Lien Debt Service Offsets for a period not less than the duration of the Certificate Period.

The certificate executed by a Designated Port Representative described in clause (i) of the preceding paragraph is required to be based upon the financial statements of the Port for the Base Period, corroborated by the certified statements of the Division of Municipal Corporations of the State Auditor's office, or by an independent certified public accounting firm for the Base Period. In making the computations of projected Available Intermediate Lien Revenues in connection with the certificate of a Consultant described in clause (ii) of the preceding paragraph, the Consultant is required to use as a basis the Available Intermediate Lien Revenues for the Base Period corroborated by the certified statements of the Division of Municipal Corporations of the State Auditor's office, or by an independent certified public accounting firm for the Base Period. The Intermediate Lien Master Resolution requires the Consultant to make such adjustments to Available Intermediate Lien Revenues (including those described in establishing Available Intermediate Lien Revenues as First Adjusted) to compute projected Available Intermediate Lien Revenues as such Consultant deems reasonable as set forth in writing to the Port. See Sections 5(b)(1) and 5(c)(1) of the Intermediate Lien Master Resolution in Appendix G.

Under the Intermediate Lien Master Resolution, "Certificate Period" means a period commencing with the year of issuance of the proposed series of Intermediate Lien Parity Bonds and ending with the third complete fiscal year following the earlier of (i) the projected Date of Commercial Operation of the facilities to be financed with the proceeds of the proposed Intermediate Lien Parity Bonds; or (ii) the date on which no portion of the interest on the proposed series of Intermediate Lien Parity Bonds will be paid from the proceeds of such Intermediate Lien Parity Bonds (such date to be determined in accordance with the Port's proposed schedule of expenditures).

*No Certificate Required.* The Port is authorized under the Intermediate Lien Master Resolution to issue Intermediate Lien Parity Bonds without providing either of the certificates described under the heading "Certificate Required" if (i) the Intermediate Lien Parity Bonds are being issued to refund Intermediate Lien Parity Bonds and either (a) the latest maturity of the Intermediate Lien Parity Bonds to be issued is not later than the latest maturity of the Intermediate Lien Parity Bonds to be refunded (were such refunding not to occur) and the increase in Annual Debt Service as result of such refunding in any year is less than the greater of \$25,000 or five percent of such Annual Debt Service on the Intermediate Lien Parity Bonds to be refunded, or (b) the latest maturity of the Intermediate Lien Parity Bonds to be issued is later than the latest maturity of the Intermediate Lien Parity Bonds to be refunded (were such refunding not to occur) and the Maximum Annual Debt Service on all Intermediate Lien Parity Bonds to be outstanding after the issuance of the refunding Intermediate Lien Parity Bonds is not greater than Maximum Annual Debt Service were such refunding not to occur; (ii) the Intermediate Lien Bonds are being issued to refund Intermediate Lien Parity Bonds or Permitted Prior Lien Bonds within one year prior to maturity or mandatory redemption if sufficient moneys are not expected to be available; or (iii) the Intermediate Lien Parity Bonds are being issued to pay Costs of Construction of Facilities for which indebtedness has been issued previously if the principal amount of such indebtedness being issued for completion purposes does not exceed an amount equal to an aggregate of 15 percent of the principal amount of indebtedness previously issued for such Facilities as shown in a written certificate of the Designated Port Representative, stating that the scope, nature and purpose of such Facilities have not materially changed and that the net proceeds of such indebtedness being issued for completion purposes will be sufficient, together with other available funds of the Port, to complete such Facilities. See Sections 5(b)(2) and 5(c) of the Intermediate Lien Master Resolution in Appendix G.

*Refunding Permitted Prior Lien Bonds.* Intermediate Lien Parity Bonds may be issued at any time for the purpose of refunding any Permitted Prior Lien Bonds; provided, however, that prior to the issuance of such Intermediate Lien Parity Bonds, the Port must provide a certificate if such a certificate would be required if the Permitted Prior Lien Bonds to be refunded were Intermediate Lien Parity Bonds. For the purposes of determining whether a certificate is required and for the purpose of preparing any such certificate, the debt service on the Permitted Prior Lien Bonds shall be calculated as if such Permitted Prior Lien Bonds were Intermediate Parity Lien Bonds. See Section 5(c)(2) of the Intermediate Lien Master Resolution in Appendix G.

For more information regarding the Port's future financing plans and needs, see "CAPITAL PLAN FUNDING" and "Appendix C—Reports of the Independent Consultant."

#### **Defaults and Remedies; No Acceleration; Rights of Credit Facility Issuers**

The Intermediate Lien Master Resolution provides certain actions Registered Owners of the Series 2022 Bonds may take following the occurrence of a payment default on the Series 2022 Bonds or a default by the Port in the

observance or performance of any other covenants, conditions or agreements on the part of the Port contained in the Intermediate Lien Master Resolution and the continuance of such covenant default for a period of 90 days. See Section 11 of the Intermediate Lien Master Resolution in Appendix G. The Intermediate Lien Master Resolution also provides that a Credit Facility Issuer is deemed to be the only party entitled to waive any default, to exercise the remedies provided in the Intermediate Lien Master Resolution and to consent to amendments of the Intermediate Lien Master Resolution in connection with Intermediate Lien Parity Bonds insured by such Credit Facility Issuer. See Sections 9 and 11 of the Intermediate Lien Master Resolution in Appendix G.

Payment of the principal of and accrued interest on the Intermediate Lien Parity Bonds, including the Series 2022 Bonds, is not subject to acceleration upon the occurrence and continuance of a default under the Intermediate Lien Master Resolution. Payments of debt service on Intermediate Lien Parity Bonds are required to be made only as they become due. In the event of multiple defaults in payment of principal of or interest on the Series 2022 Bonds, the Series 2022 Bond owners could be required to bring a separate action for each such payment not made. Any such action to compel payment or for money damages would be subject to the limitations on legal claims and remedies. See Section 11 of the Intermediate Lien Master Resolution in Appendix G.

## OUTSTANDING PORT INDEBTEDNESS

### First Lien Bonds

As described above, the Port has reserved the right to issue additional First Lien Bonds upon compliance with the provisions of the First Lien Master Resolution and to issue bonds secured by a lien or liens on Net Revenues senior to the lien of the Intermediate Lien Parity Bonds and subordinate to the lien of the First Lien Bonds. The First Lien Bonds are currently the only Permitted Prior Lien Bonds outstanding. See “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS—Permitted Prior Lien Bonds,” and “PORT FINANCIAL MATTERS.” As of July 2, 2022, the Port had outstanding the following series of First Lien Bonds.

**TABLE 2  
OUTSTANDING FIRST LIEN BONDS**

Authorizing Resolution Number	Date of Original Issue	Series	Original Principal Amount	Principal Amount Outstanding (07/02/2022)	Final Maturity Date
3619	07/16/2009	2009B-2	\$ 22,000,326 <sup>(1)</sup>	\$ 56,443,323 <sup>(1)</sup>	05/01/2031
3721	08/02/2016	2016B	124,380,000	108,605,000	10/01/2032
3721	08/02/2016	2016C	6,180,000	5,075,000	10/01/2032
3787	06/30/2021	2021	43,015,000	43,015,000	09/01/2026
				\$ 213,138,323	

<sup>(1)</sup> Series 2009B-2 Bonds are capital appreciation bonds; total principal amount outstanding includes accreted interest of \$34,442,997 through July 2, 2022.

*Source: Port of Seattle.*

The First Lien Master Resolution does not require that a debt service reserve fund be created for each series of First Lien Bonds and does not require that any minimum amount be deposited to a reserve fund for First Lien Bonds. At the option of the Port, First Lien Bonds may be secured by the Common Reserve Fund or may be secured by a separate reserve fund authorized by a series resolution. The Common Reserve Fund Requirement means a dollar amount equal to the lesser of (i) 50 percent of Maximum Annual Debt Service on all Outstanding Covered Bonds, and (ii) the Tax Maximum for all Outstanding Covered Bonds, determined and calculated as of the date of issuance of each series of Covered Bonds (and recalculated upon the issuance of a subsequent series of Covered Bonds and also, at the Port’s option, upon the payment of principal of Covered Bonds). The term “Covered Bonds” means the Port’s Revenue Bonds, Series 2016B and Series 2016C, the Port’s First Lien Revenue Refunding Bonds, Series 2021 (Private Activity, AMT), and any First Lien Bonds designated in the future as Covered Bonds secured by the Common Reserve Fund. As of July 2, 2022, the Common Reserve Fund Requirement is \$11,821,095 and is satisfied by existing cash and securities. The Common Reserve Fund Requirement is recalculated from time to time upon the

issuance of a series of Covered Bonds and also, at the Port’s option, upon the payment of principal of Covered Bonds.

The Port is not required to replace or otherwise address any surety policy securing First Lien Bonds upon a downgrade or withdrawal of ratings of the surety provider. In the event that a surety is terminated, or in the event the surety provider is insolvent or no longer in existence, the Port is required to satisfy the Common Reserve Fund Requirement or the reserve fund requirement for First Lien Bonds that are not Covered Bonds with a replacement surety or letter of credit within one year, or with cash within three years after such termination, insolvency or incapacity, as further provided in the First Lien Master Resolution and series resolutions.

Amounts on deposit in reserve funds for outstanding First Lien Bonds that are not Covered Bonds are not available to pay debt service on Covered Bonds, and amounts on deposit in the Common Reserve Fund are not available to pay First Lien Bonds that are not Covered Bonds. The Series 2009 First Lien Bonds are not Covered Bonds and the debt service reserve fund for these bonds is cash-funded.

### Intermediate Lien Parity Bonds

As of July 2, 2022, the Port had outstanding the following series of Intermediate Lien Parity Bonds (excluding the Series 2022 Bonds). See “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS.”

**TABLE 3  
OUTSTANDING INTERMEDIATE LIEN PARITY BONDS**

Authorizing Resolution Number	Date of Original Issue	Series	Original Principal Amount	Principal Amount Outstanding (07/02/2022)	Final Maturity Date
3658	03/14/2012	2012A	\$ 342,555,000	\$ 288,705,000 <sup>(1)</sup>	08/01/2033
3658	03/14/2012	2012B	189,315,000	52,375,000 <sup>(1)</sup>	08/01/2024
3684	12/17/2013	2013	139,105,000	113,805,000 <sup>(1)</sup>	07/01/2029
3709	08/06/2015	2015A	72,010,000	62,260,000	04/01/2040
3709	08/06/2015	2015B	284,440,000	146,350,000	03/01/2035
3709	08/06/2015	2015C	226,275,000	190,970,000	04/01/2040
3722	08/02/2016	2016	99,095,000	99,095,000	02/01/2030
3735	08/22/2017	2017A	16,705,000	16,705,000	05/01/2028
3735	08/22/2017	2017B	264,925,000	200,920,000	05/01/2036
3735	08/22/2017	2017C	313,305,000	288,855,000	05/01/2042
3735	08/22/2017	2017D	93,230,000	55,385,000	05/01/2027
3749	06/21/2018	2018A	470,495,000	443,735,000	05/01/2043
3749	06/21/2018	2018B	85,145,000	59,975,000	05/01/2028
3758	08/07/2019	2019	457,390,000	441,995,000	04/01/2044
3786	06/30/2021	2021A	47,025,000	36,295,000	12/01/2030
3786	06/30/2021	2021B	148,765,000	143,910,000	06/01/2040
3786	06/30/2021	2021C	514,390,000	514,390,000	08/01/2046
3786	06/30/2021	2021D	41,395,000	41,395,000	08/01/2031
				<u>\$ 3,197,120,000</u>	

<sup>(1)</sup> Includes Refunded Bonds. See Table 1.

Source: Port of Seattle.

The payment of the principal of, premium, if any, and interest on all outstanding Intermediate Lien Parity Bonds is secured by the Intermediate Lien Reserve Account. The Intermediate Lien Reserve Account is a pooled reserve, currently funded with cash and securities, that secures all outstanding and future Intermediate Lien Parity Bonds, as described under the heading “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS—Intermediate Lien Reserve Account.”

## Subordinate Lien Parity Bonds

The Port’s Subordinate Lien Parity Bonds are payable from Gross Revenue after all of the payments and transfers described in clauses *First* through *Eighth* under “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS—Flow of Funds” have been made. Subordinate Lien Parity Bonds are not subject to acceleration, but variable rate Subordinate Lien Parity Bonds may be subject to mandatory tender upon a default or the occurrence of certain other events. See “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS—Flow of Funds.” As of July 2, 2022, the Port had outstanding the following series of Subordinate Lien Parity Bonds.

**TABLE 4  
OUTSTANDING SUBORDINATE LIEN PARITY BONDS**

Authorizing Resolution Number	Date of Original Issue	Original Principal Amount	Principal Amount Outstanding (07/02/2022)	Final Maturity Date
3456 <sup>(1)</sup>	(CP)	\$ 400,000,000	\$ 10,010,000	06/01/2051
3598	06/17/2008	200,715,000	158,300,000	07/01/2033
			\$ 168,310,000	

<sup>(1)</sup> As amended by Resolution No. 3777, adopted on September 22, 2020, authorizing increasing the principal amount to \$400,000,000 and extending the final maturity date to June 1, 2051.

*Source: Port of Seattle.*

The Port’s outstanding variable rate Subordinate Lien Parity Bonds are secured by a bank letter of credit with Mitsubishi UFJ Financial Group that expires on May 31, 2024. The Port’s Subordinate Lien Commercial Paper Notes are secured by bank letters of credit with Bank of America, N.A. and Sumitomo Corporation that expire on May 31, 2024 and November 1, 2023, respectively. See “Appendix A—Audited Financial Statements of the Port—Note 5: Long-Term Debt; Subordinate Lien Variable Rate Demand Bonds” and “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS—Flow of Funds.” See “Appendix A—Audited Financial Statements of the Port—Note 5: Long-Term Debt; Subordinate Lien Variable Rate Demand Bonds.”

## General Obligation Bonds

The Port has statutory authority to issue limited tax general obligation (“LTGO”) and unlimited tax general obligation bonds. As of July 2, 2022, the Port had outstanding \$362,650,000 aggregate principal amount of LTGO bonds and no unlimited tax general obligation bonds. LTGO bonds are general obligations of the Port, payable from property taxes levied by the Port within the State statutory limitations applicable to port levies permitted to be imposed without approval of the voters and from all other legally available funds of the Port. The Port has also established a line of credit with JPMorgan Chase Bank, National Association. The line of credit, which is a limited tax general obligation of the Port, is for up to \$150,000,000 through September 30, 2022, and up to \$75,000,000 thereafter through the final expiration date of June 4, 2024. As of July 8, 2022, the Port has not drawn on the line of credit. See Appendix D for information about the Port’s Tax Levy and LTGO bonds.

## Special Obligations

From time to time, the Port may issue revenue bonds, revenue warrants or other revenue obligations for the purpose of undertaking any project, the debt service on which is to be payable from and secured solely by the revenues derived from such project (the “Special Revenue Bonds”). Revenues received from such projects are not Gross Revenue, and Special Revenue Bonds are not entitled to a lien on Gross Revenue on any basis, senior or junior, and are not payable from such Gross Revenue or any other revenues of the Port (other than the revenues derived from the project financed with the Special Revenue Bonds).

In June 2013, the Port issued \$88,660,000 aggregate principal amount of Special Facility Revenue Refunding Bonds (the “Fuel System Bonds”) to refund special facility revenue bonds issued to finance the cost of a fuel hydrant system at the Airport (the “Fuel System”). The Fuel System Bonds are limited obligations of the Port payable solely



from payments to be made by the lessee (a consortium formed by airlines operating at the Airport) under a fuel system lease and under a guaranty and a security agreement provided by the lessee. In the resolution pursuant to which the Fuel System Bonds were issued, the Port agreed that, should insurance or other funds be insufficient to rebuild the Fuel System after substantial damage or destruction, the Port would either pay the cost of rebuilding the Fuel System or defease any then-outstanding Fuel System Bonds. As of July 2, 2022, \$56,855,000 of Fuel System Bonds remain outstanding.

### **Interest Rate Swaps**

Under State law, the Port may enter into payment agreements (interest rate swaps, caps, floors and similar agreements) for the purposes of reducing interest rate risk or reducing the cost of borrowing. The Port has instituted a swap policy that establishes certain requirements for the use of payment agreements, including the authorization by the Commission of any payment agreement and compliance with all statutory requirements, including minimum counterparty ratings and minimum collateralization. The Port has not entered into any interest rate swap agreements or other payment agreements.

### **Debt Payment Record**

The Port has never defaulted on the payment of principal or interest on any of its bonds or other debt.

### **Historical Debt Service Coverage**

The following table shows historical debt service coverage for the years 2017 through 2021 on outstanding First Lien Bonds and Intermediate Lien Parity Bonds calculated in conformity with the First Lien Master Resolution and the Intermediate Lien Master Resolution, and debt service on Subordinate Lien Parity Bonds. In accordance with the resolutions, the Port has used certain income items (not otherwise included in “Gross Revenue”) in offsetting Operating Expenses and, in the case of the Intermediate Lien Parity Bonds, either in offsetting debt service or increasing Net Revenues available to be used to pay debt service as permitted in its bond resolutions.

Each of the First Lien Rate Covenant and the Intermediate Lien Rate Covenant requires that debt service coverage be calculated for that lien level, based on the applicable offsets or other adjustments. Accordingly, the following table shows historical debt service coverage on a lien-by-lien basis for First Lien Bonds and Intermediate Lien Parity Bonds, rather than on an aggregate or cumulative basis.

As noted in the table, Gross Revenues includes certain non-operating revenues (net), including the receipt of \$147.1 million and \$100.4 million of federal COVID-19 relief grant receipts in 2020 and 2021, respectively. These funds were used to pay certain operating expenses and a portion of debt service, and to provide relief to concessionaires.

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**TABLE 5**  
**HISTORICAL FIRST LIEN BOND AND INTERMEDIATE LIEN**  
**PARITY BOND DEBT SERVICE COVERAGE BY LIEN CALCULATED PER APPLICABLE RATE COVENANT**  
**FOR THE YEARS ENDED DECEMBER 31 (\$ IN THOUSANDS)**

Fiscal Year	2017	2018	2019	2020	2021
Operating revenues	\$632,031	\$689,390	\$764,173	\$510,827	\$622,020
Less: CFC revenues not available to pay revenue bond debt service	(10,641)	(16,263)	(15,773)	0 <sup>(1)</sup>	(2,018)
Less: Storm Water Utility (SWU) revenues not available to pay revenue bond debt service	(4,985)	(5,285)	(5,839)	(6,374)	(6,260)
Plus/Less: Seaport Alliance adjustments <sup>(2)</sup>	928	(591)	5,655	7,688	3,289
Plus: Nonoperating income (expense)—net <sup>(3)</sup>	7,381	12,174	14,030	181,786	104,822
Gross revenues <sup>(4)</sup>	<u>\$624,714</u>	<u>\$679,425</u>	<u>\$762,246</u>	<u>\$693,927</u>	<u>\$721,853</u>
Operating expenses	372,982	397,638	443,088	408,680	364,656
Less: Operating expenses paid from sources other than gross revenues (CFC)	(8,643)	(8,787)	(8,591)	(8,003)	(7,406)
Less: Operating expenses paid from sources other than gross revenues (SWU)	(3,795)	(4,660)	(4,567)	(4,742)	(4,544)
Less: Port general purpose Tax Levy <sup>(5)</sup>	(34,941)	(28,134)	(30,050)	(35,835)	(39,523)
Operating expenses <sup>(6)</sup>	<u>325,603</u>	<u>356,057</u>	<u>399,880</u>	<u>360,100</u>	<u>313,183</u>
<b>First Lien Bonds</b>					
Net revenues available for First Lien Bond debt service	<u>\$299,111</u>	<u>\$323,368</u>	<u>\$362,366</u>	<u>\$333,827</u>	<u>\$408,670</u>
Debt service on First Lien Bonds	\$ 48,787	\$ 32,798	\$ 44,752	\$ 27,544	\$ 38,000
<b>Coverage on First Lien Bonds (calculated per First Lien Rate Covenant)</b>	<b>6.13</b>	<b>9.86</b>	<b>8.10</b>	<b>12.12</b>	<b>10.75</b>
<b>Intermediate Lien Bonds</b>					
Net revenues available for Intermediate Lien Parity Bond debt service	<u>\$250,324</u>	<u>\$290,570</u>	<u>\$317,614</u>	<u>\$306,283</u>	<u>\$370,670</u>
Add: Prior lien debt service offset paid by PFC revenues <sup>(7)</sup>	0	0	0	5,887	5,887
Add: Prior lien debt service offset paid by CFC revenues <sup>(8)</sup>	19,142	5,869	6,227	0	0
Available Intermediate Lien Revenues as First Adjusted	<u>\$269,466</u>	<u>\$296,439</u>	<u>\$323,841</u>	<u>\$312,170</u>	<u>\$376,557</u>
Debt service on Intermediate Lien Parity Bonds	152,749	192,022	210,560	254,381	271,549
Less: Debt service offsets paid from:					
PFC revenues <sup>(7)</sup>	(33,800)	(33,800)	(33,800)	(26,571)	(48,189)
CFC revenues <sup>(8)</sup>	(3,563)	(15,930)	(16,111)	(13,601)	(14,153)
Capitalized interest funds	(12,445)	(34,132)	(39,202)	(31,683)	(18,689)
Debt service on Intermediate Lien Parity Bonds – net of debt service offsets	<u>\$102,941</u>	<u>\$108,160</u>	<u>\$121,447</u>	<u>\$182,526</u>	<u>\$190,517</u>
<b>Coverage on Intermediate Lien Parity Bonds (calculated per Intermediate Lien Rate Covenant)</b>	<b>2.62</b>	<b>2.74</b>	<b>2.67</b>	<b>1.71</b>	<b>1.98</b>
Net revenues available for Subordinate Lien Parity Bond debt service	\$166,525	\$188,279	\$202,394	\$129,644	\$186,039
Debt service on Subordinate Lien Parity Bonds <sup>(9)</sup>	\$ 18,295	\$ 25,246	\$ 19,243	\$ 19,160	\$ 1,643

<sup>(1)</sup> Due to significant declines in rental car activities, no CFC revenues were recorded for the operating portion of CFC in 2020. See “TABLE 10--AVIATION DIVISION NET OPERATING INCOME.”

<sup>(2)</sup> Seaport Alliance adjustments include non-cash adjustments for depreciation of Seaport Alliance assets netted from operating revenues and public expense, as well as exclusion of capital grants and donations for capital purposes from the Seaport Alliance.

<sup>(3)</sup> Nonoperating income (expense)—net is adjusted for the following: Interest expense, income that is not legally available to be pledged for revenue bonds debt service such as PFCs, CFCs, tax levy, fuel hydrant facility revenues, donations for capital purposes, grants for capital projects, monies received and used for capital projects owned by other government entities (“public expense projects”) and other nonoperating SWU revenues and expenses. Certain non-cash items, such as depreciation are excluded, while other nonoperating revenues and expenses, such as environmental expense, are adjusted to a cash basis. The Port may also include certain proceeds from the sale of capital and non-capital assets in the year the proceeds are received. In 2018, the Port recorded, as a special item in the Port’s 2018 Statement of Revenues, Expenses, and Changes in Net Position, a \$34.9 million environmental expense reflecting the cost to construct a habitat restoration project. This special item and related payments are excluded from this schedule. The significant increase in 2020 and 2021 was largely driven by the \$147.1 million and \$100.4 million, respectively, of federal relief grants received from the FAA.

<sup>(4)</sup> Gross Revenue reflects annual Port operating revenues, as presented in the Port’s Audited Financial Statements (see Statement of Revenues, Expenses and Changes in Net Position), less certain operating revenues that are not legally available to pay debt service on all revenue bonds.

<sup>(5)</sup> Port general purpose Tax Levy represents annual tax levy collections less the payment of general obligation bond debt service. The Port is permitted, but not obligated, to pay operating expenses with such general purpose Tax Levy dollars. In 2015 and 2016, the Port made its contractual payment, in the amount of \$120,000,000 and \$147,700,000, respectively, to the Washington State Department of Transportation (“WSDOT”) for the SR 99 Alaskan Way Viaduct Replacement Program. These payments were accounted for as a special item in the Port’s 2015 and 2016 Statement of Revenues, Expenses, and Changes in Net Position, and were funded by the issuances of 2015 LTGO bonds and 2017 LTGO bonds, respectively. The debt service associated with the 2015 LTGO bonds is included in the calculation of the Port’s general purpose Tax Levy, beginning in 2015.

<sup>(6)</sup> Operating Expenses reflect annual Port operating expenses before depreciation, as presented in the Port’s Audited Financial Statements (see Statement of Revenues, Expenses and Changes in Net Position), less certain operating expenses paid with revenues derived from sources other than Gross Revenue such as consolidated rental car facility related operating expenses paid from CFCs and SWU operating expenses paid from SWU operating revenues, as well as the Port’s general purpose Tax Levy. In 2020, rental car facility operating expenses were paid from CFC revenues and existing CFC cash balances.

<sup>(7)</sup> During 2008, the Port implemented using PFC revenues toward other specific revenue bonds debt service related to eligible projects. The Port, as authorized by the Federal Aviation Administration (the “FAA”), has the authority to use PFCs to pay: (i) debt service on bonds secured solely with PFCs; (ii) eligible projects costs (definitions, terms and conditions are set by the FAA), and (iii) revenue bonds debt service related to eligible PFC projects.

<sup>(8)</sup> State law provides for the Port’s authority to impose CFCs on rental car transactions at the Airport. CFCs may only be used to pay costs associated with the consolidated rental car facility including the payment of debt service on bonds issued to fund the facility. During 2009, the Port began using CFCs to pay debt service on related bonds. In 2017, the 2009A and 2009B-1 First Lien bonds were partially refunded with Intermediate Lien Parity Bonds and as such CFCs were applied to both First Lien Bond and Intermediate Lien Parity Bond debt service.

<sup>(9)</sup> The Port has used PFCs to pay eligible Subordinate Lien Parity Bond debt service and associated debt fees. However, such amounts are not permitted offsets in the legal coverage calculation on Subordinate Lien Parity Bonds.

Source: Port of Seattle’s Schedule of Net Revenue Available for Revenue Bond Debt Service.

**OUTSTANDING FIRST LIEN BONDS, INTERMEDIATE LIEN PARITY BONDS,  
AND SUBORDINATE LIEN PARITY BONDS**

Table 6 presents, in aggregate, debt service for the Port's outstanding First Lien Bonds, Intermediate Lien Parity Bonds (including the Series 2022 Bonds proposed to be issued) and Subordinate Lien Parity Bonds.

**TABLE 6  
REVENUE BOND DEBT SERVICE  
FOR FIRST LIEN BONDS, INTERMEDIATE LIEN PARITY BONDS, AND SUBORDINATE LIEN PARITY BONDS**

Year Ending Dec. 31	Intermediate Lien Parity Bonds <sup>(1)</sup>		Series 2022 Bonds			Total Intermediate Lien Parity Bonds	Subordinate Lien Bonds <sup>(3)</sup>	Total Debt Service
	First Lien Bonds	Outstanding Intermediate Lien Parity Bonds <sup>(2)</sup>	Principal	Interest	Total			
2022 <sup>(4)</sup>	\$ 23,630,213	\$ 302,517,530	--	--	--	\$ 302,517,530	\$ 17,598,420	\$ 343,746,163
2023	23,641,187	250,955,969	\$ 32,130,000	\$ 12,722,063	\$ 44,852,063	295,808,032	17,599,917	337,049,136
2024	23,638,764	266,279,463	33,345,000	11,768,478	45,113,478	311,392,941	17,598,662	352,630,367
2025	38,134,564	254,219,464	34,465,000	27,444,323	61,909,323	316,128,787	17,598,707	371,862,059
2026	38,142,189	254,486,816	36,140,000	37,446,348	73,586,348	328,073,164	17,598,867	383,814,221
2027	23,523,869	259,338,788	37,890,000	35,700,985	73,590,985	332,929,773	17,597,957	374,051,600
2028	24,328,469	245,291,080	39,730,000	33,866,240	73,596,240	318,887,320	17,599,792	360,815,581
2029	28,122,589	229,140,062	41,640,000	31,938,815	73,578,815	302,718,877	17,597,950	348,439,416
2030	28,119,949	210,023,339	63,440,000	29,912,137	93,352,137	303,375,476	17,601,246	349,096,671
2031	18,619,731	198,562,862	66,545,000	26,796,389	93,341,389	291,904,251	17,598,021	328,122,002
2032	13,620,096	198,177,829	42,525,000	23,523,164	66,048,164	264,225,994	17,602,090	295,448,180
2033	--	198,002,410	37,285,000	21,447,525	58,732,525	256,734,935	17,601,557	274,336,492
2034	--	198,278,340	20,310,000	19,583,275	39,893,275	238,171,615	--	238,171,615
2035	--	198,539,210	21,315,000	18,567,775	39,882,775	238,421,985	--	238,421,985
2036	--	183,518,435	22,400,000	17,502,025	39,902,025	223,420,460	--	223,420,460
2037	--	155,177,975	23,500,000	16,382,025	39,882,025	195,060,000	--	195,060,000
2038	--	154,646,769	24,685,000	15,207,025	39,892,025	194,538,794	--	194,538,794
2039	--	154,621,671	25,920,000	13,972,775	39,892,775	194,514,446	--	194,514,446
2040	--	154,622,381	27,220,000	12,676,775	39,896,775	194,519,156	--	194,519,156
2041	--	123,246,851	28,565,000	11,315,775	39,880,775	163,127,626	--	163,127,626
2042	--	123,263,513	30,005,000	9,887,525	39,892,525	163,156,038	--	163,156,038
2043	--	100,310,465	31,510,000	8,387,275	39,897,275	140,207,740	--	140,207,740
2044	--	66,635,275	33,030,000	6,863,975	39,893,975	106,529,250	--	106,529,250
2045	--	33,900,750	34,625,000	5,267,275	39,892,275	73,793,025	--	73,793,025
2046	--	33,878,250	36,305,000	3,593,525	39,898,525	73,776,775	--	73,776,775
2047	--	--	38,040,000	1,838,625	39,878,625	39,878,625	--	39,878,625
<b>TOTAL</b>	<b>\$ 283,521,621</b>	<b>\$ 4,547,635,497</b>	<b>\$ 862,565,000</b>	<b>\$ 453,612,117</b>	<b>\$ 1,316,177,117</b>	<b>\$ 5,863,812,614</b>	<b>\$ 211,193,186</b>	<b>\$ 6,358,527,412</b>

Note: Totals may not add due to rounding.

(1) Debt service is net of capitalized interest.

(2) Excludes the Refunded Bonds. Existing intermediate lien debt service in 2022 includes the Port's contribution of accrued interest through August 11, 2022 on the Refunded Bonds.

(3) Assumes an average interest rate of 4.74% per annum (Bond Buyer 40 Bond Index as of June 15, 2022) for all outstanding variable rate bonds, excluding Subordinate Lien Commercial Paper. Assumes level debt service to 2033 for the Series 2008 Subordinate Lien Bonds, with principal payments commencing in 2022. Excludes the Port's subordinate lien commercial paper program, which is authorized in the amount of \$400 million (\$150 million inactive).

(4) Includes all debt service due in calendar year 2022 net of capitalized interest.

Source: Port of Seattle.

## THE PORT OF SEATTLE

### Introduction

The Port is a municipal corporation of the State organized on September 5, 1911, under provisions of the laws of the State, now codified at RCW 53.04.010 *et seq.* In 1942, the local governments in King County, Washington (the “County”) selected the Port to operate the Airport. In addition to the Airport, the Port owns and operates various maritime facilities and industrial and commercial properties. The Port also owns container shipping terminals and has licensed these terminals, along with certain industrial properties, to the Northwest Seaport Alliance (the “Seaport Alliance”), a port development authority formed jointly in 2015 with the Port of Tacoma to manage the two ports’ container shipping terminals and related industrial properties. The Airport accounted for \$501.3 million (80.6 percent) of the Port’s total operating revenue in 2021.

The Port’s container shipping terminals and certain industrial properties are licensed to and operated by the Seaport Alliance. Other Port properties are managed through the Port’s operating divisions. The Aviation Division is responsible for the Airport. The Maritime Division includes cruise, recreational and commercial marinas, the grain terminal and certain other properties. The Economic Development Division includes certain commercial properties and has responsibility for the Port’s broader economic development activities, including property development, tourism, workforce development and small business initiatives. In addition to the Port’s operating divisions, a number of departments provide corporate and capital development services to the operating divisions; the costs associated with these services are charged or allocated to the operating divisions and the Seaport Alliance.

### Port Management

*The Port Commission.* Port policies are established by the five-member Commission elected at large by the voters of the County for four-year terms. The Commission appoints the Executive Director and hires Commission staff. The Commissioners also act on behalf of the Port in its capacity as a Managing Member of the Seaport Alliance.

The current Commissioners are:

- |                  |   |  |
|------------------|---|--|
| RYAN CALKINS     | — | President. Service Business Specialist at Venture, a nonprofit organization. Commission President Calkins was first elected to the Commission in November 2017 and re-elected in November 2021 to a term that expires December 31, 2025. |
| SAM CHO          | — | Vice President. Senior Manager of Corporate Strategy and Development at Volt Charging. Commission Vice President Cho was elected to the Commission in November 2019 to a term that expires December 31, 2023.                            |
| TOSHIKO HASEGAWA | — | Secretary. Executive Director of the Washington State Commission on Asian Pacific American Affairs. Commission Secretary Hasegawa was elected to the Commission in November 2021 to a term that expires December 31, 2025.               |
| FRED FELLEMAN    | — | Environmental consultant. Commissioner Felleman was elected to the Commission in November 2019 to a term that expires December 31, 2023.   |
| HAMDI MOHAMED    | — | Director of the Office of Immigrant and Refugee Affairs of the City of Seattle. Commissioner Mohamed was elected to the Commission in November 2021 to a term that expires December 31, 2025.  |

*Certain Executive Staff.* Through resolutions and directives, the Commission sets policy for the Port. The policies set by the Commission are implemented by the Port's Executive Director and the Port's staff. Brief resumes of the Executive Director and certain other staff members are provided below.

STEPHEN P. METRUCK, EXECUTIVE DIRECTOR, joined the Port on February 1, 2018. Metruck is a retired U.S. Coast Guard Rear Admiral with 34 years of military, governmental and international experience. Executive positions included Commander of the Fifth District in Portsmouth, Virginia, where he had overall responsibility for Coast Guard missions carried out from central New Jersey to North Carolina, and Assistant Commandant for Resources and Chief Financial Officer for the U.S. Coast Guard where he was responsible for the Coast Guard's \$10 billion annual appropriation. Metruck is a senior fellow at the George Washington University Center for Cyber and Homeland Security. Metruck also has served as a Congressional Fellow to U.S. Senator John F. Kerry and as U.S. Coast Guard Liaison to the United Nations. Metruck holds a bachelor's degree in Ocean Engineering from the U.S. Coast Guard Academy and a master's degree in Public Administration from Harvard University's John F. Kennedy School of Government.

DAVID SOIKE, CHIEF OPERATING OFFICER, was promoted to the position in March 2016 from the position of Aviation Director of Facilities and Capital Programs and also has served as Interim Executive Director. Soike has worked with the Port since 1980, beginning as a junior engineer and advancing into positions in project management, maritime and aviation. Soike holds a bachelor's degree in civil engineering from Washington State University and a master's degree in business administration from the University of Washington Foster School of Business.

DAN THOMAS, CHIEF FINANCIAL OFFICER, has been with the Port since 1990 and has served as Chief Financial Officer since 2000. Thomas served as the Port's Director of Finance and Budget from 1997 through 2000. As Chief Financial Officer, Thomas oversees the accounting, finance, treasury, budgeting, risk management, business intelligence and information technology functions. Thomas holds a bachelor's degree in economics from Pennsylvania State University and a master's degree in business administration in finance from the University of Washington Foster School of Business.

LANCE LYTTLE, MANAGING DIRECTOR, AVIATION, joined the Port in January 2016. Prior to joining the Port, Lyttle served as the Chief Operating Officer for the Houston Airport System. Preceding his work at the Houston Airport System, Lyttle served in top executive jobs at the Atlanta Hartsfield-Jackson International Airport. At the Port, Lyttle manages the Airport's operations and businesses and leads the effort to develop a sustainable airport master plan for the future. Lyttle has a B.Sc. (Physics and Computer Science) from the University of the West Indies, and a Master of Science in Management Information Systems from the University of the West Indies.

STEPHANIE JONES STEBBINS, MANAGING DIRECTOR, MARITIME, was promoted to the position in October 2017. Jones Stebbins served as the Port's Director of Environmental and Planning Programs for six years. Before that, Jones Stebbins served as Director of Seaport Environmental for four years and Manager of Seaport Strategic and Facility Planning for four years. Jones Stebbins spent three years in the Peace Corps and overseas consulting prior to joining the Port. Jones Stebbins has a bachelor's degree in Civil and Environmental Engineering from Duke University and a master's degree in Regional Planning from the University of North Carolina.

DAVID MCFADDEN, MANAGING DIRECTOR, ECONOMIC DEVELOPMENT, joined the Port in 2015. McFadden comes to the Port with more than 20 years of experience in economic development and business growth as President and Chief Executive Officer ("CEO") of the Yakima County Development Association. McFadden's responsibilities include overseeing the Port's commercial properties, real estate development initiatives, workforce development and tourism promotion. McFadden received a Bachelor of Science Degree with Honors in Social Assessment and Policy and Master of Arts in Political Science from Western Washington University and is a Certified Economic Developer and Economic Development Finance Professional.

PETE RAMELS, GENERAL COUNSEL AND CHIEF COMPLIANCE OFFICER, joined the Port in January, 2019. Prior to joining the Port, Ramels served for more than 20 years as a Senior Deputy Prosecuting Attorney in the Civil Division of the King County Prosecutor's Office. Ramels' practice focused on real estate, land use, and general municipal law. Ramels' responsibilities include advising Port leadership on legal strategies and approaches, leading the Port's legal team and public records office, and supporting the public governance of the Port. As Chief

Compliance Officer, Ramels oversees the Workplace Responsibility office and compliance with the Port's Code of Conduct. The General Counsel and Chief Compliance Officer also serves as a member of the Port's Executive Leadership Team and supports both the Executive Office and Commission. Ramels received a Bachelor of Arts in Political Science from Washington State University and a Juris Doctorate with Honors from the University of Washington School of Law.

## **Environmental, Social and Governance**

*Governance; Century Agenda.* Introduced in 2012 to mark the 100-year anniversary of the Port, the Commission adopted the Century Agenda to establish the Port's 25-year vision of adding 100,000 jobs through economic growth (to total 300,000 Port-related jobs in the region), while reducing the Port's environmental footprint. The Century Agenda currently contains six goals for the Port (Goal 1: Position the Puget Sound region as a premier international logistics hub; Goal 2: Advance the region as a leading tourism destination and business gateway; Goal 3: Responsibly Invest in the Economic Growth of the Region and all its Communities; Goal 4: Be the greenest and most energy-efficient port in North America; Goal 5: Become a Model for Equity, Diversity and Inclusion; and Goal 6: Be a Highly Effective Public Agency), specific objectives related to each goal and an operating framework to help operating divisions set tactical objectives consistent with these goals.

*Equity, Diversity, and Inclusion.* In 2019, the Port established a new Office of Equity, Diversity, and Inclusion ("OEDI") to address institutional racism and increase equity, diversity, and inclusion in Port policies, programs, and processes in order to advance the Port's goal of becoming a model for equity, diversity and inclusion. OEDI is led by a Senior Director who is a member of the Executive Leadership Team and reports directly to the Executive Director. In 2019, OEDI developed its first Strategic Plan, to guide and describe OEDI's mission and work, and the plan was most recently updated for 2022. The 2022 Strategic Plan includes three strategies (supported by a number of objectives) to transform the Port. Strategy One is to transform the Port by infusing racial equity principles and practices into all aspects of organizational structure, programs, policies, and processes. Strategy Two is to provide equitable and tangible benefits to impacted vulnerable communities, people of color, immigrants and refugees, and low-income communities. Strategy Three is to build OEDI's capacity and expertise to lead equity change work internally and to be a resource for and thought partner with external peer agencies. OEDI has issued annual reports on progress towards goals.

*Sustainability.* On December 19, 2017, the Commission adopted a Motion 2017-14 furthering recommendations of the Port's Energy and Sustainability Committee, directing development of a Sustainability Evaluation Framework, (the "Framework") adding Scope 2 emission reduction goals to the Century Agenda, providing for coordination with the Seaport Alliance, and requiring reporting. The Framework is intended to inform Commission decision-making to advance the Port's energy and sustainability initiatives by transparently documenting environmental and societal considerations associated with Commission actions. The motion directed staff to select pilot projects to test and validate the Framework and determine how to incorporate the environmental and societal components into the Framework including reducing greenhouse gas emissions, increasing energy resilience, protecting public health and the environment, supporting local economic development, advancing racial and social equity, leveraging partnerships, and advancing innovation. On October 26, 2021, the Port adopted Order 2021-10 updating the Century agenda greenhouse gas reduction goals to be net zero by 2040 for scope 1 and 2 and by 2050 to be carbon neutral for scope 3 emissions. The Port conducts annual inventories of scope 1 and 2 greenhouse gas emissions following the Protocol Corporate Accounting and Reporting Standard.

The Port has taken a number of steps towards its sustainability goals. In 2020, the Port renewed the Northwest Ports Clean Air Strategy, a collaboration with the Seaport Alliance and the Ports of Tacoma and Vancouver (Canada) first implemented in 2008 and on November 16, 2021, adopted "Charting the course to Zero: Port of Seattle's Maritime Climate and Air Action Plan" as the Port's implementation strategy. The Port also approved a 10-year contract to purchase renewable natural gas to supply a portion of the fuel for the Airport mechanical systems boiler plant and the Port is implementing a ten-year Sustainable Fleet Plan to reduce carbon emissions from Port vehicles. On November 16, 2021, the Port approved a Memorandum of Understanding with the County to jointly manage and fund a feasibility study of regional solid waste conversion to sustainable aviation fuel ("SAF") with a goal of ten percent SAF content in aviation fuel at the Airport by 2028.

The Port regularly reviews its progress against the sustainability goals included in the Century Agenda, noting where the Port has made significant progress towards the goal, some progress towards goal or no progress towards goal. These reports as well as OEDI monthly newsletters and other reports are posted to the Port's website (and are not, by this reference, incorporated by reference).

*Capital Project Sustainability Planning.* In 2014, the Port formed its own stormwater utility and assumed responsibility for stormwater infrastructure at its maritime facilities, including those licensed to the Seaport Alliance. SWU collects fees from tenants and the Seaport Alliance. In 2015, the Port completed a climate change adaptation study that examined its waterfront maritime facilities. Based on the study's findings, the Port anticipates that, with moderate improvements, these facilities will not experience any major vulnerability within the period of their intended design life (of up to 50 years for certain facilities).

As part of its master planning efforts, the Port also conducted a vulnerability assessment to determine potential operational or infrastructure impacts to the Airport due to climate change. The assessment found that most of the Airport's climate change-related vulnerabilities can be addressed by the existing operation and asset management plans. The only system that was deemed 'moderately' vulnerable was the stormwater and industrial wastewater system infrastructure. The Airport's capital planning process includes assessment of the periodic need to replace infrastructure; updates needed to accommodate increased rainfall intensity and higher summer temperatures can be addressed as part of these infrastructure projects. See "CERTAIN INVESTMENT CONSIDERATIONS—Climate Change" and "—Laws and Regulations; Taxes." Based on the Sustainability Evaluation Framework, the Port's capital planning process takes sustainability into account by weighing costs against environmental benefits and incorporating Framework information in the project approval process. The Port's 2022-2027 Capital Plan includes an industrial waste pretreatment program at the Airport, including improvements to comply with King County permitting requirement regarding treatment of aircraft deicing chemicals, acceleration of installation of noise insulation for residential neighbors near the Airport, installation of electric chargers for ground service equipment, the restoration of habitat at Terminal 117, and the addition of electric shore power to the Pier 66 cruise terminal.

## **THE AIRPORT**

The Airport is located approximately 12 miles south of downtown Seattle. Currently, the Airport has facilities for commercial passengers, air cargo, general aviation and maintenance on a site of approximately 2,500 acres. Airport facilities include the Main Terminal and the South and North Satellites accessed via an underground train, a parking garage, and a consolidated rental car facility. The Airport has three runways that are 11,900 feet, 9,425 feet, and 8,500 feet in length, respectively. For additional information regarding the Airport and its facilities, see "Appendix C—Reports of the Independent Consultant."

The Airport is the largest airport in the State and was the eleventh largest airport in the country as measured by enplaned passengers, according to the U.S. Department of Transportation Bureau of Transportation Statistics (U.S. Airports Ranked by 2021 Scheduled Domestic and International Enplanements on U.S. and Foreign Airlines). Airports Council International Statistics also ranked the Airport eighth in 2019 and tenth in 2020. The Airport serves as the primary airport for the Seattle Metropolitan Area, which includes King, Snohomish and Pierce Counties, and much of the western State. The Seattle Metropolitan Area is the major population and business center in the State. Comparable airports in the region that currently provide commercial passenger and cargo service include Portland International Airport in Oregon, approximately 160 miles to the south of the Airport, and Vancouver International Airport in British Columbia, approximately 155 miles to the north of the Airport. In addition, the Spokane International Airport, approximately 270 miles to the east of the Airport, provides domestic and international passenger service. Several smaller regional airports in the Seattle region offer cargo services, commercial passenger service and general aviation services. Paine Field, located approximately 40 miles north of the Airport, has a two-gate commercial passenger terminal from which Alaska Airlines offers service to several destinations; it served 389,778 enplaned passengers in 2019, its first year of operation, prior to COVID-19. Bellingham International Airport, approximately 110 miles north of the Airport, had 335,616 enplaned passengers in 2019. Other regional airports also may be able to add or expand commercial passenger service in the future.

In 2019, the State Legislature passed legislation creating a Commercial Aviation Coordinating Commission. The purpose of the commission is to review the State's long-range commercial aviation facility needs, and recommend to the Legislature potential sites at which a new primary commercial aviation facility could be developed by 2040. In

February 2022, the commission provided a report to the Legislature’s transportation committees that included a “short list” of six airports that could potentially increase capacity to meet demands for commercial passenger service, air cargo, and/or general aviation. The commission will recommend a single preferred location for a new commercial service airport by February 15, 2023. The commission’s review and recommendations are not intended to alter existing or future plans for capital development and capacity enhancement at existing commercial airports in the State.

### Passenger Activity at the Airport

*Passenger Enplanements.* The Airport served approximately 18.1 million enplaned (embarked) passengers in 2021, a 79.9 percent increase from the approximately 10.0 million enplaned passengers in 2020, and a 30.1 percent decline from the approximately 25.9 million enplaned passengers served in 2019. The Airport served 821,470 (4.5 percent) enplaned passengers on nonstop flights to international destinations in 2021, a 22.5 percent increase from the approximately 670,325 (6.7 percent) enplaned passengers on nonstop flights to international destinations in 2020, and a 71.0 percent decline from the approximately 2.9 million (11.0 percent) enplaned passengers on nonstop flights to international destinations in 2019. The Airport has served 8.2 million passengers through May 2022, a 58.2 percent increase from the same period in 2021, and a 14 percent decrease from the same period in 2019. The following table illustrates the changes in domestic and international enplanements at the Airport from 2017 through 2021, and from January through May 2022 compared to January through May 2018-2021.

**TABLE 7  
SEATTLE-TACOMA INTERNATIONAL AIRPORT  
HISTORICAL ENPLANED PASSENGERS  
2017 – 2021**

Year	Domestic	Year-over-Year	International	Year-over-Year	Total Enplaned Passengers	Year-over-Year
		Percentage Increase/(Decrease)		Percentage Increase/(Decrease)		Percentage Increase/(Decrease)
2021	17,251,456	84.0	821,470	22.5	18,072,926	79.9
2020	9,373,402	(59.3)	670,325	(76.5)	10,043,727	(61.2)
2019	23,015,911	3.7	2,857,964	6.1	25,873,875	3.9
2018	22,200,368	6.4	2,693,970	5.5	24,894,338	6.3
2017	20,861,988	2.3	2,553,594	5.9	23,415,582	2.7

**YEAR-TO-DATE COMPARISON  
JANUARY – MAY 2018 – 2022**

Year	Domestic	Year-over-Year	International	Year-over-Year	Total Enplaned Passengers	Year-over-Year
		Percentage Increase/(Decrease)		Percentage Increase/(Decrease)		Percentage Increase/(Decrease)
2022	7,574,727	50.7	687,766	251.3	8,262,493	58.2
2021	5,027,186	11.1	195,751	(60.1)	5,222,937	4.2
2020	4,523,883	(47.1)	490,207	(54.4)	5,014,090	(47.9)
2019	8,551,575	3.4	1,074,307	1.3	9,625,882	3.2
2018	8,269,503		1,060,898		9,330,401	

Source: Port of Seattle.



*O&D and Connecting Passenger Traffic.* Historically, more than two-thirds of the Airport’s domestic passenger activity has been origin and destination (“O&D”) activity, meaning that passengers either begin or end their trips at the Airport. Connecting traffic is considered more discretionary than O&D traffic, because passengers may choose other connecting airports based on the price and/or convenience of routes established by airlines. Additionally, connecting traffic can be influenced by airline decisions to shift connecting activity from one airport to another. In 2021, the estimated percentage of O&D passenger traffic at the Airport was 66.8 percent, based upon 2021 O&D data from the U.S. Department of Transportation’s database compared to 65.9 percent in 2020 and 70.2 percent in 2019.

The Airport’s predominately O&D nature means that activity levels at the Airport are closely linked to the population and underlying economic strength of the geographic area served by the Airport. See “Appendix I—Demographic and Economic Information.” As shown in Table 8, the Airport’s top domestic O&D markets with at least one percent of market share in 2021 together represented approximately 66.8 percent of enplaned passengers, and all were medium- or long-haul markets at least 500 miles from Seattle.

**TABLE 8**  
**SEATTLE-TACOMA INTERNATIONAL AIRPORT**  
**TOP DOMESTIC PASSENGER ORIGIN-DESTINATION MARKETS AND AIRLINE SERVICE**  
**(WITH AT LEAST ONE PERCENT OF MARKET SHARE) 2021**

<b>Rank</b>	<b>Market of Origin or Destination<sup>(1)</sup></b>	<b>Approximate air miles from Seattle</b>	<b>Share of market, based on enplaned passengers (%)<sup>(2)</sup></b>
1	Los Angeles, CA	952	11.7
2	San Francisco Bay, CA	674	7.9
3	Phoenix, AZ	1,107	6.8
4	Las Vegas, NV	866	6.7
5	Denver, CO	1,024	4.3
6	San Diego, CA	1,050	4.1
7	New York City, NY	2,450	3.8
8	Chicago, IL	1,761	3.4
9	Dallas / Ft. Worth, TX	1,722	2.6
10	Salt Lake City, UT	689	2.3
11	Minneapolis, MN	1,399	2.0
12	Boston, MA	2,496	1.9
13	Atlanta, GA	2,182	1.7
14	Washington, DC	2,408	1.7
15	Orlando, FL	2,553	1.5
16	Austin, TX	1,770	1.4
17	Houston, TX	1,909	1.3
18	Detroit, MI	1,927	1.0
19	Tampa, FL	2,520	1.0
		Subtotal	66.8
		All other cities	33.2
		<b>Total</b>	<b>100.00</b>

Note: Totals may not add due to rounding.

<sup>(1)</sup> Each market includes the major airports within the market.

<sup>(2)</sup> Compiled by the Port from U.S. Department of Transportation Statistics (U.S. DOT OD1A database; Official Airline Guide).

Source: Port of Seattle.

*Passenger Airlines Serving the Airport.* Passenger enplanements at the Airport are spread over a variety of air carriers, with Alaska Airlines (“Alaska”) and Horizon Air Industries, Inc. (“Horizon”) accounting for the largest share of enplaned passengers at the Airport in 2020 (56.6 percent) and in 2021 (57.1 percent). Alaska and Horizon operate a regional hub at the Airport that serves passengers connecting to and from regional destinations. Alaska and Horizon are separately certificated airlines both owned by the Alaska Air Group. On May 25, 2022, Alaska pilots authorized union leaders to call a strike if necessary and when the parties are permitted by the National Mediation Board.

Delta Airlines (“Delta”) accounted for the second largest share of enplaned passengers at the Airport in 2020 (22.6 percent) and in 2021 (23.1 percent). Three other airlines combined accounted for an additional 15.1 percent of enplanements during 2021. The following table illustrates the market shares of the passenger airlines with a one percent or greater share of enplaned passengers at the Airport as of 2021, as well as the year that is five years prior to 2021 (2017) and the year prior to the COVID-19 pandemic (2019) to provide historical reference points. Because Alaska and Delta together represent more than 50 percent of market share at the Airport, the Port is required to submit a competition plan to the FAA. The most recent competition plan update was approved in 2018; no further updates are required at this time.

**TABLE 9**  
**SEATTLE-TACOMA INTERNATIONAL AIRPORT**  
**AIRLINES RANKED BY ENPLANED PASSENGER TRAFFIC**  
**(2017, 2019 and 2021)**

<b>Airline</b>	<b>2017 Enplanements</b>	<b>2017 Enplanements Share (%)</b>	<b>2019 Enplanements</b>	<b>2019 Enplanements Share (%)</b>	<b>2021 Enplanements</b>	<b>2021 Enplanements Share (%)</b>
Alaska Airlines <sup>(1)</sup>	9,133,550	39.0	10,201,801	39.4	8,497,828	47.0
Horizon Airlines	2,237,212	9.6	2,582,284	10.0	1,820,187	10.1
Virgin America <sup>(2)</sup>	252,061	1.1	-	-	0	0.0
<b>Alaska Air Group Subtotal</b>	<b>11,622,823</b>	<b>49.6</b>	<b>12,784,085</b>	<b>49.4</b>	<b>10,318,015</b>	<b>57.1</b>
Delta Air Lines <sup>(3)</sup>	5,191,529	22.2	6,313,912	24.4	4,177,782	23.1
American Airlines <sup>(4)</sup>	1,371,517	5.9	1,320,903	5.1	935,601	5.2
Southwest Airlines	1,549,631	6.6	1,446,899	5.6	915,823	5.1
United Airlines <sup>(5)</sup>	1,518,071	6.5	1,493,062	5.8	860,777	4.8
All Others <sup>(6)</sup>	2,162,011	9.2	2,515,014	9.7	864,928	4.8
<b>Airport Total</b>	<b>23,415,582</b>	<b>100.0</b>	<b>25,873,875</b>	<b>100.0</b>	<b>18,072,926</b>	<b>100.0</b>

Note: Totals may not foot due to rounding.

(1) Includes flights operated by SkyWest. As noted in the 2022 Letter Report, Alaska Airlines’ consolidated flight operations at the Airport, and increased passenger connecting activity, during the pandemic.

(2) In December 2016, Alaska Air Group acquired Virgin America, and in 2018 consolidated branding Virgin America flights into Alaska Airlines flights.

(3) Includes Delta Connections (operated by SkyWest and Compass Airlines).

(4) American Airlines includes flights operated by American Eagle/Skywest.

(5) Includes United Express (operated by Skywest).

(6) Includes all airlines with a market share of one percent or less in 2021.

Source: Port of Seattle.

### **Cargo Activity at the Airport**

The Port also provides facilities for air cargo services. In 2021, air cargo at the Airport totaled 498,741 metric tons compared to 452,496 metric tons in 2020 and 453,549 metric tons in 2019. Revenue from air cargo facility leases are included in “Other” in Table 10 and the Port also collects landing fees from both cargo-only carriers and the passenger airlines that provide much of the cargo service at the Airport.

## Airport Business Agreements

The following table shows Aviation Division operating revenue by major source, and net operating income before depreciation for fiscal years ended December 31, 2019, December 31, 2020 and December 31, 2021. In its audited financial statements, the Port does not account for proceeds of the Tax Levy, non-operating CFC revenue, federal capital grant receipts, or PFCs as operating revenue and, accordingly, such proceeds are not included in the following table. Federal COVID-19 relief grant receipts are also not included in operating revenue and, to the extent used to pay aeronautical costs or to replace concessionaire revenue, those revenues will be lower by the amount of the grants so applied and are reflected as such in the Port's audited financial statements and in Table 10 below. As noted in this Official Statement, the historical results for periods occurring prior to the COVID-19 pandemic speak only as of their dates and for the periods shown, and may not be indicative of future results or performance due to a variety of factors.

**TABLE 10**  
**AVIATION DIVISION NET OPERATING INCOME**  
**(\$ IN THOUSANDS)**

<u>Sources</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
<i>Aeronautical Revenues</i>			
Terminal <sup>(1)</sup>	\$206,958	\$179,249	\$195,575
Airfield <sup>(1)</sup>	129,157	88,537	95,270
Other <sup>(2)</sup>	21,483	30,123	26,667
Total Aeronautical Revenues	<u>\$357,598</u>	<u>\$297,909</u>	<u>\$317,512</u>
<i>Non-Aeronautical Revenues</i>			
Public parking	\$ 82,125	\$ 34,502	\$ 64,104
Airport dining and retail/Terminal leased space	68,013	31,234	41,607
Rental car	36,793	16,637	32,722
Ground transportation	20,765	6,557	11,947
Customer facility charges for operations <sup>(3)</sup>	15,773	-	2,018
Commercial properties	15,773	10,766	12,520
Utilities	7,431	5,672	6,350
Other <sup>(4)</sup>	22,365	11,105	12,552
Total Non-Aeronautical Revenues	<u>\$269,037</u>	<u>\$116,473</u>	<u>\$183,820</u>
<b>Total Aviation Division Operating Revenues</b>	<u><b>\$626,636</b></u>	<u><b>\$414,382</b></u>	<u><b>\$501,332</b></u>
Total Aviation Division Operating Expenses	356,635	329,680	294,217
<b>Net Operating Income Before Depreciation<sup>(5)</sup></b>	<u><b>\$270,001</b></u>	<u><b>\$ 84,702</b></u>	<u><b>\$207,114</b></u>

(1) Net of revenue sharing with the signatory airlines. See “—The Airline Agreements.”

(2) Consists primarily of revenues from airfield commercial area and aircraft overnight parking.

(3) This line item does not include CFCs accounted for as non-operating revenue, which are used to pay debt service. Total CFC revenues in 2020 were \$15.4 million, all of which were accounted for as non-operating revenues. Total CFC revenues in 2021 were \$26.3 million, \$2.0 million were accounted for as operating revenues and \$24.3 million as non-operating revenues.

(4) Consists primarily of employee parking revenues.

(5) Total may not foot due to rounding.

Source: Port of Seattle.

## **The Airline Agreements**

*Status of Airline Agreements.* In February 2018, the Port reached agreement on key terms for a new Signatory Lease and Operating Agreement (“SLOA IV”), which took effect on June 1, 2018, and applied retroactively to January 1, 2018; it expires on December 31, 2022. The agreements may be extended, the Port and the airlines may enter into a new agreement or the Port may impose rates and charges pursuant to FAA guidelines (see below). The Port is currently in discussion with the airlines for a possible extension of the agreement for two years through December 31, 2024. The Port’s financial forecast assumes no material changes to the rate-making methodology as part of the term extension.

*SLOA IV Terms.* The Airport derives a significant portion of its revenues from air carriers using the Airport. Pursuant to FAA guidelines, the Airport passes aeronautical costs on to the air carriers. Traditionally this has been accomplished through lease and operating agreements at the Airport. Many of the terms of the SLOA IV agreement are similar to the prior “SLOA III” agreement; key changes include the reduction in revenues shared with the airlines as described under the heading “Revenue Sharing” below and the changes in the gate allocation methodology. SLOA IV limits the number of gates that the Airport can withhold for common use, while also establishing a minimum of six aircraft turns per day for preferential use gates. This provides greater certainty of preferential gate use to airlines while allowing the Airport to maintain adequate flexibility to accommodate carriers at common use gates.

*Fee Structure.* In calculating each type of rates and charges under SLOA IV, the Port is required to reduce the applicable capital or operating costs by any amounts reimbursed or covered by government grants or PFCs, any insurance or condemnation proceeds or other third-party payments, any reimbursements made by an airline in connection with projects undertaken for the benefit of an airline and any premiums paid by non-signatory airlines. Total costs are comprised of operating and capital costs allocated to the various components of the Airfield and the terminal.

Capital costs include a charge for cash-funded assets placed into service on or after 1992, debt service costs (net of PFCs) allocable to revenue bond-funded capital improvements placed into service, and a debt service coverage fee if necessary to maintain total Airport-related debt service coverage at no less than 125 percent of debt service for that fiscal year. The debt service coverage fee provides a mechanism for the Port to increase charges if necessary to achieve 1.25 times Airport-related debt service coverage.

*Revenue Sharing.* SLOA IV also provides that if the Airport’s net revenue (calculated as provided in SLOA IV) exceeds 125 percent of total Airport-related debt service in any fiscal year, 20 percent of the amount in excess of that threshold was credited to the signatory airlines for 2019 and 0 percent in 2020-2022. The primary source of revenue shared with the airlines is from non-aeronautical sources.

*Airfield Rates and Charges.* As defined in SLOA IV, the “Airfield” is comprised of three areas: the Airfield Apron Area (the area immediately adjacent to the terminal building and areas for overnight aircraft parking), the Airfield Movement Area and the Airfield Commercial Area (including, but not limited to, the land, taxi lanes, ramps and the terminal used primarily for cargo activities and aircraft maintenance), and related costs and fees are calculated separately for each area. A significant fee is the landing fee charged for use of the landing areas, runways, taxiways, adjacent field areas and related support facilities that comprise the Airfield Movement Area. The landing fee is computed by (i) adding budgeted capital costs (including Airport-related debt service and debt service coverage, if required) and operating expenses allocable to the Airfield Movement Area, (ii) subtracting other fees for use of the Airfield Movement Area and any non-signatory airline premium payments, and then (iii) dividing the total by the maximum gross landed weight estimated by the Port for the next fiscal year. Similarly, fees for use of the Airfield Apron Area are calculated based on the operating and capital costs, including Airport-related debt service and Airport-related debt service coverage if required, allocable to those areas and charged to carriers based on landed weight. The Airfield Commercial Area is a separate compensatory (not cost recovery) cost center.

*Terminal Rates and Charges.* Airline terminal rental rates are based in part on the Terminal Building Requirement, which is computed by multiplying the total of budgeted operating expenses and capital costs, including Airport-related debt service and Airport-related debt service coverage (if required) allocated to the terminal, by the ratio of airline rentable space to total rentable space, less any non-signatory airline premiums included in rent payable by

non-signatory airlines. Excluded from the cost recovery formula is any publicly accessible airline office or club space that is vacant. Use of the baggage system, passenger loading bridges, airline support systems and equipment and the federal inspection facility is calculated and charged separately; these are also based upon operating expenses and capital costs, and the Port may use non-aeronautical revenues to offset costs associated with the federal inspection facility cost center.

Rates may be adjusted mid-year upon 30 days of notice to the airlines if actual results are expected to vary from budget projections by more than 10 percent. A final adjustment is made each year for the actual results of the prior year.

*Capital Project Approval.* SLOA IV includes a list of previously approved capital improvement projects totaling approximately \$3 billion. SLOA IV provides that if, by the time the Port elects to proceed with construction, the capital cost of any project on that approved list exceeds 110 percent of the cost to be included in the airline rate base presented in the agreement and the increase is not otherwise exempt under the agreement, the Port will notify the airlines and a Majority-in-Interest of the airlines may request a delay of 180 days on the project. A Majority-in-Interest is defined in SLOA IV as air carriers that account for more than 55 percent of the signatory carriers and also account for more than 55 percent of the revenues of the cost center affected by the capital costs subject to the MII. The cost centers are the Airfield Movement Area, Airfield Apron Area, Terminal and Federal Inspection Area. The Airport must notify the signatory airlines if it intends to construct any new project not included in the list of previously approved projects and above a threshold of \$10 million of costs that will be added to airline rates. If, within 30 days after the Port's notice, a Majority-in-Interest objects to the new project, the Airport must delay construction for 12 months.

**Rates and Charges Alternatives.** Pursuant to FAA guidelines, the Port can establish rates and charges by a lease and use operating agreement or, if a lease and use operating agreement is not in effect, by resolution. In 2013, the Port adopted Resolution No. 3677, as amended, unilaterally establishing rates and charges for airlines serving the Airport. Upon execution of SLOA III in 2013, the implementation of Resolution No. 3677, as amended, was suspended and it remains suspended.

**Other Airport Businesses and Agreements.** In addition to SLOA, the Airport has agreements with, and collects revenue from, other tenants and operators. These include terminal concession agreements, ground transportation, rental car and other concession fees, common use lounge operations, and Airfield cargo leases, terminal space rent, and other commercial property leases. The Airport also derives revenue from operating public and employee parking facilities.

Revenue from most of these businesses are generally affected by passenger levels at the Airport and were impacted by the decline in passengers in 2020 and 2021. The effects of the decline in passengers are reflected in Table 10. Some businesses closed or reduced operations. Recently, staffing shortages have affected some businesses. Revenues derived primarily from space rent were less affected.

*Public Parking.* The Aviation Division operates an eight-floor parking garage for short-term and long-term public parking and for use by employees. The Port also provides approximately 1,500 parking spaces in a remote lot operated by a third party. In addition, privately-owned parking facilities compete with Airport parking. There are a number of privately owned and operated parking facilities offering a range of quality, cost and service, including facilities very near the Airport.

*Rental Cars.* The Airport leases space in a consolidated facility to rental car operators and receives a concession fee based upon the gross revenues of rental car operations at the Airport subject to a minimum annual guarantee ("MAG") the greater of 85 percent of the prior year's actual revenue or prior year's MAG; the alternative MAG based on 2012 revenues (at the beginning of the lease term) has been eliminated. All rental car companies are required either to operate from the consolidated rental car facility or to use the facility to drop off or pick up their customers. At this time, nearly all of the rental car companies currently serving the Airport operate from the consolidated rental car facility. Ground transportation alternatives include transportation network companies, car-sharing, and light rail options.

*Passenger Terminal Concession Agreements—Dining and Retail.* The Airport offers a range of dining and retail options, which include restaurants, specialty retail, convenience retail, duty-free goods and personal services, to the

traveling public. The Port currently uses a direct leasing model at the Airport. The Port takes a staggered approach to handling these leases by soliciting proposals in groups of leasing opportunities. The Port manages the program to provide passengers with a range of dining and retail options throughout the terminal. Under the lease agreements, Airport dining and retail tenants pay rent based on a percentage of gross sales subject to a MAG. Under the exceptional circumstances clause of the tenant leases, if enplanements decline by more than 20 percent of the prior year's level, the MAG adjusts to reflect the lower enplanement levels. The Port expects to extend the reduced MAG to reflect the continuation of the pandemic which triggered the exceptional circumstance clause in the tenant leases. The tenants are subject to Port oversight of operations and quality assurance standards. The tenants also must adhere to a policy requiring that prices charged at the Airport be consistent with local prices at comparable businesses located off airport property, commonly referred to as "street pricing." To accommodate an increase in the minimum wage within the City of SeaTac, where the Airport is located, the street pricing policy was modified to include a 10 percent premium over comparable local prices; this premium gradually declined on an annual basis, and reached zero by January 1, 2020. Beginning January 1, 2020, certain concessionaires may charge five percent over comparable local prices, increasing to 10 percent in 2021, if they meet certain employee wage and benefit standards established by the Port.

*Ground Transportation.* The Airport has agreements with a variety of ground transportation companies, under which the Port receives either per-trip fees or permit fees. These include taxi and transportation network company services (Uber, Lyft, etc.). Various shuttle services also serve the Airport and pay a per-trip fee.

*Miscellaneous Business Arrangements and Revenues.* There are standard land leases and various fees for other aeronautical and non-aeronautical tenants and users at the Airport, such as in-flight kitchen food providers, common-use lounge operators and cargo hardstand revenues.

## **Regulation**

*Rates and Charges Regulation; Federal Statutes.* Federal statutes and FAA regulations require that an airport maintain a rate structure that is as self-sustaining as possible and generally (with certain exceptions) limit the use of all revenue (including local taxes on aviation fuel and other airport-related receipts) generated by an airport receiving federal financial assistance to purposes related to the airport. Federal statutes also provide that, without air carrier approval, an airport may not include in its rate base debt service allocable to projects not yet completed and in service.

Federal statutes include provisions addressing the requirements that airline rates and charges set by airports receiving federal assistance be "reasonable" and authorize the U.S. Secretary of Transportation to review rates and charges complaints brought by air carriers.

The Port operates the Airport pursuant to an airport operating certificate issued annually by the FAA after an on-site review. In addition to this operating certificate, the Airport is required to obtain other permits and/or authorizations from the FAA and other regulatory agencies and is bound by contractual agreements included as a condition to the grants the Port receives under the FAA's grant programs. Federal law also governs certain aspects of rate-setting and restricts grants of exclusive rights to conduct an aeronautical activity at an airport that receives or has received federal grants and other property. All long-term facility planning is subject to the FAA's approval; the Port is subject to periodic audits by the FAA; the Port's use of Airport revenues is subject to review by the FAA; and the Port's use of PFC revenue and grant proceeds is also subject to FAA approval, audit and review. The Port is also required to comply with the provisions of the federal Aviation and Transportation Security Act, with other federal security statutes and with the regulations of the Transportation Security Administration (the "TSA"). Security is regulated by the FAA and the TSA.

The Port has received COVID-19 federal relief grant funding, and expects to receive Bipartisan Infrastructure Law and other federal grants. These relief programs, and other federal grant funding, are subject to regulations and guidance regarding allowable uses of funds, expenditure reporting, audits, and other compliance requirements. Failure to satisfy the regulations and guidance governing these funding programs may result in recoupment of funds. Future federal legislative and executive actions, including updated guidance, may modify or otherwise impact existing requirements and may apply retroactively.

*Other Regulation.* The Port also is regulated by the federal Environmental Protection Agency (“EPA”) and the State Department of Ecology in connection with various environmental matters, including the handling of deicing materials and airline fuels and lubricants, protection of wetlands and other natural habitats, disposal of storm water and construction wastewater runoff and noise abatement programs. The Port’s handling of noise, including restrictions and abatement programs, is also subject to the requirements of federal and State statutes and regulations.

### **Passenger Facility Charges**

PFCs are fees collected from enplaned paying passengers to finance eligible, approved airport-related project costs, subject to FAA regulation. Airport operators are required to apply to the FAA for approval before imposing or using PFCs. The FAA has authorized the Port to impose a PFC of \$4.50 per paying enplaned passenger, the maximum allowable under current law. PFCs are imposed by the Port, collected by the airlines from paying passengers enplaning at the Airport and remitted to the Port (net of a handling fee, currently equal to \$0.11 for each PFC collected). The annual amount of PFCs collected by the Port depends upon the number of passenger enplanements at the Airport and the timely remittance of PFCs by the airlines. In 2021, the Port received \$72.8 million in PFC revenue compared to \$34.6 million in 2020 and \$100.0 million in 2019. No assurance can be given that PFCs actually will be received in the amounts or at the times contemplated by the Port in its capital funding plans. In addition, the FAA may terminate or reduce the Port’s authority to impose PFCs, subject to informal and formal procedural safeguards, if the FAA determines that the Port has violated certain provisions of federal law or the PFC or other federal regulations, or if the FAA determines that PFC revenue is not being used for approved PFC projects or that implementation of such projects did not begin within the time frames specified in the PFC statute or the PFC regulations. Future PFC applications may be denied if the FAA determines that the Port violated any of its federal grant assurances or violated certain federal statutes and regulations applicable to airports. Amounts received or receivable under the PFC program are also subject to audit and adjustment by the FAA. The Port has never been found in violation by the FAA as being out of compliance with federal grant assurances or applicable federal statutes and regulations.

### **Customer Facility Charges**

Pursuant to RCW 14.08.120(1)(g) (the “CFC Act”), the Port is authorized, at rates determined by the Port, to impose a CFC upon customers of rental car companies accessing the Airport. The CFC Act limits the uses for which the Port may collect the CFC. Specifically, the Port may impose the CFC only “for the purposes of financing, designing, constructing, operating, and maintaining consolidated rental car facilities and common use transportation equipment and facilities that are used to transport the customer between the consolidated car rental facilities and other airport facilities.”

The Port has been collecting the CFC since 2006 and, for the period 2012 through 2020, has collected a CFC of \$6.00 per transaction day. Effective January 1, 2021 the CFC rate was increased to \$6.50 per transaction day and effective January 1, 2022, increased to \$7.00. The Port has exclusive rate-setting ability with respect to CFCs, and the CFC Act does not limit the per-transaction or total dollar amount of CFCs that may be collected. The Port can use CFCs to pay both operating and capital costs associated with the consolidated rental car facility. The portion of CFC revenues used to pay debt service on applicable bonds is accounted for as non-operating revenue, while all other CFCs are accounted for as operating revenue and are used to pay operating costs, including the costs of operating the shuttle bus service between the facility and the Airport terminal building. Any CFC revenue not needed to pay operating expenses in the current year may be set aside for future eligible operating or capital costs.

## **NORTHWEST SEAPORT ALLIANCE**

### **General; Formation of Seaport Alliance**

The Port is engaged in several maritime and real estate businesses, the most significant of which is the ownership of container cargo terminals. On August 4, 2015 (the “Effective Date”), the Port and the Port of Tacoma jointly formed the Northwest Seaport Alliance (the “Seaport Alliance”) to manage all of the two ports’ container terminals as well as certain industrial properties and other cargo terminals. The Port’s container terminals are located on the Seattle waterfront in central Puget Sound, and the Port of Tacoma’s container terminals are located on the Tacoma waterfront in south Puget Sound, approximately 30 miles south of Seattle.

The Port faced significant competition for container shipping business and formed the Seaport Alliance in an effort to improve its competitive position. The Seaport Alliance coordinates customer relationships, improves capacity utilization between the two ports, eliminates pricing competition between the ports by creating a unified gateway, and rationalizes strategic capital investments at both ports. The Seaport Alliance unifies management and operations of both ports' "Marine Cargo" (defined in the hereinafter defined Charter to mean waterborne goods other than grain, liquefied natural gas, or methanol) businesses.

## **Legal Framework**

The Seaport Alliance is a port development authority (a "PDA"), pursuant to a provision in Title 53 RCW that grants ports the authority to create separate PDAs. The Seaport Alliance operates under a charter originally dated as of August 4, 2015, as amended by the First Amended Charter adopted on January 19, 2016 (the "Charter"), for an indefinite term until dissolution, with a minimum of 20 years. The statute allows, but the Charter prohibits, the Seaport Alliance to issue bonds, borrow funds, or enter into other debt instruments. By statute, PDAs do not have the power of eminent domain or the power to levy taxes or to impose special assessments. The Charter may be amended only by mutual agreement of both the Port and the Port of Tacoma and subject to approval by the Federal Maritime Commission.

## **Key Seaport Alliance Documents**

A brief description of certain Seaport Alliance foundational documents follows.

*Charter.* The Charter establishes the ownership and management structure of the Seaport Alliance, including the separate existence of the Seaport Alliance from the member ports. The Charter provides for valuation of each port's Membership Interests (defined below), allocation of environmental costs, authorization of improvements by the Seaport Alliance to "Licensed Properties" defined below, accounting, budgeting and capital planning. The Charter provides for the initial and continuing contributions of working capital, as well as capital expenditure contributions, by the member ports. The Charter outlines quarterly distributions of distributable cash revenues. Under the Charter, the Seaport Alliance acknowledges its members' debt obligations and their obligations to cause their assets and facilities to be managed in a manner that will permit them to meet their rate and operating covenants. The Charter also provides that the Seaport Alliance shall not have authority to issue debt or to own real property. The Charter provides for dispute resolution and dissolution procedures. The Charter may be amended from time to time; amendments require the approval of the FMC. The Seaport Alliance approved the second amendment on June 19, 2019; the third amendment was approved on March 5, 2020 and is awaiting FMC final approval. The Seaport Alliance anticipates a fourth amendment that may incorporate several clarifications and modifications, including a provision for additional capital contributions. If and when approved, this amendment will provide the flexibility for a port to make operating contributions in excess of its 50 percent Membership Interest share. This is similar to a provision that allows for disproportionate capital construction contributions. Any disproportionate contribution would require approval by both ports and would not change the Membership Interest.

*Property License Agreements.* Each port entered into a License for Management of Property with the Seaport Alliance on August 4, 2015 (each a "License"), licensing certain properties to the Seaport Alliance (the "Licensed Properties"). The Licenses designate the Seaport Alliance as manager and agent for the member port, authorize the Seaport Alliance to negotiate lease and other use agreements, fulfill the port's landlord and owner obligations under existing use agreements, remit revenues from the Licensed Properties to the Seaport Alliance, and comply with State Department of Natural Resources requirements as well as State and federal tax obligations. The Seaport Alliance agrees to provide property insurance for the Licensed Properties (or reimburse the member ports for insurance costs), and the License includes certain indemnifications from the member ports to the Seaport Alliance.

*Authorizing Resolutions.* On August 4, 2015, each port adopted an authorizing resolution to establish the PDA and approve the Charter (Port of Seattle Resolution No. 3711 and Port of Tacoma Resolution No. 2015-03).

*Interlocal Agreements for Support Services and for Staffing.* The member ports have entered into interlocal agreements for Seaport Alliance support services, describing service level expectations and allocating rates and charges for administrative, operational, maintenance and facilities development services.



## **Governance and Management**

The Seaport Alliance is governed by the two ports as “Managing Members,” with each port acting pursuant to the Charter through its elected commissioners. The Managing Members have appointed a CEO who is responsible for hiring staff and entering into service agreements. In addition to Seaport Alliance staff, both ports provide certain services through service agreements with a portion of service departments’ costs allocated to and paid by the Seaport Alliance.

The Managing Members appointed John Wolfe, as the Seaport Alliance CEO upon formation of the Seaport Alliance. Pursuant to Resolution No. 2015-01, the Managing Members have delegated administrative authority within prescribed limits for the Seaport Alliance to the CEO.

*John Wolfe, CEO.* Wolfe has served as the CEO of the Seaport Alliance since its formation in 2015. Wolfe also served as CEO of the Port of Tacoma between 2010 and May 2019. Before being named CEO of the Port of Tacoma, Wolfe served as the Port of Tacoma’s deputy executive director since 2005. Prior to joining the Port of Tacoma, Wolfe served at the Port of Olympia, and spent ten years with Maersk Sealand/APM Terminals in Tacoma. Wolfe earned a bachelor’s degree in business administration from Pacific Lutheran University.

## **Membership Interests**

Each port has a “Membership Interest” of 50 percent. Under the Charter, Membership Interest determines Managing Member shares of Seaport Alliance Net Income or Losses and Distributable Cash (defined below) as well as required contributions. Changes in Membership Interest will affect these distributions and contributions, but do not affect a Managing Member’s voting rights under the Charter, as votes are not weighed by or otherwise determined by Membership Interest.

## **Funding and Financial Framework**

*Cash Distributions.* The Seaport Alliance distributes cash to each Managing Member based on Distributable Cash as defined in the Charter. Cash distributions are based on each Managing Member’s Membership Interest. This cash-based calculation is different from the calculation of Net Income described below.

*Net Income.* The Seaport Alliance is treated as a joint venture for accounting purposes and, as of 2016, the Port recognizes as Gross Revenue its (currently 50 percent) share of the Seaport Alliance’s Net Income and Losses. The terms “Net Income” and “Losses” are defined in the Charter to mean, for each fiscal year or other period, an amount equal to the Seaport Alliance’s net operating income or losses less depreciation plus non-operating income or losses, including extraordinary and special items for such fiscal year or other period, determined in accordance with GAAP. The calculation of Distributable Cash and of Net Income or Losses will differ due to differences in the GAAP treatment for cash flow statements, which are cash-based, compared to income statements, which are accrual-based. The Seaport Alliance recognized a total of \$112.0 million in Net Income (as defined in the Charter) in Fiscal Year 2021 as compared to \$100.5 in 2019. Revenues from container terminal leases and operations provided the largest source of revenues. See Appendix B.

*Post-Formation Improvements; Capital Investments.* By vote, the member ports may authorize the Seaport Alliance to acquire or construct Post-Formation Improvements. Post-Formation Improvements will be recorded as Seaport Alliance assets and the associated depreciation is included in the calculation of Net Income.

*Recognition of Managing Member’s Revenue Bond Obligations.* The Charter recognizes that each Managing Member’s respective share of revenues received by the Seaport Alliance with respect to the Licensed Properties has been or may be pledged in connection with such Managing Member’s revenue bond obligations.

Under the Charter, the Managing Members instruct the CEO to manage the Seaport Alliance in a prudent and reasonable manner in support of the Managing Members’ respective revenue bond covenants. The Charter provides that the Managing Members shall keep the Seaport Alliance CEO and management informed of their respective revenue bond obligations, and shall notify the other Managing Member of any proposed change to such Managing Member’s governing revenue bond resolutions as soon as practicable before adoption. The Charter does not modify

or alter the obligations of each Managing Member with respect to its own bond obligations. The Seaport Alliance does not assume any obligations to the Managing Members' respective bondholders.

Pursuant to the Charter, if net income before depreciation of the Seaport Alliance is not sufficient for either Managing Member to be in compliance with a revenue bond rate covenant (as described in each Managing Member's governing bond resolutions in effect as of the Effective Date), then: (i) upon that Managing Member's request, the Seaport Alliance shall hire an independent third-party consultant to perform analysis and make recommendations for actions needed to achieve revenue bond covenant compliance; (ii) if the consultant recommends an action that the Seaport Alliance is unwilling, unable or refuses to undertake, either Managing Member can require dissolution of the Seaport Alliance following the dispute resolution process even if within the "Initial Period" (as defined in the Charter, a period of 20 years following the Seaport Alliance's formation); and (iii) the Seaport Alliance shall have at least four months to respond, act and/or dissolve following its receipt of the consultant's recommended action, unless a shorter time is required by the applicable revenue bond covenants. The Charter also provided for a minimum income level based on the Managing Members' pre-formation debt then outstanding. As of February 7, 2022, there is no pre-formation debt outstanding, and this provision is no longer applicable.

### **Dispute Resolution; Dissolution**

*Dispute Resolution.* The Charter provides for good faith discussion followed by mediation in the event of a dispute between the members; certain matters (relating to the Licenses and distributions upon dissolution) are subject to binding arbitration. The Seaport Alliance and the member ports have waived any right to seek recourse in court for any dispute regarding the Seaport Alliance, the Charter, or the transactions or other documents contemplated by the Charter (a "Dispute"), and agree that the dispute resolution procedures under the Charter are to be the exclusive remedies available for resolution of such Disputes.

*Dissolution.* Except under limited circumstances described in the Charter, no Managing Member may take any action to dissolve, terminate, or liquidate the Seaport Alliance. No Managing Member may require re-valuation, apportionment, appraisal or partition of the Seaport Alliance or any of its assets, or file a bill for an accounting, except as specifically provided in the Charter. Each Managing Member, to the fullest extent permitted by applicable law, has waived any rights to take any such actions under applicable law, including any right to petition a court for judicial dissolution. The Charter also provides for the orderly distribution of assets should dissolution occur.

### **Licensed Properties**

The ports have licensed container terminals, certain industrial properties and other cargo terminals to the Seaport Alliance for operation and management, including capital improvements. Ownership of the Licensed Properties remains with the licensing ports.

The Port licensed to the Seaport Alliance its four international container terminals (including two on-dock intermodal yards) and nine industrial properties that support domestic container trade or non-containerized trade. The Port of Tacoma properties licensed to the Seaport Alliance consist of six container terminals (four engaged in international trade and two in domestic trade), four intermodal yards (serving domestic and international trade), eight properties that accommodate non-containerized cargo (such as autos, breakbulk, and logs) and supporting industrial properties.

*Licensed North Harbor/South Harbor Container Facilities and Terminal Lease Agreements.* The following 10 container terminals are licensed to the Seaport Alliance: four North Harbor (located in Seattle) container terminals (Terminal 5, Terminal 18, Terminal 30 and Terminal 46) owned by the Port, and six South Harbor (located in Tacoma) container terminals (Husky Terminal, Washington United Terminal ("WUT"), West Sitcum Terminal, East Sitcum Terminal (encompasses Terminal 7C and Terminal 7D), Pierce County Terminal ("PCT"), and TOTE) owned by the Port of Tacoma.

Several terminals have long-term leases; however, leases are subject to amendments and modifications that may impact Seaport Alliance revenue (and therefore Port revenue) and are renegotiated from time to time to reflect the fluctuating businesses of the ports and tenants. Certain container terminals may become less useable for

international container terminal operations as ship size increases; the Seaport Alliance may work with customers to optimize facility use in order to remain a competitive gateway. The following table identifies the port owner, primary lessee, terminal area and lease expiration date for the container terminals licensed to the Seaport Alliance.

**TABLE 11  
CONTAINER FACILITY LEASES**

	<b>Terminal 5</b>	<b>Terminal 18</b>	<b>Terminal 30</b>	<b>Terminal 46<sup>(3)</sup></b>	<b>West Sitcum</b>	<b>Husky (T-3 and T-4)</b>	<b>East Sitcum</b>	<b>PCT</b>	<b>WUT</b>	<b>TOTE</b>
<b>Port Owner</b>	Port of Seattle	Port of Seattle	Port of Seattle	Port of Seattle	Port of Tacoma	Port of Tacoma	Port of Tacoma	Port of Tacoma	Port of Tacoma	Port of Tacoma
<b>Primary Lessee</b>	SSA Terminals, LLC	SSA Terminals, LLC and SSA Containers, Inc.	SSA Terminals (Seattle), LLC	Port of Seattle, U.S. Coast Guard	SSA Terminals (Tacoma), LLC	International Transportation Services (ITS)	Husky Terminal and Stevedoring, Inc.	Evergreen Marine Corporation	Washington United Terminals	TOTE
<b>Terminal Area</b>	165 acres <sup>(1)</sup>	196 acres	70 acres	88 acres	135 acres	118 acres	54 acres	153 acres	11 acres	48 acres
<b>Lease Expiration</b>	2051	2049 <sup>(2)</sup>	2039	2043	2027	2046	2046 <sup>(4)</sup>	2027	2028	2034

<sup>(1)</sup> 65 acres under lease. Occupancy began January 1, 2022.

<sup>(2)</sup> Lease extended from 2039 to 2049.

<sup>(3)</sup> The Port will pay the Seaport Alliance for use of 29 acres through 2043 pursuant to an interlocal agreement. Pacific Maritime Association has leased seven acres through 2031 for longshore training. US Coast Guard (“USCG”) Base Seattle is located between T30 and T46. On July 6, 2022, the Seaport Alliance approved a four-year short term lease to the USCG for 17 acres to support temporary usage of T46 which will allow the USCG to modify their base. The lease is expected to produce approximately \$3.3 million per year in revenue. The Seaport Alliance is pursuing the lease of the remaining acres for maritime use.

<sup>(4)</sup> Twenty acres leased to Husky Terminals through 2046.

Source: Seaport Alliance.

The Seaport Alliance receives rent paid under Port, the Port of Tacoma and Seaport Alliance container terminal leases. Under the current Port lease structure, tenants at Terminals 18 and 30 pay a per-acre rate derived from a MAG of container volumes (regardless of size of container and whether loaded or empty) through the facility, plus an additional per-container charge for any volumes in excess of the MAG; the Terminal 5 lease terms include per-acre rent with no MAG. Under the current Port of Tacoma lease structure, tenants pay per-acre rent and pay volume-based fees for use of equipment and intermodal facilities; some of these fees are subject to a MAG. Generally, terminal lease rates have periodic adjustments based on inflation or market value. Some carriers have discretion as to which terminal they may call. Because different terminals have different lease agreements, revenues to the Seaport Alliance may be affected by these carrier decisions.

*Terminal 5.* Effective July 31, 2014, the Port terminated its lease agreement with Eagle Marine Services at Terminal 5, the Port’s second largest container terminal. The Port agreed to terminate the lease while the Port began preliminary planning, initial design and permitting for improvements. A portion of Eagle Marine container traffic has moved to Terminal 18 and the Seaport Alliance was scheduled to receive \$9 million each year through 2023 through this arrangement. In addition, under a lease termination agreement with APL (the owner of Eagle Marine), the Seaport Alliance may receive certain payments from APL if actual volumes are below the specified guaranteed minimum. On October 28, 2021, the Seaport Alliance approved a modification agreement with CMA CGM, which acquired Eagle Marine’s parent company in 2016, waiving the final two payments totaling \$18.0 million and the cumulative volume shortfall payments of \$5.3 million. In exchange, CMA CGM will make a one-time payment of \$10 million and guarantee certain container volumes through June 2031. The new contract has provisions for penalty payments if the volume MAGs are not achieved.

On April 2, 2019, the Seaport Alliance took several actions in support of the reactivation of Terminal 5, including approving a long-term lease agreement (amended on June 1, 2021) with SSA Terminals, LLC (“SSAT”) for an

initial 65 acres that commenced on January 1, 2022. SSAT will add another approximately 85 acres in 2024 unless it gives notice to the Seaport Alliance that it will assume only an additional 20 acres at that time. If the tenant opts for the 20 additional acres, the Seaport Alliance will pursue other container operators to lease the available acres. The tenant began operations on January 1, 2022 and has requested certain amendments to the lease that the Seaport Alliance may consider. These amendments may require additional Seaport Alliance capital outlays but would result in increased revenue from the tenant. Other actions in support of Terminal 5 include the extension of the lease at Terminal 18 for an additional 10 years. The Terminal 5 lease requires Terminal 5's redevelopment. See "—Capital Planning."

*Terminal 46.* The Terminal 46 lease with Terminals Investment Limited was terminated early at the end of 2019 to allow for consolidation of container volumes and the repurposing of capacity at Terminal 46 to other maritime uses, consistent with the original Seaport Alliance Strategic Business Plan. Through an interlocal agreement, the Port will pay for and use a portion of Terminal 46 through 2043. USCG Base Seattle is located between T30 and T46. On July 6, 2022, the Seaport Alliance approved a four-year short term lease to the USCG for 17 acres to support temporary usage of T46 to allow clean-up and dredging of their own basin as well as modifications to their existing docks and upland space for equipment movement. USCG's temporary usage of the south end of Terminal 46 will provide space for the USCG's displaced vessels and personnel. The lease is expected to produce approximately \$3.3 million per year in revenue. The proposed short-term USCG lease has no bearing on the USCG's proposed long-term expansion. Expansion plans will continue on a parallel track with the next significant milestone being the expected release of their draft Programmatic Environmental Impact Statement later this year. This expansion may include a request to lease or purchase acres on Terminal 46 and/or on Terminal 30.

*Husky Terminal (Terminals 3 and 4).* On April 7, 2016, the Seaport Alliance amended the lease at Husky Terminal and extended the lease until 2046. The tenant is required to pay a per-acre rate and to pay MAG fees for crane and intermodal yard usage. The Seaport Alliance has completed improvements to the wharves and has provided eight super post-Panamax cranes.

*West Sitcum Terminal.* The West Sitcum Terminal serves the domestic shipping market. SSA Terminals (Tacoma) has signed a lease on approximately 135 acres to support Matson operations for Hawaii and Alaska through October 2027.

*East Sitcum Terminal.* The lease for East Sitcum Terminal expired on June 30, 2017. The terminal requires significant upgrades to support cranes necessary to accommodate larger ships. In May 2019, Husky Inc. agreed to lease 20 acres for its operations. At this time, there are no plans to make the improvements to the East Sitcum Terminal required to support larger cranes. The additional acres available at East Sitcum Terminal are being used for overflow containers from Husky Terminal due to the high volumes and to support the Seaport Alliance's auto and breakbulk operations.

*Other Licensed Facilities.* In addition to the container terminals, certain other facilities are licensed to the Seaport Alliance. These facilities include industrial properties owned by the Port that support domestic container trade or non-containerized trade, and the following properties owned by the Port of Tacoma: four intermodal yards (one domestic and three international), eight properties that accommodate non-containerized cargo (autos, breakbulk, logs, etc.) and supporting industrial properties.

## **Containerized Cargo**

*Container Trade Through the Seaport Alliance.* The Port and the Port of Tacoma lease containerized cargo facilities, licensed to the Seaport Alliance, to terminal operators. The terminal operators provide service to carriers and indirectly to the cargo owners (shippers). Carriers are the steamship lines that transport containers. Overall, the shipping industry is affected by global or domestic economic and financial factors and can be volatile. There is significant competition for container traffic among North American ports, including the Seaport Alliance. Shippers regularly contract with a number of carriers, and larger shippers also may direct traffic to one or more ports and terminal facilities. In addition, carriers form alliances that can affect their decisions on routing cargo. The ability of a terminal operator to attract and move cargo efficiently is important to the success and value of a container facility. Neither the Port nor the Seaport Alliance is a participant in the agreements between and among the terminal

operators, carriers and shippers, and do not have any control over these agreements including the rates that carriers pay the terminal operators to call at Seaport Alliance facilities.

Success of terminal operators in attracting cargo volumes depends largely on the size of the local market and the cost and efficiency of a port and inland transportation systems compared to alternative gateways. Due to the relatively small population in the Pacific Northwest, a significant portion of the cargo that passes through the Seaport Alliance either comes from or is destined for other regions. As such, the Seaport Alliance ports are considered discretionary ports. Discretionary cargo can be shifted to other ports generally based on the cost efficiency and reliability of moving cargo from its point of origin to its final destination; these routing decisions are made by carriers and shippers. Various factors, including supply chain disruptions and delays, can affect cost efficiency and reliability considerations. The Seaport Alliance competes with other ports on the West Coast (including the United States, Canada and Mexico) and on the Gulf and East Coasts. The cost, efficiency and quality of competing ports and the intermodal connections serving them may change and cause cargo volumes to shift to more cost-efficient routes and ports. Alternatively, cargo may shift to the Seaport Alliance when competitor ports are experiencing inefficiencies. These factors are beyond the control of the Seaport Alliance or the Port. However, the Seaport Alliance may make decisions and investments to improve the competitiveness of the gateway. In 2021, TEUs increased by 12.5 percent compared to 2020.

The following table summarizes total container traffic through the Seaport Alliance's North Harbor and South Harbor from 2017 through 2021, and from January through May 2022 compared to January through May 2019, 2020 and 2021. TEU volumes include international containers (all of which are handled through Seaport Alliance facilities) and domestic containers (some of which are transported by barge to and from private terminals that are not managed by the Seaport Alliance or by either port).

**TABLE 12**  
**CONTAINER VOLUMES FOR SEAPORT ALLIANCE**  
**2017 – 2021**  
**(IN THOUSANDS)**

Year	International Containers				Domestic Containers TEUs	Total Containers TEUs
	Imports	Exports	Empty TEUs	Total Intl. TEUs		
	Full TEUs	Full TEUs				
2021	1,465	691	836	2,992	744	3,736
2020	1,254	791	591	2,636	685	3,320
2019	1,369	913	776	3,058	717	3,775
2018	1,453	953	705	3,111	686	3,798
2017	1,381	964	650	2,995	707	3,702

**YEAR-TO-DATE COMPARISON**  
**JANUARY – MAY 2019 – 2022**  
**(IN THOUSANDS)**

Year	International Containers				Domestic Containers TEUs	Total Containers TEUs
	Imports	Exports	Empty TEUs	Total Intl. TEUs		
	Full TEUs	Full TEUs				
2022	585	230	380	1,195	302	1,498
2021	616	315	313	1,244	293	1,537
2020	462	341	208	1,011	266	1,277
2019	570	377	341	1,288	284	1,572

Note: Totals might not equal the sum of component parts due to rounding.

Source: Seaport Alliance.

## **Insurance**

The Seaport Alliance has purchased its own general liability and public officials' liability insurance policy, protecting the entity and its officers and Commissioners, effective August 2015. Currently, the member ports procure property insurance on Licensed Properties and Seaport Alliance improvements located on Licensed Properties, and the Seaport Alliance reimburses the member ports for these costs. The Licenses include certain indemnifications from the member ports to the Seaport Alliance.

The Charter specifies the terms and identifies the allocation of risk and indemnity obligations. Ownership of the Licensed Properties remains primarily with the licensing ports; thus, both the Port and the Port of Tacoma continue to purchase property insurance individually for their respective properties and for the equipment and improvements on these properties owned by the Seaport Alliance. Approximately \$963 million worth of Port property and associated Seaport Alliance improvements is insured under the Port's property insurance policy, which was renewed on July 1, 2022.

On October 1, 2021, for liability insurance renewal, the Seaport Alliance purchased marine general liability insurance policies with limits of \$150 million and added the Port as an additional insured; the Port purchased excess marine liability insurance with limits of \$50 million for its non-Northwest Seaport Alliance operations. The Seaport Alliance maintains a public officials' liability policy with limits of \$10 million for claims against the Managing Members of the Seaport Alliance.

The Seaport Alliance is in compliance with State industrial insurance (workers compensation) requirements for the workforce and all Seaport Alliance employees are covered for industrial insurance (workers compensation) via a program of self-insurance in accordance with Title 51 RCW.

## **Capital Planning**

The Seaport Alliance develops a multi-year Capital Improvement Program ("CIP") in conjunction with its annual operating budget. The Seaport Alliance CIP includes project cash flows both for projects that have already received authorization and for certain projects that are expected to be authorized.

The Seaport Alliance CIP for 2022-2027 includes completion of the redevelopment of the Terminal 5 wharfs, dock rehabilitation at Terminals 18 and 46, berth dredging at Husky Terminal and various other improvements and renewal and replacement projects in both the North and South Harbors.

In April 2019, the Managing Members approved improvements to Terminal 5, which include berth deepening, dock strengthening, and backland improvements. The project does not include the costs of any waterway channel deepening that are considered Port costs and included in the Port CIP. The project also excludes any improvements to the intermodal areas or equipment purchases. The project authorization totals \$390 million, primarily for capital investments and certain non-capital improvements associated with mitigation. The first berth is completed and began operation on January 1, 2022; the second berth is expected to be completed in 2023.

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**TABLE 13**  
**SEAPORT ALLIANCE**  
**CAPITAL IMPROVEMENT PLAN**  
**2022 – 2027<sup>(1)</sup>**  
**(\$ IN MILLIONS)**

	<b>2022-2027</b>
Terminal 5 Redevelopment <sup>(2)</sup>	\$ 162.1
Other North Harbor CIP	182.2
South Harbor CIP <sup>(3)</sup>	284.5
Seaport Alliance Capital Projects	\$ 628.8

Note: Totals may not add due to rounding.

<sup>(1)</sup> Excludes financing costs and non-capital expense (public assets expense, environmental expense).

<sup>(2)</sup> Remaining costs based on authorization of \$390 million including prior spending and certain non-capital items.

<sup>(3)</sup> Includes \$60 million estimated Seaport Alliance CIP in 2027, in addition to the current five-year NWSA forecasted CIP.

*Source: Seaport Alliance.*

The Seaport Alliance CIP also does not include any costs currently expected to be paid for by a tenant or other significant terminal redevelopment projects that might come forward in the future in order for the Seaport Alliance to be a competitive gateway and to best utilize the ports' assets that it manages.

Funding for the Seaport Alliance CIP is provided by the member ports. Each port approves its capital contribution along with project approval; the capital contribution represents that port's Membership Interest (currently 50 percent). The amount of the capital contribution is recommended by the CEO and may include all or some of the funding required for any given project. The CEO may request additional capital contributions from the Managing Members based on changes to the Seaport Alliance CIP or the authorization of specific projects. In addition, the Seaport Alliance may secure grants that can fund all or a portion of certain projects.

**OTHER PORT BUSINESSES**

Other Port Businesses include management of facilities for non-containerized cargo, cruise, commercial and recreational marinas, and commercial and industrial properties.

The Maritime Division manages the Port's facilities for cruise, grain, marinas and certain properties and docks and the Economic Development Division manages the Port's central waterfront facilities and certain properties as well as property development and economic development programs.

The Port also offers handling facilities for certain non-containerized cargo including the breakbulk grain terminal. Volumes of non-containerized cargoes, including grain, have fluctuated from year to year; the Port's revenues from the lease of the grain terminal include a MAG and otherwise depend on volume. In 2021, the facility handled 4,720,156 metric tons of grain.

The Port owns two cruise ship terminals, one located at Pier 66 on the Central Harbor waterfront, just west of downtown Seattle, and the second at Terminal 91, north of downtown Seattle. The cruise ship terminals principally serve ships bound for the state of Alaska cruise market. The Port competes with the City of Vancouver, British Columbia, which also has cruise ship facilities used by cruise lines that serve the state of Alaska cruise market. The Port's revenues from the cruise ship facilities leases and agreements depend primarily upon the number of cruise ship passengers and vessel calls. The Port, in conjunction with Norwegian Cruise Lines, completed an upgrade to its Pier 66 facility to accommodate larger ships. The Port had been planning to develop a new cruise facility, but that project is on hold. The current facilities can accommodate additional passengers with cruise lines' use of larger ships and utilization of less preferred weekday sailings.

In 2020, due to the COVID-19 pandemic, the CDC issued a no sail order for cruise ships, resulting in the cancellation of all sailings in Seattle. On October 31, 2020, the CDC announced a framework for resuming cruise operations. On May 24, 2021, President Biden signed the Alaska Tourism Restoration Act allowing for a temporary waiver of a provision in the Passenger Vessel Services Act of 1886 that required a foreign port of call. Canada had banned cruise ship calls until February 2022 preventing most cruise ships from complying with this provision. Cruise sailings from Seattle resumed in July 2021. Due to COVID-19 precautions, ships carried fewer passengers than in 2019. Canada reopened in March, 2022 under a comprehensive public health plan for cruise ships. As of May 18, 2022, the Port has 295 cruise ship calls included in the draft 2022 cruise schedule. Cruise lines may cancel or add calls during the season.

**TABLE 14**  
**SEATTLE HARBOR CRUISE TRAFFIC**  
**2017 – 2021**

<u>Year</u>	<u>Cruise Ship Vessel Calls</u>	<u>Cruise Ship Passengers<sup>(1)</sup></u>
2021	82	229,060
2020	0	0
2019	211	1,210,722
2018	216	1,114,888
2017	218	1,071,594

<sup>(1)</sup> Includes both embarking and disembarking passengers.

*Source: Port of Seattle.*

The Port also derives revenues from leases, dockage and other fees from various other industrial uses and marinas. The most significant sources of lease revenue are seafood processing and cold storage companies. Dockage, moorage and wharfage fees are primarily from fishing vessels, some of which offload seafood at docks adjacent to seafood processing and cold storage facilities. The Port owns and operates commercial and recreational marinas.

The Port’s storm water utility provides surface water and storm water management and pollution control facilities and services to Port properties. The SWU revenues collected by the Port (derived from rates and charges imposed by the SWU) are required to be used to pay related expenses and capital investments. Therefore, all revenues and expenses for the SWU are excluded from the calculation of Available Intermediate Lien Revenue. See Table 5.

### CAPITAL PLAN FUNDING

Each year, the Port engages in a capital planning process to review its multi-year CIP for the Airport and Other Port Businesses and to develop a draft plan of finance for the following five years. As part of its annual budget process, the Port also develops a multi-year forecast of operating income and certain non-operating expenditures from which the Port can estimate the availability of funding sources, which form the basis of the Port’s draft plan of finance for funding the Port’s CIP, the Port’s share of the Seaport Alliance CIP and certain public expense items. The draft plan of finance is designed to provide guidance on long-term funding as planning and investment decisions are made during the year and is designed to be consistent with the Port’s financial management policies.

The table below summarizes the Port’s forecasted “Committed” and “Business Plan Prospective” CIP expenditures (excluding financing costs) for the 2022-2027 period (the time period corresponding with the Certificate Period described under the heading “SECURITY AND SOURCES OF PAYMENT FOR INTERMEDIATE LIEN PARITY BONDS—Additional Intermediate Lien Parity Bonds”), including the Port’s share of Seaport Alliance capital projects. Committed Projects are ongoing projects or projects that are ready to move forward and for which a funding commitment will be secured. Projects that are considered important for achieving business plan goals, have business unit or division approval and are expected to move through the funding commitment process, but are less certain in timing or scope and are not yet under contract and can more easily be deferred, are referred to as Business Plan Prospective Projects. In addition to specifically identified projects, the Port includes unspecified contingency for unexpected or undefined projects. The Port’s major Committed Projects are described in the paragraphs below. Certain projects are not included in the table below, as described under the subheading “Sustainable Airport Master Plan.” Other projects that are not in the current CIP but deemed to be important to the Port may advance and be included in the capital spending during the period.



**TABLE 15**  
**PORT OF SEATTLE**  
**CAPITAL IMPROVEMENT PLAN**  
**2022 – 2027<sup>(1)</sup>**  
**(\$ IN MILLIONS)**

<b>Division</b>	<b>Committed Projects</b>	<b>Business Plan Prospective Projects</b>	<b>Total</b>
Aviation Division	\$3,450.0	\$1,171.7	\$4,621.8
Other Port Businesses <sup>(2)</sup>	325.6	218.5	544.1
Port Capital Projects <sup>(3)</sup>	\$3,775.7	\$1,390.2	\$5,165.9
Seaport Alliance <sup>(4)</sup>	315.4	-	315.4
Total Port-Funded Capital Projects	\$4,091.1	\$1,390.2	\$5,481.3

Note: Totals may not add due to rounding.

- <sup>(1)</sup> Excludes financing costs. Does not include non-capital expense (public assets expense, environmental expense).
- <sup>(2)</sup> Includes CIP for Maritime and Economic Development Divisions, as well as SWU and Port-only funded projects related to licensed Seaport Alliance facilities.
- <sup>(3)</sup> Funding of Corporate (“Central Services”) CIP, which are primarily information technology improvements, is allocated to the operating divisions, and is included in the Aviation and Other Port Businesses figures above.
- <sup>(4)</sup> Represents the Port’s approximately 50 percent share of Seaport Alliance capital funding; assumes all Seaport Alliance CIP is Committed. See “NORTHWEST SEAPORT ALLIANCE—Capital Planning” and Table 13.

Source: Port of Seattle.

**Aviation Division Capital Plan.** The Aviation Division’s committed capital plan includes a major committed project to reconfigure the baggage system to improve operational efficiency for both Airport and TSA operations and increase capacity. This project is on-going and being delivered in multiple phases. Additional significant committed projects include the C Concourse Expansion; A Concourse Building Expansion for Lounges; redevelopment of the North Main Terminal (“SEA Gateway”); renovation of the S Concourse; electrical and other infrastructure upgrades; on-going paving replacement of the airfield and ramp area; security improvements; insulation of nearby homes for noise; and other renewal, replacement and improvement projects. Business Plan Prospective Projects at the Airport include various discretionary projects that can be scoped and timed on an as-needed basis; some or all of these projects may move to committed projects status during the 2022-2027 period.

The capital plan also includes an allowance to accommodate project cost increases or unanticipated projects that may be needed during the 2022-2027 period.

The Port recently completed two major capital projects: a new International Arrivals Facility and the North Satellite Renovation and Expansion. Both facilities are open and operating.

**Seaport Alliance Capital Plan.** Table 15 includes the Port’s approximately 50 percent share of the Seaport Alliance CIP, and assumes all Seaport Alliance CIP is Committed. See “NORTHWEST SEAPORT ALLIANCE—Capital Planning.”

**Other Port Businesses Capital Plan.** The Maritime and Economic Development Divisions’ Committed capital plan supports investments in facilities and infrastructure for cruise, fishing, recreational boating and the Port’s industrial and commercial real estate. Projects include redevelopment of portions of Fishermen’s Terminal, including the renovation of a building to house a maritime innovation center; installation of shorepower for plug-in capability for cruise ships; redevelopment of two berths and the development of a portion of vacant uplands property at Terminal 91; replacement of the pier structure at the north face of Terminal 46; restoration of waterfront habitat; and various renewal and replacement projects. Business Plan Prospective projects include, but are not limited to, improvements at Fishermen’s Terminal and Terminal 91. The Port also expects to deepen the channel near Terminal 5 in

cooperation with Army Corp of Engineers. Administrative services projects are primarily technology investments and small capital items.

**Funding.** Based on a preliminary funding analysis, the Port expects to fund its \$5.5 billion CIP, including its share of the Seaport Alliance CIP but excluding financing costs, from a variety of sources including operating funds, state and federal grants, PFCs, CFCs, and proceeds of existing and additional revenue bonds. The Port anticipates that additional revenue bonds issued during 2022-2027 will fund \$3.7 billion of the Port's CIP, including \$3.5 billion at the Airport. The proceeds of the Series 2022 Bonds are expected to fund \$555.3 million of the Aviation Division's capital plan. Additionally, the Port may use a portion of the Tax Levy to fund certain projects, particularly those supporting container operations in the North Harbor, and the Port estimates that LTGO bond proceeds may fund approximately \$216 million of projects. See Appendix D for information about the Port's Tax Levy and LTGO bonds.

**Cost Projections.** The Port endeavors to develop reasonable cost projections for its projects. However, actual costs may be higher or lower than projections in the CIP. Recently, the Seattle regional construction market has experienced growth in construction costs that may impact the costs of certain projects and the Port has experienced increased construction costs affecting some projects underway. During the year the Port actively monitors its CIP and can make adjustments based on changes to scope, timing, and cost escalation of projects within the CIP.

**Sustainable Airport Master Plan.** The Sustainable Airport Master Plan ("SAMP") provides a comprehensive assessment of facilities capacity and forecasted demand over five-, 10-, and 20-year timeframes and was initiated in 2013. The SAMP identifies which facilities and infrastructure are needed based on that forecasted demand. The SAMP identified a suite of Near-Term Projects ("NTPs") and a Long-Term Vision. The NTPs (projects that are needed in the next 10 years) may commence construction once environmental review is complete. The SAMP estimated a cost of approximately \$4-5 billion for the NTPs. Projects beyond the NTPs will require additional planning and environmental review.

In the fourth quarter of 2018, the Port initiated an environmental review for the NTPs. The release of the first environmental review analysis, the draft National Environmental Policy Act ("NEPA") Environmental Assessment ("EA"), and the accompanying public outreach, which was expected in early 2021, was extended and is planned for the end of 2022. The Port is conducting this review with oversight by the FAA. Once the NEPA environmental review is final, the State Environmental Policy Act ("SEPA") environmental review will follow. The Port will lead and oversee this review. Under SLOA IV, the airlines have approved up to \$300 million for preliminary project planning and design spending for gate capacity expansion projects on the north side of the Airport. The Aviation Division's CIP includes SAMP preliminary planning and design spending of approximately \$160.6 million through 2027. The Port is re-calculating the total cost of the NTPs. Upon completion of NEPA and SEPA approval, Commission funding approval is required to begin construction of any NTPs.

**Public Expense and Environmental Remediation.** In addition to the capital projects described above, the Port includes in its funding analysis its participation in public projects, particularly in connection with freight mobility, and its environmental remediation liabilities and potential future liabilities.

## PORT FINANCIAL MATTERS

### General

The Port's audited financial statements for the Enterprise Fund and the Warehousemen's Pension Trust Fund (the "Warehousemen's Pension Plan") as of December 31, 2021 and 2020, and for the years ended December 2021, 2020 and 2019, respectively, are set forth in Appendix A, together with the Independent Auditors' Report thereon. See "INDEPENDENT AUDITOR."

### Summary of Historical Operating Results

The following table summarizes selected operating results of the Enterprise Fund of the Port for fiscal years 2017 through 2021. The summary sets forth operating results as extracted by Port management from the Port's audited

financial statements for the years ended December 31, 2017 through 2021. For a discussion of the Port's 2020 and 2021 operating results, see "Management's Discussion and Analysis" in Appendix A. In its audited financial statements, the Port does not account for proceeds of the Tax Levy, non-operating CFC revenue, capital grant receipts, federal COVID-19 relief grant receipts or PFCs as operating revenue and, accordingly, such proceeds are not included in the following summaries of operating results. As noted in this Official Statement, the historical results for periods occurring prior to the COVID-19 pandemic speak only as of their dates and for the periods shown, and may not be indicative of future results or performance due to a variety of factors.

**TABLE 16**  
**SELECTED HISTORICAL OPERATING RESULTS**  
**FOR THE YEARS ENDED DECEMBER 31, 2017 THROUGH 2021**  
**(\$ IN THOUSANDS)**

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Operating Revenues:					
Aviation	\$ 500,916	\$ 548,974	\$ 626,636	\$ 414,382	\$ 501,332
Non-Aviation <sup>(1)</sup>	131,115	140,417	137,539	96,445	120,688
Total Operating Revenues	<u>\$ 632,031</u>	<u>\$ 689,390</u>	<u>\$ 764,174</u>	<u>\$ 510,827</u>	<u>\$ 622,020</u>
Operating Expenses:					
Aviation	\$ 299,114	\$ 318,849	\$ 356,635	\$ 329,680	\$ 294,217
Non-Aviation <sup>(2)</sup>	73,868	78,789	86,455	79,000	70,439
Total Operating Expenses Before Depreciation <sup>(3)</sup>	<u>\$ 372,982</u>	<u>\$ 397,638</u>	<u>\$ 443,089</u>	<u>\$ 408,680</u>	<u>\$ 364,656</u>
Net Operating Income Before Depreciation	<u>\$ 259,049</u>	<u>\$ 291,752</u>	<u>\$ 321,085</u>	<u>\$ 102,147</u>	<u>\$ 257,364</u>
Depreciation	<u>165,021</u>	<u>164,362</u>	<u>174,971</u>	<u>180,086</u>	<u>190,683</u>
Operating Income (Loss)	<u>\$ 94,028</u>	<u>\$ 127,390</u>	<u>\$ 146,114</u>	<u>\$ (77,939)</u>	<u>\$ 66,681</u>

<sup>(1)</sup> Include operating revenues from the Maritime, Economic Development, and Corporate Divisions, the SWU, and the Port's share of net income from the Seaport Alliance.

<sup>(2)</sup> Include operating expenses from the Maritime and Economic Development Divisions. Operating expenses of the SWU and Corporate Divisions that are not allocated to the operating divisions are included in Non-Aviation.

<sup>(3)</sup> The Port has received state pension credits that reduce operating expenses. In 2021, the port received a \$57.7 million state pension credit (including \$47.5 million to Aviation).

Source: Port of Seattle.

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## Federal COVID-19 Relief

Between March 2020 and March 2021, the federal government enacted three relief packages: the Coronavirus Aid, Relief, and Economic Security Act (“CARES Act”), enacted on March 27, 2020; the Coronavirus Response and Relief Supplemental Appropriations Act, 2021 (“CRRSA Act”), enacted December 27, 2020; and the American Rescue Plan Act of 2021 (“ARPA Act”), enacted March 11, 2021. Each relief package included assistance to U.S. commercial airports, apportioned based on various formulas. Any grant funds the Port uses to reimburse airline related expenses and debt service at the Airport reduces the amount of costs recovered from airlines and, thereby, reduces airline revenues to the Port. Pursuant to the terms of the airline agreements, any costs paid for from federal COVID-19 relief packages are not eligible to be included in airline rates and charges. Both CRRSA and ARPA also provided grant funding specifically for airport concessionaires that have enabled the Airport to reduce concessionaire rent. The following table summarizes the COVID-19 federal relief funding granted to the Port.

**TABLE 17**  
**COVID-19 RELIEF GRANTS<sup>(1)</sup>**  
**(\$ millions)**

<u>Grant</u>	<u>2020 Receipt</u>	<u>2021 Receipt</u>	<u>Available for Future</u>	<u>Total</u>
CARES	\$147.1	\$ 45.0	--	\$192.1
CRRSA <sup>(1)</sup>	--	42.7	--	42.7
ARPA <sup>(1)</sup>	--	12.7	\$163.1	175.8
<b>TOTAL</b>	<b>\$147.1</b>	<b>\$100.4</b>	<b>\$163.1</b>	<b>\$410.6</b>

Note: Totals may not add due to rounding.

<sup>(1)</sup> A portion is designated for concessionaire relief. The Port currently expects to use \$141.7 million of the remaining \$163.1 million of grants in 2022 to pay operating expenses and debt service, and approximately \$21.4 million to provide relief to Airport concessionaires.

Source: Port of Seattle.

## OTHER MATTERS

### Investment Policy

The Port has an investment policy, adopted as of June 11, 2002, and last amended May 22, 2018. For investment and operational efficiencies, the Port consolidates its various cash sources, including bond proceeds, into one investment pool (the “Pool”), governed by this investment policy. Separate funds are established within the Pool for accounting and tracking purposes, and investment earnings from the Pool are allocated monthly to each participating fund, based upon the average daily fund balances.

Authorized investments are made in accordance with and subject to restrictions of RCW 36.29.020. The investment policy allows diversification among various types of securities including:

- (i) U.S. Treasury securities;
- (ii) U.S. agency securities, including agency mortgage-backed securities limited to (1) collateralized mortgage pools having a stated final maturity not exceeding the maturity limits of the investment policy (10 years), and (2) planned amortization and sequential pay classes of collateralized mortgage obligations collateralized by 15-year agency-issued pooled mortgage securities having a stated final maturity not exceeding the maturity limits of the investment policy;
- (iii) Certificates of Deposit with State banks authorized by the State’s Public Deposit Protection Commission;
- (iv) Bankers’ Acceptances, purchased on the secondary market, issued by any of the top 50 world banks in terms of assets;

(v) Repurchase agreements, provided that (1) the repurchase agreement does not exceed 60 days; (2) the underlying collateral is a security authorized by the investment policy for purchase as provided in the policy; and (3) all underlying securities used for repurchase agreements are settled on a delivery versus payment basis. Securities collateralizing repurchase agreements must be marked to market daily and have a value of at least 102 percent of the cost of the repurchase agreements having maturities less than 30 days and 105 percent for those having maturities that exceed 30 days; and

(vi) Washington State Local Government Investment Pool.

Other permitted investments include reverse repurchase agreements with maturities not exceeding 60 days, commercial paper purchased on the secondary market, rated no lower than A1/P1 as authorized by State Investment Board guidelines, and certain municipal bonds rated “A” or better by at least one nationally-recognized credit rating agency.

Although the investment policy allows diversification among various types of securities, it provides risk controls by setting limits for each security type: 100 percent of the Pool may be invested in U.S. Treasury securities, 60 percent in U.S. agency securities, excluding agency discount notes, 20 percent in agency discount notes, 10 percent in agency mortgage-backed securities, 15 percent in certificates of deposit, 20 percent in bankers’ acceptances, 20 percent in commercial paper, 20 percent in municipal securities, 15 percent in overnight repurchase agreements, 25 percent in term repurchase agreements, and five percent in reverse repurchase agreements.

To meet its investment objectives, the policy includes additional risk controls that impose further restrictions on the types of securities. These include limiting the maturity date of securities purchased to be no more than 10 years from the settlement date and a portfolio target modified duration of two years, plus or minus six months.

See Note 2 in the Port’s financial statements included in Appendix A.

### **Labor Relations**

The Port budgeted for approximately 2,462.6 regular full-time-equivalent (“FTE”) employees in 2022, an increase of approximately 3.0 percent from 2,391 in the 2021 budget. Approximately 959 actual employees (employees can differ from FTEs) belong to bargaining units under 22 labor contracts.

### **Pension Plans**

Substantially all full-time and qualifying part-time employees of the Port participate in one of two State-wide retirement systems, the Public Employees Retirement System (“PERS”) or the Law Enforcement Officers’ and Fire Fighters’ Fund (“LEOFF”). The State Department of Retirement Systems (the “DRS”) administers these and other defined benefit retirement plans, including plans that cover both State and local government employees. PERS plan benefits are funded by a combination of funding sources: (1) contributions from employers (including the State as employer and the Port and other governmental employers); (2) contributions from employees; and (3) investment returns. PERS funds are held in the Commingled Trust Fund (“CTF”) invested in accordance with policies established by the Washington State Investment Board, a 15-member board created by the Legislature. The average annualized dollar-weighted return on the investment of the CTF for the 10-year period ended June 30, 2020 was 9.77%.

Contribution rates for the plans for the upcoming biennium are adopted by the State during even-numbered years according to a statutory rate-setting process. The process begins with the Office of the State Actuary (the “OSA”) performing an actuarial evaluation of each plan and determining recommended contribution rates. The OSA provides preliminary results and recommended contribution rates to the Select Committee on Pension Policy, a committee of the Legislature (the “SCPP”), and the Pension Funding Council (the “Pension Council”). The rates adopted by the Pension Council are subject to revision by the Legislature, and the Legislature may adopt, and has adopted, contribution rates lower than those suggested by the OSA and adopted by the Pension Council. OSA has cautioned that the economic and fiscal impacts of the COVID-19 pandemic will most likely impact pension plan funding by (1) reducing investment returns below expectations and (2) reducing the amount of revenue available for participating employers to meet contribution requirements. If the Legislature deems actuarial contributions to be

unaffordable for participating employers, then it may decide to adopt contribution rates that are lower than those recommended by OSA.

Using the Entry Age Normal methodology, and as of June 30, 2019, OSA calculated the funded status of the State-administered plans in which the Port participates is as follows: PERS Plan 1 is 65% funded, and PERS Plans 2 and 3 are 96% funded. This funded status calculation relies on the following key assumptions: a valuation interest rate of 7.50%, a general salary growth rate of 3.50%, an inflation rate of 2.75%, and growth in plan membership of 0.95%. For each of LEOFF Plans 1 and 2, the value of plan assets exceeds that of plan liabilities on an actuarial basis. From time to time, OSA has revised its key assumptions and may continue to do so. All employers in PERS and certain other pension plans are required to contribute at a rate (percentage of payroll) determined by the OSA every two years for the sole purpose of amortizing the PERS Plan 1 unfunded actuarial accrued liability within a rolling 10-year period (the "UAAL Rate"). The UAAL Rate became effective in 2015, cannot be less than 3.5%, and will remain in effect until the actuarial value of assets in PERS Plan 1 equals 100% of the actuarial accrued liability of PERS Plan 1. The 2019-2021 UAAL Rate of 4.76% for PERS Plans are included in the employer contribution rates, which are subject to change by future legislation.

The information above in this section has been obtained from information on the OSA's and DRS's websites. The OSA website includes information regarding the values, funding levels and investments of these retirement plans. These websites are not incorporated by reference.

The DRS website also includes audited Schedules of Collective Pension Amounts and Schedules of Employer Allocations for all of the plans DRS administers, for use by those employers required to implement GASB 68, including the Port.

See Note 8 in Appendix A for more pension information including the Port's required contributions to, and contribution rates for, PERS and LEOFF for the year ended December 31, 2021, as well as the Port's proportionate share of the net pension liability or asset, proportionate share of contributions and pension expense for each plan.

On May 25, 2004, the Port adopted an amended plan and trust agreement for the Warehousemen's Pension Plan that gives the Port sole administrative control of the pension plan and guarantees that the Port will pay all accrued benefits for former employees of the warehouse and distribution business, which was closed in 2002. The Warehousemen's Pension Plan is a defined benefit plan. The Warehousemen's Pension Plan is closed and provides that only service credited and compensation earned prior to April 1, 2004, will be utilized to calculate benefits. As of December 31, 2021, the net pension liability was \$3,654,000 and the plan fiduciary net position as a percentage of total pension liability was 76.2 percent. For the year ended December 31, 2021, the Warehousemen's Pension Plan reported an annual investment rate of return of 10.3 percent, net of plan investment expense. The long-term expected rate of return on the Warehousemen's Pension Plan is 6.5 percent, net of plan investment expense and including inflation. See Appendix A, Note 15.

### **Other Post-Employment Benefits**

In addition to pension benefits described in Note 8 of the audited financial statements included in Appendix A, the Port provides other post-employment benefits ("OPEB"). As of December 31, 2021, the Port had an actuarial accrued liability of \$6,885,000 for LEOFF Plan 1 Members' Medical Services Plan benefits. As of December 31, 2021, the Port had a net OPEB obligation associated with life insurance coverage for eligible retired employees of \$13,887,000. See Note 9 in Appendix A.

### **Environmental Concerns**

*Overview.* The Port has been notified by federal and State environmental agencies that it is potentially liable for some or all of the costs of environmental investigation and cleanup activities on certain properties. The Port has identified a number of contaminated sites on its properties and facilities that must be investigated for the presence of hazardous substances and remediated in compliance with federal and State environmental laws and regulations. Some Port facilities may require asbestos abatement, and some properties owned or operated by the Port may have unacceptable levels of contaminants in soil, sediments and/or groundwater. In some cases, the Port has been designated by the federal government as a "Potentially Responsible Party," and/or by the State government as a

“Potentially Liable Person” for the investigation and cleanup of properties owned by the Port or where the Port may have contributed to site contamination. Although the Port may not bear ultimate liability for the contamination, under federal and State law, the Port is presumptively liable as the property owner, and it is often practically and financially beneficial for the Port to take initial responsibility to manage and pay for the cleanup. Some Port facilities may require asbestos abatement, and some properties owned or operated by the Port may have unacceptable levels of contaminants in soil, sediments and/or groundwater. In each of these matters, the Port is cooperating with the notifying agency and taking appropriate action with other parties to investigate and remediate environmental damage or contamination. Currently, it is not possible to determine the full extent of the Port’s liability in these matters.

*Lower Duwamish Waterway (“LDW”) Superfund.* The Port is one of many Potentially Responsible Parties (“PRP”) at the LDW Superfund Site. The Port, as a member of the Lower Duwamish Waterway Group, along with King County, the City of Seattle and the Boeing Company, has funded the Remedial Investigation and Feasibility Study for the LDW Site. In November 2014, the EPA released a Record of Decision (“ROD”) for the in-waterway portion of the site cleanup. The ROD included a cleanup cost estimate of \$342 million (present value discounted at 2.3 percent based on a study completed in 2012); the current value (not discounted) is \$395 million. EPA’s current value for the remedy ranges from \$277 million to \$593 million. Final costs are expected to exceed these estimated values, primarily due to timing delays and expected construction cost growth in excess of the discount value. Currently, the Port’s working assumption is that the total costs to be borne by all responsible parties may be approximately \$1 billion in nominal dollars, possibly more. A more precise estimate will not be available until after completion of an extensive sampling and design effort, the first third of which is not expected to be until 2023 at the earliest. The Port’s share of liability for the cleanup at the LDW Superfund Site is uncertain. The Port’s and other PRPs’ shares may be resolved through a confidential alternative dispute resolution process, through direct negotiation with other PRPs, or through litigation. On July 19, 2022, the Port filed a civil lawsuit in U.S. District Court (W. Wash.) against The Boeing Company (“Boeing”) demanding Boeing pay its fair share of the cost of the cleanup at the LDW Superfund Site. In its lawsuit, the Port demands that Boeing reimburse the Port for millions of dollars of response costs that the Port has paid over the last 21 years, which the Port alleges should have been paid by Boeing based on its status as the largest industrial manufacturer responsible for toxic waste in the river. The litigation also asks the court to set a fair share for Boeing to pay for future cleanup costs. See “CERTAIN INVESTMENT CONSIDERATIONS—Environmental Liability Risks.”

*East Waterway Superfund.* The Port also is one of several PRPs at the Harbor Island/East Waterway Superfund Site and is a member of the East Waterway Group, along with the County and the City of Seattle. Among other remedial actions, the East Waterway Group funded the Supplemental Remedial Investigation and Feasibility Study, which was finalized in 2019. The Feasibility Study bracketed range of cost estimates, excluding a no action alternative, was between \$256 million and \$411 million (based on current value in 2016 dollars). The EPA acknowledged there is significant uncertainty as to the accuracy of this estimate, and a more accurate estimate will not be available until after selection of a remedy, completion of an extensive sampling and design effort, and allocation of costs between PRPs. The EPA is currently expected to issue a proposed plan for the cleanup in 2022 and Record of Decision in either 2022 or 2023.

*Recognizing Liabilities.* The Port has developed a procedure consistent with current accounting rules to recognize liabilities for environmental cleanups, to the extent that such liabilities can be reasonably estimated. As of December 31, 2021, the Port recognized a total environmental remediation liability of \$120,813,000, which includes liabilities associated with environmental cleanups and natural resource damages (“NRD”) and is reported net of estimated unrealized recoveries. Where appropriate, the Port is pursuing financial reimbursement from State funding agencies, from other Potentially Responsible Parties and Potentially Liable Persons, and from its insurers. The Port is in ongoing settlement negotiations regarding NRD, and in both 2018 and 2021 recorded, as special items, \$34.9 million in environmental expenses (for a total of \$69.8 million) reflecting the cost to construct a habitat restoration project. See Note 1—Summary of Significant Accounting Policies, Note 10—Environmental Remediation Liabilities in Appendix A and TABLE 5: HISTORICAL FIRST LIEN BOND AND INTERMEDIATE LIEN PARITY BOND DEBT SERVICE COVERAGE BY LIEN CALCULATED PER APPLICABLE RATE COVENANT, note 3.

*Allocation of Seaport Alliance Environmental Costs.* The Seaport Alliance charter allocates environmental costs between the Seaport Alliance and the ports as follows. Remediation costs that are associated with contamination on

Licensed Properties that occurred before the effective date of the Seaport Alliance remain the responsibility of the Port owner. For any Post-Formation Improvement (defined in the Charter) not owned by either port prior to the effective date, remediation costs are the responsibility of the Seaport Alliance. All cost allocations may be revised on a project-specific basis by a vote of the Managing Members.

*PFAS.* The EPA has identified polyfluoroalkyl substances (“PFAS”) as an unregulated contaminant under the Safe Drinking Water Act. PFAS are widely used, including their use in firefighting foam common at airports. The EPA has developed a strategic roadmap with three goals: research, restrict, and remediate. At this time, the Port does not know what specific action will be required or the potential costs of those actions.

## **INSURANCE**

### **General Overview**

The Port has a comprehensive risk management program that financially protects the Port against loss from adverse events to its property, operations, third-party liabilities, and employees. The Port’s insurance year for liability coverage runs from October 1, 2021 to October 1, 2022. The Port’s insurance year for property coverage runs from July 1, 2022 to July 1, 2023. The Port utilizes the services of Alliant Insurance Services for the placement of its liability and property insurance. Alliant was selected through a competitive selection process. All of the Port’s insurance carriers are rated “A” or better by the A.M. Best & Company and include American International Group, Liberty Mutual, Atlantic Specialty Company, Lexington, Navigators Insurance, and National Union.

### **COVID-19 Pandemic Update**

The Port has not submitted nor received any tort claims from third parties that are linked to or alleged to the pandemic outbreak. However, there is some uncertainty moving forward into the second half of 2022 and 2023 due to the possibility of employee-related claims stemming from employees who have chosen not to be vaccinated and/or meet other work environment standards to prevent the spread of COVID-19. Port Policy HR-34 required employees to be vaccinated and, if not, face termination. The execution of this policy has the potential to create future liabilities, but no significant liabilities are expected in 2022. Port policies exclude pandemic claims unless a covered loss occurred and with the covered loss an injured party has injuries or damages that extend to the pandemic. The Port will continue to monitor the pandemic exposure going forward. The past renewals for 2022-2023 did not see any significant changes to Port policy language as a result of COVID-19.

### **Property Insurance**

The Port maintains a comprehensive property insurance program for loss of and damage to Port property, including business interruption and equipment breakdown with a \$500 million per-occurrence limit and a \$1 million per-occurrence retention for Aviation Division properties and a \$250 million per occurrence limit and \$250,000 per-occurrence retention elsewhere. Terrorism coverage is purchased through the London market and is provided with a sub-limit of \$350 million per occurrence. Coverage for flood is capped at an annual aggregate of \$50 million above a flat \$500,000 deductible. The total estimated replacement cost of insured Port property is \$7.2 billion. The Port does not purchase earthquake insurance for its insured property unless it is part of a builder risk property insurance policy specific to a project under construction. Property insurance coverage extends to contractors of the Port working on Port assets, for property damage to the work or improvements that are in the contractor’s scope of work, and that have been scheduled to the Port’s insurer. Property not in the scope of work, not scheduled with the insurer, and adjacent Port property the contractor is not working on, is not covered for the contractor. This “course of construction” coverage has a maximum limit of \$50 million per project. Many of these types of projects are upgrades or restoration to existing assets, in which a new asset is not created, such as re-roofing an existing roof or runway re-paving. Projects under construction (or restoration) over \$50 million typically must be specifically underwritten under a separate policy, and these policies are referred to as builder risk policies and are described below.



### **Builder Risk (Property Insurance for Construction in Process)**

Larger projects, typically over \$50 million in completed values, require separate property insurance during the time the assets are being constructed. These are referred to as builder risk policies that cover the asset and value of the assets as they are constructed and completed. Both the owner and contractor have an insurable interest in the policy for physical loss to the asset up until the completion of the project. Upon project completion, the value of the asset is then transferred to the owner's insurance policy for coverage throughout its operational life cycle. Builder risk insurance currently is being sought for the design and construction of the C Concourse Expansion project, the SEA Gateway project and the A Concourse Building Expansion for Lounges.

The Port purchased another builder risk policy in 2020 for the Terminal 5 Modernization Project, which has two phases and an insured construction value of approximately \$185 million (which includes soft costs and delay in completion). Phase I of this project and policy is complete and Phase II is scheduled to end Q4 2022. Phase II of the Baggage Optimization project also has a specific builder risk policy. In addition, the electronic detection systems for this project are insured under a separate and specific policy. These various builders' risk policies will insure the interests of both the Port and the related contractors. Coverage for terrorism, flood, and earthquake is included in the builders' risk policies.

### **Liability Insurance**

The Port purchases excess non-aviation commercial general liability (namely bodily injury and property damage coverage) insurance, which covers losses involving actual or alleged bodily injury and/or property damage that arises from claims made against the Port by third parties. This is a primary policy with a \$1 million per occurrence (claim) retention for general liability occurrences and a limit of \$10 million per occurrence. In addition to this primary policy is an excess marine policy with coverage up to a \$50 million per occurrence limit, which provides coverage for Port marine exposures (cargo, cruise, marina, and terminal operations). This excess liability policy also includes coverage for the Port's non-aviation operational, automobile, employee benefits, and foreign liability exposures. Coverage includes claims resulting from bodily injury and property damage arising from terrorism acts (under the Terrorism Risk Insurance Program Reauthorization Act of 2007 and reauthorized in 2015). The Port also has a London-based terrorism liability policy that offers \$15 million of limits per occurrence and in the annual aggregate for acts of terrorism (whether certified or not) that would apply to any Port operation at any Port location.

The Port purchases a separate airport operator's primary and excess liability insurance policy which covers liability claims from third parties that involve property damage and/or bodily injury arising out of airport operations. The limit of liability is \$500 million with a \$1 million per occurrence (claim) retention. The annual policy retention aggregate is \$1 million. Coverage for events stemming from terrorism and/or war (malicious acts) is included under the Airport operator's primary insurance policy up to a limit of \$100 million.

Liability insurance is also purchased to cover exposures and liabilities that could stem from the wrongful or non-intentional acts of Port employees, directors, and Commissioners (Public Official Liability), and employment practices liability (\$10 million aggregate limit/\$1.5 million per claim retention); fiduciary liability (\$5 million limit/no deductible), and law enforcement liability (\$15 million limit/\$1.5 million per wrongful act retention). The Port also purchases an employee dishonesty policy (also known as a fidelity bond) protecting the Port from liability due to the dishonesty and/or fraudulent acts of Port employees. This policy has a \$5 million limit. The Port self-insures its workers' compensation exposure. The Port also insures its vessels for liability under a separate policy with limits of \$1 million per occurrence. The Port has a foreign liability master policy that provides liability coverage for property damage and bodily injury for Port employees when engaged in foreign travel. This policy also has coverage for emergency medical expenses and coverage for kidnap and ransom. Finally, the Port has a cyber-liability policy that provides limits up to \$5 million in the annual aggregate for various cyber exposures and liability, including breach notification response and expenses, cyber extortion, and damage to data including business interruption.

### **Third-Party Agreements**

The Port's contractors, tenants, and lessees are required to carry at least \$1 million of commercial general liability insurance (up to \$25 million or more for large construction projects and higher-risk projects) and automobile

liability insurance of at least \$1 million (\$5 million for automobiles operated on the non-movement part of the aircraft operations area and \$1 million for automobiles operated on the aircraft movement area of the aircraft operations area).

The Port requires airline tenants, with aircraft operations on the airfield at the Airport, to provide between \$5 million and \$300 million per-occurrence liability limits. Ground handlers, working for the airlines on the airfield and under license to the Port, are required to carry a minimum of \$5 million per occurrence of general liability insurance and \$5 million per occurrence of automobile liability insurance. Contractors and other third-party vendors working for the Port must also provide proof of workers' compensation coverage for their employees as well as State "stop-gap" coverage that covers employers' liability. The Port requires all contractors, tenants, and lessees to include the Port as an "additional insured" on their policies of commercial general liability insurance, along with a waiver of subrogation in favor of the Port, and endorsement that requires these parties' insurance to be primary and non-contributory relative to any general liability insurance the Port carries. All contracts and lease agreements require that the Port and its employees, officers, and Commissioners are to be held harmless and indemnified for all actual and alleged claims that arise out of the acts of the Port's contractors, consultants, vendors, licensees, and lessees. Professionals such as engineers, architects, and surveyors are also required to carry professional liability (errors and omissions) insurance for work they do for the Port, with minimum limits of \$1 million per claim or wrongful act.

### **CERTAIN INVESTMENT CONSIDERATIONS**

*The purchase of the Series 2022 Bonds involves investment risk. Prospective purchasers of the Series 2022 Bonds should consider carefully all of the information set forth in this Official Statement, including its appendices, evaluate the investment considerations and merits of an investment in the Series 2022 Bonds and confer with their own tax and financial advisors when considering a purchase of the Series 2022 Bonds.*

The Series 2022 Bonds are secured solely by a pledge of Available Intermediate Lien Revenues. The Port's ability to derive Available Intermediate Lien Revenues from the operation of the Port sufficient to pay debt service on the Series 2022 Bonds depends on many factors, some of which are not subject to the control of the Port.

Factors subject to the Port's control, to some degree, include the contractual terms the Port establishes with its tenants, including airlines and container terminal operators, as well as the contractual terms the Port establishes with banks and other entities providing liquidity or credit enhancement for Port obligations and whether and when to amend such terms. In addition, the Port determines, subject to the requirements of the Intermediate Lien Master Resolution, whether and when to issue additional indebtedness secured by a lien on Available Intermediate Lien Revenues either senior to, on parity with or subordinate to the lien of the Series 2022 Bonds.

There are many factors outside of the Port's control that can affect activity levels in the Port's operating divisions. Some known factors include the level of economic activity both within and outside of the area served by the Port, general demand for air travel and commodities, the financial condition of the airline and shipping industries, regulation of the Port and Seaport Alliance operations, global health, tariffs, economic conditions, security and other geopolitical concerns, climate change, and natural disasters.

The following section discusses some of the factors affecting Available Intermediate Lien Revenues. The following discussion cannot, however, describe all of the factors that could affect Available Intermediate Lien Revenues. Other factors are discussed elsewhere in this Official Statement including without limitation under the heading "OTHER MATTERS—Environmental Concerns." In addition to these known factors, other factors could affect the Port's ability to derive Available Intermediate Lien Revenues sufficient to pay debt service on the Intermediate Lien Parity Bonds.

### **COVID-19 Pandemic**

The impact that the COVID-19 pandemic is having and will have on commerce, financial markets, the Port and the Puget Sound region is significant, and the nature of the impact is likely to evolve over the next several years. The Port has provided the information contained in this Official Statement to describe current impacts that the COVID-19 pandemic and related governmental orders have had on the Port's finances and operations, and to describe some of the actions that the Port is taking in response. The Port cannot predict the duration and extent of the COVID-19

public health emergency, or quantify the magnitude of the impact on the Port and regional economy or on the other revenues and expenses of the Port. The COVID-19 outbreak is ongoing, and its dynamic nature leads to uncertainties, including (i) the geographic spread of the virus, and emergence of variants; (ii) the severity of the disease; (iii) the duration of the outbreak; (iv) actions that governmental authorities may take to contain or mitigate the outbreak; (v) the development and distribution of medical therapeutics and vaccinations and acceptance thereof; (vi) additional or changed travel restrictions; (vii) the impact of the outbreak on the local or global economy, or on the aviation, container shipping or cruise sectors generally; (viii) whether and to what extent the authorities may order additional public health measures; (ix) restoration of public perception of the safety and necessity of air travel for personal and business needs; and (x) the impact of the outbreak and actions taken in response to the outbreak on Port revenues, expenses and financial condition. Prospective investors should assume that the restrictions and limitations instituted related to COVID-19 may continue, that the current upheaval to the national and global economies and financial markets may continue and/or be exacerbated, at least over the near term, and that the recovery may be prolonged. Additional pandemics may occur and may occur with greater frequency given trends in globalization.

### **Uncertainties of the Aviation Industry**

The ability of the Port to generate revenues from its Airport operations depends, in part, upon the financial health of the aviation industry. The economic condition of the industry is volatile, and the aviation industry has undergone significant changes, including mergers, acquisitions, consolidations, bankruptcies and closures. The industry is cyclical and subject to intense competition and variable demand. Further, the aviation industry is sensitive to a variety of other factors, including (i) the cost and availability of labor, fuel, aircraft and insurance, (ii) general economic conditions, (iii) international trade, (iv) currency values, (v) competitive considerations, including the effects of airline ticket pricing and increased taxes and fees, (vi) traffic and airport capacity constraints and the national aviation system capacity constraints, (vii) political risk including the uncertainties of federal funding, governmental regulation, including security regulations, fees, and taxes imposed on airlines and passengers, and maintenance and environmental requirements, (viii) passenger demand for air travel, and (ix) disruption caused by airline accidents, natural disasters, criminal incidents and acts of war or terrorism. The aviation industry is also vulnerable to strikes and other union activities. Airlines operating at the Airport have filed for bankruptcy in the past and may do so in the future.

### **Uncertainties of Aeronautical Revenues**

The FAA provides airports with the ability to recover airline-related costs within certain guidelines. Airports may enter into use and lease agreements with airlines or they may set rates and charges by legislative action. The Port currently receives aeronautical revenues pursuant to its agreement with the airlines, which expire on December 31, 2022. The Port also has adopted Resolution No. 3677, as amended, establishing airline rates and charges. Implementation of this resolution is currently suspended during the term of the airline agreements. Upon the expiration or termination of the agreements, the Port may enter into a new agreement with the same or different terms, which may be more or less favorable, or may choose to amend its agreements to respond to adverse economic or other conditions at the Airport. It is also possible that Resolution No. 3677, as amended, or any new rate resolution or amendment to the current rate resolution could be challenged by one or more of the airlines. The airlines are not required to pay for all of the Port's costs at the Airport.

### **Uncertainties of Non-Aeronautical Revenues**

In addition to revenue from the airlines, the Aviation Division has the use of non-aeronautical revenue, such as parking and concession revenue, but also takes the risk that such revenue may not be sufficient to enable the Aviation Division to satisfy from non-aeronautical revenue all of its obligations not covered by aeronautical revenues. The Port's ability to generate revenues at the Airport from its non-airline businesses (including parking, car rentals and terminal concessions such as food and beverage sales) depends, in part, upon the volume of passengers passing through the Airport, economic conditions, and ground transportation and terminal concession preferences, pricing and alternatives. The nature of the businesses that provide concessions and services at the Airport changes as new business models develop. For example, transportation network companies represent a relatively new business model providing service at the Airport and may adversely affect not only other ground transportation businesses but also other Airport businesses, including parking and rental car businesses.

## **Uncertainties of the Container Shipping Industry**

The Port's revenues from the Seaport Alliance depend, in part, upon the financial health of the maritime industry and upon tenants' abilities to compete with other terminals at other ports in North America. The shipping industry and the demand for and utilization of related facilities is highly competitive and sensitive to a variety of factors, including (i) the cost and availability of labor, fuel and insurance, (ii) general economic conditions, (iii) international trade, supply chain problems, supply and demand imbalances, and changes in trading relationships, (iv) currency values, (v) competitive considerations, (vi) political risks including changes in governmental funding, treaties, tariffs, and regulation, (vii) environmental regulations, and (viii) disruption caused by natural disasters, public health issues, labor strife, criminal incidents and acts of war or terrorism. The maritime industry is also vulnerable to strikes, slowdowns, lockouts, regular and contentious West Coast longshore contract negotiations, and other labor activities. Maritime tenants and customers, or their business partners, may file for bankruptcy. See "—Bankruptcy; Dissolution." These factors and therefore the relative attractiveness of the Seaport Alliance may differ significantly from other ports.

## **Competition from Other Container Ports**

The Seaport Alliance competes for market share with other U.S. West Coast ports, as well as with ports in other parts of the United States and in Canada and Mexico. Factors such as the total delivered cost for goods, service reliability, available distribution and transload facilities, road and navigation infrastructure, transit time, environmental concerns, marine and intermodal facilities and the ability to accommodate larger container ships affect carrier decisions (and sometimes shipper directions) about which port(s) to use. Carriers also may form alliances that affect their decisions on port locations. These factors may be affected by developments outside the Seaport Alliance's or Port's control. For example, future developments could impact the Seaport Alliance's market share. Action by other ports to improve or expand their marine facilities, or intermodal service improvements at other ports on the West Coast or elsewhere in North America, could impact the Seaport Alliance's market share. The revenues of the Seaport Alliance may be adversely impacted by increased competition, improvements or additions to marine or supporting facilities at other ports, and pricing decisions by other port facilities; the Port cannot predict the scope of any such impact at this time.

In addition, the imposition of fees that apply only to the Port or only to a subset of ports including the Port (such as fees that only apply to State or U.S. ports, e.g., the harbor maintenance tax on U.S. imports) increases the ocean carriers' cost to use Seaport Alliance facilities and may adversely impact the Port's revenues. The Port cannot predict whether any such additional fees will be imposed or existing fees increased, the amount of such fees or the impact thereof on Port revenues.

In addition to the challenges of the competitive shipping and container port businesses, the revenues of the Seaport Alliance can be unpredictable due to carrier decisions within the Seaport Alliance. Some of the container terminal revenues are based on fixed lease rates and some are based on volume. For example, revenue from rental of equipment like cranes or straddle carriers fluctuates with container volume moves. In addition, the rental rates vary from terminal to terminal and carriers within an alliance have some discretion as to which terminal to call, thus affecting the fees paid to the Seaport Alliance.

## **Uncertainties Regarding the Seaport Alliance**

As described under the heading "NORTHWEST SEAPORT ALLIANCE," the Port and the Port of Tacoma formed the Seaport Alliance as a separate PDA to more effectively address certain risks associated with the container terminal business. The formation of the Seaport Alliance eliminated pricing competition between the two ports by creating a unified gateway, allowed for coordination regarding customer relationships, improved capacity utilization between the two ports, and rationalized strategic capital investments. The operation of the Seaport Alliance may or may not successfully address competitive risks and may create new risks, including the risk associated with the operating and financial performance of additional facilities (which also provide some geographic, facility, tenant and customer diversification), and exposure to the financial strength of the Port of Tacoma to make future capital expenditures.

Under the Seaport Alliance formation documents, the Port has agreed to work cooperatively with the Port of Tacoma, and not to act unilaterally with respect to certain matters. Decisions that could have a material effect on the Port, including new business agreements and leases or amendment to existing agreements and leases and future capital contributions to the Seaport Alliance, must be approved by each Managing Member.

Marine cargo activities at the properties licensed from the ports to the Seaport Alliance are exclusively handled by the Seaport Alliance, and the Seaport Alliance has first right of refusal for new marine cargo opportunities. The Seaport Alliance shares its Net Income (as defined in the Charter) with both Managing Members. It is possible that the Port will realize less operating revenue from the Seaport Alliance net income than it would have received through direct operation of the Licensed Properties.

The Alliance ILA and the Charter are subject to amendment with member consent, and the structure of the Seaport Alliance, the distribution of cash, dispute resolution, prohibition against borrowing and dissolution provisions are all subject to change. Amendments to the Alliance ILA and Charter generally also require Federal Maritime Commission approval. The Port may also adjust its membership share with the addition or subtraction of properties or capital contributions, subject to Managing Member approval.

*Seaport Alliance Capital Projects.* There may be future improvements to Licensed Properties or to adjunct infrastructure that are not included in the Seaport Alliance CIP, but may be important to the operations of the Seaport Alliance or to its ability to compete with other ports.

### **Geopolitical Considerations**

Geopolitical conflicts and acts of war, such as Russia's invasion of Ukraine in February 2022, may cause disruptions to the global economy, including disruptions that affect air, maritime, and other transportation modes. Conflicts may impact the aviation industry by preventing access to airports in or around areas of unrest, by causing airline schedule and routing changes, and by increasing passenger anxieties about air travel. Conflicts may also lead to increased volatility in fuel and other commodity prices, challenges in sourcing needed materials, changes in supply, demand or pricing due to export restrictions and sanctions, and additional supply chain risks.

### **Future Capital Projects**

The Port has identified its CIP for the 2022-2027 period. The program is based on identified improvements, current cost, timing estimates, and also includes some allowance for unidentified projects. The actual costs and schedules of projects are subject to change due to, among other factors, inflation, increased borrowing costs and the availability of labor and supplies, which may result in significantly higher costs than currently estimated. There may be additional improvement needs including without limitation the following: improvements identified in the Sustainable Airport Master Plan or in the real estate and Fishermen's Terminal strategic plans, improvements to accommodate growth in the cruise business, expansion of Terminal 5 or other facilities for the Port or the Seaport Alliance that are necessary to address competitive challenges in the Port's or the Alliance's various businesses, improvements to repurpose facilities, and improvements that are deemed to provide an economic or environmental benefit. There is no guarantee that capital investments will generate new revenues or revenues sufficient to offset costs.

### **Financial Markets**

The Port relies on access to financial markets to fund much of its capital program and, in some cases, to provide liquidity. Disruptions to financial markets may impact the Port's access to capital or increase borrowing costs. Significant increases in interest rates will also affect the Port's borrowing costs.

The Port has obtained bank letters of credit for its variable rate debt. Although the Port is not obligated to purchase variable rate Subordinate Lien Parity Bonds if a bank fails to honor its letter of credit, the Port is exposed to bank credit risk. Rating downgrades or other credit events affecting the banks, for example, have and can result in higher variable interest rates paid by the Port, either in connection with remarketed bonds or "bank bonds" purchased by the bank upon a failed remarketing or upon a mandatory tender that would be required if an expiring letter of credit cannot be replaced. A Port event of default (or, in certain circumstances, a rating downgrade or withdrawal) under

bank reimbursement agreements pursuant to which the letters of credit were issued, among other events, would entitle the bank to require the mandatory tender for purchase of all of the Subordinate Lien Parity Bonds secured by such letter of credit. In that event or upon the purchase by the bank of “bank bonds” resulting from an inability to convert the bonds or to remarket the bonds for a period, to issue new commercial paper or to replace an expiring letter of credit, the Port would be required to reimburse the bank or to purchase or redeem all of such bonds over a three- to five-year period and to pay interest at the higher rates set forth in the applicable reimbursement agreement.

### **Cyber-Security**

Computer networks and data transmission and collection are vital to the safe and efficient operations of the Port; which includes the Airport and multiple maritime properties and facilities. The Port collects and stores sensitive data, including intellectual property, security information, proprietary business information, information regarding customers, suppliers and business partners, and personally identifiable information of customers, partners and employees. The secure processing, maintenance and transmission of this information is critical to industry operations. Despite security measures, information technology and infrastructure may be vulnerable to attacks by hackers or breached due to employee error, malfeasance or other disruptions. Any such breach could compromise networks and the information stored there could be disrupted, encrypted, accessed, publicly disclosed, lost or stolen. Any such disruption, access, disclosure or other loss of information could result in disruptions in the efficiency of commerce, legal claims or proceedings, liability under laws that protect the privacy of personal information, regulatory penalties, or disruptions in operations and the services provided, and could cause a loss of confidence in the commercial operations of industries including Airport and Maritime operations, which could ultimately adversely affect Port revenues.

### **Limitation of Remedies**

Under the terms of the Resolution, payments of debt service on Series 2022 Bonds are required to be made only as they become due and the occurrence of a default does not grant a right to accelerate payment of the Series 2022 Bonds. In the event of multiple defaults in payment of principal of or interest on the Series 2022 Bonds, the Series 2022 Bond owners could be required to bring a separate action for each such payment not made. Remedies for defaults are limited to such actions that may be taken at law or in equity. See Appendix G. No mortgage or security interest has been granted or lien created in any real property of the Port to secure the payment of any of the Port’s bonds, including the Series 2022 Bonds. Leases with tenants, including airlines and container terminal operators, are subject to bankruptcy proceedings, leading to possible rejection of the leases or to long delays in enforcement.

Various State laws, constitutional provisions, and federal laws and regulations apply to the obligations created by the issuance of the Series 2022 Bonds. There can be no assurance that there will not be any change in, interpretation of, or addition to the applicable laws and provisions will not be changed, interpreted, or supplemented in a manner that would have a material adverse effect, directly or indirectly, on the affairs of the Port.

In the event of a default in the payment of principal of and/or interest on the Series 2022 Bonds, the remedies available to the owners of the Series 2022 Bonds upon a default are in many respects dependent upon judicial action, which is often subject to discretion and delay under existing constitutional law, statutory law, and judicial decisions, including the U.S. Bankruptcy Code (the “Bankruptcy Code”). Bond Counsel’s opinions as to enforceability to be delivered simultaneously with delivery of the Series 2022 Bonds will be qualified by certain limitations, including limitations imposed by bankruptcy, reorganization, insolvency, and equity principles. See the proposed forms of Bond Counsel opinions included in Appendix E.

### **Bankruptcy; Dissolution**

The enforceability of the rights and remedies of the Series 2022 Bondholders, the obligations of tenants or customers of the Port and of the Port and the liens and pledges created by the Resolution are subject to the Bankruptcy Code and/or to other applicable bankruptcy, insolvency, reorganization, moratorium or similar laws relating to or affecting the enforcement of creditors’ rights generally, to equitable principles that may limit the enforcement under State law of certain remedies and to exercise by the United States of America of powers delegated to it by the U.S. Constitution. It is not entirely clear what procedures the holders of the Series 2022 Bonds would have to follow to pursue bankruptcy and state law claims to attempt to obtain possession of Available

Intermediate Lien Revenues, how much time it would take for such procedures to be completed, or whether such procedures would ultimately be successful.

Some of the risks associated with a bankruptcy, insolvency or dissolution are described below and include the risks of delay in payment and of nonpayment. Potential purchasers of the Series 2022 Bonds should consult their own attorneys and advisors in assessing the risk and the likelihood of recovery in the event the Port, its tenants or customers, or any other party becomes a debtor in a bankruptcy, insolvency or dissolution case prior to the time the Series 2022 Bonds are paid in full.

In addition, payments made by a bankrupt entity within 90 days (up to 366 days if the entity is found to be an insider) of a filing of a bankruptcy case could be deemed to be “avoidable preferences” under the Bankruptcy Code and thus could be subject to recapture in bankruptcy, including from the Series 2022 Bondholders. If an entity is in bankruptcy, parties (including the Series 2022 Bondholders) may be prohibited from taking action to collect from or to enforce obligations of such entity without permission of the bankruptcy court, and the Port may be prevented from making payments to the Series 2022 Bondholders from funds in its possession. These restrictions may result in delays or reductions in payments on the Series 2022 Bonds.

There may be other possible effects of a bankruptcy of the Port or tenants or customers of the Port that could result in delays or reductions in payments on the Series 2022 Bonds, or result in losses to the Series 2022 Bondholders. Regardless of any specific adverse determinations in any such bankruptcy proceeding, the fact of such a bankruptcy proceeding could have an adverse effect on the liquidity and value of the Series 2022 Bonds.

*Tenants or Customers.* The bankruptcy of one or more signatory airlines, rental car companies or of another tenant or customer of the Port could result in delays, additional expenses and/or reductions in payments or nonpayment to the Port and, as a result, could reduce Available Intermediate Lien Revenue. The COVID-19 pandemic has had a materially adverse impact on the travel industry and may result in additional bankruptcies of airlines, rental car companies and other affected businesses. A number of companies have filed for bankruptcy in the past.

Bankruptcy law in the United States is governed by the Bankruptcy Code, and federal bankruptcy courts retain jurisdiction over parties that are subject to bankruptcy petitions, voluntarily or involuntarily. Bankruptcy courts have the jurisdiction, within the limits of the Bankruptcy Code, to review debtors’ agreements and the debtors’ decisions to assume or reject their agreements and to approve, reject or delay payments of debtors’ financial and other obligations. Risks associated with bankruptcy include the risk of substantial delay in payment or of non-payment, the risk that the Port might not be able to enforce its other contractual remedies, the risk that the Port may have to return certain payments received during the “preference” period and the risk of additional litigation costs if the Port decides to or is required to participate in bankruptcy proceedings. Bankruptcy of a major tenant or customer could result in long delays and significant costs and possibly in large losses to the Port. Additional requirements, delays, costs or losses could apply in the event that tenants or customers are subject to bankruptcy law of another nation in addition to or in lieu of U.S. bankruptcy laws.

*The Port.* Under current State law, political subdivisions or public agencies, such as the Port, may be able to file for bankruptcy under chapter 9 of the Bankruptcy Code. In 1935, the Legislature authorized taxing districts in the State to file a petition under Section 80 of chapter IX of the then-applicable Bankruptcy Act of 1898. The 1935 authorizing statute has not been amended notwithstanding the fact that the Bankruptcy Act of 1898 has been superseded. The 1935 authorizing statute likely allows municipalities in the State to seek relief under chapter 9 of the now-applicable Bankruptcy Code. In the event of a chapter 9 bankruptcy filing by the Port, owners of the Series 2022 Bonds may not be able to exercise any of their remedies under the First Lien Master Resolution and Intermediate Lien Master Resolution, as applicable, during the course of the proceeding. Legal proceedings to resolve issues could be time consuming, and substantial delays or reductions in payments to Series 2022 Bondholders may result.

*The Seaport Alliance.* Under current State law, as a PDA, the Seaport Alliance is not a taxing district and may not be able to file for bankruptcy under chapter 9 of the Bankruptcy Code. The Charter provides for dissolution under certain circumstances, and for distribution upon dissolution to the member ports. Each Managing Member, to the fullest extent permitted by applicable law, has waived any rights to take any such actions under applicable law, including any right to petition a court for judicial dissolution. By State statute, if a PDA is insolvent or dissolved, the

superior court of a county in which the PDA operates has jurisdiction and authority to appoint trustees or receivers of the assets and property of the PDA and to supervise the trusteeship or receivership. All liabilities incurred by a PDA are to be satisfied exclusively from the assets and properties of the PDA. No creditor or other person has any right of action against the port district or districts creating the PDA on account of any debts, obligations, or liabilities of the PDA. The Port of Tacoma may be able to file for bankruptcy under chapter 9 of the Bankruptcy Code.

### **Laws and Regulation; Taxes**

The Port is subject to federal, State, and local laws and regulations. Failure by the Port (or by its contractors or tenants) to comply with, or violations of, statutory and regulatory requirements could result in the loss of grant and PFC funds, recoupment of funds and in other consequences. These statutory and regulatory requirements are subject to change and could become more stringent and costly for the Port and its customers and tenants and for the Seaport Alliance. For example, statutory or regulatory requirements limiting emissions or otherwise addressing climate change could be implemented or increased. Climate change concerns have led to new or proposed laws and regulations at the federal, State and local level, which could have a material adverse effect on the Port's or Seaport Alliance's operation or the Port's tenants. The Port cannot predict whether future restrictions or limitations on the Port or Seaport Alliance will be imposed, whether future legislation or regulations will affect funding for capital projects or whether such restrictions or legislation or regulations will adversely affect Available Intermediate Lien Revenues.

### **Federal Funding and Other Actions**

The Port and the Seaport Alliance receive federal funds, including through FAA and TSA budgets. A portion of the Port's and the Seaport Alliance's assets also are invested in securities of the U.S. government. These federal funds and investments may be adversely impacted by federal legislative and executive actions, including but not limited to cuts in federal spending. Federal funding is subject to federal legislative action, including through the federal budget process. Budgetary acts, including sequestration, could continue to affect FAA and TSA budgets, operations, and the availability of certain federal grant funds. In addition, budgetary acts and other factors have caused and could cause the FAA and/or the TSA to implement employee furloughs, hiring freezes or other staffing changes (including of air traffic controllers), which could result in flight delays or cancellations. Other federal legislative or executive actions may affect the Port's federal funds and investments, and may have other financial or operating impacts on the Port or the Seaport Alliance. Executive orders regarding immigration or travel could reduce international passenger traffic, for example. The Port, the Seaport Alliance or other state and local jurisdictions also could be affected if the federal government withholds or attempts to withhold federal grants or other funds flowing through or to "sanctuary jurisdictions." The Port can make no representations at this time concerning what impact federal legislative and executive actions would have on Port or Seaport Alliance finances or operations, or the timing or materiality of such impact.

### **Accounting Rules**

The Port is subject to accounting rules and standards promulgated by GASB. These rules may change, requiring the Port at such time to value and state its accounts, and may affect calculation of various rate covenants, in ways beyond the Port's ability to control or predict.

### **Seismic and Other Natural Disaster Considerations**

The Port's facilities and other Licensed Properties are in an area of seismic activity, with frequent small earthquakes and occasional moderate and larger earthquakes. The Port can give no assurance regarding the effect of an earthquake, a tsunami from seismic activity in the State or in other areas, a volcano, mudslide, or other disasters, or that proceeds of insurance carried by the Port or by the Port of Tacoma, as applicable, would be sufficient, if available, to rebuild and reopen Port facilities or other Licensed Properties or that Port facilities, other Licensed Properties or surrounding facilities and infrastructure could or would be rebuilt and reopened in a timely manner following a major earthquake or other disaster.



## **Climate Change**

Climate change has caused rising sea levels, ocean warming and acidification, increases in the frequency and intensity of wildfires and extreme weather events (such as heat waves, droughts, and floods), and changes in rainfall patterns and in the timing and amount of streamflow, among other impacts. These climate change impacts may increase in the coming decades, and could have material adverse effects on the Port, including, but not limited to: flight delays and cancellations; decreased travel demand; damage to critical facilities and infrastructure, such as terminals and runways; global changes in resource availability; decreased cargo movement; reduced access to hydropower; and stormwater surges exceeding the capacity of the Port's current stormwater and industrial wastewater management system.

Given the complexities of predicting the timing and magnitude of climate change, the Port can give no assurances regarding how climate change and its effects will impact Port operations. Based on the Port's 2015 climate change adaptation study's findings, the Port anticipates that, with moderate improvements, the Port's maritime facilities will not experience any major vulnerability within the period of their intended design life (of up to 50 years for certain facilities). See "THE PORT OF SEATTLE—Environmental, Social and Governance." The Airport's stormwater and industrial waste systems are vulnerable to the effects of extreme weather, and will require capital investment to increase capacity. The Port cannot guarantee actual outcomes, and it is possible a need will arise for other significant capital investments. Furthermore, the Port can make no statement regarding the Port of Tacoma owned facilities licensed to the Seaport Alliance.

In addition to climate change's direct impacts, new federal and State laws and regulations imposed to mitigate climate change could have material adverse effects on the Port. In 2021, the EPA began regulating greenhouse gas (GHG) emissions associated with air travel, issuing a rule adopting GHG emission standards for certain civil subsonic jet airplanes and larger subsonic propeller-driven airplanes with turboprop engines. While the Port does not expect this rule to have a significant impact on Port operations, the Port cannot predict whether or how future legislation or regulations similarly intended to counteract the effects of climate change could restrict, limit, or otherwise materially impact the Port and Port tenants.

## **Environmental Liability Risks**

The Port owns numerous properties that have known or potential environmental liabilities beyond those recognized in its financial statements. The Port may be responsible for all or a portion of investigation and cleanup of contamination on its properties. The actual cost of these responsibilities can be difficult to know and estimate and depends on the scope of remediation required by federal and/or state environmental agencies as well as the resolution of cost-sharing agreements, disputes (including litigation) regarding the allocation of costs and other matters, or litigated or negotiated settlements with other responsible parties. The process can be lengthy and outcomes uncertain. Changes in laws, regulations and the application of regulations are beyond the control of the Port. The costs of compliance are also subject to cost escalation pressures. See "OTHER MATTERS—Environmental Concerns."

## **Continuing Compliance with Tax Covenants; Changes of Law**

The Resolution and the Port's tax certificate will contain various covenants and agreements on the part of the Port that are intended to establish and maintain the tax-exempt status of interest on the 2022A Bonds and 2022B Bonds (together, the "Series 2022 Tax-Exempt Bonds"). A failure by the Port to comply with such covenants and agreements, including any remediation obligations, could, directly or indirectly, adversely affect the tax-exempt status of interest on the Series 2022 Tax-Exempt Bonds. Any loss of tax-exemption could cause all of the interest received by the Owners of the Series 2022 Tax-Exempt Bonds to be taxable. All or a portion of interest on the Series 2022 Tax-Exempt Bonds also could become subject to federal and/or state income tax as a result of changes of law. Current and future legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Series 2022 Tax-Exempt Bonds to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent beneficial owners from realizing the full current benefit of the tax-exempt status of such interest.

## **INITIATIVES AND REFERENDA**

Under the State Constitution, the voters of the State have the ability to initiate legislation and to modify existing laws through the powers of initiative and referendum. An initiative measure is submitted to the voters (if an initiative to the people) or to the Legislature (if an initiative to the Legislature) if the Secretary of State certifies the receipt of a petition signed by at least eight percent of the number of voters registered and voting for the office of governor at the preceding regular gubernatorial election. Certified initiatives to the people are placed on the ballot for the next State-wide general election.

Certified initiatives to the Legislature are submitted to the Legislature at its regular session each January. Once an initiative to the Legislature has been submitted, the Legislature must take one of the following three actions: (i) adopt the initiative as proposed, in which case the initiative becomes law without a vote of the people; (ii) reject or refuse to act on the proposed initiative, in which case the initiative must be placed on the ballot at the next State general election; or (iii) approve an amended version of the proposed initiative, in which case both the amended version and the original initiative must be placed on the next State general election ballot.

A bill passed by the Legislature is referred to the people for final approval or rejection if the Secretary of State certifies the receipt of a petition signed by at least four percent of the number of voters registered and voting for the office of governor at the preceding regular gubernatorial election. Certain actions of the Legislature necessary for the immediate preservation of the public peace, health or safety and the support of State government or its existing institutions are exempt from the referendum process.

Proposed initiatives to the people must be filed within 10 months prior to the next State general election, and the petition signatures must be filed not less than four months before such general election. Proposed initiatives to the Legislature must be filed within 10 months prior to the next regular session of the Legislature, and the petition signatures must be filed not less than 10 days before such regular session of the Legislature. A referendum measure may be filed any time after the Governor has signed the act that the sponsor wants referred to the ballot. Petition signatures must be filed within 90 days after the final adjournment of the legislative session at which the act was passed.

An initiative or referendum approved by a majority of voters may not be amended or repealed by the Legislature within a period of two years following enactment, except by a vote of two-thirds of all the members elected to each house of the Legislature. After two years, the law is subject to amendment or repeal by the Legislature in the same manner as other laws.

In recent years there have been a number of initiatives filed in the State, including initiatives targeting fees and taxes imposed by local jurisdictions or subjecting local jurisdictions to additional requirements. The Port cannot predict whether this trend will continue, whether any filed initiatives will receive the requisite signatures to be certified to the ballot, whether such initiatives will be approved by the voters, whether, if challenged, such initiatives will be upheld by the courts and whether any current or future initiative could have a material adverse impact on the Port's revenues or operations.

## **LITIGATION AND ADMINISTRATIVE PROCEEDINGS**

### **No Litigation Concerning the Series 2022 Bonds**

As of the date of this Official Statement, there is no litigation, to the knowledge of the Port, pending or threatened, challenging the authority of the Port to issue the Series 2022 Bonds or seeking to enjoin the issuance of the Series 2022 Bonds.

### **Other Litigation and Administrative Proceedings**

The Port is a defendant in various legal actions and claims that arise during the normal course of business. Some of these claims may be covered by insurance. The Port is not aware of any legal actions that, in the opinion of Port management, will have a material adverse effect on the financial position, results of operations or cash flows of the Port.

## **CONTINUING DISCLOSURE**

The Port is covenanting for the benefit of the holders and beneficial owners of the Series 2022 Bonds to provide certain financial information and operating data (the “Annual Disclosure Report”) by not later than six months following the end of the Port’s fiscal year (which currently would be June 30, 2023, for the report for the 2022 fiscal year), and to provide notices of the occurrence of certain enumerated events. The Annual Disclosure Report and notices of listed events are to be filed with the Municipal Securities Rulemaking Board. The specific nature of the information to be contained in the Annual Disclosure Report and in notices of listed events is set forth in Appendix H. These covenants are made by the Port to assist the Underwriters in complying with Securities and Exchange Commission Rule 15c2-12 (the “Rule”).

The Port has provided the 2021 audited financial statements for the Seaport Alliance in Appendix B, and may choose to file future Seaport Alliance financial statements on a voluntary basis. The Port is not, however, undertaking or committing to provide financial statements of the Seaport Alliance.

In the past five years, the Port has complied in all material respects with its previous undertakings with regard to the Rule to provide annual reports and notices of enumerated events.

## **TAX MATTERS**

### **2022A Bonds and 2022B Bonds**

In the opinion of Bond Counsel, interest on the Series 2022 Tax-Exempt Bonds is excludable from gross income for federal income tax purposes, except for interest on any 2022B Bonds for any period during which such 2022B Bonds are held by a “substantial user” of the facilities financed or refinanced by the 2022B Bonds, or by a “related person” to such substantial user within the meaning of Section 147(a) of the Internal Revenue Code of 1986, as amended (the “Code”). Interest on the 2022A Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals. Interest on the 2022B Bonds is an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals.

Federal income tax law contains a number of requirements that apply to the Series 2022 Tax-Exempt Bonds, including investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the use of proceeds of the Series 2022 Tax-Exempt Bonds and the facilities financed or refinanced with proceeds of such bonds and certain other matters. The Port has covenanted to comply with all applicable requirements.

Bond Counsel’s opinion is subject to the condition that the Port comply with the above-referenced covenants and, in addition, will rely on representations by the Port and its advisors with respect to matters solely within the knowledge of the Port and its advisors, respectively, which Bond Counsel has not independently verified. If the Port fails to comply with such covenants or if the foregoing representations are determined to be inaccurate or incomplete, interest on the Series 2022 Tax-Exempt Bonds could be included in gross income for federal income tax purposes retroactively to the date of issuance of the Series 2022 Tax-Exempt Bonds, regardless of the date on which the event causing taxability occurs.

Except as expressly stated above, Bond Counsel expresses no opinion regarding any other federal or state income tax consequences of acquiring, carrying, owning or disposing of the Series 2022 Tax-Exempt Bonds. Owners of the Series 2022 Tax-Exempt Bonds should consult their tax advisors regarding the applicability of any collateral tax consequences of owning such bonds, which may include tax issues associated with original issue discount, original issue premium, purchase at a market discount or at a premium, taxation upon sale, redemption or other disposition, and various withholding requirements.

Prospective purchasers of the Series 2022 Tax-Exempt Bonds should be aware that ownership of the Series 2022 Tax-Exempt Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, individual recipients of Social Security or Railroad Retirement benefits, certain S corporations with “excess net passive income,” foreign corporations subject to the branch profits tax, life insurance companies and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry or have paid or incurred certain expenses allocable to the Series 2022

Tax-Exempt Bonds. Bond Counsel expresses no opinion regarding any collateral tax consequences. Prospective purchasers of the Series 2022 Tax-Exempt Bonds should consult their tax advisors regarding collateral federal income tax consequences.

Payments of interest on tax-exempt obligations, such as the Series 2022 Tax-Exempt Bonds, are in many cases required to be reported to the Internal Revenue Service (the “IRS”). Additionally, backup withholding may apply to any such payments made to any owner who is not an “exempt recipient” and who fails to provide certain identifying information. Individuals generally are not exempt recipients, whereas corporations and certain other entities generally are exempt recipients.

Bond Counsel gives no assurance that any future legislation or clarifications or amendments to the Code, if enacted into law, will not cause the interest on the Series 2022 Tax-Exempt Bonds to be subject, directly or indirectly, to federal income taxation. From time to time, legislation is proposed that, if enacted, could alter the federal income tax consequences described herein, or otherwise prevent owners of the Series 2022 Tax-Exempt Bonds from realizing the full current benefit of the tax status of the interest on the Series 2022 Tax-Exempt Bonds. Prospective purchasers of the Series 2022 Tax-Exempt Bonds should consult their own tax advisors regarding any pending or proposed federal legislation, as to which Bond Counsel expresses no view.

Bond Counsel’s opinion is not a guarantee of result and is not binding on the IRS; rather, the opinion represents Bond Counsel’s legal judgment based on its review of existing law and in reliance on the representations made to Bond Counsel and the Port’s compliance with its covenants. The IRS has established an ongoing program to audit tax-exempt obligations to determine whether interest on such obligations is includable in gross income for federal income tax purposes. Bond Counsel cannot predict whether the IRS will commence an audit of the Series 2022 Tax-Exempt Bonds. Owners of the Series 2022 Tax-Exempt Bonds are advised that, if the IRS does audit the Series 2022 Tax-Exempt Bonds, under current IRS procedures, at least during the early stages of an audit, the IRS will treat the Port as the taxpayer, and the owners of the Series 2022 Tax-Exempt Bonds may have limited rights to participate in the audit. The commencement of an audit could adversely affect the market value and liquidity of the Series 2022 Tax-Exempt Bonds until the audit is concluded, regardless of the ultimate outcome.

*Not Qualified Tax-Exempt Obligations.* The Series 2022 Tax-Exempt Bonds are not “qualified tax-exempt obligations” within the meaning of Section 265(b)(3)(B) of the Code.

## **2022C Bonds—Certain Federal Tax Consequences**

The following discussion describes aspects of the principal U.S. federal tax treatment of U.S. persons that are beneficial owners (“Owners”) of 2022C Bonds. This summary is based on the Code, published revenue rulings, administrative and judicial decisions, and existing and proposed Treasury regulations (all as of the date hereof and all of which are subject to change, possibly with retroactive effect).

This summary discusses only 2022C Bonds held as capital assets within the meaning of Section 1221 of the Code. It does not discuss all of the tax consequences that may be relevant to an Owner in light of its particular circumstances or to Owners subject to special rules, such as certain financial institutions, insurance companies, tax-exempt organizations, foreign taxpayers, taxpayers who may be subject to the alternative minimum tax or personal holding company provisions of the Code, dealers in securities or foreign currencies, Owners holding the 2022C Bonds as part of a hedging transaction, “straddle,” conversion transaction, or other integrated transaction, or Owners whose functional currency (as defined in Section 985 of the Code) is not the U.S. dollar. Except as stated herein, this summary describes no federal, state or local tax consequences resulting from the ownership of, receipt of interest on, or disposition of, the 2022C Bonds. ACCORDINGLY, INVESTORS WHO ARE OR MAY BE DESCRIBED IN THIS PARAGRAPH SHOULD CONSULT THEIR OWN TAX ADVISORS REGARDING THE UNITED STATES FEDERAL INCOME TAX CONSEQUENCES TO SUCH INVESTORS, AS WELL AS TAX CONSEQUENCES ARISING UNDER THE LAWS OF ANY STATE, LOCAL, OR FOREIGN TAXING JURISDICTION OR UNDER ANY APPLICABLE TAX TREATY.

For purposes of this discussion, a “U.S. person” means an Owner who, for U.S. federal income tax purposes, is (i) an individual citizen or resident of the United States, (ii) a corporation, partnership or other entity created or organized in or under the laws of the United States or any political subdivision thereof, (iii) an estate, the income of

which is subject to U.S. federal income taxation regardless of its source of income, or (iv) a trust, if either: (A) a United States court is able to exercise primary supervision over the administration of the trust, and one or more United States persons have the authority to control all substantial decisions of the trust or (B) the trust has a valid election in effect to be treated as a United States person under the applicable treasury regulations. The term also includes nonresident alien individuals, foreign corporations, foreign partnerships, and foreign estates and trusts (“Foreign Owners”) to the extent that their ownership of the 2022C Bonds is effectively connected with the conduct of a trade or business within the United States, as well as certain former citizens and residents of the United States who, under certain circumstances, are taxed on income from U.S. sources as if they were citizens or residents. It should also be noted that certain “single member entities” are disregarded for U.S. federal income tax purposes. Such Foreign Owners and Owners who are single member non-corporate entities, should consult with their own tax advisors to determine the U.S. federal, state, local, and other tax consequences that may be relevant to them.

***In General.*** As discussed in more detail below, interest derived from a 2022C Bond by an Owner is subject to U.S. federal income taxation. In addition, a 2022C Bond held by an individual who, at the time of death, is a U.S. person is subject to U.S. federal estate tax.

***Payments of Interest.*** Qualified Stated Interest (and other original issue discount), including additional amounts of cash and interest, if any, paid on the 2022C Bonds will generally be taxable to Owners as ordinary interest income at the time it accrues or is received, in accordance with the Owner’s method of accounting for U.S. federal income tax purposes. For purposes of this discussion “Qualified Stated Interest” is stated interest that is unconditionally payable in cash or in property (other than debt instruments of the issuer), or that will be constructively received under Section 451 of the Code, at least annually at a single fixed rate (within the meaning of Treasury Regulation § 1.1273-1(c)(1)(iii)), as defined in Treasury Regulation § 1.1273-1(c).

***Disposition or Retirement.*** Upon the sale, exchange or other disposition of a 2022C Bond, or upon the retirement of a 2022C Bond (including by redemption), an Owner will recognize capital gain or loss equal to the difference, if any, between the amount realized upon the disposition or retirement (reduced by any amounts attributable to accrued but unpaid interest, which will be taxable as such) and the Owner’s adjusted tax basis in the 2022C Bond. Any such gain or loss will be United States source gain or loss for foreign tax credit purposes. Certain of the 2022C Bonds are subject to optional [and mandatory] redemption. See “DESCRIPTION OF THE SERIES 2022 BONDS—Optional Redemption.” The 2022C Bonds are subject to defeasance at any time prior to their stated maturities. See “DESCRIPTION OF THE SERIES 2022 BONDS—Defeasance.” If the Port defeases any 2022C Bonds, such 2022C Bonds may be deemed to be retired and “reissued” for federal income tax purposes as a result of the defeasance. In such event, the Owner of a 2022C Bond could recognize a gain or loss on the 2022C Bond at the time of defeasance.

***Unearned Income Medicare Contribution.*** A 3.8 percent Medicare tax on certain net investment income earned by individuals, estates, and trust will apply for taxable years beginning after December 31, 2012. For these purposes, net investment income generally includes an Owner’s interest income from a 2022C Bond (including accrued original issue discount, if any, on a 2022C Bond and market discount) and gain realized on the sale, retirement or other disposition of a 2022C Bond. In the case of an individual, the tax will be imposed on the lesser of (i) the Owner’s net investment income for the year, or (ii) the amount by which the Owner’s modified adjusted gross income (i.e., adjusted gross income reduced by certain exclusions applicable to U.S. citizens or residents living abroad) exceeds \$250,000 (if the Owner is married and filing jointly or a surviving spouse), \$125,000 (if married filing separately) or \$200,000 (if the Owner is unmarried or in any other case). In the case of an estate or trust, the tax will be imposed on the lesser of (i) undistributed net investment income, or (ii) the excess of adjusted gross income over the dollar amount at which the highest income tax bracket applicable to an estate or trust begins.

***Information Reporting and Backup Withholding.*** Payments of interest and accruals of original issue discount (if any) on 2022C Bonds held of record by U.S. persons other than corporations and other exempt Owners must be reported to the IRS. Such information will be filed each year with the IRS on Form 1099, which will reflect the name, address, and taxpayer identification number of the Owner. A copy of Form 1099 will be sent to each Owner of a 2022C Bond for federal income tax reporting purposes.

Interest paid to an Owner of a 2022C Bond ordinarily will not be subject to withholding of federal income tax if such Owner is a U.S. person. Backup withholding of federal income tax, currently (2022) at a rate of 24 percent may apply, however, to payments made in respect of the 2022C Bonds, as well as payments of proceeds from the sale of 2022C Bonds, to Owners who are not “exempt recipients” and who fail to provide certain identifying information. This withholding generally applies if the Owner of a 2022C Bond (who is not an exempt recipient) (i) fails to furnish such Owner’s social security number or other taxpayer identification number (“TIN”), (ii) furnishes an incorrect TIN, (iii) fails to properly report interest, dividends or other “reportable payments” as defined in the Code, or (iv) under certain circumstances, fails to provide a certified statement, signed under penalty of perjury, that the TIN provided is correct and that such Owner is not subject to backup withholding. Individuals generally are not exempt recipients, whereas corporations and certain other entities generally are exempt recipients. To prevent backup withholding, each prospective Owner will be requested to complete an appropriate form.

Any amounts withheld under the backup withholding rules from a payment to a person would be allowed as a refund or a credit against such person’s U.S. federal income tax, provided that the required information is furnished to the IRS. Furthermore, certain penalties may be imposed by the IRS on an Owner who is required to supply information but who does not do so in the proper manner.

The federal tax discussion set forth above is included for general information only and may not be applicable depending upon an owner’s particular situation. Investors should consult their own tax advisors concerning the tax implications of holding and disposing of the 2022C Bonds under applicable state or local laws. Foreign investors should also consult their own tax advisors regarding the tax consequences unique to investors who are not U.S. persons.

#### **ERISA CONSIDERATIONS**

The Employee Retirement Income Security Act of 1974, as amended (“ERISA”), imposes certain requirements on employee benefit plans subject to Title I of ERISA (“ERISA Plans”), and on those persons who are fiduciaries with respect to ERISA Plans. Investments by ERISA Plans are subject to ERISA’s general fiduciary requirements under Title I, Part 4 of ERISA, including, but not limited to, the requirements of investment prudence and diversification and the requirement that an ERISA Plan’s investments be made in accordance with the documents governing the Plan.

Section 406 of ERISA and Section 4975 of the Code prohibit certain transactions involving the assets of an ERISA Plan (as well as those plans that are not subject to Title I of ERISA but are subject to Section 4975 of the Code, such as individual retirement accounts (together with ERISA Plans, “Plans”)) and certain persons (referred to as “parties in interest” or “disqualified persons” (each a “Party in Interest”)) having certain relationships to such Plans, unless a statutory or administrative exemption is applicable to the transaction. A Party in Interest who engages in a prohibited transaction may be subject to excise taxes and other penalties and liabilities under ERISA and the Code.

The fiduciary of a Plan that proposes to purchase and hold any 2022C Bonds should consider, among other things, whether such purchase and holding may involve (i) the direct or indirect extension of credit to a Party in Interest, (ii) the sale or exchange of any property between a Plan and a Party in Interest and (iii) the transfer to, or use by or for the benefit of, a Party in Interest, of any Plan assets within the meaning of 29 CFR Sec. 2510.3-102 as modified by ERISA Section 3(42). Depending on the identity of the Plan fiduciary making the decision to acquire or hold 2022C Bonds on behalf of a Plan and other factors, U.S. Department of Labor Prohibited Transaction Class Exemption (“PTCE”) 75-1 (relating to certain broker-dealer transactions), PTCE 84-14 (relating to transactions effected by “qualified professional asset managers”), PTCE 90-1 (relating to investments by insurance company pooled separate accounts), PTCE 91-38 (relating to investments by bank collective investment funds), PTCE 95-60 (relating to investments by an insurance company general account), or PTCE 96-23 (relating to transactions directed by certain “in-house asset managers”) (collectively, the “Class Exemptions”) could provide an exemption from the prohibited transaction provisions of ERISA and Section 4975 of the Code. In addition, Section 408(b)(17) of ERISA and Section 4975(d)(20) of the Code generally provide for a statutory exemption from the prohibitions of Section 406(a) of ERISA and Section 4975 of the Code for certain transactions between Plans and persons who are Parties in Interest solely by reason of providing services to such Plans or that are affiliated with such service providers, provided generally that such persons are not fiduciaries (or affiliates of such fiduciaries) with respect to the “plan assets” of any Plan involved in the transaction and that certain other conditions are satisfied.

By its acceptance of a 2022C Bond, each purchaser will be deemed to have represented and warranted that either (i) no “plan assets” of any Plan have been used to purchase such 2022C Bond, or (ii) the purchase and holding of such 2022C Bond either do not constitute or result in a non-exempt prohibited transaction under ERISA or Section 4975 of the Code, or are exempt from the prohibited transaction restrictions of ERISA and Section 4975 of the Code pursuant to a statutory exemption or an administrative class exemption.

Each Plan fiduciary (and each fiduciary for a governmental or church plan subject to the rules similar to those imposed on Plans under ERISA) should consult with its legal advisor concerning an investment in any of the 2022C Bonds.

### **LEGAL MATTERS**

Issuance of the Series 2022 Bonds is subject to receipt of the legal opinions of K&L Gates LLP, Bond Counsel to the Port, and to certain other conditions. See Appendix E for the forms of the opinions of Bond Counsel. Certain legal matters will be passed upon for the Port by Pacifica Law Group LLP, Disclosure Counsel to the Port. Any opinion of such firm will be addressed solely to the Port, will be limited in scope, and cannot be relied upon by investors.

Certain legal matters will be passed on for the Underwriters by Orrick, Herrington & Sutcliffe LLP, Counsel to the Underwriters. Any opinion of such firm will be addressed solely to the Underwriters, will be limited in scope, and cannot be relied upon by investors.

### **RATINGS**

Moody’s Investors Service, S&P Global Ratings and Fitch Ratings have assigned their ratings of “A1,” “AA-,” and “AA-” respectively, to the Series 2022 Bonds. Certain information was supplied by the Port to such rating agencies to be considered in evaluating the Series 2022 Bonds.

The foregoing ratings express only the views of the rating agencies and are not recommendations to buy, sell or hold the Series 2022 Bonds. An explanation of the significance of each of the ratings may be obtained from the rating agency furnishing the rating. There is no assurance that such ratings will continue for any given period of time or that they will not be revised downward or withdrawn entirely by the rating agencies, or any of them, if, in their or its judgment, circumstances so warrant. Any downward revision or withdrawal of the ratings may have an adverse effect on the market price of the Series 2022 Bonds. The Port does not have any obligation to take any action, other than file a listed event notification, if the ratings on the Series 2022 Bonds is changed, suspended or withdrawn.

### **THE REGISTRAR**

The principal of and interest and redemption premium, if any, on the Series 2022 Bonds are payable by the fiscal agent of the State, currently U.S. Bank Trust Company, National Association. For so long as the Series 2022 Bonds remain in a “book-entry only” transfer system, the Registrar will make such payments to DTC, which, in turn, is obligated to remit such principal payments to the DTC participants for subsequent disbursement to the Beneficial Owners of the Series 2022 Bonds. See Appendix F.

### **MUNICIPAL ADVISOR**

Piper Sandler & Co. has served as Municipal Advisor to the Port relative to the sale, timing of the sale, and other factors relating to the Series 2022 Bonds. The Municipal Advisor has not audited, authenticated or otherwise verified the information set forth in this Official Statement or other information provided relative to the Series 2022 Bonds. Piper Sandler & Co. makes no guaranty, warranty or other representation on any matter related to the information contained in this Official Statement. A portion of the Municipal Advisor’s compensation for this transaction is contingent on the sale and delivery of the Series 2022 Bonds.

## UNDERWRITING

The Series 2022 Bonds are expected to be sold pursuant to a bond purchase contract between the Port and Citigroup Global Markets, Inc., acting on behalf of itself and on behalf of BofA Securities, Inc., Goldman Sachs & Co. LLC, J.P. Morgan Securities LLC, Morgan Stanley & Co. LLC, Academy Securities, Inc., and Backstrom McCarley Berry & Co., LLC (collectively, the “Underwriters”). The bond purchase agreement provides that the Underwriters will purchase all of the Series 2022 Bonds if any are purchased and that the obligation of the Underwriters to accept and pay for the Series 2022 Bonds is subject to certain terms and conditions set forth therein, including the approval by counsel of certain legal matters.

The 2022A Bonds are to be purchased from the Port at an aggregate purchase price of \$243,329,216.29 (the principal amount of the 2022A Bonds, less Underwriters’ discount of \$406,742.36, and plus original issue premium of \$37,535,958.65).

The 2022B Bonds are to be purchased from the Port at an aggregate purchase price of \$646,506,438.97 (the principal amount of the 2022B Bonds, less Underwriters’ discount of \$1,217,017.43, and plus net original issue premium of \$61,793,456.40).

The 2022C Bonds are to be purchased from the Port at an aggregate purchase price of \$70,315,864.96 (the principal amount of the 2022C Bonds, less Underwriters’ discount of \$119,135.04).

The Underwriters and their respective affiliates are full service financial institutions engaged in various activities, which may include securities trading, commercial and investment banking, financial advisory, investment management, principal investment, hedging, financing and brokerage activities. Certain of the Underwriters and their respective affiliates have, from time to time, performed, and may in the future perform, various investment banking services for the Port, for which they received or will receive customary fees and expenses.

In the ordinary course of their various business activities, the Underwriters and their respective affiliates may make or hold a broad array of investments and actively trade debt and equity securities (or related derivative securities) and financial instruments (which may include bank loans and/or credit default swaps) for their own account and for the accounts of their customers and may at any time hold long and short positions in such securities and instruments. Such investment and securities activities may involve securities and instruments of the Port.

Citigroup Global Markets Inc., an underwriter of the Series 2022 Bonds, has entered into a retail distribution agreement with Fidelity Capital Markets, a division of National Financial Services LLC (together with its affiliates, “Fidelity”). Under this distribution agreement, Citigroup Global Markets Inc. may distribute municipal securities to retail investors at the original issue price through Fidelity. As part of this arrangement, Citigroup Global Markets Inc. will compensate Fidelity for its selling efforts.

BofA Securities, Inc., an Underwriter of the Series 2022 Bonds, has entered into a distribution agreement with its affiliate Merrill Lynch, Pierce, Fenner & Smith Incorporated (“MLPF&S”). As part of this arrangement, BofA Securities, Inc. may distribute securities to MLPF&S, which may in turn distribute such securities to investors through the financial advisor network of MLPF&S. As part of this arrangement, BofA Securities, Inc. may compensate MLPF&S as a dealer for their selling efforts with respect to the Series 2022 Bonds.

J.P. Morgan Securities LLC (“JPMS”), one of the Underwriters of the Series 2022 Bonds, has entered into negotiated dealer agreements (each, a “Dealer Agreement”) with each of Charles Schwab & Co., Inc. (“CS&Co.”) and LPL Financial LLC (“LPL”) for the retail distribution of certain securities offerings at the original issue prices. Pursuant to each Dealer Agreement, each of CS&Co. and LPL may purchase Series 2022 Bonds from JPMS at the original issue price less a negotiated portion of the selling concession applicable to any Series 2022 Bonds that such firm sells.

Morgan Stanley & Co. LLC, one of the Underwriters of the Series 2022 Bonds, has entered into a retail distribution arrangement with its affiliate Morgan Stanley Smith Barney LLC. As part of this arrangement, Morgan Stanley & Co. LLC may compensate Morgan Stanley Smith Barney LLC for its selling efforts with respect to the Series 2022 Bonds.



Morgan Stanley and its affiliates are full service financial institutions engaged in various activities, which may include securities trading, commercial and investment banking, financial advisory, investment management, principal investment, hedging, financing and brokerage services. The Underwriters and their affiliates have, from time to time, performed, and may in the future perform, various financial advisory and investment banking services for the Port, for which they received or will receive customary fees and expenses. In the ordinary course of their various business activities, the Underwriters and their affiliates may make or hold a broad array of investments and actively trade debt and equity securities (or related derivative securities, which may include credit default swaps) and financial instruments (including bank loans) for their own account and for the accounts of their customers and may at any time hold long and short positions in such securities and instruments. Such investment and securities activities may involve securities and instruments of the Port. Morgan Stanley and its affiliates may also communicate independent investment recommendations, market color or trading ideas and/or publish or express independent research views in respect of such assets, securities or instruments and may at any time hold, or recommend to clients that they should acquire, long and/or short positions in such assets, securities and instruments.

The initial public offering prices or yields set forth on the inside cover page and page ii may be changed from time to time by the Underwriters without prior notice. The Underwriters may offer and sell the Series 2022 Bonds to certain dealers, unit investment trusts or money market funds at prices lower than the public offering prices or at yields higher than the yields stated on the inside cover page and page ii.

### INDEPENDENT CONSULTANT

This Official Statement includes the 2022 Letter Report and 2021 Letter Report with the consent of the Independent Consultant, and in reliance upon the Independent Consultant's expertise in preparing such reports. The Letter Reports should be read together and in their entirety for an understanding of the financial forecasts and underlying assumptions therein.

The Port's financial forecasts presented in the 2022 Letter Report rely on key assumptions and projections previously described in the 2021 Letter Report, except as to certain significant updates. Financial forecasts in the 2022 Letter Report incorporate actual 2021 operating revenues and expenses (as opposed to projected results) and debt service amounts for the Series 2021 Bonds (which included both revenue and refunding bonds). The forecasts also reflect changes to the total projected amount of Airport capital improvement plan expenditures and funding sources, and rely upon an updated Port forecast of financial results for the Forecast Period. In addition, given new data since the 2021 Letter Report's release, the Port developed a projection of the number of enplaned passengers at the Airport for the Forecast Period (the "2022 Enplaned Passenger Forecast"). The 2022 Enplaned Passenger Forecast, upon which the financial forecasts presented in the 2022 Letter Report rely, projects that the Airport's number of enplaned passengers will reach and exceed the number of 2019 enplaned passengers by approximately one percent in 2024.

The forecasts presented in the 2022 Letter Report assume that the Port will implement the \$5.5 billion Port capital improvement program, and include the \$4.6 billion of projects that are identified in the Airport capital improvement plan, which include the certain significant projects the Port expects to complete after the Forecast Period. No material change in the rate-making methodology pursuant to the Airline Agreement was assumed by the Port in developing the financial forecasts presented in the 2022 Letter Report. See "THE AIRPORT—The Airline Agreements." The financial projections in the 2022 Letter Report do not take account of debt service savings that may result from refundings during the Forecast Period, including the Port's proposed refunding of the Refunded Bonds.

The financial forecasts presented in the 2022 Letter Report reflect the Port's expected course of action during the Forecast Period and, in the Port's judgment, present fairly the Port's expected financial results. In the opinion of the Independent Consultant, as set forth more specifically in the report, the underlying assumptions provide a reasonable basis for the forecasts. **The results, key findings and assumptions of the Independent Consultant's analyses are summarized in the Letter Reports, which are a part of this Official Statement and should be read in their entirety.** See "Appendix C—Reports of the Independent Consultant."

Any projection, however, is subject to uncertainties and inevitably some assumptions regarding future trends will not be realized and unanticipated events and circumstances may occur. **In addition to the typical limitations of**

**any forward-looking statements, the forward-looking statements in this Official Statement also are subject to the additional uncertainties associated with preparing estimates regarding the impact of the COVID-19 pandemic during the course of the pandemic and in the context of the evolving public health response. Therefore, there are likely to be differences between forecast and actual results, and those differences may be material.**

#### **INDEPENDENT AUDITOR**

The Port's financial statements for the Enterprise Fund and the Warehousemen's Pension Trust Fund as of December 31, 2021 and 2020, and for the years ended December 31, 2021, 2020, and 2019, included herein as Appendix A, have been audited by Moss Adams LLP, independent auditor, as stated in its report appearing therein. The audited financial statements of the Port are public documents. The Port has not requested that Moss Adams LLP provide consent for inclusion of its audited financial statements in this Official Statement, and Moss Adams LLP has not performed, since the date of its report, any procedures on the financial statements addressed in that report. Further, Moss Adams LLP has not participated in any way in the preparation or review of this Official Statement.

The Seaport Alliance's financial statements for the year ended December 31, 2021, included herein as Appendix B, have been audited by RSM US, LLP, independent auditors. RSM US, LLP has not been engaged to perform, and has not performed, since the date of its report included herein, any procedures on the financial statements addressed in that report. RSM US, LLP also has not performed any procedures relating to this Official Statement.

In addition to the annual audit of its financial statements by its independent auditor, the Port also undergoes an annual accountability audit by the Office of the State Auditor ("SAO"). The accountability audit reviews the Port's uses of public resources, compliance with state laws and regulations, its policies and procedures, and internal controls over such matters.

#### **MISCELLANEOUS**

The purpose of this Official Statement is to supply information to purchasers of the Series 2022 Bonds. The summaries provided in this Official Statement and in the appendices attached hereto and the documents referred to herein do not purport to be comprehensive or definitive, and all references to the documents summarized are qualified in their entirety by reference to each such document. All references to the Series 2022 Bonds are qualified in their entirety by reference to the forms thereof and the information with respect thereto included in the aforesaid documents. Copies of the documents referred to herein are available for inspection during the period of the offering at the principal office of the Port.

Statements in this Official Statement, including matters of opinion, projections and forecasts, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not to be construed as a contract or agreement between the Port and the purchasers of the Series 2022 Bonds.

PORT OF SEATTLE

By /s/Daniel R. Thomas

Daniel R. Thomas  
Chief Financial Officer

**APPENDIX A**  
**AUDITED FINANCIAL STATEMENTS OF THE PORT**

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## Report of Independent Auditors

The Port Commission  
Port of Seattle  
Seattle, Washington

Report on the Audit of the Financial Statements

### *Opinions*

We have audited the financial statements of the Port of Seattle Enterprise Fund and the Warehousemen's Pension Trust Fund (collectively the "Port") as of December 31, 2021 and 2020, and for the years ended December 31, 2021, 2020, and 2019, and the related notes to the financial statements, which collectively comprise the Port's financial statements as listed in the table of contents.

In our opinion, based on our audits and the report of other auditors, the accompanying financial statements present fairly, in all material respects, the respective net position of the Enterprise Fund and the fiduciary net position of the Warehousemen's Pension Trust Fund as of December 31, 2021 and 2020, and the changes in net position and cash flows for the Enterprise Fund, and the changes in fiduciary net position for the Warehousemen's Pension Trust Fund for the years ended December 31, 2021, 2020, and 2019 in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Northwest Seaport Alliance, a joint venture, which statements reflect the Port's Investment in joint venture of \$279,325,000 and \$229,692,000 as of December 31, 2021 and 2020, respectively, and joint venture income of \$54,046,000, \$36,869,000, and \$47,979,000 for the years ended December 31, 2021, 2020, and 2019, respectively. Those statements were audited by other auditors, whose report has been furnished to us, and in our opinion insofar as it relates to the amounts as included for the Port, is based solely on the report of other auditors.

### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Port and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing these financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Port's ability to continue as a going concern within one year after the date that these financial statements are issued.

*Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether these financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on these financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of these financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in these financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Port's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of these financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Port's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

*Other Matter*

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, Schedule of Port of Seattle's Proportionate Share of Net Pension Asset/Liability (NPA/NPL) - Enterprise Fund Pension Plans, Schedule of Port of Seattle's Contributions - Enterprise Fund Pension Plans, Schedule of Changes in Total OPEB Liability and Related Ratios - LEOFF Plan 1 Members' Medical Savings Plan, Schedule of Changes in Total OPEB Liability and Related Ratios - Retirees Life Insurance Plan, Schedule of Changes in Net Pension Liability and Related Ratios - Warehousemen's Pension Trust Fund, Schedule of Employer Contributions - Warehousemen's Pension Trust Fund, Schedule of Investment Returns - Warehousemen's Pension Trust Fund, and Notes to Required Supplementary Information - Warehousemen's Pension Trust Fund be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming an opinion on the basic financial statements as a whole. The introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.



Seattle, Washington  
April 28, 2022

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# Port of Seattle

## Management's Discussion and Analysis for the Year Ended December 31, 2021

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### Introduction

The following Management's Discussion and Analysis (MD&A) of the Port of Seattle's (the Port) activities and financial performance provides an introduction to the financial statements of the Port for the fiscal year ended December 31, 2021, including the Port operations within the Enterprise Fund and the Warehousemen's Pension Trust Fund reported as a Fiduciary Fund with selected comparative information for the years ended December 31, 2020 and 2019.

The Enterprise Fund accounts for all activities and operations of the Port except for the activities included within the Fiduciary Fund. This includes the Port's major business activities, which are composed of the Aviation, Maritime, and Economic Development divisions. The Enterprise Fund is used to account for operations and activities that are financed at least in part by fees or charges to external users. The Fiduciary Fund accounts for the Warehousemen's Pension Trust Fund. The Warehousemen's Pension Trust Fund accounts for the assets of the employee benefit plan held by the Port in a trustee capacity. The Port became the sole administrator for the Warehousemen's Pension Trust Fund effective May 25, 2004.

The MD&A presents certain required information regarding capital assets and long-term debt activity during the year, including commitments made for capital expenditures. The information contained in this MD&A has been prepared by management and should be considered in conjunction with the financial statements and the notes thereto, which follow this section. The notes are essential to thoroughly understand the data contained in the financial statements.

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### Overview of the Financial Statements

The financial section of this annual report consists of four parts: MD&A, the basic financial statements, the notes to the financial statements, and the required supplementary information (RSI). The report includes the following three basic financial statements for the Port Enterprise Fund: the Statement of Net Position; the Statement of Revenues, Expenses, and Changes in Net Position; and the Statement of Cash Flows. The report also includes two basic financial statements for the Fiduciary Fund: the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position.

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### Local Economic Factors

Washington State's economy recovered strongly in 2021 from the severe downturn experienced at the start of the novel coronavirus (COVID-19) pandemic which began in the first quarter of 2020. Statewide unemployment declined from a 2020 annual average of 8.4% to 5.3% in 2021. During 2021, private sector employment grew 6.2%, while public sector employment grew 4.1%. The Seattle metropolitan area gained 93,100 jobs with the leisure and hospitality sector contributing 40,200 of those positions.

The Port's 2021 performance reflected continuing improvement from the second year of the pandemic. At the Seattle-Tacoma International Airport (SEA), 36.2 million passengers passed through in 2021, an increase of 80.2% from 2020, or a 30.2% decline from 2019 pre-pandemic level. Passenger volumes remained under considerable stress due to the lasting adverse impact from COVID-19. Major domestic markets like Seattle began recovering in 2021. During July through October 2021, the Maritime Division successfully and safely hosted 82 cruise ship calls with 229,000 passengers by complying with national and local healthcare guidelines and working in partnership with the cruise industry, labor, and tourism representatives from Washington State to Alaska. Grain volumes totaled 4.7 million metric tons, an 11.3% increase from 2020, due to greater demand for corn, soybeans, and sorghum in 2021. For the Economic Development Division, overall occupancy of commercial properties remained fairly unchanged at 95% at the end of 2021.

On March 27, 2020, the U.S. Congress passed the Coronavirus Aid, Relief and Economic Security (CARES) Act, which included \$10 billion of funding to support U.S. airports that experienced severe economic disruption caused by the COVID-19 public health emergency. The funds were distributed to eligible airports to prevent, prepare for, and respond to the impacts of this emergency. The funds were provided directly from the U.S. Treasury's General Fund, and the Federal Aviation Administration



(FAA) Office of Airports administered the grant funds to these airports. SEA was awarded a \$192.1 million federal grant to help lessen the significant economic stress affecting the airport. SEA applied and received \$45 million and \$147.1 million of the awarded federal grant in 2021 and 2020, respectively.

On December 27, 2020, the Coronavirus Response and Relief Supplemental Appropriation (CRRSA) Act was signed into law. It included nearly \$2 billion of economic relief for eligible U.S. airports and airport concessions. The FAA established the Airport Coronavirus Response Grant Program (ACRGP) to distribute this relief. SEA was awarded a \$37.4 million ACRGP grant to lessen the economic stress affecting the airport. SEA was also awarded \$5.4 million of concession relief which provided tenant relief from rent and other minimum annual guarantee payments to on-airport car rental, on-airport parking, and in-terminal airport concessions. SEA applied and received all of the awarded federal grants in 2021. SEA provided \$5.3 million concession relief to eligible tenants in 2021 and the remaining amount is allocated to 2022.

On March 11, 2021, the American Rescue Plan (ARP) Act was signed into law providing additional relief for the pandemic. The ARP Act included \$8 billion of funding for U.S. airports to cover costs of operations, personnel, cleaning, and also included additional rent relief and mitigation for other costs incurred by airport concessionaires. SEA was awarded a \$154.4 million ARP grant to lessen the economic stress affecting the airport. SEA was also awarded \$21.4 million of concession relief which will provide tenant relief from rent and other minimum annual guarantee payments to in-terminal airport concessions. As of December 31, 2021, SEA applied and received \$12.7 million of the awarded federal grant with the remaining amount allocated to 2022 or 2023.

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## The Northwest Seaport Alliance

The home ports of Seattle and Tacoma joined forces in August 2015 to unify management of marine cargo facilities and business to strengthen the Puget Sound gateway and attract more marine cargo and jobs to the region. On January 1, 2016, the Northwest Seaport Alliance (NWSA), a separate legal governmental entity, was formed. It was established as a Port Development Authority, similar to the Public Development Authorities formed by cities and counties. The commissions of each home port serve as the Managing Members of the NWSA. The NWSA is accounted for as a joint venture by the home ports.

Each home port remains a separate legal entity, independently governed by its own elected commissioners. Each home port has granted the NWSA a license for the NWSA's exclusive use, operation, and management of certain facilities, including the collection of revenues. Accounting for revenues and expenses associated with licensed properties became the responsibility of the NWSA. Ownership of the licensed facilities remains with the home ports, not with the NWSA. The NWSA is intended to support the credit profiles of both home ports, and its financial framework preserves both home ports' commitment to financial stewardship. The home ports are committed to ensuring existing bond pledges and covenants will not be negatively affected. Outstanding bonds remain the obligations of each individual home port. To maintain the rights of each home port's existing bondholders, the Charter prohibits the NWSA from issuing debt. The NWSA has its own annual operating budget and five-year capital investment plan.

The home ports set up an initial 50/50 investment in the NWSA. The home ports share the NWSA's change in net position and distribution of operating cash equally. The home ports contribute to capital construction projects subject to Managing Member approval. Capital funding does not come from working capital.

On April 2, 2019, the Managing Members and the Port of Seattle Commission (the Commission) authorized the completion of a one-time Membership Interest Affirmation of 50/50 for each home port in satisfaction of the NWSA Charter. In lieu of completing the required reevaluation of Membership Interest, the Port agreed to pay up to \$32 million additional contribution to the NWSA. This additional contribution was to recognize that certain forecasted revenue streams, not secured by long-term contractual agreements in the initial valuation, would not be achieved without the redevelopment of Terminal 5. This additional contribution is being made to the NWSA in three installments. The first and second installments of \$11 million were made in March 2020 and 2021, respectively. The final installment will be made in 2024, and may be adjusted downward if the actual Terminal 5 redevelopment costs are less than the program authorization. The Managing Members also authorized the distribution of these affirmation payments to the home ports equally after the NWSA receives the funds from the Port.

In 2019, both the Managing Members and the Commission approved an Interlocal Agreement between the Port and the NWSA to facilitate development by the Port of a new cruise terminal at Terminal 46 as part of a flexible marine

transportation facility. The Port's cruise facility was planned to occupy the northern 29 acres of the overall 86.5 acre terminal. The remainder of the site will be maintained by the NWSA as a marine cargo facility and for administrative use. This new cruise terminal project was postponed in 2020 due to the pandemic's uncertain impact on the Alaskan cruise market. The Port agreed to pay the NWSA monthly for the use of Terminal 46 starting January 1, 2020 for 23 years with four options to extend for 5-year terms. The Port paid the NWSA \$3.9 million and \$3.8 million for 2021 and 2020, respectively. The Port's 50% share of the NWSA's change in net position, was reduced by \$2 million in 2021 and \$1.9 million in 2020, due to the elimination of profit on the intra-entity transaction.

In 2021, the Port's share of joint venture income before the elimination of profit on the intra-entity transaction was \$56 million, an increase of \$17.2 million or 44.4% from 2020, primarily due to higher operating revenue, lower operating expense, and increase in nonoperating income. Operating revenue rebounded in 2021 as demand recovered from the pandemic, resulting in increased container and non-container cargo volumes to replenish inventories and satisfy growth in e-commerce orders. Lower operating expense was largely from non-recurring costs recorded in 2020 to modernize container terminals for ultra-large ships that require larger cranes and associated terminal infrastructure improvements. The increases in nonoperating income included a \$5.5 million contributed stormwater improvement asset in the North Harbor.

In 2020, the Port's share of joint venture income before the elimination of profit on the intra-entity transaction was \$38.8 million, a decrease of \$9.2 million or 19.2% from 2019, primarily due to a decline in operating revenue and higher operating expense. Restrictions introduced in response to the pandemic and the ongoing U.S.-China trade negotiations disrupted cargo operations throughout the supply chain, decreasing cargo volume and operating revenues. Higher operating expense was largely from costs to modernize container terminals for ultra-large ships that require larger cranes and associated terminal infrastructure improvements.

In 2021 and 2020, the home ports made capital construction contributions of \$90.6 million and \$134.4 million, respectively, primarily for the modernization of container terminals for ultra-large ships and redevelopment of Terminal 5.

Additional information on the formation and operations of the joint venture can be found in Note 1 and Note 13 in the accompanying Notes to Financial Statements.

## Enterprise Fund

### Financial Position Summary

The Statement of Net Position presents the financial position of the Enterprise Fund of the Port at the end of the fiscal year. The statement includes all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the Enterprise Fund. Net position, the difference between total assets plus deferred outflows of resources and total liabilities plus deferred inflows of resources, is an indicator of the current fiscal health of the organization and the enterprise's financial position over time.

A summarized comparison of the Enterprise Fund assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at December 31 is as follows (in thousands):

	2021	2020	2019
<b>Assets:</b>			
Current, long-term, and other assets	\$ 1,997,257	\$ 1,502,533	\$ 2,013,925
Capital assets	7,091,565	6,883,775	6,579,546
<b>Total assets</b>	<b>\$ 9,088,822</b>	<b>\$ 8,386,308</b>	<b>\$ 8,593,471</b>
<b>Deferred Outflows of Resources</b>	<b>\$ 54,379</b>	<b>\$ 58,843</b>	<b>\$ 54,666</b>
<b>Liabilities:</b>			
Current liabilities	\$ 475,517	\$ 459,917	\$ 477,930
Noncurrent liabilities	4,408,650	4,040,574	4,294,459
<b>Total liabilities</b>	<b>\$ 4,884,167</b>	<b>\$ 4,500,491</b>	<b>\$ 4,772,389</b>
<b>Deferred Inflows of Resources</b>	<b>\$ 160,160</b>	<b>\$ 25,839</b>	<b>\$ 42,032</b>
<b>Net Position:</b>			
Net investment in capital assets	\$ 3,352,765	\$ 3,266,254	\$ 3,212,698
Restricted	365,621	288,067	340,262
Unrestricted	380,488	364,500	280,756
<b>Total net position</b>	<b>\$ 4,098,874</b>	<b>\$ 3,918,821</b>	<b>\$ 3,833,716</b>

Assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by \$4.1 billion as of December 31, 2021, and \$3.9 billion for 2020. Total net position increased \$180.1 million from 2020 to 2021, and \$85.1 million from 2019 to 2020, respectively.

For each year presented, the largest portion of the Enterprise Fund's net position represents its net investment in capital assets. The Port uses these capital assets to provide services to its tenants, passengers, and customers of the Aviation, Maritime, and Economic Development divisions; therefore, these assets are not available for future spending. Although the Port's net investment in capital assets is reported net of related debt, it is noted that the resources required to repay this debt must be provided annually from operations as the capital assets themselves cannot be used to liquidate liabilities. From 2020 to 2021, and from 2019 to 2020, there were increases of \$86.5 million and \$53.6 million, respectively, in net investment in capital assets. The respective increase in this category, net of accumulated depreciation, was primarily driven by new asset additions and construction activities in major Aviation programs, partially offset by related demolitions.

As of December 31, 2021 and 2020, the restricted net position of \$365.6 million and \$288.1 million, respectively, was composed mainly of bond proceeds restricted for debt service reserves in accordance with bond covenants, airport Passenger Facility Charges (PFC) subject to federal regulations, and rental car Customer Facility Charges (CFC) subject to state regulations. From 2020 to 2021, and from 2019 to 2020, there was an increase of \$77.6 million and a decrease of \$52.2 million, respectively, in the restricted net position. The increase in this category from 2020 to 2021 was largely due to a \$36.2 million increase in restricted debt service reserves. The issuance of the 2021ABCD Intermediate Lien Revenue and Refunding Bonds contributed to a \$62.5 million increase in restricted debt service reserves. This increase

was offset by (1) the release of \$8.3 million restricted debt service reserve required for the 2010A PFC Revenue Refunding Bonds as it was refunded by the 2021A Intermediate Lien Revenue and Refunding Bonds; and (2) \$16.6 million debt service payments made from the capitalized interest funds associated with the 2019 Intermediate Lien Revenue Bonds. In 2021, investment returns on the statewide public employee retirement plans administered by the Department of Retirement Systems (DRS) experienced a strong investment performance, 28.7%, on all DRS administered retirement plans. This favorable investment performance contributed a \$21.9 million increase in restricted net position. In 2021, SEA passenger activity rebounded 80.2% compared to 2020, contributing to increases in PFC and CFC revenues and the restricted net position. The decrease from 2019 to 2020 was largely due to a \$41.9 million decrease in restricted debt service reserves, of which \$31.7 million was related to debt service payments made from the bond funds associated with the 2017C, 2018A, and 2019 Intermediate Lien Revenue Bonds. Furthermore, there was a reduction in the restricted debt service reserve required for the outstanding PFC Bonds as the 1998A PFC Revenue Bonds were paid off in late 2019. In 2020, SEA passenger activity dropped 61.3% from 2019 due to the pandemic, contributing to a significant decline in PFC and CFC revenues and a decrease in the restricted net position.

As of December 31, 2021 and 2020, the unrestricted net position was \$380.5 million and \$364.5 million, respectively. From 2020 to 2021, and from 2019 to 2020, there were increases of \$16 million and \$83.7 million, respectively. In 2021, \$100.4 million of federal relief grants, namely CARES Act grant, CRRSA Act grant, and ARP Act grant, were recorded as noncapital grants and donations which contributed to the majority of the increases in the unrestricted net position. The Port received reimbursement of \$91.7 million, \$3.4 million, and \$5.3 million for debt service payments, operating expenses, and non-aeronautical revenues associated with concession relief, respectively. This increase was offset by a \$34.9 million special item recorded for additional construction costs of a habitat restoration project and related cleanup at Terminal 25 South. In 2020, the CARES Act grant of \$147.1 million was recorded as noncapital grants and donations which contributed to the majority of the increases in the unrestricted net position. The Port received reimbursement of \$103.8 million and \$43.3 million for debt service payments and operating expenses, respectively. Resources from the unrestricted net position may be used to satisfy the Port's ongoing obligations. However, due to federal regulations, resources from SEA operations must be used solely for the Aviation Division's operations. In 2021, cash and cash equivalents, and investment balances related to SEA operations increased \$46.8 million from \$294.6 million in 2020. The increase was largely due to (1) receiving various federal relief grants, and (2) management decision to increase working capital, i.e. cash level which approximated from ten months to twelve months of operations and maintenance (O&M) expenses. This higher cash level was achieved based on 2021 budgeted \$340 million O&M expenses. The targeted level for SEA working capital is eighteen months of SEA related O&M expenses to be achieved by 2025. In 2020, cash and cash equivalents, and investment balances related to SEA operations decreased \$12.5 million from \$307.1 million in 2019. The decrease was largely due to a decline in non-aeronautical revenues resulting from the pandemic, despite receiving funding from the CARES Act grant and re-prioritizing certain capital spending.

#### Statement of Revenues, Expenses, and Changes in Net Position

The change in net position is an indicator of whether the overall fiscal condition of the Enterprise Fund has improved or worsened during the year. Following is a summary of the Statement of Revenues, Expenses, and Changes in Net Position (in thousands) for the years ended December 31:

	2021	2020	2019
Operating revenues	\$ 622,020	\$ 510,827	\$ 764,173
Operating expenses	364,656	408,680	443,088
Operating income before depreciation	257,364	102,147	321,085
Depreciation	190,683	180,086	174,971
Operating income (loss)	66,681	(77,939)	146,114
Nonoperating income—net	100,647	142,135	103,157
Capital contributions	47,632	20,909	17,736
Special items:			
Habitat restoration costs	(34,907)		
Increase in net position	180,053	85,105	267,007
Net position—beginning of year	3,918,821	3,833,716	3,566,709
Net position—end of year	\$ 4,098,874	\$ 3,918,821	\$ 3,833,716

### Financial Operation Highlights

A summary of operating revenues is as follows (in thousands):

	2021	2020	2019
<b>Operating Revenues:</b>			
Services	\$ 222,699	\$ 186,488	\$ 296,326
Property rentals	340,363	284,768	400,235
Customer facility charge revenues	2,018		15,773
Operating grants	2,894	2,702	3,860
Joint venture income	54,046	36,869	47,979
<b>Total operating revenues</b>	<b>\$ 622,020</b>	<b>\$ 510,827</b>	<b>\$ 764,173</b>

During 2021, operating revenues increased \$111.2 million or 21.8% from \$510.8 million in 2020 to \$622 million. Despite a delayed recovery caused by the Delta and Omicron variants of COVID-19, the trend towards a gradual reopening and relaxation of travel restrictions brought an uptick in operating revenues. At SEA, passenger activity increased 80.2% compared to 2020, although 30.2% lower than the 2019 pre-pandemic level. Aviation Division operating revenues rose by \$87 million in 2021 with increases of \$19.6 million in aeronautical revenues and \$67.3 million in non-aeronautical revenues. Aeronautical revenues are based on cost recovery. The increase in aeronautical revenues was due to a decrease of \$32.8 million federal relief grants applied to offset aeronautical revenue requirements charged to airlines as compared to 2020, resulting in higher charges to the airlines in 2021. The increase in non-aeronautical revenues was partially offset by a reduction of pension expenses resulting from favorable investment performance of the DRS retirement plans in 2021. Non-aeronautical revenues experienced a favorable impact closely aligned with the rebound in passenger activity, particularly in Public Parking of \$29.6 million, Rental Car of \$18.1 million, Airport Dining and Retail of \$10.4 million, and Ground Transportation of \$5.4 million. Maritime Division operating revenues were also impacted by the pandemic with a moderate increase of \$6.2 million from 2020. The return of the Alaska cruise season in July 2021 resulted in a \$5.7 million increase in Cruise revenues. Grain revenues increased by \$1 million due to increased volume compared to 2020. Economic Development Division operating revenues decreased slightly due to lower occupancy at Terminal 91 Uplands as a result of lower demand for car storage amid the pandemic. This unfavorable impact was partially offset by a moderate growth in volumes from Conference and Event Centers as Washington State lifted certain pandemic-related restrictions in 2021.

During 2020, operating revenues decreased \$253.3 million or 33.2% from \$764.2 million in 2019 to \$510.8 million. The pandemic inflicted severe economic damage globally and domestically, and the Port was no exception. At SEA, passenger activity declined 61.3% compared to 2019. The passenger activity decline was strongly reflected in Aviation Division operating revenues which declined by \$212.3 million, with decreases of \$59.7 million in aeronautical revenues and \$152.6 million in non-aeronautical revenues. Aeronautical revenues are based on cost recovery. The decrease in aeronautical revenue was due to (1) port-wide pandemic-related cost cutting measures as well as decreased variable costs associated with significant decline in activity, and (2) \$94.3 million of CARES Act grant fund applied to offset aeronautical revenue requirements charged to airlines. Revenue sharing under the Signatory Lease and Operating Agreement IV also ended in 2020. Non-aeronautical revenue experienced an unfavorable impact closely aligned with the decline in passenger activity compared to 2019, particularly in Public Parking of \$47.6 million, Rental Car of \$35.9 million, Airport Dining and Retail of \$36.8 million, and Ground Transportation of \$14.2 million. Maritime Division operating revenues were also impacted by the pandemic with a reduction of \$17.2 million compared to 2019. The cancellation of the 2020 Alaska cruise season resulted in an \$18.6 million reduction in Cruise revenues, which was slightly offset by a \$0.9 million increase in Grain revenues driven by increased volume in the second half of the year. Economic Development Division operating revenues decreased \$11.7 million mostly due to lower volumes from Conference and Event Centers as a result of pandemic-related cancellations and renovation of the Bell Harbor International Conference Center.

A summary of operating expenses is as follows (in thousands):

	2021	2020	2019
<b>Operating Expenses:</b>			
Operations and maintenance	\$ 256,269	\$ 300,932	\$ 335,532
Administration	80,044	78,337	76,413
Law enforcement	28,343	29,411	31,143
<b>Total operating expenses</b>	<b>\$ 364,656</b>	<b>\$ 408,680</b>	<b>\$ 443,088</b>

In 2021, in response to the economic disruption caused by the pandemic, the Port continued its port-wide aggressive cost-saving measures. Operating expenses decreased \$44 million or 10.8% from \$408.7 million in 2020 to \$364.7 million in 2021. Aviation Division operating expenses before depreciation decreased \$35.5 million primarily due to (1) a \$33.4 million decrease in pension expenses from the strong investment performances of DRS retirement plans, and (2) lower payroll expenses from vacant positions due to the continued hiring freeze and COVID-19 vaccination policy, adopted in October 2021, as a condition of employment. Maritime Division operating expenses before depreciation decreased \$9.5 million primarily from (1) a \$4.9 million decrease in pension expenses, (2) a \$2.6 million non-recurring cost recorded in 2020 related to the write-off from previously capitalized costs for construction of a new cruise terminal at Terminal 46, which was postponed due to the pandemic's uncertain impact on the Alaska cruise market, and (3) lower payroll expenses due to vacant positions. Economic Development Division operating expenses before depreciation decreased \$2.4 million, mostly due to (1) a \$1.6 million decrease in pension expenses compared to 2020, and (2) reduced variable costs associated with slow recovery in volumes from Conference and Event Centers due to the pandemic.

During 2020, operating expenses decreased \$34.4 million or 7.8% from \$443.1 million in 2019 to \$408.7 million. As a result of the economic disruption caused by the pandemic, the Port took immediate actions to reduce operating expenses through a hiring freeze, reduced discretionary spending, and other cost saving measures. Aviation Division operating expenses before depreciation decreased \$27 million primarily due to (1) an \$18.3 million decrease in environmental remediation costs from non-recurring costs recorded in 2019, mostly from contaminated soil and asbestos removal from projects at the North Satellite, and the Heating, Ventilation, and Air-Conditioning (HVAC) system at the South Satellite, and (2) a \$10.5 million decrease from both cost reduction measures and decreased variable costs associated with a significant decline in activity due to the pandemic. Maritime Division operating expenses before depreciation increased \$1.6 million, primarily from (1) an increase of \$2.6 million to write-off previously capitalized costs for construction of a new cruise terminal at Terminal 46, which was postponed due to the pandemic's uncertain impact on the Alaska cruise market, and (2) an increase of \$1.9 million from the first-year payment of \$3.8 million to the NWSA for the use of Terminal 46, netted by 50% due to the elimination of profit on the intra-entity transaction. These increases were offset by port-wide pandemic-related cost cutting initiatives. Economic Development Division operating expenses before depreciation decreased \$7.1 million, mostly due to variable costs associated with lower volumes from Conference and Event Centers as a result of pandemic-related cancellations.

As a result, operating income before depreciation increased \$155.2 million in 2021 and decreased \$218.9 million in 2020. Depreciation expenses increased \$10.6 million and \$5.1 million in 2021 and 2020, respectively.



A summary of nonoperating income (expense)—net, capital contributions, and special items is as follows (in thousands):

	2021	2020	2019
<b>Nonoperating Income (Expense):</b>			
Ad valorem tax levy revenues	\$ 78,311	\$ 76,196	\$ 73,801
Passenger facility charge revenues	72,845	34,637	100,004
Customer facility charge revenues	24,271	15,429	22,355
Noncapital grants and donations	105,988	149,913	2,880
Fuel hydrant facility revenues	7,010	6,886	6,742
Investment (loss) income—net	(5,386)	41,406	54,078
Revenue and capital appreciation bonds interest expense	(132,925)	(133,149)	(105,601)
Passenger facility charge revenue bonds interest expense	(1,041)	(2,670)	(3,547)
General obligation bonds interest expense	(11,004)	(11,850)	(12,492)
Public expense	(9,769)	(6,658)	(12,986)
Environmental expense—net	(7,495)	(5,971)	(118)
Other (expense) income—net	(20,158)	(22,034)	(21,959)
<b>Total nonoperating income—net</b>	<b>\$ 100,647</b>	<b>\$ 142,135</b>	<b>\$ 103,157</b>
<b>Capital Contributions</b>	<b>\$ 47,632</b>	<b>\$ 20,909</b>	<b>\$ 17,736</b>
<b>Special Items:</b>			
Habitat restoration costs	(34,907)		

During 2021, nonoperating income—net was \$100.6 million, a \$41.5 million decrease from 2020. The decrease was largely driven by a reduction of \$46.8 million federal relief grants received from the FAA as compared to 2020. Additionally, a net \$46.8 million decrease in investment income consisted of (1) \$31.9 million decrease in fair market value of investment portfolio, and (2) \$14.9 million decrease in investment income resulting from lower investment pool balances and interest rates. These decreases were offset by (1) a \$38.2 million increase in PFC revenues due to the lifting of travel restrictions. Although air travel had rebounded, international passenger traffic volume lagged significantly behind domestic traffic recovery in 2021, and (2) an \$8.8 million increase in CFC revenues due to a rate change from \$6 to \$6.5 and increased volume that closely aligned with recovered passenger activities and higher demand for rental cars. While the balance of other (expense) income—net between 2021 and 2020 was relatively unchanged, the Port recorded, as nonoperating other income in 2020, \$22.8 million of a \$24.9 million settlement from Great American Insurance Company (GAIC) for certain past environmental remediation costs associated with the Lower Duwamish Waterway, Harbor Island/East Waterway, and Terminal 91. This decrease was offset by a decline in losses from demolition, retirement, and sale of capital assets of \$19 million as compared to 2020. The most significant losses in 2021 were retirements related to the Baggage System from the Checked Baggage Optimization programs at SEA resulting in a loss of \$12.5 million.

During 2020, nonoperating income—net was \$142.1 million, a \$39 million increase from 2019. The increase was largely driven by the \$147.1 million CARES Act grant received from the FAA. Further favorable increase included a \$6.3 million reduction in public expense primarily resulted from (1) less spending on the Safe and Swift Corridor program, (2) a delay in the Heavy Haul Network project, and (3) a one-time, non-recurring reimbursement to the Transportation Security Administration (TSA) for their screening lanes and machines in 2019. Favorable increases to nonoperating income were offset by (1) a \$65.4 million decrease in PFC revenues as a result of a sharp drop in air travel due to restrictions imposed by governments around the world as well as suspensions of non-essential travel by businesses and organizations, (2) a \$6.9 million decrease in CFC revenues due to prolonged travel restrictions, (3) a \$27.5 million increase in revenue bonds interest expense largely driven by a full year of interest expense recorded for the 2019 Intermediate Lien Revenue Bonds issued in late 2019, and with the adoption of GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, interest expense incurred before construction was completed would have been capitalized in prior years and is now being expensed starting in 2020, (4) a net \$12.7 million decrease in investment income from lower investment pool balances and interest rates, and (5) a net \$5.9 million increase in environmental remediation expense. While the balance of other (expense) income—net between 2020 and 2019 was relatively unchanged, the Port recorded, as nonoperating other income in 2020, \$22.8 million of a \$24.9 million settlement from GAIC for certain past environmental remediation costs associated with the Lower

Duwamish Waterway, Harbor Island/East Waterway, and Terminal 91. This favorable increase was offset by increases in losses from demolition, retirement, and sale of capital assets in 2020. The most significant losses were retirements related to the construction of a new baggage handling system at SEA resulting in a loss of \$22.7 million.

In 2021, capital contributions increased \$26.7 million over 2020, mainly due to a \$21.2 million increase in grant revenues received from the Airport Improvement Program (AIP) related to noise mitigation measures for public buildings and residences within the noise contour, the rehabilitation of runway 16R/34L, the reconstruction of South Satellite Taxilane, and cargo aprons. Additionally, a \$5.6 million increase in grant revenues was received from the TSA for the In-Line Baggage Screening Enhancements Project at SEA.

In 2020, capital contributions increased \$3.2 million from 2019, mainly due to a \$10.9 million increase in grant revenues received from the AIP related to the rehabilitation of Taxiway B, the reconstruction of Taxilane W, and cargo aprons. The increases were offset in part by decreases in the continued winding down of the TSA Checked Baggage Optimization projects at SEA.

In 2021, the Port recorded, as a special item, \$34.9 million additional construction cost for a habitat restoration project and related cleanup at Terminal 25 South.

Increase in net position in 2021 was \$180.1 million, an increase of \$94.9 million or 111.6% from \$85.1 million in 2020. The significant increase was primarily driven by higher operating revenues as the economy continued to recover with a gradual reopening and relaxation of travel restrictions, resulting in increased revenues as passenger traffic rebounded, the cruise season resumed, and conference activities returned. Federal relief grants also played a key role in maintaining the healthy financial position of the Port.

Increase in net position in 2020 was \$85.1 million, a decrease of \$181.9 million or 68.1% from \$267 million in 2019. Despite receiving significant aid from federal relief grants, this significant reduction was due to the unprecedented impacts of the pandemic at the Port from curtailed passenger traffic, loss of the cruise season, and sharply reduced conference activities.

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## Warehousemen's Pension Trust Fund

The Fiduciary Fund accounts for the Warehousemen's Pension Trust Fund. The Warehousemen's Pension Trust Fund accounts for the assets of the employee benefit plan held by the Port in a trustee capacity. Effective May 25, 2004, the Port became the sole administrator of the Warehousemen's Pension Plan and Trust (the Plan). The Plan was originally established to provide pension benefits for the employees at the Port's warehousing operations at Terminal 106. In late 2002, the Port terminated all warehousing operations following the departure of the principal customer who operated the facility. The Plan provides that only service credited and compensation earned prior to April 1, 2004, shall be utilized to calculate benefits defined under the Plan, and the Port agrees to maintain the frozen Plan and to contribute funds to the Plan in such amounts that may be necessary to enable the Plan to pay vested accrued benefits as they become due and payable to participants and beneficiaries of the Plan. Additional information on the Port's Warehousemen's Pension Trust Fund can be found in Note 15 in the accompanying Notes to Financial Statements.

In 2020, the Port adopted GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statement No. 14 and No. 84, and a supersession of GASB Statement No. 32*. The Port concluded that the three 401(a) defined contribution plans no longer meet the criteria to be reported as fiduciary activities to be presented as fiduciary funds. As a result, the Port restated the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position as of and for the years ended December 31, 2019 and 2018, respectively. Additional information can be found in Note 1 in the accompanying Notes to Financial Statements.



The following table is a summarized comparison of the assets, liabilities, and fiduciary net position of the Warehousemen's Pension Trust Fund as of December 31, and changes in fiduciary net position for the years ended December 31 (in thousands).

	2021	2020	2019 (Restated)
Total assets	\$ 11,744	\$ 10,890	\$ 10,016
Total liabilities	13	6	6
Total fiduciary net position	\$ 11,731	\$ 10,884	\$ 10,010
Total additions	\$ 2,603	\$ 2,715	\$ 3,075
Total deductions	(1,756)	(1,841)	(1,888)
Increase in fiduciary net position	847	874	1,187
Fiduciary net position—beginning of year	10,884	10,010	8,823
Fiduciary net position—end of year	\$ 11,731	\$ 10,884	\$ 10,010

Total fiduciary net position as of December 31, 2021 and 2020, increased by \$0.8 million and \$0.9 million, respectively, mostly due to an increase in realized gain on investments and fair value of investments, respectively.

## Capital Assets

The Port's capital assets, net of accumulated depreciation, for its business activities as of December 31, 2021, amounted to \$7.1 billion. Capital assets include land, air rights, facilities and improvements, equipment, furniture and fixtures, and construction work in progress.

In 2021, the Port's expenditures for capital construction projects totaled \$423.8 million, of which \$390.3 million, \$20.9 million, and \$4.6 million related to the Aviation Division, Maritime Division, and Economic Development Division, respectively. Aviation construction accounted for 92.1% of total spending for capital construction projects at the Port in 2021. Major Aviation project spending included \$101.6 million for Checked Baggage Optimization programs; \$61.2 million for the North Satellite expansion and renovation; \$52.7 million for construction of the new International Arrivals Facility; \$31.9 million on Airfield-related improvements for the taxiway and pavement; \$30.5 million for utilities and mechanical infrastructure improvements; \$25 million for insulation projects of the Noise Program; \$11.5 million for terminal-related improvements, most of which related to the C Concourse Expansion project adding four floors and redeveloping the existing concourse level between Concourses C and D; \$11.2 million for Security projects in the terminals, checkpoint and airport fire department; and \$10.7 million for Public Parking infrastructure and automated parking guidance system. Maritime construction included \$10.2 million for a 13-acre habitat restoration project at Terminal 117 supporting Chinook salmon recovery goals and improving public access to the shoreline; and \$6.7 million for Terminal 91, mostly related to a fender system at the northwest corner of the Terminal replacing timber system with steel system.

During 2021, capital construction projects totaling \$559.2 million were completed and placed in service as capital assets, of which \$532.6 million was related to the Aviation Division and \$15.5 million related to the Central Services Division. Aviation Division projects accounted for 95.3% of total additions to new capital assets in 2021. Major Aviation projects included \$343.9 million for the North Satellite expansion and renovation; \$61.3 million for terminal infrastructure, most of which related to the South Satellite HVAC system and North terminals water systems; \$28 million in Airfield-related assets, including taxiway and pavement betterments; and \$26.9 million for insulation projects of the Noise Program. The Central Services Division completed a \$12.1 million radio system upgrade providing communication for Port Police, Fire and Emergency Preparedness teams in addition to all operating divisions.

During 2021, the Port collected \$78.3 million in property taxes through a King County ad valorem tax levy. The Port funds its capital assets from multiple sources, including but not limited to operating income, ad valorem tax levy, PFCs, CFCs, federal and state grants, and bond proceeds. All capital assets are accounted for within the Enterprise Fund.

Additional information on the Port's capital assets can be found in Note 4 in the accompanying Notes to Financial Statements.

## Debt Administration

As of December 31, 2021, the Port had outstanding revenue bonds and commercial paper of \$3.7 billion, a \$312.3 million increase from 2020, due to the issuance of new bonds partially offset by scheduled principal payments, refunding of existing revenue bonds, and paying down of commercial paper.

In June 2021, the Port issued \$751.6 million in Series 2021ABCD Intermediate Lien Revenue and Refunding Bonds to fully refund the Series 2010A PFC Revenue Refunding Bonds, the Series 2010B and 2010C Intermediate Lien Revenue and Refunding Bonds, to pay for or reimburse costs of capital improvements to Airport facilities, to pay a portion of the interest on the bonds during construction, to pay the costs of issuing the bonds, and to contribute to the Intermediate Lien Common Reserve Fund.

In June 2021, the Port issued \$43 million in Series 2021 First Lien Revenue Refunding Bonds to partially refund the outstanding Series 2011B Revenue Refunding Bonds and to pay the costs of issuing the bonds.

As of December 31, 2021, the Port had outstanding GO Bonds of \$281.4 million, a \$29.8 million decrease from 2020, due to scheduled principal payments.

As of December 31, 2021, the Port had no outstanding PFC Revenue Bonds. The balance of \$51.1 million was fully refunded by the issuance of the 2021A Intermediate Lien Revenue and Refunding Bond.

As of December 31, 2021, the Port had outstanding Fuel Hydrant Special Facility Revenue Bonds of \$61.1 million, a \$4 million decrease from 2020, due to a scheduled principal payment.

Below are the underlying Port credit ratings as of December 31, 2021. Certain Port bonds include bond insurance or bank letters of credit, and as such, those bonds may assume the credit rating of the associated bond insurer or letter of credit provider.

	<b>Fitch</b>	<b>Moody's</b>	<b>S&amp;P</b>
General obligation bonds	AA-	Aaa	AA-
First lien revenue bonds	AA	Aa2	AA-
Intermediate lien revenue bonds	AA-	A1	A+
Subordinate lien revenue bonds	AA-	A2	A+
Fuel hydrant special facility revenue bonds		A1	A

In January 2022 the Port issued \$109.5 million in Series 2022 Limited Tax GO and Refunding Bonds to finance eligible Port costs, including paying commercial paper issued to finance such costs, to fully refund the Port's outstanding Series 2011 Limited Tax GO Refunding Bonds, and to pay the costs of issuing the bonds.

Additional information on the Port's debt and conduit debt activities can be found in Note 5 and Note 6, respectively, in the accompanying Notes to Financial Statements.

## Port of Seattle — Enterprise Fund

### Statement of Net Position as of December 31, 2021 and 2020 (in thousands)

<b>Assets and Deferred Outflows of Resources</b>	<b>2021</b>	<b>2020</b>
<b>Current Assets:</b>		
Cash and cash equivalents	\$ 327,863	\$ 265,547
Restricted cash and cash equivalents:		
Bond funds and other	380,715	193,707
Fuel hydrant assets held in trust	4,316	3,184
Short-term investments	20,623	147,997
Restricted short-term investments: bond funds and other	22,905	107,582
Accounts receivable, less allowance for doubtful accounts of \$1,012 and \$1,308	55,882	39,087
Related party receivable—joint venture	2,938	5,170
Grants-in-aid receivable	10,582	15,862
Taxes receivable	1,481	1,490
Materials and supplies	8,428	7,908
Prepayments and other	10,476	9,708
<b>Total current assets</b>	<b>846,209</b>	<b>797,242</b>
<b>Noncurrent Assets:</b>		
Long-term investments	316,026	253,052
Restricted long-term investments:		
Bond funds and other	373,184	188,753
Fuel hydrant assets held in trust	5,659	6,769
Investment in joint venture	279,325	229,692
Net pension asset	175,048	23,667
Other long-term assets	1,806	3,358
<b>Capital Assets:</b>		
Land, air rights, and other	2,031,051	1,996,202
Facilities and improvements	6,124,007	5,755,448
Equipment, furniture, and fixtures	678,809	583,005
<b>Total capital assets</b>	<b>8,833,867</b>	<b>8,334,655</b>
Less accumulated depreciation	(2,954,342)	(2,798,327)
Construction work in progress	1,212,040	1,347,447
<b>Total capital assets—net</b>	<b>7,091,565</b>	<b>6,883,775</b>
<b>Total noncurrent assets</b>	<b>8,242,613</b>	<b>7,589,066</b>
<b>Total assets</b>	<b>9,088,822</b>	<b>8,386,308</b>
<b>Deferred Outflows of Resources:</b>		
Deferred loss on refunding bonds	31,028	33,840
Deferred charges on net pension asset and liability	21,043	22,610
Deferred charges on total other postemployment benefits (OPEB) liability	2,308	2,393
<b>Total deferred outflows of resources</b>	<b>54,379</b>	<b>58,843</b>
<b>Total</b>	<b>\$ 9,143,201</b>	<b>\$ 8,445,151</b>

See Notes to Financial Statements.

(Continued)

## Port of Seattle — Enterprise Fund

### Statement of Net Position as of December 31, 2021 and 2020 (in thousands)

<b>Liabilities, Deferred Inflows of Resources, and Net Position</b>	<b>2021</b>	<b>2020</b>
<b>Current Liabilities:</b>		
Accounts payable and accrued expenses	\$ 97,515	\$ 94,051
Related party payable—joint venture	2,842	7,363
Payroll and taxes payable	60,136	52,947
Bonds interest payable	50,216	42,959
Customer advances and unearned revenues	28,573	21,202
Current maturities of long-term debt	236,235	241,395
Total current liabilities	475,517	459,917
<b>Noncurrent Liabilities:</b>		
<b>Long-Term Liabilities:</b>		
Net pension liability	14,774	51,124
Environmental remediation liability	100,441	61,270
Bonds interest payable	32,407	28,593
Total OPEB liability	20,772	20,436
Lease securities and other	8,473	7,230
Total long-term liabilities	176,867	168,653
<b>Long-Term Debt:</b>		
Revenue and capital appreciation bonds	3,884,396	3,454,298
General obligation bonds	287,484	317,128
Passenger facility charge revenue bonds		35,838
Fuel hydrant special facility revenue bonds	59,903	64,657
Total long-term debt	4,231,783	3,871,921
Total noncurrent liabilities	4,408,650	4,040,574
Total liabilities	4,884,167	4,500,491
<b>Deferred Inflows of Resources:</b>		
Deferred gain on refunding bonds	8,665	6,635
Deferred credits on net pension asset and liability	150,948	18,509
Deferred credits on total OPEB liability	547	695
Total deferred inflows of resources	160,160	25,839
<b>Net Position:</b>		
Net investment in capital assets	3,352,765	3,266,254
Restricted for:		
Debt service reserves	258,874	222,662
Passenger facility charges	30,034	16,798
Customer facility charges	19,741	16,217
Grants and other	56,972	32,390
Unrestricted	380,488	364,500
Total net position	4,098,874	3,918,821
<b>Total</b>	<b>\$ 9,143,201</b>	<b>\$ 8,445,151</b>

See Notes to Financial Statements.

(Concluded)

**Port of Seattle — Enterprise Fund**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**for the Years Ended December 31, 2021, 2020, and 2019** (in thousands)

	2021	2020	2019
<b>Operating Revenues:</b>			
Services	\$ 222,699	\$ 186,488	\$ 296,326
Property rentals	340,363	284,768	400,235
Customer facility charge revenues	2,018		15,773
Operating grants	2,894	2,702	3,860
Joint venture income	54,046	36,869	47,979
Total operating revenues	622,020	510,827	764,173
<b>Operating Expenses:</b>			
Operations and maintenance	256,269	300,932	335,532
Administration	80,044	78,337	76,413
Law enforcement	28,343	29,411	31,143
Total operating expenses	364,656	408,680	443,088
Net Operating Income Before Depreciation	257,364	102,147	321,085
Depreciation	190,683	180,086	174,971
Operating Income (Loss)	66,681	(77,939)	146,114
<b>Nonoperating Income (Expense):</b>			
Ad valorem tax levy revenues	78,311	76,196	73,801
Passenger facility charge revenues	72,845	34,637	100,004
Customer facility charge revenues	24,271	15,429	22,355
Noncapital grants and donations	105,988	149,913	2,880
Fuel hydrant facility revenues	7,010	6,886	6,742
Investment (loss) income—net	(5,386)	41,406	54,078
Revenue and capital appreciation bonds interest expense	(132,925)	(133,149)	(105,601)
Passenger facility charge revenue bonds interest expense	(1,041)	(2,670)	(3,547)
General obligation bonds interest expense	(11,004)	(11,850)	(12,492)
Public expense	(9,769)	(6,658)	(12,986)
Environmental expense—net	(7,495)	(5,971)	(118)
Other (expense) income—net	(20,158)	(22,034)	(21,959)
Total nonoperating income—net	100,647	142,135	103,157
Income Before Capital Contributions and Special Items	167,328	64,196	249,271
Capital Contributions	47,632	20,909	17,736
Income Before Special Items	214,960	85,105	267,007
<b>Special Items:</b>			
Habitat restoration costs	(34,907)		
Increase in Net Position	180,053	85,105	267,007
<b>Total Net Position:</b>			
Beginning of year	3,918,821	3,833,716	3,566,709
End of year	\$ 4,098,874	\$ 3,918,821	\$ 3,833,716

See Notes to Financial Statements.

**Port of Seattle — Enterprise Fund**  
**Statement of Cash Flows for the Years Ended**  
**December 31, 2021, 2020, and 2019** (in thousands)

	2021	2020	2019
<b>Operating Activities:</b>			
Cash received from customers	\$ 569,773	\$ 451,007	\$ 664,164
Cash received from joint venture for support services provided	7,882	8,069	7,452
Customer facility charge receipts	2,018		15,773
Cash paid to suppliers for goods and services	(197,572)	(181,702)	(208,563)
Cash paid to employees for salaries, wages, and benefits	(248,936)	(273,089)	(256,359)
Operating grants receipts	2,894	2,702	3,860
Other	2,027	(3,180)	(2,232)
Net cash provided by operating activities	138,086	3,807	224,095
<b>Noncapital and Related Financing Activities:</b>			
Principal payments on GO bonds	(6,020)	(5,730)	(5,450)
Interest payments on GO bonds	(9,900)	(10,194)	(10,473)
Cash paid for environmental remediation liability	(7,935)	(5,730)	(7,719)
Cash paid for public expenses	(9,928)	(5,641)	(12,614)
Ad valorem tax levy receipts	78,321	75,819	73,857
Noncapital grants and donations receipts	106,034	149,913	2,880
Environmental recovery receipts	1,705	26,702	4,996
Net cash provided by noncapital and related financing activities	152,277	225,139	45,477
<b>Capital and Related Financing Activities:</b>			
Proceeds from issuance and sale of revenue bonds, GO bonds, fuel hydrant special facility revenue bonds, PFC bonds, and commercial paper	968,016	30,815	545,016
Proceeds used for refunding of revenue bonds, GO bonds, fuel hydrant special facility revenue bonds, and PFC bonds	(337,075)	(27,455)	
Principal payments on revenue bonds, GO bonds, fuel hydrant special facility revenue bonds, PFC bonds, and commercial paper	(227,345)	(190,635)	(286,545)
Interest payments on revenue bonds, GO bonds, PFC bonds, fuel hydrant special facility revenue bonds, and commercial paper	(160,867)	(173,189)	(165,760)
Acquisition and construction of capital assets	(397,756)	(542,202)	(588,715)
Deposits and proceeds from sale of capital assets	267	7,595	960
Receipts from capital contributions	52,877	14,436	18,210
Passenger facility charge receipts	66,536	43,589	93,936
Customer facility charge receipts	23,001	16,770	22,624
Fuel hydrant facility revenues	7,010	6,886	6,742
Net cash used in capital and related financing activities	(5,336)	\$ (813,390)	\$ (353,532)

See Notes to Financial Statements.

(Continued)

**Port of Seattle — Enterprise Fund**  
**Statement of Cash Flows for the Years Ended**  
**December 31, 2021, 2020, and 2019** (in thousands)

	2021	2020	2019
<b>Investing Activities:</b>			
Purchases of investment securities	\$ (436,460)	\$ (331,839)	\$ (353,627)
Proceeds from sales and maturities of investments	383,143	975,532	579,125
Interest received on investments	13,690	28,812	34,528
Cash used to fund investment in joint venture	(61,465)	(76,509)	(40,737)
Cash distributions received from joint venture	66,521	65,043	52,250
Net cash (used in) provided by investing activities	(34,571)	661,039	271,539
<b>Net Increase in Cash and Cash Equivalents:</b>			
(including \$0, \$0, and \$3,290 restricted cash and cash equivalents of fuel hydrant assets held in trust reported as restricted long-term investments, respectively)	250,456	76,595	187,579
<b>Cash and Cash Equivalents:</b>			
Beginning of year	462,438	385,843	198,264
End of year	\$ 712,894	\$ 462,438	\$ 385,843
<b>Reconciliation of Operating Income to Net Cash Flow from Operating Activities:</b>			
Operating income (loss)	\$ 66,681	\$ (77,939)	\$ 146,114
Miscellaneous nonoperating income (expense)	2,027	(3,180)	(2,232)
Adjustments to reconcile operating (loss) income to net cash provided by operating activities:			
Depreciation	190,683	180,086	174,971
(Increase) Decrease in assets:			
Investment in joint venture	(55,998)	(38,782)	(47,979)
Accounts receivable	(7,970)	2,038	(687)
Materials and supplies, prepayments, and other	3,451	3,291	8,327
Net pension asset	(151,381)	2,723	(4,157)
Decrease (increase) in deferred outflows of resources	1,653	(6,860)	(3,680)
(Decrease) Increase in liabilities:			
Accounts payable and accrued expenses	(24,212)	(17,699)	(15,133)
Payroll and taxes payable	7,206	2,168	6,358
Customer advances, unearned revenues, and lease securities	8,058	(19,602)	(31,492)
Net pension liability	(34,826)	2,367	(13,640)
Environmental remediation liability	225	(10,243)	1,301
Total OPEB liability	296	1,558	2,140
Increase (decrease) in deferred inflows of resources	132,193	(16,119)	3,884
Net cash provided by operating activities	\$ 138,086	\$ 3,807	\$ 224,095
<b>Supplemental Schedule of Noncash Investing, Capital, and Financing Activities:</b>			
Net unrealized investment (loss) gain	\$ (17,162)	\$ 14,728	\$ 17,204

See Notes to Financial Statements.

(Concluded)

**Port of Seattle — Warehousemen’s Pension Trust Fund**  
**Statement of Fiduciary Net Position as of**  
**December 31, 2021 and 2020** (in thousands)

	2021	2020
<b>Assets:</b>		
Cash and cash equivalents	\$ 147	\$ 129
Investments in mutual funds—fair value:		
Fixed income	4,506	3,872
Domestic equities	3,639	3,537
International equities	3,327	3,223
Total investments	11,472	10,632
Other assets	125	129
<b>Total assets</b>	<b>11,744</b>	<b>10,890</b>
<b>Liabilities:</b>		
Accounts payable	13	6
<b>Net position restricted for pensions</b>	<b>\$ 11,731</b>	<b>\$ 10,884</b>

See Notes to Financial Statements.



**Port of Seattle — Warehousemen’s Pension Trust Fund**  
**Statement of Changes in Fiduciary Net Position for the Years Ended**  
**December 31, 2021, 2020, and 2019** (in thousands)

	2021	2020	2019 (Restated)
<b>Additions:</b>			
Employer contributions	\$ 1,500	\$ 1,500	\$ 1,500
Investment income:			
Net appreciation in fair value of investments	872	995	1,308
Dividends	268	255	302
Less investment expenses	(37)	(35)	(35)
Net investment income	1,103	1,215	1,575
Total additions	2,603	2,715	3,075
<b>Deductions:</b>			
Benefits	1,667	1,760	1,791
Administrative expenses	50	51	49
Professional fees	39	30	48
Total deductions	1,756	1,841	1,888
Net increase in net position	847	874	1,187
<b>Net position restricted for pensions</b>			
Beginning of year	10,884	10,010	8,823
End of year	\$ 11,731	\$ 10,884	\$ 10,010

See Notes to Financial Statements.

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# Port of Seattle

## Notes to Financial Statements

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### Note 1. Summary of Significant Accounting Policies

#### Organization

The Port of Seattle (the Port) is a municipal corporation organized on September 5, 1911, through enabling legislation by consent of the voters within the Port district. In 1942, the local governments in King County selected the Port to operate the Seattle-Tacoma International Airport (SEA). The Port is considered a special purpose government with a separately elected commission of five members. The Port is legally separate and fiscally independent of other state or local governments. The Port has no stockholders or equity holders. All revenues or other receipts must be disbursed in accordance with provisions of various statutes, applicable grants, and agreements with the holders of the Port's bonds.

#### Reporting Entity

##### Enterprise Fund

The Enterprise Fund accounts for all activities and operations of the Port, except for the activities included as a Fiduciary Fund. The Enterprise Fund is used to account for operations and activities that are financed at least in part by fees or charges to external users.

The Port and its Enterprise Fund are composed of three operating divisions, namely, Aviation, Maritime, and Economic Development. The Aviation Division manages SEA serving the predominant air travel needs of a five-county area. SEA has 12 U.S.-flag passenger air carriers (including regional and commuter air carriers) and 18 foreign-flag passenger air carriers providing nonstop service from SEA to 113 cities, including 22 foreign cities. The Maritime Division manages industrial property connected with maritime businesses, recreational marinas, Fishermen's Terminal, cruise, grain, and maritime operations. The Economic Development Division focuses on managing the Port's industrial and commercial properties including conference and event centers, encouraging tourism, developing minority and/or women-owned business opportunities, and providing for workforce development in the aviation, maritime, and construction industries.

##### Joint Venture

The home ports of Seattle and Tacoma joined forces in August 2015, to unify management of marine cargo facilities and business to strengthen the Puget Sound gateway and attract more marine cargo and jobs to the region. On January 1, 2016, the Northwest Seaport Alliance (NWSA), a separate legal governmental entity, was formed. It is established as a Port Development Authority, similar to the Public Development Authorities formed by cities and counties. The commissions of each home port serve as the Managing Members of the NWSA. The NWSA is accounted for as a joint venture by the home ports.

Each home port remains a separate legal entity, independently governed by its own elected commissioners. The NWSA is governed by its Managing Members, with each Managing Member acting pursuant to the Charter through its elected commissioners. The Managing Members appoint a Chief Executive Officer who is responsible for hiring staff and entering into service agreements with the home ports as needed. In addition, both home ports may provide services through shared service agreements with a portion of staff time allocated to and paid by the NWSA. The NWSA has its own annual operating budget and five-year capital investment plan. The home ports contribute to capital construction projects subject to the Managing Members' approval. Capital funding does not come from working capital.

Each home port has granted the NWSA a license for the NWSA's exclusive use, operation, and management of certain facilities, including the collection of revenues. Accounting for revenues and expenses associated with licensed properties becomes the responsibility of the NWSA. The NWSA was designed to support the credit profiles of both ports, and its financial framework preserves both home ports' commitment to financial stewardship. The home ports are committed to ensuring that existing bond pledges and covenants will not be negatively affected. As the Charter prohibits the NWSA from issuing debt and to maintain the rights of each home port's existing bondholders, bonds outstanding will remain obligations of each home port.

### **Fiduciary Fund**

The Fiduciary Fund accounts for the Warehousemen's Pension Trust Fund. The Warehousemen's Pension Trust Fund accounts for the assets of the employee benefit plan held by the Port in a trustee capacity, with the Port as the sole administrator of the Plan. This Plan was originally established to provide pension benefits for the employees at the Port's warehousing operations at Terminal 106. In late 2002, the Port terminated all warehousing operations following the departure of the principal customer who operated the facility. As of May 25, 2004, the Plan is a governmental plan maintained and operated solely by the Port.

### **Blended Component Unit**

For financial reporting purposes, component units are entities that are legally separate organizations for which the Port is financially accountable, and other organizations for which the nature and significance of their relationship with the Port are such that exclusion would cause the Port's financial statements to be misleading or incomplete. Based on these criteria, the following is considered a component unit of the Port's reporting entity.

The Industrial Development Corporation (IDC) is a blended component unit of the Port and is included within the accompanying financial statements. The IDC is a special purpose government with limited powers and is governed by a Board of Directors, which comprises the same members as the Commission. The Port's management has operational responsibility for the IDC. The IDC has issued tax-exempt nonrecourse revenue bonds to finance industrial development including acquiring, constructing, and renovating transshipment and manufacturing facilities within the corporate boundaries of the Port. These revenue bonds are solely payable and secured by revenues derived from the industrial development facilities funded by the revenue bonds and leased to the IDC. The Port has not recorded these obligations, or the related assets, in the accompanying financial statements of the Port, as the Port has no obligation for the outstanding bonds.

A copy of the separate financial statements for the IDC may be obtained at:

Port of Seattle  
Pier 69  
P.O. Box 1209  
Seattle, WA 98111

### **Basis of Accounting**

The Port is accounted for on a flow of economic resources measurement focus. The financial statements are prepared in accordance with generally accepted accounting principles (GAAP) in the U.S. as applied to governmental units using the accrual basis of accounting. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant Port accounting policies are described below.

### **Use of Estimates**

The preparation of the Port's financial statements in conformity with GAAP in the U.S. requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Estimates and assumptions are used to record environmental remediation liabilities, litigated and non-litigated loss contingencies, insurance recoveries, allowances for doubtful accounts, grants-in-aid receivable, unearned revenues, lives of depreciable assets, arbitrage rebate liabilities, healthcare benefit claims liabilities, compensated absences liabilities, net pension assets, net pension liabilities, and total OPEB liabilities. Actual results could differ from those estimates.

### **Significant Risks and Uncertainties**

The Port is subject to certain business and casualty risks that could have a material impact on future operations and financial performance. Business risks include economic conditions; collective bargaining disputes; cyber attacks; security; litigation; federal, state, and local government regulations; changes in law; and unforeseen and unpredictable events such as the novel coronavirus (COVID-19) pandemic. Casualty risks include natural or man-made events that may cause injury or other damage at Port facilities. The Port has a comprehensive risk management program that protects the Port against loss from various adverse casualty events to its property, operations, third-party liabilities,

and employees. The Port carries excess commercial insurance to provide financial means to recover from many of these potential events or losses. The excess commercial insurance coverage is above a self-insured retention that the Port maintains. The Port is a qualified workers compensation self-insurer in the state and administers its own workers compensation claims. Claims, litigation, and other settlements have not exceeded the limits of available insurance coverage in any of the past three years, when insurance was applicable.

The Port is self-insured for the majority of its sponsored healthcare plans. Employees covered by these plans pay a portion of the premiums for their coverage. The Port purchased a stop-loss insurance policy for the self-insured healthcare plan to limit the Port's annual individual claims liability. The limit was \$300,000 in 2021 and \$250,000 in 2020. The stop-loss coverage also provides aggregate coverage that was raised in 2020 to 200% of expected claims. Previously, it had been 125%. The increase in the stop-loss retention was based on claims analysis of past and projected future activities. Healthcare benefit claims liabilities are not discounted to present value as nearly all healthcare claims are current in nature. The estimated liability is based on actual claims that have been submitted and authorized for payment as well as actuarially determined claims incurred but not reported. The estimated liability is included in payroll and taxes payable in the Statement of Net Position.

The following table reflects the changes in the claim liabilities for the years ended December 31 (in thousands). Claim payments made during the current year include associated incremental costs such as administration expenses and stop-loss insurance policy premiums. Employees' cost sharing portion of the healthcare plan made during the current year is included as "Other".

<b>Years ended December 31,</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Beginning balance	\$ 994	\$ 1,253	\$ 1,249
Current year claims and changes in estimates	15,703	15,320	16,553
Claim payments	(17,286)	(17,276)	(18,090)
Other	2,071	1,697	1,541
Ending balance	\$ 1,482	\$ 994	\$ 1,253

### Compensated Absences

Eligible Port employees accrue paid time off and sick leave. The paid time off accrual rates increase based on length of service. A stipulated maximum of paid time off may be accumulated by employees while there is no maximum limit to the amount of sick leave accrual that can be accumulated. Terminated employees are entitled to be paid for unused paid time off. Under certain conditions, terminated employees are entitled to be paid for a portion of unused sick leave accrual. The following table reflects the changes in accrued paid time off and sick leave liabilities for the years ended December 31 (in thousands). The estimated liability is included in payroll and taxes payable in the Statement of Net Position. Total liability for compensated absences is considered due within one year.

<b>Years ended December 31,</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Beginning balance	\$ 33,536	\$ 28,257	\$ 26,166
Earned	24,409	25,483	23,266
Used and forfeiture	(23,513)	(20,204)	(21,175)
Ending balance	\$ 34,432	\$ 33,536	\$ 28,257

### Employee Benefits

The Port offers its eligible represented and non-represented employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457 (the 457 Plan). The Port also sponsors three 401(a) defined contribution plans. Employees in the 457 and 401(a) plans are able to direct their funds to any investment options available in the respective plans, and the Port places the plans' assets in separate trusts as required under the Small Business Job Protection Act of 1996. These plans do not meet the criteria as fiduciary activities. As such, the Port does not have fiduciary responsibility for these plans and the related assets and liabilities are not included in the Port's financial statements.

The three 401(a) defined contribution plans are as follows:

- The Port offers a 401(a) Supplemental Savings Plan for non-represented employees. This plan establishes a 401(a) tax-deferred savings account for each eligible employee. The Port matches employee contributions to their deferred compensation plan under the 457 Plan with a dollar-for-dollar contribution to the 401(a) Plan up to a fixed maximum of \$2,200 per participant, per year. The amount of the matching contribution is based on employee tenure.
- The Port contributes to the 401(a) Police Retirement Plan in lieu of Social Security contributions for represented uniformed law enforcement officers. The Port also contributes to the 401(a) Police Retirement Plan in lieu of pension contributions for uniformed law enforcement officers who are precluded by state law from participating in the statewide public employee retirement plans administered by the Department of Retirement Systems (DRS).
- The Port contributes to the 401(a) Fire Fighters Retirement Plan in lieu of Social Security contributions for represented fire fighters. The Port also contributes \$1.15 per hour worked by each employee to the participant's 401(a) account as an additional payment.

By and large, all eligible Port employees participate in the statewide public employee retirement plans administered by the DRS. In addition, the Port is the sole administrator of the Warehousemen's Pension Plan and Trust for former eligible represented employees from the terminated warehousing operations at Terminal 106.

The following tables represent the aggregate pension amounts for all plans subject to the requirements of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, for the years ended December 31 (in thousands):

	DRS	Warehousemen's Pension Trust	Total
<b>2021</b>			
Net pension asset	\$ 175,048	\$	\$ 175,048
Net pension liability	11,120	3,654	14,774
Deferred outflows of resources	21,043		21,043
Deferred inflows of resources	150,120	828	150,948
Pension expense	(40,911)	73	(40,838)
<b>2020</b>			
Net pension asset	\$ 23,667	\$	\$ 23,667
Net pension liability	45,946	5,178	51,124
Deferred outflows of resources	22,610		22,610
Deferred inflows of resources	17,778	731	18,509
Pension expense	3,727	(19)	3,708

### Investments and Cash Equivalents

All short-term investments with a maturity of three months or less at the date of purchase are considered to be cash equivalents, except for the restricted portion of the fuel hydrant assets held in trust not used to pay the current maturities of Fuel Hydrant Special Revenue Bonds plus accrued interest that is reported as restricted long-term investments in the Statement of Net Position. Investments are carried at fair value plus accrued interest receivable. Investments are stated at fair value, which is the price that would be received in an orderly transaction between market participants at the measurement date. Unrealized gains or losses due to market valuation changes are recognized in investment income—net in the Statement of Revenues, Expenses, and Changes in Net Position.

### Accounts Receivable and Allowance for Doubtful Accounts

Accounts receivable are recorded for invoices issued to customers in accordance with the contractual arrangements. Unbilled receivables are recorded when revenues are recognized upon service delivery and invoicing occurs at a later date. Finance charges and late fees are recognized on accounts receivable in accordance with contractual arrangements. Interest income on finance charges and late fees are minimal. The Port's policy defines delinquent receivables as 90 days or more past due. The allowance for doubtful accounts is based on specific identification of troubled accounts and delinquent receivables. Accruals of accounts receivable, related finance charges, and late fees

are suspended once the accounts receivable is sent to a third-party collection agency, placed in dispute or litigation, or the customer has filed for bankruptcy. Accounts receivable are written off against the allowance when deemed uncollectible. Recoveries of receivables previously written off are recorded when received.

#### Grants-in-Aid Receivable

The Port receives federal and state grants-in-aid funds on a reimbursement basis for all divisions, mostly related to construction of SEA and Maritime facilities and other capital activities, along with operating and nonoperating grants to perform enhancements in both SEA and Maritime security as well as environmental prevention/remediation programs.

#### Materials and Supplies

Materials and supplies are recorded at cost. The Port's policy is to expense materials and supplies when used in operations and to capitalize amounts used in capital projects as construction work in progress.

#### Investment in Joint Venture

The Port adopted joint venture accounting beginning January 1, 2016, to account for its 50% share in the NWSA. The Port's investment in the NWSA is presented in the Statement of Net Position as investment in joint venture, which is increased by the Port's share in the NWSA's change in net position and additional cash funding, and decreased by the receipt of cash distributions from the NWSA. The Port's share of joint venture income is presented in the Statement of Revenues, Expenses, and Changes in Net Position. Additional information about the investment in joint venture can be found in Note 13 in the accompanying Notes to Financial Statements.

#### Capital Assets

Capital assets are stated at cost, less accumulated depreciation. Costs applicable to airport noise damage remedies, together with the cost of litigation, in exchange for air rights are generally recorded as intangible capital assets. The Port's policy is to capitalize all asset additions equal to or greater than \$20,000 and with an estimated life of three years or more. Depreciation is computed on a straight-line basis. Buildings and improvements are assigned lives of 30 to 50 years, equipment three to 20 years, and furniture and fixtures five to 10 years. The Port periodically reviews its long-lived assets for impairment. A capital asset is considered impaired when its service utility has declined significantly and unexpectedly.

#### Operating and Nonoperating Revenues

Fees for services, rents, charges for the use of Port facilities, airport landing fees, operating grants, a portion of Customer Facility Charges (CFC) revenues, and other revenues generated from operations as well as joint venture income are reported as operating revenues. Ad valorem tax levy revenues, noncapital grants and donations, Passenger Facility Charges (PFC) revenues, the remaining portion of CFC revenues for debt service payments, fuel hydrant facility revenues, and other income generated from nonoperating sources are classified as nonoperating revenues.

#### Operating and Nonoperating Expenses

Expenditures related to the Port's principal ongoing operations are reported as operating expenses. Operating expenses include operations and maintenance expenses, administrative expenses, and law enforcement expenses. All other expenses not meeting this definition are reported as nonoperating expenses. Nonoperating expenses include interest, environmental, and public expenses.

#### Nonexchange Transactions

GASB Statement No.33, *Accounting and Financial Reporting for Non-exchange Transactions*, establishes uniform revenue and expense recognition criteria and financial reporting standards regarding when (i.e., in which fiscal year) to report the results of nonexchange transactions involving cash and other financial and capital resources. When the Port receives value without directly giving equal value in return, these transactions, which include taxes, intergovernmental grants, entitlements, other financial assistance, and nongovernmental contractual agreements are reported as revenues.

- For derived revenue transactions, such as PFC and CFC, the Port recognizes receivables in the period when the exchange transaction on which the fee/charge is imposed occurs or records cash when received, whichever occurs first. Revenue is recognized, net of estimated refunds and estimated uncollectible amounts, in the same period that the receivables are recognized, provided that the underlying exchange transaction has occurred. Resources received in advance are reported as unearned revenues until the period of the exchange.
- For imposed nonexchange revenue transactions, such as ad valorem tax levy revenues, the Port recognizes receivables in the period in which an enforceable legal claim to the receivables arises (i.e. lien date), or records cash when received, whichever occurs first. Resources received in advance of the lien date are reported as deferred inflows of resources.
- For government-mandated nonexchange transactions and voluntary nonexchange transactions, such as grant programs, resources received before the eligibility requirements are met (excluding time requirements) are reported as unearned revenues. Resources received before time requirements are met, but after all other eligibility requirements have been met, are reported as deferred inflows of resources.

When the Port gives value without directly receiving equal value in return, these transactions, which include expenses and infrastructure improvements to the state and region in conjunction with other agencies, are reported as public expense.

On March 27, 2020, the U.S. Congress passed the Coronavirus Aid, Relief and Economic Security (CARES) Act, which included \$10 billion of funding to support U.S. airports that experienced severe economic disruption caused by the COVID-19 public health emergency. The funds were distributed to eligible airports to prevent, prepare for, and respond to the impacts of this emergency. The funds were provided directly from the U.S. Treasury's General Fund, and the Federal Aviation Administration (FAA) Office of Airports administered the grant funds to these airports. SEA was awarded a \$192,133,000 federal grant to help lessen the significant economic stress affecting the airport. SEA received \$44,985,000 and \$147,148,000 in 2021 and 2020, respectively, from the awarded federal grant.

On December 27, 2020, the Coronavirus Response and Relief Supplemental Appropriation (CRRSA) Act was signed into law. It included nearly \$2 billion of economic relief for eligible U.S. airports and airport concessions. The FAA established the Airport Coronavirus Response Grant Program (ACRGP) to distribute this relief. In 2021, SEA received \$37,365,000 of ACRGP grant which it used to lessen the economic stress affecting the airport. SEA also received \$5,355,000 of concession relief with which it provided tenant relief from rent and other minimum annual guarantee payments to on-airport car rental, on-airport parking, and in-terminal airport concessions.

On March 11, 2021, the American Rescue Plan (ARP) Act was signed into law providing additional relief for the pandemic. The ARP Act included \$8 billion of funding for U.S. airports to cover costs of operations, personnel, cleaning, and also included additional rent relief and mitigation for other costs incurred by airport concessionaires. SEA was granted \$154,374,000 of ARP funding to lessen the economic stress affecting the airport. SEA was also awarded \$21,419,000 of concession relief which will provide tenant relief from rent and other minimum annual guarantee payments to in-terminal airport concessions. As of December 31, 2021, SEA applied and received \$12,714,000 of the awarded federal grant with the remaining amount allocated to 2022 or 2023.

### Passenger Facility Charges

As determined by applicable federal legislation, which is based upon passenger enplanements, PFC-generated revenues are expended by the Port for eligible capital projects and the payment of principal and interest on specific revenue bonds. PFC revenues received from the airlines at \$4.5 per passenger are recorded as nonoperating income in the Statement of Revenues, Expenses, and Changes in Net Position.

### Customer Facility Charges

CFC-generated revenues received from rental car companies at \$6.5 per transaction day are expended by the Port for eligible capital projects, the payment of principal and interest on specific revenue bonds funding the Rental Car Facility (RCF) at SEA, and certain related operating expenses. A portion of CFC revenues is recorded as operating revenues as it is associated with the operation of the RCF. The remaining portion of CFC revenues is recorded as nonoperating income in the Statement of Revenues, Expenses, and Changes in Net Position.



### Ad Valorem Tax Levy

Ad valorem taxes received by the Port are utilized for the acquisition and construction of facilities, payment of principal and interest on GO Bonds issued for the acquisition or construction of facilities, contributions to regional freight mobility improvement, environmental expenses, certain operating and nonoperating expenses, and public expenses. The Port includes ad valorem tax levy revenues as nonoperating income in the Statement of Revenues, Expenses, and Changes in Net Position.

The County Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Taxes are levied annually on January 1, on property values listed as of the prior year. The lien date is January 1. Assessed values are established by the County Assessor at 100% of fair market value. A revaluation of all property is required every two years. Taxes are due in two equal installments on April 30 and October 31. Collections are distributed daily to the Port by the County Treasurer.

### Airline Rates and Charges

On February 27, 2018, the Commission approved the Signatory Lease and Operating Agreement (SLOA IV), which is materially similar to SLOA III. SLOA IV is in effect for the period of January 1, 2018, through December 31, 2022. SLOA IV is a hybrid-compensatory rate setting methodology. Under SLOA IV, aeronautical rates are set to recover both operating and capital costs by cost center. Key provisions include: (1) cash-funded assets included in capital recovery formulas extending back to 1992, (2) SEA does not recover costs relating to vacant publicly accessible office space (costs associated with all other airline space are fully recovered), (3) cost recovery formulas permit the Port to charge the airlines 100% of annual debt service allocated to the airlines (unless the Port determines in its sole discretion that a charge above 100% of annual airline debt service is necessary to maintain the total SEA revenue bond coverage at 1.25 times the sum of the annual debt service), and (4) revenue sharing of the cash flow available for debt service above 125% of annual debt service is credited to the signatory airlines as follows: 40% for 2018, 20% for 2019, and no revenue sharing for 2020–2022. Settlement calculations comparing 2021 revenue requirements and invoices billed in 2021 for each cost center and for all airlines have been reflected in the 2021 financial statements.

### Lease Securities

Under the terms of certain lease agreements, the Port requires or allows its customers or tenants to provide security to satisfy contractual obligations. The Port classifies these amounts as lease securities that are included in noncurrent liabilities in the Statement of Net Position. The Port is allowed to draw from the lease securities in certain events as defined in these agreements, such as for defaults or delinquencies in rent payments. The balance is determined by the lease terms and is recalculated according to the provisions of the agreements.

### Environmental Remediation Liability

The Port's policy requires accrual of an environmental remediation liability when (a) one of the following specific obligating events is met, and (b) the amount can be reasonably estimated. Obligating events include imminent endangerment to the public, permit violation, named as a party responsible for sharing costs, named in a lawsuit to compel participation in pollution remediation, or commenced or legally obligated to commence pollution remediation. Potential cost recoveries such as insurance proceeds, if any, are evaluated separately from the Port's environmental remediation liability. Costs incurred for environmental remediation liability are typically recorded as nonoperating environmental expenses unless the expenditure relates to the Port's principal ongoing operations, in which case it is recorded as an operating expense. Costs incurred for environmental cleanups can be capitalized if they meet specific criteria. Capitalization criteria include: preparation of property in anticipation of a sale, preparation of property for use if the property was acquired with known or suspected pollution that was expected to be remediated, performance of pollution remediation that restores a pollution-caused decline in service utility that was recognized as an asset impairment, or acquisition of property, plant, and equipment that has a future alternative use not associated with pollution remediation efforts.

### Debt Discount and Premium

Debt discounts and premiums relating to the issuance of bonds are amortized over the lives of the related bonds using the effective interest method.



### Refunding and Defeasance of Debt

The Port has legally defeased certain bonds by placing proceeds, either in the form of new bond proceeds or existing Port cash, in an irrevocable trust to provide for all future debt service payments on the defeased bonds. Accordingly, the trust account assets and the liability for these defeased bonds are not recorded on the accompanying financial statements. As of December 31, 2021 and 2020, the total defeased, but unredeemed, bonds outstanding totaled \$0 and \$15,910,000, respectively.

For current refundings and advance refundings resulting in defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is reported as deferred outflows of resources or deferred inflows of resources and recognized as a component of interest expense on a straight-line basis over the remaining life of the old debt or the life of the new debt, whichever is shorter.

### Special Items

In 2021, the Port recorded, as a special item, \$34,907,000 additional cost to construct a habitat restoration project and related cleanup at Terminal 25 South.

### Net Position

Net position represents all assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources. Net position is displayed in the Statement of Net Position in the following categories:

- Net investment in capital assets: Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets.
- Restricted: Net position subject to externally imposed stipulations on their use.
- Unrestricted: All remaining net position not meeting the definition of "net investment in capital assets" or "restricted."

When both restricted and unrestricted resources are available for the same purpose, restricted net position is considered to be used first over unrestricted net position.

### Recently Adopted Accounting Standards and Adjustments

In 2021, the Port adopted the following new accounting standards.

- In October 2021, the GASB issued Statement No 98, *The Annual Comprehensive Financial Report*. This statement replaced the term comprehensive annual financial report with annual comprehensive financial report for fiscal years ending after December 15, 2021. The Port early adopted this standard for its fiscal year ended December 31, 2021.

In 2020, the Port adopted the following new accounting standards.

- In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources statement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The statement is effective for periods beginning after December 15, 2019. The Port applied this Statement on a prospective basis, and interest costs capitalized prior to implementation will continue to be recognized as those assets are depreciated. As of December 31, 2021 and 2020, the Port had no capitalized interest expense. The related disclosure was removed from Note 5 in the accompanying Notes to Financial Statements.
- In May 2020, the GASB issued Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. This statement provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. The objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for the periods beginning after June 15, 2018, and later. This statement is effective upon issuance. As a result, the Port will postpone implementation of Statement No. 87.

- In June 2020, the GASB issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statement No. 14 and No. 84, and a supersession of GASB Statement No. 32*. This statement provides guidance to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution OPEB plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. Some requirements of this statement related to defined contribution pension plans, defined contribution OPEB plans, or other employee benefit plans are effective upon issuance. The remaining requirements are effective for periods beginning after June 15, 2021. The Port adopted this statement and concluded that the three 401(a) defined contribution plans and the 457 Plan no longer meet the criteria to be reported as fiduciary activities and to be presented as fiduciary funds. As a result, the Port restated 2019 and 2018 in the 2020 financial statements by removing the three 401(a) defined contribution plans.

### Recently Issued Accounting Pronouncements

In June 2017, the GASB issued Statement No. 87, *Leases*. The statement establishes a single model for lease accounting based on the foundational principle that leases are financings of a contractual right to use another entity's nonfinancial assets (the underlying asset) for a period of time in an exchange or exchange-like transaction. Examples of nonfinancial assets include buildings, land, vehicles, and equipment. Under this statement, a lessor is required to recognize a lease receivable and a deferred inflow of resources, except for certain regulated leases, such as SLOA IV, and a lessee is required to recognize a lease liability and an intangible right-to-use leased assets, thereby enhancing the relevance and consistency of information about the government's leasing activities. The statement is effective for periods beginning after June 15, 2021, as amended by GASB Statement No. 95. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice. This statement provides guidance clarifying the existing definition of a conduit debt obligation, establishes that a conduit debt obligation is not a liability of the issuer, establishes standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations, and improves required note disclosures. The statement is effective for periods beginning after December 15, 2021, as amended by GASB Statement No. 95. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. This Statement addresses a variety of topics, including specific provisions related to leases, certain intra-entity transfers between a primary government and a component unit's defined benefit pension plan or defined benefit OPEB plan, reporting of OPEB plan assets accumulated outside of a qualified trust, certain requirements related to fiduciary activities' postemployment benefit arrangements, measurement of asset retirement obligations resulting from a government acquisition, public entity risk pools, fair value measurements, and derivative instrument terminology. The statement is effective for periods beginning after June 15, 2021, as amended by GASB Statement No. 95. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

In March 2020, the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. This Statement addresses accounting and financial reporting implications that result from the replacement of an Interbank Offered Rate. The removal of London Interbank Offered Rate (LIBOR) as an appropriate benchmark interest rate is effective for periods ending after December 31, 2022, as amended by GASB Statement No. 95. All other requirements of this Statement are effective for periods beginning after June 15, 2021, as amended by GASB Statement No. 95. This statement is not expected to have a significant impact on the Port's financial statements.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This statement provides guidance to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements. This Statement also provides guidance for accounting and

financial reporting for availability payment arrangements (APAs). APAs are agreements in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The statement is effective for periods beginning after June 15, 2022. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

In May 2020, the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs). This Statement defines an SBITA, establishes that an SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability, provides the capitalization criteria for outlays other than subscription payments (including implementation costs of an SBITA), and requires note disclosures regarding an SBITA. The statement is effective for periods beginning after June 15, 2022. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

### Reclassifications and Presentation

Certain reclassifications of prior years' balances have been made to conform with the current year presentations. Such reclassifications did not affect the total increase in net position or total current or long-term assets or liabilities.

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## Note 2. Deposits with Financial Institutions and Investments

### Deposits

All deposits are covered by insurance provided by the Federal Deposit Insurance Corporation (FDIC), and deposits in excess of FDIC coverage are protected under the Public Deposit Protection Commission (PDPC) of the State of Washington collateral pool program. The PDPC is a statutory authority under Chapter 39.58 Revised Code of Washington (RCW). It constitutes a multiple financial institution collateral pool that can make pro rata assessments from all qualified public depositories within the state. Per State statute, all uninsured public deposits are collateralized at no less than 50%. Therefore, in accordance with GASB, *Codification of Governmental Accounting and Financial Reporting Standards*, Section 150.110, PDPC protection is of the nature of collateral, not of insurance. Pledged securities under the PDPC collateral pool are held under the control of the PDPC for the protection of the pool.

### Investments

Statutes authorize the Port to invest in savings or time accounts in designated qualified public depositories or in certificates, notes, or bonds of the U.S. government. The Port is also authorized to invest in other obligations of the U.S. or its agencies or of any corporation wholly owned by the government of the U.S., or U.S. dollar denominated bonds, notes, or other obligations that are issued or guaranteed by supranational institutions, provided that, at the time of investment, the institution has the U.S. government as its largest shareholder. Statutes also authorize the Port to invest in bankers' acceptances purchased on the secondary market, in Federal Home Loan Bank notes and bonds, Federal Farm Credit Banks consolidated notes and bonds, Federal Home Loan Mortgage Corporation bonds and notes, and Federal National Mortgage Association notes, bonds, debentures, and guaranteed certificates of participation or the obligations of any other U.S. government-sponsored corporation whose obligations are or may become eligible as collateral for advances to member banks as determined by the board of governors of the Federal Reserve System. The Port can also invest in commercial paper and corporate notes, provided both adhere to the investment policies, procedures, and guidelines established by the Washington State Investment Board (WSIB), certificates of deposit with qualified public depositories, local and state general obligations, and revenue bonds issued by Washington State governments that are rated at least "A" by a nationally recognized rating agency.

The Port's investment policy limits the maximum maturity of any investment security purchased to 10 years from the settlement date. The Port's investment policy allows for 100% of the portfolio to be invested in U.S. government Treasury bills, certificates, notes, and bonds. The Port's investment policy limits investments in U.S. government agency securities to 60%, agency mortgage-backed securities to 10%, certificates of deposit to 15% but no more than 5% per issuer, bankers' acceptances to 20% but no more than 5% per bank, commercial paper to 20% but no more than 3% per issuer, overnight repurchase agreements to 15%, term-only repurchase agreements to 25%, reverse repurchase agreements to 5%, agency discount notes to 20%, and municipal securities to 20% of the portfolio with no more than 5% per issuer. Bankers' acceptances can only be purchased on the secondary market and are limited to the largest 50

world banks listed each July in the American Banker. These banks must meet tier one and tier two capital standards. Commercial paper must be purchased on the secondary market, rated no lower than A1/P1, and meet WSIB guidelines. Additionally, the Port is allowed to purchase the following agency mortgage-backed securities: (1) collateralized mortgage pools having a stated final maturity not exceeding the maturity limits of the Port's investment policy, and (2) planned amortization and sequential pay classes of collateralized mortgage obligations collateralized by 15-year agency-issued pooled mortgage securities and having a stated final maturity not exceeding the maturity limits of the Port's investment policy.

The Port's investment policy allows for repurchase and reverse repurchase agreements with maturities of 60 days or less. The investment policy requires that securities collateralizing repurchase agreements must be marked to market daily and have a market value of at least 102% of the cost of the repurchase agreements having maturities less than 30 days and 105% for those having maturities that exceed 30 days. For reverse repurchase agreements, when used for yield enhancement rather than cash management purposes, only "matched book" transactions will be utilized. This means that the maturity date of the acquired security is identical to the end date of the reverse repurchase transaction. Reverse repurchase agreements will only be executed with Primary Government Bond Dealers.

In May 2018, the Port's investment policy was amended to add the Washington State Local Government Investment Pool (LGIP), an unrated 2a-7 like pool, to the list of authorized investments.

The LGIP is an external investment pool operated by the Office of the State Treasurer (OST). The LGIP is managed in a manner generally consistent with Rule 2a-7 money market funds, as currently recognized by the Securities and Exchange Commission. Investments are stated at amortized cost, which approximates fair value. The State Treasurer establishes and reviews (at least annually) the LGIP's investment policy, and proposed changes to the policy are reviewed by the LGIP Advisory Committee. The terms of the policy are designed to ensure the safety and liquidity of the funds deposited in the LGIP.

#### Fair Value Measurement and Application

The Port categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

The Port used the following valuation techniques in its fair value measurement. Investment securities classified in Level 1 were valued using prices quoted in active markets for identical securities, and Level 2 were valued using quoted market prices for similar assets or liabilities in active markets. The Port did not have any Level 3 investments.

The Port's investments in the LGIP, and the Allspring Government Money Market Fund, Institutional Class (AGMMF), were not subject to fair value application and were measured at amortized cost. During 2021, Wells Fargo & Company sold its asset management business, Wells Fargo Asset Management, to private equity firms GTCR LLC and Reverence Capital Partners, L.P. The sale closed during the fourth quarter of 2021 and as part of the transition, all mutual funds within the Wells Fargo Funds family were rebranded to Allspring Funds and each individual fund's name replaced "Wells Fargo" with "Allspring".

#### Investment Portfolio

As of December 31, 2021 and 2020, restricted investments—bond funds and other were \$776,804,000 and \$490,042,000, respectively. These are primarily unspent bond proceeds designated for capital improvements to the Port's facilities and for debt service reserve fund requirements. Others include cash receipts from PFCs and CFCs.

The following tables identify the types and concentration of investments by issuer, and maturities of the Port's investment pool (in thousands). As of December 31, 2021 and 2020, the LGIP investment was 49.2% and 39.8% of the Port's total investment pool, respectively.

Investment type	Fair value	Maturities (in Years)			Percentage of total portfolio
		Less than 1	1-3	More than 3	
<b>2021</b>					
Washington State Local Government Investment Pool *	\$ 708,578	\$ 708,578	\$	\$	49.2%
Level 1					
U.S. Treasury Notes	278,519		104,840	173,679	19.4
Level 2					
Federal agencies securities:					
Federal Farm Credit Banks	159,544	20,291		139,253	11.1
Federal Home Loan Bank	226,263			226,263	15.7
Federal Home Loan Mortgage Corporation	61,127	14,167	46,960		4.2
Federal National Mortgage Association	4,768	4,768			0.4
Total portfolio	\$ 1,438,799	\$ 747,804	\$ 151,800	\$ 539,195	100.0%
Accrued interest receivable	2,517				
Total cash, cash equivalents, and investments	\$ 1,441,316				
Percentage of total portfolio	100.0%	52.0%	10.6%	37.4%	
<b>2020</b>					
Washington State Local Government Investment Pool *	\$ 459,254	\$ 459,254	\$	\$	39.8%
Level 1					
U.S. Treasury Notes	122,892	70,098		52,794	10.7
Level 2					
Federal agencies securities:					
Federal Farm Credit Banks	216,193	80,812	20,824	114,557	18.7
Federal Home Loan Bank	218,743	52,482	6,862	159,399	19.0
Federal Home Loan Mortgage Corporation	103,240	20,123	83,117		9.0
Federal National Mortgage Association	32,142	25,182	6,960		2.8
Total portfolio	\$ 1,152,464	\$ 707,951	\$ 117,763	\$ 326,750	100.0%
Accrued interest receivable	4,174				
Total cash, cash equivalents, and investments	\$ 1,156,638				
Percentage of total portfolio	100.0%	61.4%	10.2%	28.4%	

\* Includes \$3,877,000 and \$2,984,000 of cash as of December 31, 2021 and 2020, respectively.

#### Investment Authorized by Debt Agreements

Investment from Fuel Hydrant debt proceeds held by bond trustees are governed by provisions of the debt agreements and subject to compliance with state law. In May 2003, the Port issued Fuel Hydrant Special Facility Revenue Bonds in the amount of \$121,140,000 to pay for all or a portion of the costs of the acquisition, design, and construction by the Port of jet aircraft fuel storage and delivery facilities at SEA. These bonds were fully refunded by the Series 2013 Fuel Hydrant Special Facility Revenue Refunding Bonds in June 2013. The fuel hydrant facility financing

is administered by Computershare Corporate Trust (Trustee). During 2021, Wells Fargo & Company sold its Corporate Trust Services (CTS) business to Computershare Limited. The sale closed during the fourth quarter of 2021 and Wells Fargo CTS became Computershare Corporate Trust.

The following tables identify the types and concentration of investments by issuer and maturities of the Fuel Hydrant Investment Pool (in thousands). As of December 31, 2021 and 2020, 43.3% and 32%, respectively, of the Fuel Hydrant Investment Pool were invested in the AGMMF with security holdings having maturity limits no longer than 13 months. The AGMMF holds securities authorized by the statutes, which means at least 80% of the investments are invested in U.S. government obligations, including repurchase agreements collateralized by U.S. government obligations. The remainder of the AGMMF was invested in AAA rated high-quality, short-term money market instruments. Current credit ratings of the AGMMF are AAAm from S&P and Aaa-mf from Moody's. S&P rates the creditworthiness of money market funds from AAAm (highest) to Dm (lowest). Moody's rates the creditworthiness of money market funds from Aaa-mf (highest) to C-mf (lowest). The balance of the Fuel Hydrant Investment Pool was invested in U.S. Treasury Notes and AAA and AA+ rated U.S. government agency securities. A portion of the proceeds from the Fuel Hydrant bonds, along with monthly facilities rent, are held by the Trustee to satisfy the debt service reserve fund requirement, to make debt service payments, and to pay Trustee and other bond-related fees.

Investment type	Fair value	Maturities (in Years)			Percentage of total portfolio
		Less than 1	1-3	More than 3	
<b>2021</b>					
Allspring Government Money Market Fund	\$ 4,316	\$ 4,316	\$	\$	43.3%
Level 1					
U.S. Treasury Notes	500	500			5.0
Level 2					
Federal agencies securities:					
Federal National Mortgage Association	5,147		1,234	3,913	51.7
Total portfolio	\$ 9,963	\$ 4,816	\$ 1,234	\$ 3,913	100.0%
Accrued interest receivable	12				
Total cash, cash equivalents, and investments	\$ 9,975				
Percentage of total portfolio	100.0%	48.3%	12.4%	39.3%	
<b>2020</b>					
Wells Fargo Government Institutional Money Market Fund	\$ 3,184	\$ 3,184	\$	\$	32.0%
Level 1					
U.S. Treasury Notes	507		507		5.1
Level 2					
Federal agencies securities:					
Federal Home Loan Bank	1,005	1,005			10.1
Federal National Mortgage Association	5,241			5,241	52.8
Total portfolio	\$ 9,937	\$ 4,189	\$ 507	\$ 5,241	100.0%
Accrued interest receivable	16				
Total cash, cash equivalents, and investments	\$ 9,953				
Percentage of total portfolio	100.0%	42.2%	5.1%	52.7%	

### Interest Rate Risk

Interest rate risk is the risk that an investment's fair value decreases as market interest rates rise. The Port manages its exposure to this risk by setting maturity limits and duration targets in its investment policy. The investment pool is managed similarly to a short-term fixed income fund. The modified duration of the portfolio, by policy, has a target of 2 plus or minus 50 basis points. A target of 2 is an approximate average life of 27 months. For 2021 and 2020, the modified duration of the portfolio was approximately 2.3. Securities in the portfolio cannot have a maturity longer than 10 years from the settlement date. The LGIP is limited to high-quality obligations with limited maximum (in general, final maturity will not exceed 397 days) and average maturities [weighted average maturity (WAM) will not exceed 60 days], the effect of which is to minimize both market and credit risk. High-quality, highly liquid securities, with relatively short average maturities reduce the LGIP's price sensitivity to market interest rate fluctuations. As of December 31, 2021 and 2020, the LGIP WAM was 34 days and 49 days, respectively.

As of December 31, 2021 and 2020, the modified duration of the Fuel Hydrant Investment Pool was approximately 3.1 and 2.5, respectively. As of December 31, 2021 and 2020, \$4,316,000 and \$3,184,000, respectively, of the Fuel Hydrant Investment Pool was invested in the AGMMF, was uninsured, and was registered in the name of the Trustee.

### Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of the counter-party, the Port will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. To mitigate this risk, the Port's investment policy requires that all security transactions, including repurchase agreements, are settled on a delivery versus payment basis. This means that payment is made simultaneously with the receipt of the securities. The securities are delivered to the Port's safekeeping bank, with the exception of the LGIP. The LGIP investment policy requires that both purchased and collateral securities be held by the master custodian, currently Northern Trust, acting as an independent third party, in its safekeeping or trust department. LGIP participants may contribute and withdraw funds on a daily basis. Participants must inform the OST of any contribution or withdrawal over \$1 million no later than 9 a.m. on the same day the transaction is made. Contributions or withdrawals for \$1 million or less can be requested at any time prior to 10 a.m. on the day of the transaction. However, participants may complete transactions greater than \$1 million when notification is made between 9 a.m. and 10 a.m., at the sole discretion of the OST. All participants are required to file with the OST documentation containing the names and titles of the officials authorized to contribute or withdraw funds.



### Note 3. Accounting for Leases

The Port enters into operating leases with tenants for the use of properties, including Maritime Division cruise terminals and maritime industrial properties, Aviation Division space and land rentals with minimum annual guarantees, and Economic Development Division commercial and industrial properties. As the leased properties involved are in part used by internal Port operations, it is not reasonably determinable to segregate the value of the assets associated with producing minimum rental income from the value of the assets associated with an entire facility. For the years ended December 31, 2021, 2020, and 2019, the Port recognized contingent rent revenue of \$355,272,000, \$304,094,000 and \$430,335,000, respectively. Under certain lease agreements, contingent rent, which comes primarily from concessions and airline agreements, provides for an additional payment to the Port beyond the fixed rent. Contingent rent is based on the tenant's operations, including but not limited to usage, revenues, or volumes.

Minimum future rental income on noncancelable operating leases on Maritime terminals, SEA facilities, and Economic Development properties are as follows (in thousands):

#### Years ended December 31,

2022	\$	75,159
2023		62,535
2024		54,028
2025		50,870
2026		45,786
Thereafter		388,289
Total	\$	676,667

In 2020, the Commission authorized short-term economic relief to customers, airlines, concessionaires and tenants located at various Port properties to address impacts of the economic crisis resulting from the COVID-19 pandemic. The Port established a Deferral Payment Program with its customers for the financial sustainability of the Port's operations given the public health measures imposed on the Port and its customers. For the years ended December 31, 2021 and 2020, the amount of operating revenues, mainly related to property rentals and the related taxes, included in the Deferral Payment Program was \$2,897,000 and \$60,017,000, respectively. As of December 31, 2021 and 2020, the outstanding amount included in current accounts receivable was \$1,332,000 and \$10,860,000, respectively. As of December 31, 2021 and 2020, the outstanding amount included in noncurrent accounts receivable, as other long-term assets, was \$857,000 and \$2,373,000, respectively. The majority of the repayment periods for the outstanding balances range from six months to thirty months.

Effective June 2003, the Port entered into a fuel system lease with SeaTac Fuel Facilities LLC, whereby the members are some of the commercial air carriers currently operating at SEA. The lessee payments of facilities rent are made directly to a trustee in the amounts and at the times required to pay the principal and premium, if any, and interest on the Special Facility Revenue Bonds issued to pay for all or a portion of the costs of the acquisition, design, and construction by the Port of jet aircraft fuel storage and delivery facilities at SEA. The fuel system is intended to be the exclusive system for storage and delivery to commercial air carriers of jet aircraft fuel at SEA. The lease, which represents an unconditional obligation of the lessee, extends until the later of July 31, 2033, or the repayment of the bonds. SeaTac Fuel Facilities LLC was created by a consortium of airlines operating at SEA for the purpose of entering the lease and managing the fuel hydrant system. The future rental income is based on debt service requirements which are as follows: \$7,023,000 for 2022, \$7,023,000 for 2023, \$6,996,000 for 2024, \$6,985,000 for 2025, \$6,986,000 for 2026, and \$40,893,000 for the years thereafter; these amounts are not included in the table above. All special facility lease revenues are restricted and are to be used solely for debt service on the bonds and not for Port operations.



## Note 4. Capital Assets

Capital assets consist of the following at December 31 (in thousands):

	Beginning balance	Additions/ transfers	Retirements/ transfers	Ending balance
<b>2021</b>				
Capital assets, not being depreciated:				
Land and air rights	\$ 1,987,185	\$ 30,544		\$ 2,017,729
Art collections and others	9,017	4,305		13,322
Total	1,996,202	34,849		2,031,051
Capital assets being depreciated:				
Facilities and improvements	5,755,448	414,147	(45,588)	6,124,007
Equipment, furniture, and fixtures	583,005	110,404	(14,600)	678,809
Total	6,338,453	524,551	(60,188)	6,802,816
Total capital assets	8,334,655	559,400	(60,188)	8,833,867
Less accumulated depreciation for:				
Facilities and improvements	(2,471,689)	(152,879)	20,437	(2,604,131)
Equipment, furniture, and fixtures	(326,638)	(37,804)	14,231	(350,211)
Total	(2,798,327)	(190,683)	34,668	(2,954,342)
Construction work in progress	1,347,447	423,797	(559,204)	1,212,040
Total capital assets—net	\$ 6,883,775	\$ 792,514	\$ (584,724)	\$ 7,091,565
<b>2020</b>				
Capital assets, not being depreciated:				
Land and air rights	\$ 2,006,216	\$ 168	\$ (19,199)	\$ 1,987,185
Art collections and others	9,017			9,017
Total	2,015,233	168	(19,199)	1,996,202
Capital assets being depreciated:				
Facilities and improvements	5,596,821	228,683	(70,056)	5,755,448
Equipment, furniture, and fixtures	552,242	45,054	(14,291)	583,005
Total	6,149,063	273,737	(84,347)	6,338,453
Total capital assets	8,164,296	273,905	(103,546)	8,334,655
Less accumulated depreciation for:				
Facilities and improvements	(2,364,754)	(145,908)	38,973	(2,471,689)
Equipment, furniture, and fixtures	(305,408)	(34,178)	12,948	(326,638)
Total	(2,670,162)	(180,086)	51,921	(2,798,327)
Construction work in progress	1,085,412	542,327	(280,292)	1,347,447
Total capital assets—net	\$ 6,579,546	\$ 636,146	\$ (331,917)	\$ 6,883,775

## Note 5. Long-Term Debt

The Port's long-term debt outstanding as of December 31, 2021, consists of the following (in thousands):

Bond type (by Bond issue)	Coupon rates (%)	Maturity dates	Beginning balance	Principal payments and refundings	Issuance	Ending balance
Revenue bonds:						
First lien:						
Series 2003 A	5.25	2021	\$ 12,830	\$ 12,830	\$	\$
Series 2009 B-2	0*	2025-2031	22,000			22,000
Series 2011 B	5	2021-2026	57,790	57,790		
Series 2016 B	5	2022-2032	115,885	7,280		108,605
Series 2016 C	1.88-3.32	2022-2032	5,475	400		5,075
Series 2021	5	2022-2026			43,015	43,015
Total			213,980	78,300	43,015	178,695
Intermediate lien:						
Series 2010 B	4.25-5	2022-2040	184,995	184,995		
Series 2010 C	5	2022-2024	48,400	48,400		
Series 2012 A	3-5	2022-2033	302,555	13,850		288,705
Series 2012 B	5	2022-2024	68,215	15,840		52,375
Series 2013	4.5-5	2022-2029	127,155			127,155
Series 2015 A	3-5	2022-2040	66,420	2,040		64,380
Series 2015 B	5	2022-2035	188,650	24,495		164,155
Series 2015 C	5	2022-2040	205,810	7,225		198,585
Series 2016	4-5	2025-2030	99,095			99,095
Series 2017 A	5	2027-2028	16,705			16,705
Series 2017 B	2.43-3.76	2022-2036	233,270	15,865		217,405
Series 2017 C	5-5.25	2022-2042	304,835	7,790		297,045
Series 2017 D	5	2022-2027	73,935	9,035		64,900
Series 2018 A	3.85-5	2022-2043	466,520	11,110		455,410
Series 2018 B	5	2022-2028	76,295	7,955		68,340
Series 2019	4-5	2022-2044	457,390	4,615		452,775
Series 2021A	5	2021-2030		10,730	47,025	36,295
Series 2021B	4-5	2022-2040			148,765	148,765
Series 2021C	4-5	2022-2046			514,390	514,390
Series 2021D	0.77-2.15	2024-2031			41,395	41,395
Total			2,920,245	363,945	751,575	3,307,875
Subordinate lien:						
Series 1997		2021	19,235	19,235		
Series 2008	0.11**	2033	158,300			158,300
Commercial paper	0.13	2022	48,470	20,805		27,665
Total			226,005	40,040		185,965
Revenue bond totals			\$ 3,360,230	\$ 482,285	\$ 794,590	\$ 3,672,535

(Continued)

\* Capital Appreciation Bonds have a zero coupon rate. The approximate maximum yield to maturity is 7.4%.

\*\* Variable interest rates as of December 31, 2021.

<b>Bond type (by Bond issue)</b>	<b>Coupon rates (%)</b>	<b>Maturity dates</b>	<b>Beginning balance</b>	<b>Principal payments and refundings</b>	<b>Issuance</b>	<b>Ending balance</b>
General obligation bonds:						
Series 2011	5.5–5.75	2023–2025	\$ 29,965	\$ 11,470	\$	\$ 18,495
Series 2013 A	4–5	2022–2023	27,630	6,325		21,305
Series 2013 B	2.77	2025	4,055	2,830		1,225
Series 2015	4–5	2022–2040	130,450	6,150		124,300
Series 2017	5	2022–2042	119,075	3,045		116,030
Total			311,175	29,820		281,355
Passenger facility charge revenue bonds:						
Series 2010 A	5	2021–2023	51,110	51,110		
Total			51,110	51,110		
Fuel Hydrant special facility revenue bonds:						
Series 2013	3.45–5	2022–2033	65,135	4,040		61,095
Total			65,135	4,040		61,095
Bond totals			3,787,650	567,255	794,590	4,014,985
Unamortized bond premium—net			325,666			453,033
Total debt			4,113,316			4,468,018
Less current maturities of long-term debt:						
First lien revenue bonds			(28,915)			(15,545)
Intermediate lien revenue bonds			(119,820)			(168,725)
Subordinate lien revenue bonds			(48,470)			(27,665)
General obligation bonds			(23,940)			(20,060)
Passenger facility charge revenue bonds			(16,210)			
Fuel Hydrant special facility revenue bonds			(4,040)			(4,240)
Total current maturities of long-term debt			(241,395)			(236,235)
Long-term debt			\$ 3,871,921			\$ 4,231,783

(Concluded)

The Port's long-term debt outstanding as of December 31, 2020, consists of the following (in thousands):

<b>Bond type (by Bond issue)</b>	<b>Coupon rates (%)</b>	<b>Maturity dates</b>	<b>Beginning balance</b>	<b>Principal payments and refundings</b>	<b>Issuance</b>	<b>Ending balance</b>
Revenue bonds:						
First lien:						
Series 2003 A	5.25	2021	\$ 25,020	\$ 12,190	\$	\$ 12,830
Series 2009 B-2	0*	2025-2031	22,000			22,000
Series 2011 B	5	2021-2026	64,965	7,175		57,790
Series 2016 B	5	2021-2032	122,820	6,935		115,885
Series 2016 C	1.65-3.32	2021-2032	5,870	395		5,475
<b>Total</b>			<b>240,675</b>	<b>26,695</b>		<b>213,980</b>
Intermediate lien:						
Series 2010 B	4.25-5	2022-2040	196,130	11,135		184,995
Series 2010 C	5	2022-2024	77,135	28,735		48,400
Series 2012 A	3-5	2021-2033	302,555			302,555
Series 2012 B	5	2021-2024	83,305	15,090		68,215
Series 2013	4.5-5	2022-2029	127,155			127,155
Series 2015 A	3-5	2021-2040	68,370	1,950		66,420
Series 2015 B	5	2021-2035	211,945	23,295		188,650
Series 2015 C	5	2021-2040	212,695	6,885		205,810
Series 2016	4-5	2025-2030	99,095			99,095
Series 2017 A	5	2027-2028	16,705			16,705
Series 2017 B	2.23-3.76	2021-2036	248,565	15,295		233,270
Series 2017 C	5-5.25	2021-2042	312,245	7,410		304,835
Series 2017 D	5	2021-2027	82,550	8,615		73,935
Series 2018 A	3.85-5	2021-2043	470,430	3,910		466,520
Series 2018 B	5	2021-2028	83,855	7,560		76,295
Series 2019	4-5	2021-2044	457,390			457,390
<b>Total</b>			<b>3,050,125</b>	<b>129,880</b>		<b>2,920,245</b>
Subordinate lien:						
Series 1997	0.12 **	2022	28,430	9,195		19,235
Series 1999 A	5.5	2020	14,380	14,380		
Series 2008	0.12 **	2033	158,300			158,300
Commercial paper	0.18	2021	17,655		30,815	48,470
<b>Total</b>			<b>218,765</b>	<b>23,575</b>	<b>30,815</b>	<b>226,005</b>
<b>Revenue bond totals</b>			<b>\$ 3,509,565</b>	<b>\$ 180,150</b>	<b>\$ 30,815</b>	<b>\$ 3,360,230</b>

(Continued)

\* Capital Appreciation Bonds have a zero coupon rate. The approximate maximum yield to maturity is 7.4%.

\*\* Variable interest rates as of December 31, 2020.

<b>Bond type (by Bond issue)</b>	<b>Coupon rates (%)</b>	<b>Maturity dates</b>	<b>Beginning balance</b>	<b>Principal payments and refundings</b>	<b>Issuance</b>	<b>Ending balance</b>
General obligation bonds:						
Series 2011	5.25–5.75	2021–2025	\$ 35,270	\$ 5,305	\$	\$ 29,965
Series 2013 A	4–5	2021–2023	27,630			27,630
Series 2013 B	2.17–2.77	2021–2025	14,295	10,240		4,055
Series 2015	4–5	2021–2040	136,300	5,850		130,450
Series 2017	5	2021–2042	121,975	2,900		119,075
Total			335,470	24,295		311,175
Passenger facility charge revenue bonds:						
Series 2010 A	5	2021–2023	66,550	15,440		51,110
Total			66,550	15,440		51,110
Fuel Hydrant special facility revenue bonds:						
Series 2013	3.45–5	2021–2033	68,980	3,845		65,135
Total			68,980	3,845		65,135
Bond totals			3,980,565	223,730	30,815	3,787,650
Unamortized bond premium—net			364,235			325,666
Total debt			4,344,800			4,113,316
Less current maturities of long-term debt:						
First lien revenue bonds			(26,695)			(28,915)
Intermediate lien revenue bonds			(109,450)			(119,820)
Subordinate lien revenue bonds			(32,035)			(48,470)
General obligation bonds			(24,295)			(23,940)
Passenger facility charge revenue bonds			(15,440)			(16,210)
Fuel Hydrant special facility revenue bonds			(3,845)			(4,040)
Total current maturities of long-term debt			(211,760)			(241,395)
Long-term debt			\$ 4,133,040			\$ 3,871,921

(Concluded)

### Revenue Bonds

Revenue Bonds are payable from and secured solely by a pledge of net revenues of the Port as defined in the Port's bond resolutions. The pledge of net revenues is broadly applied but certain revenues that are separately pledged or restricted from availability to pay revenue bond debt service are excluded; examples include PFCs, CFCs, SeaTac fuel facility rent, and Stormwater Utility revenue. The Port has established a lien upon net revenues, consisting of a First Lien, Intermediate Lien, and Subordinate Lien. By Washington State law, the Port cannot use its tax levy to pay debt service on Revenue Bonds, but can use it to pay operating expenses, thereby increasing revenues available to pay revenue bond debt service.

In June 2021, the Port issued \$751,575,000 in Series 2021ABCD Intermediate Lien Revenue and Refunding Bonds. Series 2021A, \$47,025,000, is being used to pay for or reimburse costs of capital improvements to Airport facilities and to fully refund the outstanding Series 2010A PFC Revenue Refunding Bonds. Series 2021B, \$148,765,000, was used to fully refund the outstanding Series 2010B Intermediate Lien Revenue and Refunding Bonds. Series 2021C, \$514,390,000, is being used to pay for or reimburse costs of capital improvements to Airport facilities and to fully refund the outstanding Series 2010C Intermediate Lien Revenue Refunding Bonds. Series 2021D, \$41,395,000 is being used to pay for or reimburse costs of capital improvements to Airport facilities. Series 2021A, 2021C, and 2021D are also being used to pay a portion of the interest on the bonds during construction. A portion of each bond series was also used to pay the costs of issuing the bonds and to contribute to the Intermediate Lien Common Reserve Fund. The bonds have coupon rates ranging from 0.77% to 5% with maturities ranging from 2021 to 2046. The interest on the Series 2021A and Series 2021B Bonds is payable on June 1 and December 1 of each year, commencing on December 1, 2021. The interest on the Series 2021C and Series 2021D Bonds is payable on February 1 and August 1 of each year, commencing on August 1, 2021. Series 2021A Bonds are not subject to redemption prior to their scheduled maturities. Certain maturities of Series 2021BCD Bonds are subject to optional redemption by the Port prior to their scheduled maturities and certain maturities of the Series 2021C Bonds are also subject to mandatory sinking fund redemption. The economic gain resulting from the 2021ABC Bonds refunding transaction was \$65,241,000, while the Port also decreased its aggregate debt service payments by \$73,294,000 over the life of the refunding bonds.

In June 2021, the Port also issued \$43,015,000 in Series 2021 First Lien Revenue Refunding Bonds, which were used to partially refund the outstanding Series 2011B Revenue Refunding Bonds and to pay the costs of issuing the bonds. The bonds have a coupon rate of 5% with maturities ranging from 2022 to 2026. The interest on the Series 2021 First Lien Bonds is payable on March 1 and September 1, commencing on March 1, 2022. The 2021 First Lien Bonds are not subject to redemption prior to their scheduled maturities. The economic gain resulting from the 2021 Bonds refunding transaction was \$6,615,000, while the Port also decreased its aggregate debt service payments by \$6,680,000 over the life of the refunding bonds.

### Capital Appreciation Revenue Bonds

During July 2009, the Port issued \$22,000,000 in Series 2009B-2 Taxable Capital Appreciation Revenue Bonds. Interest on the 2009B-2 Bonds is compounded semiannually but is payable only upon maturity. As of December 31, 2021 and 2020, the accreted value of the Series 2009B-2 Taxable Capital Appreciation Revenue Bonds was \$54,407,000 and \$50,594,000 respectively, and the ultimate accreted value of \$83,600,000 will be reached at final maturity in 2031.

### Subordinate Lien Variable Rate Demand Bonds

Included in long-term debt are two Subordinate Lien Variable Rate Demand Bonds (VRDB), Series 1997 and Series 2008. Series 1997 VRDB were redeemed in December 2021 and are no longer outstanding as of December 31, 2021. Series 2008 VRDB bear interest at a weekly rate determined through a remarketing process in which the remarketing agent, currently Morgan Stanley, resets the rate based on market supply and demand for the bonds. The bonds are subject to mandatory tender for purchase and to optional redemption prior to their scheduled maturities. The bonds also contain a "put" feature that, in their current mode, gives bondholders the option to demand payment before the bonds mature, with seven days' notice delivered to the Port's remarketing and fiscal agents. These bonds are backed by letters of credit (LOC).

- Series 1997 VRDB — In 1997, the Port issued \$108,830,000 in Series 1997 Subordinate Lien Revenue Bonds that have a final maturity date of September 1, 2022. The proceeds were used toward the cost of acquiring certain marine facilities and to pay costs of issuing the Series 1997 Bonds. Since 2011, the outstanding Series 1997 VRDB were supported by an LOC reimbursement agreement with Bank of America. The Port made a final early principal payment of \$19,235,000 on the outstanding Series 1997 VRDB in December 2021.

- Series 2008 VRDB — In 2008, the Port issued \$200,715,000 in Series 2008 Subordinate Lien Revenue Refunding Bonds that have a final maturity date of July 1, 2033. The proceeds were used to fully refund Series 2003C Subordinate Lien Revenue Bonds and to pay the costs of issuing the Series 2008 Bonds.

On June 1, 2013, the Port entered into a LOC agreement with MUFG Bank, Ltd., f/k/a The Bank of Tokyo- Mitsubishi UFJ, Ltd in the amount of \$204,212,000. In May 2021, the Port and MUFG Bank, Ltd. entered into a third amendment to the agreement, which extended the scheduled expiration date to May 31, 2024 and modified other terms. As of December 31, 2021, the stated amount on the LOC was \$161,058,000. If the remarketing agent is unable to resell any bonds that are “put” within six months of the “put” date, the Port has a reimbursement agreement with MUFG Bank, Ltd. to convert the bonds to an installment loan payable in equal quarterly installments over a five-year period bearing an interest rate no less than 8.5%. No principal payments were made in 2021 or 2020.

There were no borrowings drawn against either LOC during 2021 and 2020; therefore, there were no outstanding obligations to either LOC provider at December 31, 2021 or 2020.

### Commercial Paper

In September 2020, the Commission approved amendments to the Port’s Subordinate Lien Revenue Notes (commercial paper) program authorizing resolution to extend the expiration until June 1, 2041 and to increase the aggregate authorized principal amount from \$250 million to \$400 million for the purpose of financing and refinancing capital improvements within the Port, for working capital, and for paying maturing revenue notes of the same series and/or reimbursing the credit providers for advances made. Commercial paper is to have a maturity of no longer than 270 days; upon maturity, the notes are either paid down by the Port or remarketed by Barclays Capital, Inc.

The Port’s commercial paper program is backed by two direct pay LOC’s.

- On October 29, 2010, the Port entered into a LOC reimbursement agreement with Bank of America in the amount of \$108,000,000, amended in 2015 to \$130,000,000. In May 2021, the LOC expiration date was amended again to May 31, 2024.

If the Port were to draw liquidity under the reimbursement agreement and the remarketing agent is unable to resell any notes within six months, and if the Port has not replaced the LOC or converted the bonds, the Port is able to convert the commercial paper to an installment loan payable to Bank of America in 10 equal, semiannual installments bearing an interest rate of no less than 8.5%.

- On November 20, 2015, the Port entered into a LOC reimbursement agreement with Sumitomo Mitsui Banking Corporation (Sumitomo) in the amount of \$125,000,000, with an expiration date of November 19, 2020. In October 2020, the Port and Sumitomo entered into a first amendment to the agreement to extend the expiration date to October 27, 2023 and to modify other terms.

If the Port were to draw liquidity under the reimbursement agreement and the remarketing agent is unable to resell any notes within six months, and if the Port has not replaced the LOC or converted the bonds, the Port is able to convert the commercial paper to an installment loan payable to Sumitomo in 10 equal, semiannual installments bearing an interest rate of no less than 9.5%.

There were no outstanding obligations to either LOC provider at December 31, 2021 and 2020.

In 2020, the Port issued \$30,815,000 of commercial paper to redeem or defease certain outstanding revenue bond debt service due in 2020 and 2021.

In December 2021, the Port paid down \$20,805,000 of commercial paper that was issued in 2020 to redeem a portion of the 2010B Intermediate Lien Revenue and Refunding Bonds and to defease a portion of the 2010C Intermediate Lien Revenue Refunding Bonds.

Commercial paper advances outstanding totaled \$27,665,000 and \$48,470,000 at December 31, 2021 and 2020, respectively. Commercial paper advances are included in current maturities of long-term debt on the Statement of Net Position.

In January 2022, the Port paid down \$17,655,000 of existing commercial paper with proceeds of the Series 2022A Limited Tax GO Bonds.

### General Obligation Bonds

GO Bonds are limited tax general obligations of the Port. The Port has statutory authority to levy non-voted property taxes for general purposes and to pay debt service on its limited tax general obligation bonds. The Port has covenanted to make annual levies of ad valorem taxes in amounts sufficient, together with other legally available funds, to pay the principal of and interest on GO Bonds as they shall become due. GO Bond holders do not have a security interest in specific revenues or assets of the Port.

In January 2022, the Port issued \$109,460,000 in Series 2022 Limited Tax GO and Refunding Bonds. Series 2022A, \$15,115,000, were used to finance eligible Port costs, including paying commercial paper issued to finance such costs and to pay the costs of issuing the bonds. Series 2022B, \$94,345,000 was used to finance eligible Port costs, to fully refund the Port's outstanding Series 2011 Limited Tax GO Refunding Bonds, and to pay the costs of issuing the bonds. The bonds have coupon rates ranging from 0.5% to 5% with maturities ranging from 2022 to 2041. The interest on the Series 2022AB GO and Refunding Bonds is payable on June 1 and December 1 of each year, commencing on June 1, 2022. Series 2022A GO Bonds are not subject to redemption prior to their scheduled maturities. Certain maturities of Series 2022B GO Bonds are subject to optional redemption prior to their scheduled maturities. The economic gain resulting from the refunding was \$2,097,000, while the Port also decreased its aggregate debt service payments by \$2,158,000 over the life of the Refunding Bonds.

On April 28, 2020, the Commission provided approval for the Port to obtain a bank facility in the form of a line of credit or a term loan. In June 2020 the Port entered into an agreement with JP Morgan Chase Bank, National Association to obtain a revolving credit facility up to a maximum amount of \$150,000,000 for a term of three years, for the purpose of providing liquidity in response to the global pandemic. The facility is a general obligation of the Port, backed by the full faith and credit of the Port including revenues and tax receipts, and the variable rate of interest is based on LIBOR plus a spread based on the Port's GO bond ratings. In November 2021, the Port and JP Morgan Chase Bank National Association amended the agreement to extend the scheduled expiration date to June 4, 2024, to reduce the maximum amount from \$150,000,000 to \$75,000,000, and to modify other terms. As of December 31, 2021, no borrowing on this facility has occurred.

### PFC Revenue Bonds

In 1998, the Port issued \$262,500,000 of PFC Revenue Bonds, Series 1998 pursuant to a PFC Master Resolution. During December 2010, the Port issued \$146,465,000 of PFC Revenue Refunding Bonds, Series 2010 to refund certain outstanding Series 1998 PFC Bonds. PFC Bonds are special fund obligations of the Port payable solely from, and secured by, a pledge of PFC revenues imposed by SEA. The Port, as authorized by the FAA, has the authority to use PFC revenues to: pay PFC issued debt; pay eligible projects costs (definitions, terms, and conditions are set by the FAA); and pay revenue bond debt service related to PFC eligible projects at SEA. Neither the full faith and credit of the Port nor the taxing power of the Port is pledged for the payment of the principal of or interest on PFC Bonds. PFC Bonds are not secured by a lien on properties or improvements at SEA, nor by a pledge of other revenues derived by the Port.

In June 2021, the outstanding Series 2010A PFC Revenue Refunding Bonds were fully refunded by Series 2021A Intermediate Lien Revenue and Refunding Bonds.

There were no PFC Revenue Bonds outstanding as of December 31, 2021. PFC Revenue Bonds in the amount of \$51,110,000 were outstanding as of December 31, 2020.

### Fuel Hydrant Special Facility Revenue Bonds

In May 2003, the Port issued Fuel Hydrant Special Facility Revenue Bonds in the amount of \$121,140,000 to pay for all or a portion of the costs of the acquisition, design, and construction by the Port of jet aircraft fuel storage and delivery facilities at SEA. In June 2013, the Port issued \$88,660,000 in Series 2013 Fuel Hydrant Special Facility Revenue Refunding Bonds, which were used to fully refund the outstanding Series 2003 Fuel Hydrant Special Facility Revenue Bonds, and to pay the costs of issuing the bonds.

The Port undertook the development of the fuel system to lower the cost of fuel service at SEA, improve SEA safety by reducing the need for fuel trucks to operate on the airfield, and address environmental concerns created by the original fuel system. This fuel hydrant facility was fully operational in 2006. The fuel facility is leased for 40 years (including two five-year option periods) to the Lessee, a limited liability company formed by a consortium of airlines for the purpose of providing jet fuel storage and distribution at SEA. The Port owns the system and the Lessee will



oversee day-to-day management. The Lessee is obligated to collect the fuel system fees and to make monthly rent payments including a base rent for the land to the Port and facilities rent to the Trustee. Facilities rent is established at an amount sufficient to pay semiannual debt service, replenish any deficiency in the debt service reserve fund, and pay other fees associated with the bonds, including the Trustee fee.

In addition, the Lessee has provided a guaranty and a security agreement to the Trustee, securing the Lessee's obligation to pay principal and interest on the bonds. Proceeds from the bonds are held by the Trustee. At December 31, 2021 and 2020, there were \$9,963,000 and \$9,937,000, respectively, of Fuel Hydrant Special Facility Revenue Bonds proceeds and rent payments held for debt service reserve fund and debt service payments. The unspent bond proceeds were reported as current restricted cash and cash equivalents and restricted long-term investments.

Additional information on the investment of the unspent bond proceeds of the Fuel Hydrant Special Facility Revenue Bonds can be found in Note 2 in the accompanying Notes to Financial Statements.

Fuel Hydrant Special Facility Revenue Bonds in the amount of \$61,095,000 and \$65,135,000 were outstanding as of December 31, 2021 and 2020, respectively.

#### Events of Default, Termination, and Acceleration Clauses

In the event of a default, owners of Port bonds may pursue remedies available under the terms of respective bond resolutions but are limited to such actions that may be taken at law or in equity. No mortgage or security interest has been granted or lien created in any real property of the Port to secure the payment of any of the Port's bonds. Port bonds are not subject to acceleration upon an event of default.

#### Arbitrage Rebate

The Port monitors the existence of any rebatable arbitrage interest income associated with its tax-exempt debt. The rebate is based on the differential between the interest earnings from the investment of the bond proceeds and the interest expense associated with the respective bonds. Each outstanding bond issue has potential arbitrage rebatable earnings; however, management estimates indicated that no arbitrage rebate liability existed as of December 31, 2021 and 2020.

#### Schedule of Debt Service

Aggregate annual payments on Revenue Bonds, GO Bonds, Fuel Hydrant Special Facility Revenue Bonds, and commercial paper outstanding at December 31, 2021, are as follows (in thousands):

	Principal	Interest	Total
2022	\$ 236,235	\$ 179,925	\$ 416,160
2023	216,295	169,748	386,043
2024	217,700	159,344	377,044
2025	200,333	158,690	359,023
2026	202,630	149,442	352,072
2027–2031	998,047	593,496	1,591,543
2032–2036	955,530	330,570	1,286,100
2037–2041	654,530	160,401	814,931
2042–2046	333,685	33,226	366,911
<b>Total</b>	<b>\$ 4,014,985</b>	<b>\$ 1,934,842</b>	<b>\$ 5,949,827</b>

## Note 6. Conduit Debt

The Port has conduit debt obligations totaling \$66,025,000 and \$74,725,000 at December 31, 2021 and 2020, which are not a liability or contingent liability of the Port. The Port has not recorded these obligations, or the related assets, on the accompanying financial statements, as the Port has no obligation for the outstanding bonds beyond what is provided in the leasing arrangements.

Since 1982, the Port, through its blended component unit, the IDC, has issued tax-exempt nonrecourse revenue bonds to finance industrial development of transshipment, manufacturing, airport, dock, and wharf facilities within the corporate boundaries of the Port. These revenue bonds are secured by revenues derived from the industrial development facilities funded by the revenue bonds and leased to the IDC. No ad valorem tax levy revenues or other revenues of the Port (other than the IDC lease revenues) are pledged to pay the debt service on the bonds, and no liens (other than the IDC properties) are pledged as collateral for the debt.

## Note 7. Long-Term Liabilities

The following is a summary of the net pension liability, environmental remediation liability, bonds interest payable, total OPEB liability, as well as lease securities and other activities that make up the Port's long-term liabilities for the years ended December 31 (in thousands):

	Beginning balance	Additions	Reductions	Ending balance	Current portion	Long-term portion
<b>2021</b>						
Net pension liability	\$ 51,124	\$ 11,249	\$ (47,599)	\$ 14,774	\$	\$ 14,774
Environmental remediation liability <sup>(a)</sup>	83,954	46,360	(9,501)	120,813	20,372	100,441
Bonds interest payable	28,593	3,814		32,407		32,407
Total OPEB liability	20,436	1,235	(899)	20,772		20,772
Lease securities and other	7,230	1,701	(458)	8,473		8,473
Total	\$ 191,337	\$ 64,359	\$ (58,457)	\$ 197,239		
<b>2020</b>						
Net pension liability	\$ 50,626	\$ 13,434	\$ (12,936)	\$ 51,124	\$	\$ 51,124
Environmental remediation liability <sup>(a)</sup>	90,716	6,983	(13,745)	83,954	22,684	61,270
Bonds interest payable	25,047	3,546		28,593		28,593
Total OPEB liability	18,878	2,689	(1,131)	20,436		20,436
Lease securities and other	6,962	870	(602)	7,230		7,230
Total	\$ 192,229	\$ 27,522	\$ (28,414)	\$ 191,337		

(a) The current portion of the environmental remediation liability is included in the accounts payable and accrued expenses in the Statement of Net Position.

## Note 8. Enterprise Fund Pension Plans

Substantially all of the Port's full-time and qualifying part-time employees participate in one of the following statewide public employee retirement plans administered by the DRS. The State Legislature establishes and amends laws pertaining to the creation and administration of all public employee retirement systems.

### Public Employees' Retirement System (PERS)

#### Plan Description

PERS retirement benefit provisions are contained in Chapters 41.34 and 41.40 RCW. PERS is a cost-sharing, multiple-employer retirement system composed of three separate pension plans for membership purposes. PERS Plan 1 and PERS Plan 2 are defined benefit plans. PERS Plan 3 is a defined benefit plan with a defined contribution component. Participants who joined PERS by September 30, 1977, are Plan 1 members. Plan 1 is closed to new entrants. Those joining thereafter are enrolled in Plan 2 or Plan 3.

PERS is composed of and reported as three separate plans for accounting purposes. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only belong to either Plan 2 or Plan 3, the defined benefits of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of Plan 2/3 may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as the terms of the plans define. Therefore, Plan 2/3 is considered a single plan for accounting purposes.

Retirement benefits are financed by employee and employer contributions and investment earnings. All plans provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Under PERS plans, annual cost-of-living allowances are linked to the Seattle Consumer Price Index (CPI) to a maximum of 3% annually.

#### Vesting

Both PERS Plan 1 and Plan 2 members are vested after the completion of five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service, or after five years of service if 12 months of that service are earned after age 44.

#### Benefits Provided

PERS Plan 1 retirement benefits are determined as 2% of the member's average final compensation (AFC) times the member's years of service, capped at 60%. AFC is the average of the member's 24 consecutive highest-paid service credit months. Plan 1 members are eligible for retirement from active status at any age after 30 years of service, at age 55 with at least 25 years of service, or at age 60 with five years of service. Members retiring from inactive status prior to the age of 65 may receive actuarially-reduced benefits.

PERS Plan 2/3 retirement benefits are determined as 2% of the member's AFC times the member's years of service for Plan 2 and 1% of the member's AFC for Plan 3. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months. PERS Plan 2/3 has no cap on years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65.

#### Contributions

Each biennium, the Washington State Pension Funding Council adopts PERS Plan 1 employer contribution rates, PERS Plan 2 employer and employee contribution rates, and PERS Plan 3 employer contribution rates. The PERS Plan 1 member contribution rate is established by statute. The PERS Plan 2/3 employer and employee contribution rates are developed by the Office of the State Actuary (OSA) to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 unfunded actuarial accrued liability. PERS Plan 3 members can choose their contribution from six contribution rate options ranging from 5% to 15%. Once an option has been selected, the employee contribution rate choice is irrevocable unless the employee changes employers. All employers are required to contribute at the level established by the legislature.

The PERS Plans required contribution rates (expressed as a percentage of covered payroll), excluding an administrative expense of 0.18% from the employer contribution rate, for the years ended December, were as follows:

	Effective date	PERS Plan 1	PERS Plan 2	PERS Plan 3
<b>2021</b>				
Port	Jan 1 to Jun 30	12.79%	12.79%	12.79%
	Jul 1 to Dec 31	10.07	10.07	10.07
Plan member	Jan 1 to Jun 30	6.00	7.90	varies
	Jul 1 to Dec 31	6.00	6.36	varies
<b>2020</b>				
Port	Jan 1 to Aug 31	12.68%	12.68%	12.68%
	Sep 1 to Dec 31	12.79	12.79	12.79
Plan member	Jan 1 to Dec 31	6.00	7.90	varies

For the years ended December 31, the Port's employer contributions, excluding administrative expense, made to the PERS Plan 1 and PERS Plan 2/3 were as follows (in thousands):

	PERS Plan 1	PERS Plan 2/3
2021	\$ 88	\$ 14,813
2020	127	18,653
2019	149	15,993

**Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)**

**Plan Description**

LEOFF's retirement benefit provisions are contained in Chapters 41.26 and 41.45 RCW. LEOFF is a cost-sharing, multiple-employer retirement system comprising two separate defined benefit pension plans for both membership and accounting purposes. Participants who joined LEOFF by September 30, 1977, are Plan 1 members. LEOFF Plan 1 was closed to new entrants. Those joining thereafter are enrolled in LEOFF Plan 2. Membership includes all full-time local law enforcement officers and fire fighters.

Retirement benefits are financed from employee and employer contributions, investment earnings, and legislative appropriation. The legislature, by means of a special funding arrangement, appropriates money from the State General Fund to supplement the current service liability and fund the prior service costs of LEOFF Plan 2 in accordance with the recommendations of the Pension Funding Council and the LEOFF Plan 2 Retirement Board. This special funding situation is not mandated by the State constitution and could be changed by statute.

Both plans provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Under LEOFF Plan 2, annual cost-of-living allowances are linked to the Seattle CPI to a maximum of 3% annually.

**Vesting**

Both LEOFF Plans' members are vested after completion of five years of eligible service.

**Benefits Provided**

LEOFF Plan 1 retirement benefits are determined per year of service and are calculated as a percentage of Final Average Salary (FAS) as follows:

<b>Terms of service</b>	<b>Percentage of FAS</b>
5 to 9 years	1.0%
10 to 19 years	1.5
20 or more years	2.0

FAS is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the consecutive highest-paid 24 months' salary within the last 10 years of service. Members are eligible for retirement with five years of service at age 50.

LEOFF Plan 2 retirement benefits are calculated using 2% of the member's FAS times the member's years of service. FAS is the monthly average of the member's 60 consecutive highest-paid service credit months. Members are eligible for retirement with a full benefit at age 53 with at least five years of service credit. Members who retire before age 53 receive reduced benefits. If the member has at least 20 years of service and is age 50 to 52, the reduction is 3% for each year before age 53. Otherwise, the benefits are actuarially reduced for each year before age 53.

**Contributions**

LEOFF Plan 1 is fully funded, and no further employer or employee contributions have been required since June 2000. Each biennium, the LEOFF Plan 2 Retirement Board has a statutory duty to set the employer and employee contribution rates for LEOFF Plan 2, based on the recommendations by the OSA, to fully fund LEOFF Plan 2. All employers are required to contribute at the level established by the legislature.

The LEOFF Plans required contribution rates (expressed as a percentage of covered payroll), excluding an administrative expense of 0.18% from the employer contribution rate, for the years ended December 31, were as follows:

	<b>Effective date</b>	<b>LEOFF Plan 2 (Fire fighters)</b>	<b>LEOFF Plan 2 (Police officers)</b>
<b>2021</b>			
Port	Jan 1 to Jun 30	5.15%	8.59%
	Jul 1 to Dec 31	5.12	8.53
Plan member	Jan 1 to Jun 30	8.59	8.59
	Jul 1 to Dec 31	8.53	8.53
<b>2020</b>			
Port	Jan 1 to Dec 31	5.15%	8.59%
	Jan 1 to Dec 31	8.59	8.59

For the years ended December 31, 2021, 2020, and 2019, the Port's employer contributions, excluding administrative expenses, made to LEOFF Plan 2 were \$1,904,000, \$2,170,000, and \$2,107,000, respectively.

**Pension Asset/Liability, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions**

At December 31, the amount recognized by the Port as its proportionate share of the net pension asset (liability), the related State support for LEOFF Plan 2 only, and the total portion of the net pension asset (liability) that was associated with the Port, were as follows (in thousands):

	<b>PERS Plan 1</b>	<b>PERS Plan 2/3</b>	<b>LEOFF Plan 1</b>	<b>LEOFF Plan 2</b>
<b>2021</b>				
Port's proportionate share of the net pension (liability) asset	\$ (11,120)	\$ 114,829	\$ 2,700	\$ 57,519
State's proportionate share of the net pension asset associated with the Port				37,106
<b>Total</b>	<b>\$ (11,120)</b>	<b>\$ 114,829</b>	<b>\$ 2,700</b>	<b>\$ 94,625</b>
<b>2020</b>				
Port's proportionate share of the net pension (liability) asset	\$ (31,506)	\$ (14,440)	\$ 1,464	\$ 22,203
State's proportionate share of the net pension asset associated with the Port				14,197
<b>Total</b>	<b>\$ (31,506)</b>	<b>\$ (14,440)</b>	<b>\$ 1,464</b>	<b>\$ 36,400</b>

For the years ended December 31, 2021 and 2020, the net pension asset (liability) was measured as of June 30, 2021, and June 30, 2020, respectively, and the total pension asset (liability) used to calculate the net pension asset (liability) was determined by an actuarial valuation as of June 30, 2020, and June 30, 2019, respectively.

The Port's proportion of the net pension asset (liability) was based on a projection of the Port's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, and the state support for LEOFF Plan 2 only, actuarially determined.

The Port's proportionate shares of contributions were measured at June 30 as follows:

	<b>PERS Plan 1</b>	<b>PERS Plan 2/3</b>	<b>LEOFF Plan 1</b>	<b>LEOFF Plan 2</b>
2021	0.91%	1.15%	0.08%	0.99 %
2020	0.89%	1.13%	0.08%	1.09
<b>Change between years</b>	<b>0.02%</b>	<b>0.02%</b>	<b>%</b>	<b>(0.10)%</b>

For the years ended December 31, 2021, 2020, and 2019, the Port's total operating revenues included a reduction of \$5,417,000, \$323,000, and \$525,000, respectively, for support provided by the State to the Port regarding LEOFF Plan 2.

For the years ended December 31, the Port recorded the following pension (credits) expenses (in thousands):

	<b>PERS Plan 1</b>	<b>PERS Plan 2/3</b>	<b>LEOFF Plan 1</b>	<b>LEOFF Plan 2</b>
2021	\$ (1,440)	\$ (25,463)	\$ (427)	\$ (13,581)
2020	2,893	1,797	(78)	(885)
2019	1,126	2,116	(101)	(1,432)

At December 31, the Port reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (in thousands):

	PERS Plan 1	PERS Plan 2/3	LEOFF Plan 1	LEOFF Plan 2
<b>2021</b>				
Deferred Outflows of Resources				
Differences between expected and actual experience	\$	\$ 5,577	\$	\$ 2,609
Changes of assumptions		168		25
Changes in proportion and differences between Port contributions and proportionate share of contributions		2,138		2,117
Port contributions subsequent to the measurement date	2,767	4,602		1,040
Total deferred outflows of resources	\$ 2,767	\$ 12,485	\$	\$ 5,791
Deferred Inflows of Resources				
Differences between expected and actual experience	\$	\$ (1,408)	\$	\$ (304)
Changes of assumptions		(8,155)		(2,736)
Net difference between projected and actual earnings on pension plan investments	(12,339)	(95,968)	(825)	(27,426)
Changes in proportion and differences between Port contributions and proportionate share of contributions				(959)
Total deferred inflows of resources	\$ (12,339)	\$ (105,531)	\$ (825)	\$ (31,425)
<b>2020</b>				
Deferred Outflows of Resources				
Differences between expected and actual experience	\$	\$ 5,169	\$	\$ 3,072
Changes of assumptions		206		32
Changes in proportion and differences between Port contributions and proportionate share of contributions		2,269		582
Port contributions subsequent to the measurement date	3,888	6,282		1,110
Total deferred outflows of resources	\$ 3,888	\$ 13,926	\$	\$ 4,796
Deferred Inflows of Resources				
Differences between expected and actual experience	\$	\$ 1,810	\$	\$ 393
Changes of assumptions		9,864		3,438
Net difference between projected and actual earnings on pension plan investments	175	733	15	247
Changes in proportion and differences between Port contributions and proportionate share of contributions				1,103
Total deferred inflows of resources	\$ 175	\$ 12,407	\$ 15	\$ 5,181

Deferred outflows of resources related to Port contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability or an increase of the net pension asset in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be amortized as pension expense as follows (in thousands):

Years ended December 31,	PERS Plan 1	PERS Plan 2/3	LEOFF Plan 1	LEOFF Plan 2
2022	\$ (3,269)	\$ (25,668)	\$ (219)	\$ (7,220)
2023	(2,995)	(23,944)	(200)	(6,721)
2024	(2,832)	(23,063)	(189)	(6,344)
2025	(3,243)	(25,059)	(217)	(7,156)
2026		(74)		(4)
Thereafter		160		771
Total	\$ (12,339)	\$ (97,648)	\$ (825)	\$ (26,674)

### Actuarial Assumptions

The total pension asset (liability) was determined by an actuarial valuation as of June 30, 2020 with the results rolled forward to June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement. The actuarial assumptions used in the June 30, 2020 valuation were based on the results of OSA's 2013–2018 Demographic Experience Study and the 2019 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report.

- *Inflation* — A 2.75% total economic inflation and a 3.5% salary inflation were used.
- *Salary increases* — In addition to the base 3.5% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- *Mortality* — Mortality rates were developed using the Society of Actuaries' Pub. H-2010 Mortality rates. OSA applied age offsets to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale also developed by the Society of Actuaries to project mortality rates after the 2010 base table. To apply mortality rates on a generational basis, members are assumed to receive additional mortality improvements in each future year throughout their lifetime.
- *Investment rate of return* — The long-term expected rate of return on pension plan investments was determined using a building-block method in which a best estimate of expected future rates of return (expected returns, net of pension plan investment expense, but including inflation) are developed for each major asset class by WSIB. Those expected returns make up one component of WSIB's Capital Market Assumptions (CMAs). The CMAs contain three pieces of information for each class of assets the WSIB currently invests in: (1) expected annual return, (2) standard deviation of the annual return, and (3) correlations between the annual returns of each asset class with every other asset class.
- WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons. The OSA selected a 7.4% long-term expected rate of return on pension plan investments. In selecting this assumption, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered CMAs and simulated expected returns the WSIB provided.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2021, are summarized in the following table:

Asset class	Target allocation	Long-term expected real rate of return
Fixed income	20%	2.2%
Tangible assets	7	5.1
Real estate	18	5.8
Global equity	32	6.3
Private equity	23	9.3
Total	100%	



The inflation component used to create the above table is 2.2% and represents WSIB's most recent long-term estimate of broad economic inflation.

- *Discount rate* — The discount rate used to measure the total pension asset (liability) was 7.4% for all plans. Contributions from plan members and employers are assumed to continue to be made at contractually required rates (including PERS Plan 2/3 employers whose rates include a component for the PERS Plan 1 unfunded actuarial accrued liability), and contributions from the State are made at current statutorily required rates. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of 7.4% on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset (liability).

### Change in Assumptions and Methods

While there was no change in assumptions, actuarial results that OSA provided within the June 30, 2020 valuation reflect the following changes in methods:

- For purposes of the June 30, 2020 Actuarial Valuation Report (AVR), a non-contribution rate-setting valuation under current funding policy, the OSA introduced temporary method changes to produce asset and liability measures as of the valuation date. A high-level summary of those changes is outlined in the following paragraph. OSA will revert back to the methods outlined in their 2019 AVR when preparing the 2021 AVR, a contribution rate-setting valuation, which will serve as the basis for 2022 Annual Comprehensive Financial Report results.
- To produce measures at June 30, 2020, unless otherwise noted in the 2020 AVR, OSA relied on the same data, assets, methods, and assumptions as the June 30, 2019 AVR. OSA projected the data forward one year reflecting assumed new hires and current members exiting the plan as expected. OSA estimated June 30, 2020 assets by relying on the Fiscal Year (FY)-end 2019 assets, reflecting actual investment performance over FY 2020, and reflecting assumed contribution amounts and benefit payments during FY 2020. OSA reviewed the actual June 30, 2020 participant and financial data to determine if any material changes to our projection assumptions were necessary. OSA also considered any material impacts to the plans from 2021 legislation.

For more information, please see the Actuarial Assumptions and Methods section of the OSA 2020 AVR.

### Sensitivity of the Port's Proportionate Share of the Net Pension Asset (Liability) to Changes in the Discount Rate

The following presents the Port's proportionate share of the net pension asset (liability) calculated using the discount rate of 7.4%, as well as what the Port's proportionate share of the net pension asset (liability) would be if it were calculated using plus or minus 1% of the current discount rate (in thousands):

	<b>1% Decrease (6.4%)</b>	<b>Current discount rate (7.4%)</b>	<b>1% Increase (8.4%)</b>
PERS Plan 1	\$ (18,943)	\$ (11,120)	\$ (4,297)
PERS Plans 2/3	32,712	114,829	182,451
LEOFF Plan 1	2,431	2,700	2,933
LEOFF Plan 2	36,272	57,519	74,917

### Payables to the PERS and LEOFF Plans

At December 31, the Port reported payables for the outstanding amount of the required contributions to PERS Plan 1, PERS Plan 2/3, and LEOFF Plan 2 under payroll and taxes payable in the Statement of Net Position as follows (in thousands):

	<b>PERS Plan 1</b>	<b>PERS Plan 2/3</b>	<b>LEOFF Plan 2</b>
2021	\$ 589	\$ 1,030	\$ 234
2020	243	397	102

**Pension Plan Fiduciary Net Position**

The pension plans’ fiduciary net positions are determined on the same basis used by the pension plans. DRS financial statements have been prepared in conformity with GAAP. The retirement plans are accounted for in pension trust funds using the flow of economic resources measurement focus and the accrual basis of accounting. Plan member contributions are recognized as revenues in the period in which contributions are earned. Employer contributions are recognized when they are due. Benefits and refunds are recognized when due and payable according to the terms of the plans. The WSIB has been authorized by statute (Chapter 43.33A RCW) as having the investment management responsibility for the pension funds. Investments are reported at fair value, and unrealized gains and losses are included as investment income in the Statement of Changes in Fiduciary Net Position of the DRS Annual Comprehensive Financial Report. Interest and dividend income are recognized when earned, and capital gains and losses are recognized on a trade-date basis. Purchases and sales of investments are also recorded on a trade-date basis.

Detailed information about PERS’ and LEOFF’s fiduciary net position is available in the separately issued DRS financial report. A copy of this report may be obtained at:

Department of Retirement Systems  
 P.O. Box 48380  
 Olympia, WA 98504-8380  
 www.drs.wa.gov

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**Note 9. Postemployment Benefits Other than Pensions**

In addition to pension benefits as described in Note 8, the Port provides OPEB.

**Plan Descriptions**

The Port administers and contributes to two single-employer defined OPEB plans: (1) LEOFF Plan 1 Members’ Medical Services Plan and (2) Retirees Life Insurance Plan. Under State statute RCW 41.26.150, the Port is required to pay for retired LEOFF Plan 1 members’ medical services expenses. Under the Port’s life insurance contract, eligible retired employees are provided with life insurance coverage for a death benefit up to \$25,000. The Port can establish and amend benefit provisions of the life insurance OPEB plan. There are no separate OPEB plan-related financial reports issued. Neither plan has assets accumulated in a trust or equivalent arrangement.

At December 31, 2021, the following employees were covered by the plans:

	<b>LEOFF Plan 1 Members’ Medical Services Plan</b>	<b>Retirees Life Insurance Plan</b>
Inactive employees or beneficiaries currently receiving benefit payments	27	
Inactive employees entitled to but not yet receiving benefit payments		458
Active employees		1,079
<b>Total</b>	<b>27</b>	<b>1,537</b>

**Contributions**

For the LEOFF Plan 1 Members’ Medical Services Plan, the State establishes and may amend the contribution requirements of plan members and the Port. The LEOFF Plan 1 was closed on September 30, 1977, to new entrants. The contribution requirements of the Retirees Life Insurance Plan are established and may be amended by the Port. For both plans, the Port is required to contribute on a pay-as-you-go basis. The Port’s contributions to the LEOFF Plan 1 Members’ Medical Services Plan and Retirees Life Insurance Plan were \$492,000 and \$366,000, respectively, for the year ended December 31, 2021. The Port’s contributions to the LEOFF Plan 1 Members’ Medical Services Plan and Retirees Life Insurance Plan were \$668,000 and \$356,000, respectively, for the year ended December 31, 2020. Plan participants are not required to contribute to either plan.

### Total OPEB Liability, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

Total OPEB liability for the LEOFF Plan 1 Members' Medical Services Plan was calculated as of December 31, 2021, using the Alternative Measurement Method. Total OPEB liability for the Retirees Life Insurance Plan was determined by an actuarial valuation as of January 1, 2020, and update procedures were used to roll forward the total OPEB liability to December 31, 2021. As of December 31, 2021 and 2020, the Port's total OPEB liability for the two plans was \$20,772,000 and \$20,436,000, respectively. For the years ended December 31, 2021 and 2020, total OPEB expense for the two plans was \$1,132,000, and \$1,593,000, respectively.

No deferred outflows or inflows of resources were reported for the LEOFF Plan 1 Members' Medical Services Plan due to the Alternative Measurement Method being used for a closed plan.

At December 31, the Port reported deferred outflows of resources and deferred inflows of resources related to the Retirees Life Insurance Plan from the following sources (in thousands):

	2021	2020
<b>Deferred Outflows of Resources</b>		
Changes of assumptions	\$ 2,308	\$ 2,393
<b>Total deferred outflows of resources</b>	<b>\$ 2,308</b>	<b>\$ 2,393</b>
<b>Deferred Inflows of Resources</b>		
Differences between expected and actual experience	\$ 79	\$ 93
Changes of assumptions	468	602
<b>Total deferred inflows of resources</b>	<b>\$ 547</b>	<b>\$ 695</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Retirees Life Insurance Plan will be amortized as OPEB expense as follows (in thousands):

#### Years ended December 31,

2022	\$ 299
2023	299
2024	299
2025	365
2026	323
Thereafter	176
<b>Total</b>	<b>\$ 1,761</b>

### Actuarial Methods and Assumptions

For the LEOFF Plan 1 Members' Medical Services Plan, the following simplified assumptions were made when the Alternative Measurement Method was used:

- *Mortality* — Life expectancies were based on mortality tables from the National Vital Statistics Reports, Volume 69, No. 12, November 17, 2020. The Life Table for Males: U.S. 2018 was used.
- *Healthcare cost trend rate* — The expected rate of increase in healthcare expenditure was based on projections of the Office of the Actuary at the Centers for Medicare and Medicaid Services. The rate of increase is expected to average 5.6% over the next several years.
- *Health insurance premiums* — 2018 health insurance premiums for retirees, adjusted by the 2019–2022 rates from the National Health Expenditures Projections 2012–2028 Table 1, were used as the basis for calculation of the present value of total benefits to be paid.
- *Discount rate* — An average index rate of 1.8% as of December 31, 2021, for 20-year general obligation municipal bonds with an average rating of AA was used.
- *Inflation rate* — No explicit inflation rate assumption was used as this underlying assumption was already included in the healthcare cost trend rate.

For the Retirees Life Insurance Plan, an actuarial valuation was performed as of January 1, 2020, and update procedures were used to roll forward total OPEB liability to December 31, 2021, by using the Entry Age Normal Cost Method. The valuation is prepared on the projected benefit basis. The present value of each participant’s expected benefit payable at retirement or termination is determined based on age, gender, compensation, and the interest rate assumed to be earned in the future. The calculations take into account the probability of a participant’s death or termination of employment prior to becoming eligible for a benefit. Future salary increases are also anticipated. The present value of the expected benefits payable on account of the active participants is added to the present value of the expected future payments to retired participants to obtain the present value of all expected benefits payable from the Plan on account of the present group of participants.

The employer contributions required to support the benefits of the Plan are determined following a level funding approach and consist of a normal cost contribution and an accrued liability contribution.

The following actuarial assumptions applied to all periods included in the measurement:

- *Post-retirement mortality* — Fully generational mortality based on the Headcount Weighted Pub-2010 General Healthy Annuitant tables for all PERS plans. Fully generational mortality based on the Headcount Weighted Pub-2010 Safety Annuitant tables for LEOFF Plan 2 with a one year setback for males. Mortality rates are improved with the Long-Term MP-2017 Scale.
- *Disabled mortality* — Fully generational mortality based on the Pub-2010 General Disabled tables for all PERS plans. Fully generational mortality based on the Pub-2010 Safety Disabled tables for LEOFF Plan 2. Mortality rates are improved with the Long-Term MP-2017 Scale.
- *Pre-retirement mortality* — Fully generational mortality based on the Headcount Weighted Pub-2010 General Employee tables for all PERS plans. Fully generational mortality based on the Headcount Weighted Pub-2010 Safety Employee tables for LEOFF Plan 2. Mortality rates are improved with the Long-Term MP-2017 Scale.
- *Salary increases* — An estimated payroll growth of 3.5% per year was used.
- *Discount rate* — An average index rate of 1.8% as of December 31, 2021, for 20-year general obligation municipal bonds with an average rating of AA was used.

**Change in Total OPEB Liability**

Changes in the Port’s total OPEB liability for both plans for the current year were as follows (in thousands):

	<b>LEOFF Plan 1 Members’ Medical Services Plan</b>	<b>Retirees Life Insurance Plan</b>
Service cost	\$ 464	\$ 464
Interest expense	146	264
Changes of assumptions	(41)	361
Employer contributions	(492)	(366)
Net changes	(387)	723
Total OPEB liability beginning of year	7,272	13,164
Total OPEB liability end of year	\$ 6,885	\$ 13,887

For the LEOFF Plan 1 Members’ Medical Services Plan and the Retirees Life Insurance Plan, changes in assumptions reflect a change in the discount rate to 1.8% as of December 31, 2021.

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the plans, calculated using the discount rate of 1.8%, as well as what the total OPEB liability would be if it were calculated using plus or minus 1% of the current discount rate (in thousands):

	<b>1% Decrease (0.8%)</b>	<b>Current discount rate (1.8%)</b>	<b>1% Increase (2.8%)</b>
LEOFF Plan 1 Members' Medical Services Plan	\$ 7,384	\$ 6,885	\$ 6,434
Retirees Life Insurance Plan	16,183	13,887	11,429

### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB liability of the plans, calculated using the healthcare cost trend rates of 5.6%, as well as what the total OPEB liability would be if it were calculated using plus or minus 1% of the current cost trend (in thousands):

	<b>1% Decrease (4.6%)</b>	<b>Healthcare cost trend rate (5.6%)</b>	<b>1% Increase (6.6%)</b>
LEOFF Plan 1 Members' Medical Services Plan	\$ 6,507	\$ 6,885	\$ 7,292

## Note 10. Environmental Remediation Liability

The Port has identified a number of contaminated sites on Aviation, Maritime, and Economic Development properties and facilities that must be investigated for the presence of hazardous substances and remediated in compliance with federal and state environmental laws and regulations. Some Port facilities may require asbestos abatement, and some properties owned or operated by the Port may have unacceptable levels of contaminants in soil, sediments, and/or groundwater. In some cases, the Port has been designated by the federal government as a Potentially Responsible Party (PRP), and/or by the state government as a Potentially Liable Person (PLP) for the investigation and cleanup of properties owned by the Port or where the Port may have contributed to site contamination. Although the Port may not ultimately bear all liability for the contamination, under federal and state law, the Port is presumptively liable as the property owner or as a party that contributed contamination to a site, and it is often practically and financially beneficial for the Port to take initial responsibility to manage and pay for the cleanup. In some cases, the Port may also be liable for natural resource damages (NRD) associated with contaminated properties. In each of these matters, the Port is cooperating with the notifying agency and taking appropriate action with other parties to investigate and remediate environmental damage or contamination. Currently, it is not possible to determine the full extent of the Port's liability in these matters.

### East Waterway Superfund Site (the East Waterway Site)

The Port is one of many PRPs at the East Waterway Site and is a member of the East Waterway Group, along with King County and the City of Seattle. Among other remedial actions, the East Waterway Group funded the Supplemental Remedial Investigation and Feasibility Study (SRI/FS), which was finalized in 2019. The Port's share of SRI/FS accumulated costs through 2021 was \$9,734,000. The Environmental Protection Agency (EPA) has not yet released a Record of Decision (ROD) for the East Waterway Site cleanup remedy. The Feasibility Study bracketed range of cost estimates, excluding the no action alternative, was between \$256 million and \$411 million (based on current value in 2016 dollars); the study was completed in 2019. The EPA acknowledged there is significant uncertainty as to the accuracy of this estimate. A more accurate estimate will not be available until after selection of a remedy, completion of an extensive sampling and design effort, and allocation of costs between PRPs. As of December 31, 2021 and 2020, the Port's outstanding environmental remediation liability recorded was \$1,591,000 and \$1,480,000, respectively.

### Lower Duwamish Waterway Superfund Site (the Duwamish Site)

The Port is one of many PRPs at the Duwamish Site and is a member of the Lower Duwamish Waterway Group, along with King County, the City of Seattle, and the Boeing Company, that among other remedial actions, funded the

Remedial Investigation and Feasibility Study (RI/FS). The RI/FS study was completed and the Port's share of RI/FS costs through 2021 was \$21,846,000. In November 2014, the EPA released a ROD for the Duwamish Site cleanup remedy. The ROD included a cleanup cost estimate of \$342 million (present value discounted at 2.3% based on a study completed in 2012); the undiscounted cost estimate calculated at the time was \$395 million. The EPA also estimated the range of potential remedy costs from \$277 million to \$593 million. The EPA acknowledged there is significant uncertainty as to the accuracy of its cost estimates. A more accurate estimate will not be available until after completion of an extensive sampling and design effort which is currently underway for portions of the site. This project will result in additional cleanup efforts related to implementation of the EPA's Site ROD.

In November 2012, the EPA issued general notification letters to over 200 parties informing them of their potential liability for the Lower Duwamish Waterway cleanup. The Lower Duwamish Waterway Group, who were the parties to the RI/FS Administrative Order on Consent, invited some of those parties to participate in a confidential alternative dispute resolution process led by a neutral allocator (the allocation process) to resolve their respective shares of past and future costs. As of December 31, 2021, the allocation process is ongoing. Parties participating in the allocation process will share the cost of the allocator and the process. The estimated recoveries to reduce the amount of liability are unknown at this time. As of December 31, 2021 and 2020, the Port's outstanding environmental remediation liability recorded for the Duwamish Site was \$11,610,000 and \$7,390,000, respectively.

The Port has in place a procedure consistent with current accounting rules to recognize liability for environmental cleanups, to the extent that such liability can be reasonably estimated. As of December 31, 2021 and 2020, the Port's environmental remediation liability was \$120,813,000 and \$83,954,000, respectively, based on reasonable and supportable assumptions, measured at current value using the expected cash flow technique. The Port is in ongoing settlement negotiations regarding NRD. In 2021, the Port recorded, as a special item, \$34,907,000 additional construction cost for a habitat restoration project and related cleanup at Terminal 25 South. The Port anticipates recovering some or all of this cost from other PRPs following its settlement, though the timing of such recovery is unknown. The Port's environmental remediation liability does not include cost components that are not yet reasonably measurable, and the liability will change over time due to changes in costs of goods and services, changes in remediation technology, and changes in governing laws and regulations.

In many cases, the Port has successfully recovered Port-incurred investigation and cleanup costs from other responsible parties. The Port will continue to seek appropriate recoveries in the future. As of December 31, 2021 and 2020, the environmental remediation liability was reduced by \$35,977,000 and \$24,587,000, respectively, for estimated unrealized recoveries. During 1964—1985, the Port had primary insurance coverage through predecessors of Great American Insurance Company (GAIC), which provides defense and indemnity coverage to the Port for environmental investigation and cleanup costs associated with the Lower Duwamish Waterway, Harbor Island/East Waterway, and Terminal 91 (Contaminated Sites). In August 2020, the Port and GAIC entered into a Settlement Agreement and Release (Settlement). As a result, the Port received a payment of \$24,939,000 from GAIC for certain past and future costs associated with the Contaminated Sites. The Port recorded \$22,819,000 related to past costs in nonoperating other (expense) income—net in the Statement of Revenues, Expenses, and Changes in Net Position. The remaining amount of \$2,120,000 related to future costs was included in environmental remediation liability in the Statement of Net Position. The Settlement requires the Port to reimburse GAIC for certain costs that are recovered from other responsible parties on an annual basis.

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## Note 11. Contingencies

The Port is a defendant in various legal actions and claims. Although certain lawsuits and claims are significant in amount, the final dispositions are not determinable, and in the opinion of management, the outcome of any litigation of these matters will not have a material effect on the financial position or results of operations of the Port. In some cases, the Port has provided adequate contingent liability.

Amounts received or receivable under grants-in-aid programs are subject to audit and adjustment by the granting agency. Any disallowed claims, including amounts already received, may constitute a liability of the Port. The amount, if any, of expenditures that may be disallowed cannot be determined at this time, although the Port expects such amounts, if any, to be insignificant.

## Note 12. Commitments

The Port has made commitments for acquisition and construction as of December 31, as follows (in thousands):

	2021	2020
Funds committed:		
Aviation	\$ 386,043	\$ 550,209
Maritime	11,077	10,227
Economic Development	5,738	3,708
Stormwater Utility	229	293
Total	\$ 403,087	\$ 564,437

As of December 31, 2021 and 2020, the Port also made commitments of \$43,307,000 and \$95,362,000, respectively, for acquisition and construction for the NWSA. However, this amount was not included in the schedule above as the Port expects to be reimbursed by the NWSA once the construction expenditure is incurred for the NWSA.

In addition, as of December 31, 2021 and 2020, funds authorized by the Port but not yet committed for all divisions amounted to \$747,630,000 and \$1,574,153,000, respectively.

## Note 13. Joint Venture

A summarized Statement of Net Position of the NWSA as of December 31, and its Statement of Revenues, Expenses, and Changes in Net Position for the years ended December 31, are as follows (in thousands):

	2021	2020 (Restated)
Total assets	\$ 1,853,434	\$ 1,800,541
Deferred outflows of resources	1,085	1,377
Total liabilities	50,101	54,845
Deferred inflows of resources	1,266,788	1,297,781
Total net position	\$ 537,630	\$ 449,292

	2021	2020 (Restated)	2019
Operating revenues	\$ 150,320	\$ 133,003	\$ 195,022
Operating expenses	88,691	93,795	89,229
Operating income before depreciation	61,629	39,208	105,793
Depreciation	14,970	13,810	11,272
Nonoperating income—net	65,337	52,166	1,437
Increase in net position	\$ 111,996	\$ 77,564	\$ 95,958

In 2021, the NWSA adopted GASB Statement No. 87, *Leases*, and restated 2020 financial statements which included a reduction of the 2020 beginning balance of net position by \$110,000. The Port incorporated the 50% share of the NWSA's change in 2020's beginning balance of net position in the investment in joint venture in 2021. The impact to the prior year was an increase in leases receivable and deferred inflows of resources of \$1.3 billion and increased nonoperating interest income by \$51.3 million with an offsetting decrease in operating revenue of \$51.3 million.

A copy of the NWSA financial report may be obtained at:

The Northwest Seaport Alliance  
P.O. Box 2985  
Tacoma, WA 98401-2985



In 2019, both the Managing Members and the Commission approved an Interlocal Agreement between the Port and the NWSA to facilitate development by the Port of a new cruise terminal at Terminal 46 as part of a flexible marine transportation facility. The Port's cruise facility was planned to occupy the northern 29 acres of the overall 86.5 acre terminal. The remainder of the site will be maintained by the NWSA as a marine cargo facility and for administrative use. This new cruise terminal project was postponed in 2020 due to the pandemic's uncertain impact on the Alaskan cruise market. The Port agreed to pay the NWSA monthly for the use of Terminal 46 starting January 1, 2020, for 23 years, with four options to extend for 5-year terms. In 2020, the Port's payment to the NWSA was \$3,826,000. After 2020, the annual payment is subject to a 2% annual increase. In 2021, the payment was \$3,903,000. The Port's 50% share of the NWSA's change in net position, was reduced by \$1,952,000 in 2021 and \$1,913,000 in 2020, 50% of the \$3,903,000 and \$3,826,000, respectively, due to the elimination of profit on the intra-entity transaction.

The home ports share the NWSA's change in net position and distribution of operating cash equally. In 2021 and 2020, the Port's 50% share of the NWSA's change in net position before the elimination of profit on the intra-entity transaction was \$55,998,000 and \$38,782,000, respectively. The change in net position, after the intra-entity transaction elimination, was \$54,046,000 and \$36,869,000 in 2021 and 2020, respectively, presented in the Port's Statement of Revenues, Expenses, and Changes in Net Position as joint venture income.

Distribution of operating cash from the NWSA is generally received in the following month. The Port's receivable for cash distributions earned through December 31, 2021 and 2020, was \$2,938,000 and \$5,170,000, respectively. These amounts are presented in the Port's Statement of Net Position as related party receivable—joint venture.

On April 2, 2019, the Managing Members and the Commission authorized the completion of the one-time Membership Interest Affirmation of 50/50 for each home port in satisfaction of the NWSA Charter. In lieu of completing a required reevaluation of Membership Interest, the Port agreed to pay up to \$32,000,000 additional contribution to the NWSA. This additional contribution was in recognition that certain forecast revenue streams, not secured by long-term contractual agreements in the initial valuation, would not have been achieved without the redevelopment of Terminal 5. This additional contribution is being made to the NWSA in three installments. The first and second installments of \$11,000,000 were made in March 2020 and 2021, respectively. The final installment will be made in 2024, and may be adjusted downward if the actual Terminal 5 redevelopment costs are less than the program authorization. The Managing Members also authorized the distribution of these affirmation payments to the home ports equally after the NWSA receives the funds from the Port.

The Port's investment in joint venture as of December 31 is as follows (in thousands):

	<b>2021</b>	<b>2020</b>
Working capital	\$ 25,500	\$ 25,500
Membership interest affirmation	22,000	11,000
Capital construction	260,387	213,407
Construction work in progress	7,887	7,887
50% share of the NWSA's changes in net position	315,261	259,263
Distribution of operating cash	(340,655)	(281,865)
Distribution of membership interest affirmation	(11,000)	(5,500)
Adjustment from NWSA's adoption of GASB No. 87	(55)	
<b>Total investment in joint venture</b>	<b>\$ 279,325</b>	<b>\$ 229,692</b>

As of December 31, 2021 and 2020, land, facilities, and equipment—net of accumulated depreciation licensed to the NWSA by the Port were \$760,204,000 and \$773,162,000, with related depreciation expenses of \$14,545,000 and \$14,764,000, respectively. As of December 31, 2021 and 2020, the Port's total debt on licensed assets was \$232,572,000 and \$282,891,000, respectively.

During 2021 and 2020, the Port's 50% share of capital construction expenditures was \$44,197,000 and \$64,809,000 of which \$2,842,000 and \$6,327,000 were unpaid and included in the Port's Statement of Net Position as related party payable—joint venture as of December 31, 2021 and 2020, respectively. Additionally, in 2020, \$1,036,000 of pass-through National Infrastructure Investments grants, reimbursable expenditures from the Port to the NWSA relating to capital modernization improvements spent on Terminal 46, were unpaid by the Department of Transportation as of December 31, 2020. This amount was also included in related party payable—joint venture in 2020.



A broad spectrum of support services such as maintenance, security, public affairs, project delivery, procurement, labor relations, environmental planning, information technology, finance, and accounting are provided by service agreements between the NWSA and the home ports. Costs for these services are charged by the home ports to the NWSA based on agreed-upon methodologies including direct charge and allocation. In 2021 and 2020, support services provided by the Port to the NWSA were \$7,900,000 and \$8,018,000, respectively.

#### Note 14. Business Information

The Enterprise Fund's major business activities and operations consist of SEA facilities, Maritime terminals, Economic Development properties, and the Stormwater Utility established and effective on January 1, 2015, for Port-owned properties located within the City of Seattle. Indirect costs have been allocated to SEA facilities, Maritime terminals, and Economic Development properties using various methods based on estimated hours of work, expenses, full-time equivalent positions, and other factors. The Port's operating revenues are derived from various sources. Aviation's operating revenues are derived primarily from its airline agreements, concession agreements, and other business arrangements. Maritime's operating revenues are principally derived from cruise terminals along with the leasing of Maritime terminal facilities, recreational marinas, and industrial fishing terminals. Economic Development's operating revenues are primarily derived from the conference and event centers as well as the leasing of commercial and industrial real estate. The Stormwater Utility's operating revenues are primarily derived from collecting stormwater utility fees from tenants.

A summarized comparison of changes in Stormwater Utility operating revenues, operating expenses, and depreciation expenses for the years ended December 31, is as follows (in thousands):

	2021	2020	2019
Operating revenues	\$ 6,260	\$ 6,374	\$ 5,839
Operating expenses	4,544	4,742	5,233
Operating income before depreciation	1,716	1,632	606
Depreciation	1,285	1,240	1,209
Operating income (loss)	\$ 431	\$ 392	\$ (603)

Internal stormwater utility charges on vacant properties owned by the Port's Maritime and Economic Development divisions included in operating revenues for the years ended December 31, are as follows (in thousands):

	2021	2020	2019
Maritime Division	\$ 1,080	\$ 1,177	\$ 805
Economic Development Division	359	604	535
Total operating revenues from internal charges	\$ 1,439	\$ 1,781	\$ 1,340

Operating revenues for the Stormwater Utility and the associated operating expenses from the Maritime and Economic Development divisions were eliminated in the Statement of Revenues, Expenses, and Changes in Net Position.

Operating revenues, excluding the Stormwater Utility's operating revenues, as reflected in the Statement of Revenues, Expenses, and Changes in Net Position, from the Port's major customers for the years ended December 31, are as follows (in thousands):

	2021	2020	2019
<b>Aviation Division:</b>			
Revenues	\$ 210,097	\$ 194,958	\$ 232,984
Number of major customers	2	2	2
<b>Maritime Division:</b>			
Revenues	\$ 6,198	\$ 5,032	\$ 21,964
Number of major customers	1	1	2
<b>Economic Development Division:</b>			
Revenues	\$	\$ 1,054	\$
Number of major customers		1	
<b>Total:</b>			
Revenues	\$ 216,295	\$ 201,044	\$ 254,948
Number of major customers	3	4	4

Two major customers represented 33.8%, 38.2%, and 30.5% of total Port operating revenues in 2021, 2020, and 2019, respectively. For Aviation, revenues from its two major customers accounted for 41.9%, 47%, and 37.2% of total Aviation operating revenues in 2021, 2020, and 2019, respectively. For Maritime, revenues from one major customer accounted for 12.8% and 12% of total Maritime operating revenues in 2021 and 2020, respectively. Revenues from two major customers accounted for 37.1% of total Maritime operating revenues in 2019. No single major customer represented more than 10% of total Economic Development operating revenues in 2021 and 2019. Revenues from one major customer accounted for 11.1% of total Economic Development operating revenues in 2020.

Operating revenues, excluding the Stormwater Utility's operating revenues, as reflected in the Statement of Revenues, Expenses, and Changes in Net Position, from the Port's major sources for the years ended December 31, are as follows (in thousands):

	2021	2020	2019
<b>Aviation Division:</b>			
Terminal	\$ 195,575	\$ 179,249	\$ 206,958
Airfield	95,270	88,537	129,157
Public parking	64,104	34,502	82,125
Airport dining and retail/Terminal leased space	41,607	31,234	68,013
Rental car	32,722	16,637	36,793
Ground transportation	11,947	6,557	20,765
Customer facility charges	2,018		15,773
Commercial properties	12,520	10,766	15,773
Utilities	6,350	5,672	7,431
Other	39,219	41,228	43,847
<b>Total Aviation Division operating revenues</b>	<b>\$ 501,332</b>	<b>\$ 414,382</b>	<b>\$ 626,635</b>

(Continued)

	2021	2020	2019
<b>Maritime Division:</b>			
Cruise operations	\$ 9,517	\$ 3,824	\$ 22,410
Recreational boating	13,764	13,483	13,369
Maritime portfolio	10,392	10,074	10,108
Fishing and operations	8,946	9,583	9,139
Grain terminal	6,112	5,142	4,266
Other	(400)	4	(3)
<b>Total Maritime Division operating revenues</b>	<b>\$ 48,331</b>	<b>\$ 42,110</b>	<b>\$ 59,289</b>
<b>Economic Development Division:</b>			
Conference and event centers	\$ 1,910	\$ 1,662	\$ 12,239
Other	7,384	7,808	8,912
<b>Total Economic Development Division operating revenues</b>	<b>\$ 9,294</b>	<b>\$ 9,470</b>	<b>\$ 21,151</b>

(Concluded)

Operating expenses, excluding the Stormwater Utility's operating expenses but including internal charges from the Stormwater Utility on vacant properties owned by the Port for the Maritime and Economic Development divisions, as reflected in the Statement of Revenues, Expenses, and Changes in Net Position, from the Port's major functions by Division for the years ended December 31, are as follows (in thousands):

	2021	2020	2019
<b>Aviation Division:</b>			
Operations and maintenance	\$ 210,202	\$ 243,972	\$ 270,821
Administration	59,752	60,548	59,898
Law enforcement	24,263	25,159	25,915
Operating expenses before depreciation	294,217	329,679	356,634
Depreciation	152,842	142,412	136,234
<b>Total Aviation Division operating expenses</b>	<b>\$ 447,059</b>	<b>\$ 472,091</b>	<b>\$ 492,868</b>
<b>Maritime Division:</b>			
Operations and maintenance	\$ 28,249	\$ 37,816	\$ 34,322
Administration	9,308	9,168	9,712
Law enforcement	3,157	3,244	4,610
Operating expenses before depreciation	40,714	50,228	48,644
Depreciation	17,718	17,624	17,627
<b>Total Maritime Division operating expenses</b>	<b>\$ 58,432</b>	<b>\$ 67,852</b>	<b>\$ 66,271</b>
<b>Economic Development Division:</b>			
Operations and maintenance	\$ 13,715	\$ 15,815	\$ 22,465
Administration	4,237	4,573	4,962
Law enforcement	212	223	236
Operating expenses before depreciation	18,164	20,611	27,663
Depreciation	3,841	3,611	3,698
<b>Total Economic Development Division operating expenses</b>	<b>\$ 22,005</b>	<b>\$ 24,222</b>	<b>\$ 31,361</b>

As reflected in the Statement of Net Position, total assets, excluding the Stormwater Utility assets and total debt, excluding Series 2015 and Series 2017 GO Bonds related to the State Route 99 Alaskan Way Viaduct Replacement Program payments, as of December 31, by Division are as follows (in thousands):

	2021	2020
Aviation Division:		
Current, long-term, and other assets	\$ 1,356,071	\$ 874,207
Land, facilities, and equipment—net	4,554,955	4,179,996
Construction work in progress	1,179,282	1,321,605
<b>Total Aviation Division assets</b>	<b>\$ 7,090,308</b>	<b>\$ 6,375,808</b>
<b>Total Aviation Division debt</b>	<b>\$ 3,934,880</b>	<b>\$ 3,507,038</b>
Maritime Division:		
Current, long-term, and other assets	\$ 183,374	\$ 182,368
Land, facilities, and equipment—net	411,643	421,910
Construction work in progress	24,741	11,479
<b>Total Maritime Division assets</b>	<b>\$ 619,758</b>	<b>\$ 615,757</b>
<b>Total Maritime Division debt</b>	<b>\$ 38,640</b>	<b>\$ 50,242</b>
Economic Development Division:		
Current, long-term, and other assets	\$ 56,684	\$ 60,978
Land, facilities, and equipment—net	112,540	117,132
Construction work in progress	6,647	2,468
<b>Total Economic Development Division assets</b>	<b>\$ 175,871</b>	<b>\$ 180,578</b>
<b>Total Economic Development Division debt</b>	<b>\$ 9,296</b>	<b>\$ 12,531</b>

## Note 15. Warehousemen's Pension Trust Fund

In late 2002, the Port terminated all warehousing operations at Terminal 106 following the departure of the principal customer who operated the facility. Prior to closing the warehouse, the Port had provided pension and health benefits to represented employees under a collective bargaining agreement with Local #9 of the International Longshore and Warehouse Union. The benefits were administered by two separate trusts, the Warehousemen's Pension Trust and the Local #9 Health and Welfare Trust. The Port made quarterly contributions to each trust in an amount sufficient to provide the required contractual benefits and the trusts were jointly administered by trustees appointed by both Local #9 and the Port.

Upon expiration of the contract with Local #9, the Port ceased making contributions to the Health and Welfare Trust and provided employees with the ability to maintain their health coverage by self-paying premiums through the Port's health care plan. The Port also ceased making contributions to the Warehousemen's Pension Trust.

On May 25, 2004, the Port became the sole administrator for the Plan and commenced contributions to the Plan. The Plan is a governmental plan maintained and operated solely by the Port as a single-employer defined benefit plan.

Since its closing in 2002, the Warehouseman's Pension Plan became a frozen plan, where no new members are accepted. The only members of the Plan are retirees and beneficiaries receiving benefits, as well as terminated members who have a vested right to a future benefit under the Plan.

### Summary of Significant Accounting Policies

#### Basis of Accounting

The financial statements are prepared using the accrual basis of accounting. Port contributions are recognized in the period in which the contributions are made. Benefits are recognized when due and payable in accordance with the terms of the Plan.

### Investments

Investments, 100% in mutual funds, are reported at fair value and classified as Level 1, using inputs from quoted prices in active markets for identical assets. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at the current exchange rates.

### Plan Description

#### Plan Administration

The administration and operation of the Plan is vested in a three-member Board of Trustees from the Port. The Board of Trustees has the authority to amend this Plan as they may determine. However, an amendment may not decrease a Plan member's accrued benefit.

The Plan provides that only service credited and compensation earned prior to April 1, 2004, shall be utilized to calculate benefits under the Plan. There are no separate financial statements of the Plan issued.

Membership in the Plan consisted of the following at December 31:

	2021	2020
Retirees and beneficiaries receiving benefits	124	124
Terminated plan members entitled to but not yet receiving benefits	31	31
Total	155	155

#### Vesting and Benefits Provided

The Plan provides normal, early, and disability retirement benefits, as well as a preretirement death benefit or survivor annuity for a surviving spouse. The Plan provides a single life annuity and a 50% or 75% joint and survivor benefit for married participants. Retirement benefit amounts are calculated based on the number of years of credited service multiplied by a tiered monthly benefit rate established in the Plan document within a range of \$20 to \$100. For Plan members who terminated employment prior to January 1, 1992, normal retirement age with full benefit is 65 with at least five years of credited service. Effective January 1, 1992, normal retirement age with full benefit is 62 after completing five years or more of credited service. Plan members who are age 55 and have completed 10 years of credited service may elect an early retirement, with benefits reduced by a quarter of one percentage for each month the early retirement date precedes the normal retirement date. However, a Plan member with 30 years of credited service may retire at age 55 without a reduction in benefits. A Plan member who is disabled with 15 years of credited service is eligible for disability retirement. If the disabled Plan member is age 55, the disability retirement benefit shall be the normal retirement benefit, or the benefit shall be the normal retirement benefit earned to the disability retirement date, reduced by 5/12 of one percentage for each month the disability retirement date precedes the month the Plan member attains the age of 55.

#### Contributions

The Port agrees to maintain and contribute funds to the Plan in an amount sufficient to pay the vested accrued benefits of participating members and the beneficiaries when the benefits become due. Members do not make contributions. The Board of Trustees establishes the employer's contribution amount based on an actuarially determined contribution recommended by an independent actuary.

### Investments

#### Investment Policy

The Plan's investment policy in regard to the allocation of the invested assets is established and may be amended by the Board of Trustees. The policy allows the Plan to invest in contracts with insurance companies that are rated no lower than A by at least two major rating agencies. The Plan is allowed to invest in commercial paper with A1/P1 rating. Certificates of deposit or banker's acceptances can only be purchased from domestic banks with net worth in excess of \$2 billion and that satisfy tier 1 and tier 2 capital requirements. Bank deposits or short-term investment accounts must be maintained by the Plan's custodian. Repurchase agreements can only be entered with Federal Reserve reporting dealers and maintained in accordance with Federal Reserve guidelines. Only U.S. registered mutual funds or ERISA-qualified commingled funds whose investment strategies and governing documents have been reviewed and approved by the Board of Trustees can be purchased. The Plan's investment policy allows for 30% plus or

minus 5% of the portfolio to be invested in domestic equities securities, 30% plus or minus 5% of the portfolio to be invested in international equities securities, and 40% plus or minus 5% of the portfolio to be invested in fixed income securities.

**Interest Rate Risk**

Interest rate risk is the risk that an investment’s fair value decreases as market interest rate increases. In general, the longer the duration of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Through its investment policy, the Plan manages its exposure to fair value losses from increasing interest rates by investing in a diversified portfolio of index fund and professionally managed mutual funds. For the fixed income mutual funds, the Plan manages its exposure to change in interest rates by investing in intermediate-term bonds. As of December 31, 2021 and 2020, the average duration for PIMCO Income Fund was 1.7 and 1.9 years, respectively. As of December 31, 2021 and 2020, the average duration for Dodge and Cox Fixed Income Fund was 4.7 and 4.9 years, respectively.

**Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The risk is measured by the assignment of ratings by nationally recognized rating agencies. As of December 31, 2021 and 2020, the Plan’s investment in the PIMCO Income Fund had an average credit quality rating of BBB+ and A-, respectively, and Dodge and Cox Fixed Income Fund had an average credit quality rating of A and AA as of December 31, 2021 and 2020, respectively.

**Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The Plan had \$3,327,000 and \$3,223,000 in international equity mutual funds that were invested in foreign securities as of December 31, 2021 and 2020, respectively.

**Rate of Return**

For the year ended December 31, 2021 and 2020, the annual money-weighted rate of return on the Plan investments, net of investment expense, was 10.3% and 12.4%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amount actually invested.

**Net Pension Liability, Pension Expense, and Deferred Outflows/Inflows of Resources**

The Port’s net pension liability related to the Warehousemen’s Pension Trust was measured as of December 31, 2021. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020, and update procedures were used to roll forward the total pension liability to the measurement date. As of December 31, 2021 and 2020, the Port’s net pension liability for this Plan was \$3,654,000 and \$5,178,000 , respectively. For the year ended December 31, 2021, 2020, and 2019, the Port recognized pension expense (credit) of \$73,000, \$(19,000), and \$674,000, respectively. As of December 31, 2021 and 2020, the total deferred inflows of resources resulting from the net difference between projected and actual earnings on pension plan investments was \$828,000 and \$731,000 , respectively. The Plan will recognize \$(151,000) for 2022, \$(399,000) for 2023, \$(196,000) for 2024 and \$(82,000) for 2025, as future pension credit.

The components of the net pension liability at December 31, were as follows (in thousands):

	2021	2020
Total pension liability	\$ 15,385	\$ 16,062
Plan fiduciary net position	(11,731)	(10,884)
Net pension liability	\$ 3,654	\$ 5,178
Plan fiduciary net position as a percentage of total pension liability	76.2%	67.8%

### Changes in Net Pension Liability

The following table identifies changes in the Port's net pension liability for the Warehousemen's Pension Trust for the current year (in thousands).

	Total pension liability	Plan fiduciary net position	Net pension liability
Interest expense	\$ 990	\$	\$ 990
Employer contributions		1,500	(1,500)
Net investment income		1,103	(1,103)
Benefit payments	(1,667)	(1,667)	
Administrative expenses		(50)	50
Professional fees		(39)	39
Net changes	(677)	847	(1,524)
Balances at beginning of year	16,062	10,884	5,178
Balances at end of year	\$ 15,385	\$ 11,731	\$ 3,654

### Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of December 31, 2020, using the Entry Age Normal Cost Method and the following actuarial assumptions, applied to all periods included in the measurement:

- *Mortality* — Life expectancies were based on the RP-2014 Combined Mortality Table for Males and Females with blue collar adjustment. Margin for future mortality improvement is accounted for by projecting mortality rates using Scale MP-2016.
- *Investment rate of return* — A rate of 6.5% was used, which is the long-term expected rate of return on the Plan's investment, net of plan investment expenses and including inflation. This rate was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return were adopted by the Plan's Board of Trustees after considering input from the Plan's investment consultant and actuary.

For each major asset class that is included in the Plan's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

Asset class	Target allocation	Long-term expected real rate of return
Domestic equities mutual fund	30%	4.5%
International equities mutual fund	30	6.2
Domestic fixed income mutual fund	40	1.1
Total	100%	

- *Discount rate* — A single discount rate of 6.5% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on the Plan's investments at 6.5% and the tax-exempt municipal bond rate on an index of 20-year GO Bonds with an average AA credit rating at 1.8%. The projection of cash flows used to determine this single discount rate assumed the employer contributions will be made at the actuarially determined contribution rates in accordance with the Port's long-term funding policy. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on the Plan's investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the Plan, calculated using the discount rate of 6.5%, as well as what the net pension liability would be if it were calculated using plus or minus 1% of the current discount rate (in thousands):

	<b>1% Decrease (5.5%)</b>	<b>Current discount rate (6.5%)</b>	<b>1% Increase (7.5%)</b>
Net pension liability	\$ 4,899	\$ 3,654	\$ 2,579





# Required Supplementary Information

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**Port of Seattle / 2021 Annual Comprehensive Financial Report**

## Schedule of Port of Seattle's Proportionate Share of Net Pension Asset/Liability (NPA/NPL) Enterprise Fund Pension Plans

Last Eight Fiscal Years <sup>(a)</sup> (in thousands)	2021	2020	2019
<b>PERS Plan 1</b>			
Port's proportion of the NPL	0.91%	0.89%	0.86%
Port's proportionate share of the NPL	\$ 11,120	\$ 31,506	\$ 33,048
Port's covered payroll	\$ 852	\$ 1,067	\$ 1,141
Port's proportionate share of the NPL as a percentage of its covered payroll	1,305.16%	2,952.76%	2,896.41%
Plan fiduciary net position as a percentage of the total pension liability	88.74%	68.64%	67.12%
<b>PERS Plan 2/3</b>			
Port's proportion of the (NPA) NPL	(1.15)%	1.13%	1.08%
Port's proportionate share of the (NPA) NPL	\$(114,829)	\$ 14,440	\$ 10,531
Port's covered payroll	\$ 137,887	\$ 131,998	\$ 117,866
Port's proportionate share of the (NPA) NPL as a percentage of its covered payroll	(83.28)%	10.94%	8.93%
Plan fiduciary net position as a percentage of the total pension liability	120.29%	97.22%	97.77%
<b>LEOFF Plan 1</b>			
Port's proportion of the NPA	0.08%	0.08%	0.08%
Port's proportionate share of the NPA	\$ 2,700	\$ 1,464	\$ 1,529
Port's covered payroll	n/a	n/a	n/a
Port's proportionate share of the NPA as a percentage of its covered payroll	n/a	n/a	n/a
Plan fiduciary net position as a percentage of the total pension asset	187.45%	146.88%	148.78%
<b>LEOFF Plan 2</b>			
Port's proportion of the NPA	0.99%	1.09%	1.07%
Port's proportionate share of the NPA	\$ 57,519	\$ 22,203	\$ 24,861
State's proportionate share of the NPA associated with the Port	37,106	14,197	16,281
Total	\$ 94,625	\$ 36,400	\$ 41,142
Port's covered payroll	\$ 28,084	\$ 29,767	\$ 27,404
Port's proportionate share of the NPA as a percentage of its covered payroll	336.94%	122.28%	150.13%
Plan fiduciary net position as a percentage of the total pension asset	142.00%	115.83%	119.43%

(Continued)

(a) This schedule is presented prospectively starting fiscal year ended 2014, coinciding with the implementation and restatement of GASB Statement No. 68.

## Schedule of Port of Seattle's Proportionate Share of Net Pension Asset/Liability (NPA/NPL) Enterprise Fund Pension Plans

Last Eight Fiscal Years <sup>(a)</sup> (in thousands)	2018	2017	2016	2015	2014
<b>PERS Plan 1</b>					
Port's proportion of the NPL	0.87%	0.86%	0.83%	0.87%	0.84%
Port's proportionate share of the NPL	\$ 38,752	\$ 40,683	\$ 44,426	\$ 45,557	\$ 42,385
Port's covered payroll	\$ 1,450	\$ 1,451	\$ 1,440	\$ 1,504	\$ 1,606
Port's proportionate share of the NPL as a percentage of its covered payroll	2,672.55%	2,803.79%	3,085.14%	3,029.06%	2,639.17%
Plan fiduciary net position as a percentage of the total pension liability	63.22%	61.24%	57.03%	59.10%	61.19%
<b>PERS Plan 2/3</b>					
Port's proportion of the (NPA) NPL	1.08%	1.07%	1.02%	1.09%	1.04%
Port's proportionate share of the (NPA) NPL	\$ 18,467	\$ 37,149	\$ 51,569	\$ 38,826	\$ 21,060
Port's covered payroll	\$111,910	\$104,804	\$ 95,817	\$ 96,416	\$ 89,966
Port's proportionate share of the (NPA) NPL as a percentage of its covered payroll	16.50%	35.45%	53.82%	40.27%	23.41%
Plan fiduciary net position as a percentage of the total pension liability	95.77%	90.97%	85.82%	89.20%	93.29%
<b>LEOFF Plan 1</b>					
Port's proportion of the NPA	0.08%	0.08%	0.07%	0.07%	0.07%
Port's proportionate share of the NPA	\$ 1,382	\$ 1,144	\$ 761	\$ 883	\$ 881
Port's covered payroll	n/a	n/a	n/a	n/a	n/a
Port's proportionate share of the NPA as a percentage of its covered payroll	n/a	n/a	n/a	n/a	n/a
Plan fiduciary net position as a percentage of the total pension asset	144.42%	135.96%	123.74%	127.36%	126.91%
<b>LEOFF Plan 2</b>					
Port's proportion of the NPA	1.03%	1.08%	1.03%	1.07%	1.04%
Port's proportionate share of the NPA	\$ 20,851	\$ 15,053	\$ 5,967	\$ 11,018	\$ 13,815
State's proportionate share of the NPA associated with the Port	13,501	9,765	3,890	7,285	9,026
Total	\$ 34,352	\$ 24,818	\$ 9,857	\$ 18,303	\$ 22,841
Port's covered payroll	\$ 24,512	\$ 24,778	\$ 22,343	\$ 22,322	\$ 20,753
Port's proportionate share of the NPA as a percentage of its covered payroll	140.14%	100.16%	44.12%	82.00%	110.06%
Plan fiduciary net position as a percentage of the total pension asset	118.50%	113.36%	106.04%	111.67%	116.75%

(Concluded)

## Schedule of Port of Seattle's Contributions Enterprise Fund Pension Plans <sup>(a)</sup>

Last Eight Fiscal Years <sup>(b)</sup> (in thousands)	2021	2020	2019
<b>PERS Plan 1</b>			
Contractually required contribution	\$ 88	\$ 127	\$ 149
Contributions in relation to the contractually required contribution	(88)	(127)	(149)
Contribution deficiency (excess)	\$	\$	\$
Port's covered payroll	\$ 758	\$ 1,000	\$ 1,174
Contributions as a percentage of covered payroll	11.61%	12.70%	12.69%
<b>PERS Plan 2/3</b>			
Contractually required contribution	\$ 14,813	\$ 18,653	\$ 15,993
Contributions in relation to the contractually required contribution	(14,813)	(18,653)	(15,993)
Contribution deficiency (excess)	\$	\$	\$
Port's covered payroll	\$ 127,209	\$ 146,750	\$ 126,312
Contributions as a percentage of covered payroll	11.64%	12.71%	12.66%
<b>LEOFF Plan 2</b>			
Contractually required contribution	\$ 1,904	\$ 2,170	\$ 2,107
Contributions in relation to the contractually required contribution	(1,904)	(2,170)	(2,107)
Contribution deficiency (excess)	\$	\$	\$
Port's covered payroll	\$ 27,216	\$ 30,638	\$ 29,274
Contributions as a percentage of covered payroll	7.00%	7.08%	7.20%

(Continued)

(a) LEOFF Plan 1 is fully funded and no further employer or employee contributions have been required since June 2000.

(b) This schedule is presented prospectively starting fiscal year ended 2014, coinciding with the implementation and restatement of GASB Statement No. 68.

## Schedule of Port of Seattle's Contributions Enterprise Fund Pension Plans <sup>(a)</sup>

Last Eight Fiscal Years <sup>(b)</sup> (in thousands)	2018	2017	2016	2015	2014
<b>PERS Plan 1</b>					
Contractually required contribution	\$ 173	\$ 151	\$ 164	\$ 146	\$ 137
Contributions in relation to the contractually required contribution	(173)	(151)	(164)	(146)	(137)
Contribution deficiency (excess)	\$	\$	\$	\$	\$
Port's covered payroll	\$ 1,398	\$ 1,289	\$ 1,490	\$ 1,474	\$ 1,515
Contributions as a percentage of covered payroll	12.37%	11.71%	11.01%	9.91%	9.04%
<b>PERS Plan 2/3</b>					
Contractually required contribution	\$ 13,920	\$ 12,882	\$ 10,979	\$ 9,761	\$ 8,243
Contributions in relation to the contractually required contribution	(13,920)	(12,882)	(10,979)	(9,761)	(8,243)
Contribution deficiency (excess)	\$	\$	\$	\$	\$
Port's covered payroll	\$ 110,897	\$ 109,605	\$ 99,808	\$ 98,556	\$ 91,306
Contributions as a percentage of covered payroll	12.55%	11.75%	11.00%	9.90%	9.03%
<b>LEOFF Plan 2</b>					
Contractually required contribution	\$ 1,837	\$ 1,723	\$ 1,663	\$ 1,596	\$ 1,478
Contributions in relation to the contractually required contribution	(1,837)	(1,723)	(1,663)	(1,596)	(1,478)
Contribution deficiency (excess)	\$	\$	\$	\$	\$
Port's covered payroll	\$ 25,389	\$ 24,355	\$ 23,911	\$ 22,624	\$ 21,022
Contributions as a percentage of covered payroll	7.24%	7.07%	6.95%	7.05%	7.03%

(Concluded)

## Schedule of Changes in Total OPEB Liability and Related Ratios LEOFF Plan 1 Members' Medical Services Plan

Last Four Fiscal Years <sup>(a)</sup> (in thousands)	2021	2020	2019	2018
Interest expense	\$ 146	\$ 200	\$ 262	\$ 240
Changes of assumptions	(41)	476	772	107
Contributions	(492)	(668)	(824)	(525)
Net change in total OPEB liability	(387)	8	210	(178)
Total OPEB liability—beginning	7,272	7,264	7,054	7,232
Total OPEB liability—ending	\$ 6,885	\$ 7,272	\$ 7,264	\$ 7,054
<b>Covered payroll<sup>(b)</sup></b>	n/a	n/a	n/a	n/a
<b>Total OPEB liability as a percentage of covered payroll</b>	n/a	n/a	n/a	n/a

(a) This schedule is presented prospectively starting fiscal year ended 2018, coinciding with the implementation of GASB No. 75 in fiscal year 2018.

(b) Annual covered payroll was not applicable as LEOFF Plan 1 has no active employees.

## Schedule of Changes in Total OPEB Liability and Related Ratios Retirees Life Insurance Plan

Last Four Fiscal Years <sup>(a)</sup> (in thousands)	2021	2020	2019	2018
Service cost	\$ 464	\$ 349	\$ 250	\$ 286
Interest expense	264	316	357	343
Difference between expected and actual experience		(107)		
Changes of assumptions	361	1,348	1,667	(1,003)
Benefit payments	(366)	(356)	(345)	(336)
Net change in total OPEB liability	723	1,550	1,929	(710)
Total OPEB liability—beginning	13,164	11,614	9,685	10,395
Total OPEB liability—ending	\$ 13,887	\$ 13,164	\$ 11,614	\$ 9,685
<b>Covered payroll</b>	\$ 120,237	\$ 121,647	\$ 103,868	\$ 100,356
<b>Total OPEB liability as a percentage of covered payroll</b>	11.5%	10.8%	11.2%	9.70%

(a) This schedule is presented prospectively starting fiscal year ended 2018, coinciding with the implementation of GASB No. 75 in fiscal year 2018.

## Schedule of Changes in Net Pension Liability and Related Ratios Warehousemen's Pension Trust Fund

Last Eight Fiscal Years <sup>(a)</sup> (in thousands)	2021	2020	2019
<b>Total pension liability</b>			
Interest expense	\$ 990	\$ 1,055	\$ 1,092
Difference between expected and actual experience		(290)	
Changes of assumptions			
Benefit payments	(1,667)	(1,760)	(1,791)
Net change in total pension liability	(677)	(995)	(699)
Total pension liability—beginning	16,062	17,057	17,756
Total pension liability—ending	\$ 15,385	\$ 16,062	\$ 17,057
<b>Plan fiduciary net position</b>			
Employer contributions	\$ 1,500	\$ 1,500	\$ 1,500
Net investment income (loss)	1,103	1,215	1,575
Benefit payments	(1,667)	(1,760)	(1,791)
Administrative expenses	(50)	(51)	(49)
Professional fees	(39)	(30)	(48)
Net change in plan fiduciary net position	847	874	1,187
Plan fiduciary net position—beginning	10,884	10,010	8,823
Plan fiduciary net position—ending	\$ 11,731	\$ 10,884	\$ 10,010
<b>Net pension liability</b>			
Total pension liability—ending	\$ 15,385	\$ 16,062	\$ 17,057
Plan fiduciary net position—ending	(11,731)	(10,884)	(10,010)
Net pension liability—ending	\$ 3,654	\$ 5,178	\$ 7,047
<b>Plan fiduciary net position as a percentage of total pension liability</b>	76.2%	67.8%	58.7%
<b>Covered payroll<sup>(b)</sup></b>	n/a	n/a	n/a

(Continued)

(a) This schedule is presented prospectively starting fiscal year ended 2014, coinciding with the implementation of GASB Statement No. 67 in fiscal year 2014.

(b) Annual covered payroll was not applicable as the operation was terminated in 2002.

## Schedule of Changes in Net Pension Liability and Related Ratios Warehousemen's Pension Trust Fund

Last Eight Fiscal Years <sup>(a)</sup> (in thousands)	2018	2017	2016	2015	2014
<b>Total pension liability</b>					
Interest expense	\$ 1,239	\$ 1,280	\$ 1,255	\$ 1,306	\$ 1,384
Difference between expected and actual experience	(1,616)		105		(512)
Changes of assumptions			1,044		
Benefit payments	(1,863)	(1,946)	(2,093)	(2,079)	(2,091)
Net change in total pension liability	(2,240)	(666)	311	(773)	(1,219)
Total pension liability—beginning	19,996	20,662	20,351	21,124	22,343
Total pension liability—ending	\$ 17,756	\$ 19,996	\$ 20,662	\$ 20,351	\$ 21,124
<b>Plan fiduciary net position</b>					
Employer contributions	\$ 1,500	\$ 1,500	\$ 1,500	\$ 1,500	\$ 1,500
Net investment income (loss)	(611)	1,352	554	(116)	408
Benefit payments	(1,863)	(1,946)	(2,093)	(2,079)	(2,091)
Administrative expenses	(49)	(46)	(45)	(46)	(45)
Professional fees	(28)	(47)	(41)	(57)	(66)
Net change in plan fiduciary net position	(1,051)	813	(125)	(798)	(294)
Plan fiduciary net position—beginning	9,874	9,061	9,186	9,984	10,278
Plan fiduciary net position—ending	\$ 8,823	\$ 9,874	\$ 9,061	\$ 9,186	\$ 9,984
<b>Net pension liability</b>					
Total pension liability—ending	\$ 17,756	\$ 19,996	\$ 20,662	\$ 20,351	\$ 21,124
Plan fiduciary net position—ending	(8,823)	(9,874)	(9,061)	(9,186)	(9,984)
Net pension liability—ending	\$ 8,933	\$ 10,122	\$ 11,601	\$ 11,165	\$ 11,140
<b>Plan fiduciary net position as a percentage of total pension liability</b>					
	49.7%	49.4%	43.9%	45.1%	47.3%
<b>Covered payroll<sup>(b)</sup></b>	n/a	n/a	n/a	n/a	n/a

(Concluded)



## Schedule of Employer Contributions Warehousemen's Pension Trust Fund <sup>(a)</sup>

Last Ten Fiscal Years (in thousands)

Years ended December 31,	Actuarially determined contribution <sup>(b)</sup>	Actual contribution	Contribution (excess)
2021	\$ 681	\$ 1,500	\$ (819)
2020	856	1,500	(644)
2019	1,021	1,500	(479)
2018	1,108	1,500	(392)
2017	1,218	1,500	(282)
2016	1,147	1,500	(353)
2015	1,118	1,500	(382)
2014	1,201	1,500	(299)
2013	1,304	1,500	(196)
2012	1,456	1,500	(44)

(a) Annual covered payroll was not applicable as the operation was terminated in 2002.

(b) Prior to 2014, the Annual Required Contribution amounts are presented for the Actuarially Determined Contributions.

## Schedule of Investment Returns Warehousemen's Pension Trust Fund

Last Eight Fiscal Years<sup>(a)</sup>

Years ended December 31,	Annual money-weighted rate of return, net of investment expense
2021	10.3%
2020	12.4
2019	18.3
2018	(6.4)
2017	15.4
2016	6.3
2015	(1.2)
2014	4.1

(a) This schedule is presented prospectively starting fiscal year ended 2014, coinciding with the implementation of GASB Statement No. 67 in fiscal year 2014.

## Notes to Required Supplementary Information Warehousemen’s Pension Trust Fund for the Year Ended December 31, 2021

### Methods and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the schedule are calculated as of December 31, 2020, for the year of 2021. The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule:

Actuarial cost method	Entry age normal
Amortization method	Level dollar, closed
Remaining amortization period	14 years as of January 1, 2021
Asset valuation method	Market value
Investment rate of return	6.5%
Discount rate	6.5%
Retirement age	100% assumed retirement at earliest eligibility age—age 55 for members with at least 10 years of service and age 62 for members with less than 10 years of service.
Mortality	RP-2014 Blue Collar Combined Healthy Mortality Table with blue collar adjustments projected with Scale MP-2016.
Other information	There were no benefit changes during the year. Employer contributions are determined such that contributions will fund the projected benefits over a closed, 14-year funding period as of January 1, 2021.

**APPENDIX B**

**AUDITED FINANCIAL STATEMENTS OF THE NORTHWEST SEAPORT ALLIANCE**

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# **The Northwest Seaport Alliance**

Financial Report  
December 31, 2021

# The Northwest Seaport Alliance Financial Report

**For The Year Ended  
December 31, 2021**

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**Independent Auditor's Report**

Managing Members  
The Northwest Seaport Alliance  
Tacoma, Washington

**Report on the Audit of the Financial Statements****Opinion**

We have audited the financial statements of The Northwest Seaport Alliance (the NWSA), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the NWSA's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of The Northwest Seaport Alliance, as of December 31, 2021, and the changes in financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Basis for Opinion**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the NWSA and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

**Emphasis of Matter**

As discussed in Note 1 to the financial statements, the NWSA adopted Governmental Accounting Standards Board Statement No. 87, *Leases*, as of January 1, 2020, which restated beginning net position. Our opinion is not modified with respect to this matter.

**Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the NWSA's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the NWSA's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the NWSA's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedule of NWSA's share of net pension asset/liability, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 1, 2022 on our consideration of the NWSA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the NWSA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering NWSA's internal control over financial reporting and compliance.

**RSM US LLP**

Seattle, Washington  
April 1, 2022

# **The Northwest Seaport Alliance**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

### **YEARS ENDED DECEMBER 31, 2021 and 2020**

#### **INTRODUCTION**

The Northwest Seaport Alliance (NWSA) Management Discussion and Analysis (MD&A) of financial activities and performance introduces the 2021 and 2020 financial statements of the NWSA, a Port Development Authority. NWSA management prepared this MD&A and readers should consider it in conjunction with the financial statements and the notes thereto.

The notes are essential to a full understanding of the data contained in the financial statements. This report also presents information about the formation of the NWSA and certain required supplementary financial information.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of this annual report consists of three parts: MD&A, the basic financial statements, and the notes to the financial statements. The financial statements include: the statements of net position, the statements of revenues, expenses and changes in net position, and the statements of cash flows.

The statements of net position present information on the NWSA's assets and deferred outflows and liabilities and deferred inflows, with the difference between the assets and deferred outflows, and liabilities and deferred inflows reported as net position. Over time, increases or decreases in net position may serve as an indicator of whether the financial position of the NWSA is improving or deteriorating. The statements of revenues, expenses and changes in net position show how the NWSA's net position changed during the year. These changes are reported in the period in which the underlying event occurs, regardless of the timing of related cash flows.

#### **Formation of The Northwest Seaport Alliance**

The NWSA is a special purpose governmental entity established as a Port Development Authority (PDA), similar to Public Development Authorities formed by cities and counties. The PDA is governed by the home ports as equal members (each a "Managing Member" and collectively, "Managing Members") with each home port acting through its elected commissioners. As approved, the charter for the NWSA ("Charter") may be amended only by mutual agreement of the Managing Members. Each home port will remain a separate legal entity, independently governed by its own elected commissioners. Each home port has granted to the NWSA a license for the NWSA's exclusive use, operation, and management of certain facilities, but ownership of the licensed facilities remains with the home ports, not with the NWSA.

#### **Membership Interests**

The home ports made an initial contribution of certain cargo terminals and related marine cargo business activities to the NWSA through license agreements ("Licensed Properties"). Under these agreements, the NWSA is charged with managing the properties as an agent on behalf of the Managing Members.

The initial contribution of each home port to the NWSA was 50% (based on the value of the contributed facilities using cash flow forecasts for each parcel that went to the NWSA) with a revaluation review that was settled during 2019 by the Managing Members.

## **MANAGEMENT’S DISCUSSION AND ANALYSIS (Continued)**

The revaluation review determined that a material change in cash flows from Licensed Properties had occurred since the initial valuation and the Port of Seattle agreed to contribute an additional \$32 million to the NWSA. This additional contribution was in recognition that certain forecasted revenue streams not secured by long-term contractual agreements in the initial valuation may not be achieved due to the redevelopment of Terminal 5. This additional contribution by the Port of Seattle will be made to the NWSA in three installments. The first installment of \$11 million was made in March 2020, the second installment was made in March 2021 and the final installment will be made in 2024 and may be adjusted if the actual redevelopment costs are less than the Terminal 5 redevelopment program authorization. The 2020 and 2021 contributions were distributed to the homeports and the subsequent contribution will also be distributed to the homeports.

The Managing Members also authorized the distribution of these affirmation payments to the home ports equally after the NWSA receives the funds from the Port of Seattle; hence, there is no impact on NWSA’s net position and the NWSA will record the transactions in the periods they occur.

### **Financial Framework**

The NWSA intends to support the credit profiles of both home ports, and its financial framework will preserve both ports’ commitment to financial strength and fiscal stewardship. The NWSA distributes cash to each home port based on cash flow from operations, calculated pursuant to generally accepted accounting principles (GAAP). Cash distributions based on cash flow from operations and capital grant contributions are made no less than quarterly based on each Managing Member’s Membership Interest and interest income is distributed annually. Cash flow from operations will be distributed to home ports and not retained by the NWSA for funding capital investments.

The NWSA is responsible for capital investments, including renewal and replacement projects and new development. Such capital investments, or post-formation assets, will be treated as tenant improvements owned by the NWSA. Both home ports work cooperatively with the NWSA to develop an annual capital investment plan for approval by each Managing Member. Capital funding will be provided by joint contributions from the home ports. Each Managing Member must approve its capital contributions.

The Charter recognizes that each home port’s respective share of revenues received by the NWSA with respect to the Licensed Properties has been or may be pledged in connection with the home port’s bond obligations. Under the Charter, the Managing Members instruct the Chief Executive Officer (CEO) to manage the PDA in a prudent and reasonable manner in support of the home ports’ respective bond covenants. The home ports shall keep the CEO and the NWSA management informed of their respective bond obligations and shall each notify the other home port of any proposed change to such home port’s governing bond resolutions as soon as practical before adoption. The Charter does not modify or alter the obligations of each home port with respect to its own bond obligations. The NWSA does not assume any obligations to the home ports’ bondholders.

With respect to bonds of each home port that were outstanding at the time of the formation of the NWSA, the Managing Members established a requirement for the NWSA to calculate and establish a minimum level of net income from the NWSA equal to the amount required for the home ports to meet their bond rate covenants in effect at the time of formation of the NWSA (“Bond Income Calculation,” initially calculated to be \$90 million). The Charter requires the Bond Income Calculation to be reviewed annually as part of the NWSA budget process. Due to the refunding of all Port of Tacoma bonds and most of the Port of Seattle bonds outstanding at the time of formation, the minimum Bond income has been reduced to approximately \$21.9 million.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

### Funding

Working capital cannot be redirected to fund capital construction as defined in the Charter. Future funding needs are evaluated during the annual budget process or if the working capital reserve should decline below a target minimum established by the Managing Members. Managing Members each must vote affirmatively to approve additional working capital contributions. The NWSA has generated enough cash from operations to cover its working capital requirements through 2021 and the 2022 NWSA budget does not anticipate additional funding needs. Capital funding is provided by joint contributions from the home ports and is typically received from the home ports in the month following NWSA's spending.

### Financial Position Summary

The statements of net position present the financial position of the NWSA. The statements include the NWSA's assets and deferred outflows, and liabilities and deferred inflows. Net position serves as an indicator of the NWSA's financial position. The NWSA's current assets consist primarily of cash and cash equivalents, current portion of investments, grants receivable, current portion of lease receivable, related party receivable, and accounts receivable.

### Statements of Net Position (dollars in thousands):

	2021	Restated 2020	2019
Current assets	\$ 102,167	\$ 80,708	\$ 90,493
Capital assets, net	514,611	434,496	313,948
Long-term investments	25,289	24,310	23,278
Leases receivable	1,206,296	1,261,027	-
Other assets	5,071	-	101
<b>Total assets</b>	<b>\$ 1,853,434</b>	<b>\$ 1,800,541</b>	<b>\$ 427,820</b>
Deferred outflows of resources	\$ 1,085	\$ 1,377	\$ 1,488
Current liabilities	\$ 40,996	\$ 48,499	\$ 54,111
Noncurrent liabilities	9,105	6,346	20,426
<b>Total liabilities</b>	<b>\$ 50,101</b>	<b>\$ 54,845</b>	<b>\$ 74,537</b>
Deferred inflows of resources	\$ 1,266,788	\$ 1,297,781	\$ 1,395
Net investment in capital assets	\$ 499,402	\$ 413,055	\$ 313,948
Restricted net position for investments	4,655	1,196	13,725
Restricted net position for pension	308	-	-
Unrestricted	33,265	35,041	25,703
<b>Total net position*</b>	<b>\$ 537,630</b>	<b>\$ 449,292</b>	<b>\$ 353,376</b>

\* Beginning net position for 2020 was adjusted for the adoption of GASB No. 87, Leases (see Note 1).

Balances included in 2019 were not restated as this was not practical to do so.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

In 2021, the NWSA adopted Government Accounting Standard Board Statement No. 87, *Leases* (GASB No. 87) and restated its 2020 financial statements to reflect requirements of GASB No. 87 as of January 1, 2020. See Note 1 for additional information. The adoption of GASB No. 87 increased lease receivables and deferred inflows of resources by \$1.3 billion and \$1.3 billion, and current portion of lease receivables by \$54.7 million and \$36.0 million on December 31, 2021 and 2020, respectively.

The NWSA's total net position was \$537.6 million at December 31, 2021. Of this amount, \$499.4 million was the investment in capital assets, \$4.7 million was restricted by grant and federal restrictions, \$0.3 million was the restricted net pension asset and \$33.3 million was unrestricted and available to finance operating activities. Investment in capital assets increased by \$86.3 million over the prior year primarily from terminal development expenditures at Terminal 5 of \$66.9 million and stormwater improvements at north and south harbor terminals of \$11.3 million, see capital asset section below for additional information.

The NWSA's total restated net position was \$449.3 million at December 31, 2020. Of this amount, \$413.1 million was the investment in capital assets, \$1.2 million was grant restricted and \$35.0 million was unrestricted and available to finance operating activities. Investment in capital assets increased by \$113.0 million over the prior year from terminal development expenditures primarily at Terminal 5, see capital asset section below for additional information. During 2020, \$13.2 million of customer restricted investments (customer deposit) were returned to the customer and replaced with a surety bond, which is reflected in the decrease in restricted net position.

The NWSA's total net position was \$353.4 million at December 31, 2019. Of this amount, \$300.1 million was the investment in capital assets, \$13.7 million was restricted, and \$39.6 million was unrestricted and available to finance operating activities. Investment in capital assets increased by \$65.8 million over the prior year primarily from capital improvements at Terminal 5, Husky Terminal and Terminal 46. The change in net position is an indicator of whether the overall fiscal condition of the NWSA has improved or worsened during the year.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

The NWSA's adoption of GASB No. 87, *Leases*, had a significant impact to the statements of revenues, expenses, and changes in net position for 2021 and 2020, reducing operating revenues by the interest component of lease payments received and increasing non-operating interest income for the same amount (no change in net position). The lease interest income subject to GASB No. 87 for December 31, 2021 and restated December 2020 was \$52.1 million and \$51.3 million, respectively. The statements of revenues, expenses and changes in net position presented below excludes the reduction from lease interest income related to GASB 87 in operating revenues and therefore, excludes the same amount from non-operating revenues to better represent the changes in operating revenues (see financial statements, and Notes 1 and 5 for further information). The following summary compares operating results for 2021, 2020 and 2019.

### Statements of Revenues, Expenses and Changes in Net Position (dollars in thousands):

	2021	Restated 2020	2019
Operating revenues (including lease interest income)**	\$ 202,466	\$ 184,327	\$ 195,022
Operating expenses	103,661	107,605	100,501
<b>Operating income</b>	<u>98,805</u>	<u>76,722</u>	<u>94,521</u>
Non-operating revenues (expenses):			
Interest income	832	1,405	1,608
Net increase (decrease) in the fair value of investments	(398)	200	405
Other non-operating income (expense), net (including lease interest expense)	7,300	(2,892)	(4,444)
<b>Total non-operating revenues, net</b>	<u>7,734</u>	<u>(1,287)</u>	<u>(2,431)</u>
Capital grant contributions	5,457	2,129	3,868
Increase in net position before Managing Members contributions (distributions), net	<u>\$ 111,996</u>	<u>\$ 77,564</u>	<u>\$ 95,958</u>
Increase in net position before Managing Members investments, net	\$ 111,996	\$ 77,564	\$ 95,958
Managing Members investments, net	(23,658)	18,462	(26,581)
<b>Increase in net position</b>	<u>88,338</u>	<u>96,026</u>	<u>69,377</u>
Net position, beginning of year*	449,292	353,376	283,999
Adjustment related to adoption of GASB No. 87		(110)	
Net position, beginning of year as restated	<u>449,292</u>	<u>353,266</u>	<u>283,999</u>
<b>Net position, end of year</b>	<u>\$ 537,630</u>	<u>\$ 449,292</u>	<u>\$ 353,376</u>

\* Beginning net position for 2020 was adjusted for the adoption of GASB No. 87, *Leases* (see Note 1). Balances included in 2019 were not restated as this was not practical to do so.

\*\*GASB No. 87 activity included in operating revenues and excluded from non-operating income (see financial statements)

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

The NWSA operates three major business lines:

**Container business:** International and domestic container cargo is a core business for the NWSA. As one of the northernmost gateways on the U.S. West Coast, the Pacific Northwest has long been the primary hub for waterborne trade with Alaska, as well as a major gateway for trans-pacific trade. The gateway's on-dock and near-dock intermodal rail yards, along with international and domestic rail services to the U.S. Midwest, are an integral part of the container business. The NWSA also has on-dock intermodal yards that generate revenue from loading containers to and from rail cars.

**Non-container business:** This line of business is comprised of breakbulk (roll-on and roll-off, also known as RoRo), bulk and auto cargoes. Aside from handling agricultural and mining equipment and other rolling stock, the NWSA's South Harbor serves as a strategic military port for transport of military cargoes. Auto customers include Kia, Mazda, Mitsubishi and GM. Auto Warehousing Company (AWC), a tenant, is the largest auto processor on the U.S. West Coast.

**Real estate business:** This line of business is focused on non-terminal industrial and commercial properties and facilities that complement the container and non-container businesses and offer a broad range of services for the NWSA's international and domestic customers, including warehousing, distribution, manufacturing and marine services.

A summary of operating revenue and operating expenses for the years ended December 31, are presented in the following table (dollars in thousands):

	2021	2020	2019
Revenue (including lease interest income):			
Container	\$ 167,812	\$ 152,528	\$ 160,566
Non-container	20,995	18,948	21,550
Real estate	13,659	12,851	12,906
<b>Total operating revenues</b>	<b>202,466</b>	<b>184,327</b>	<b>195,022</b>
Operating expenses	103,661	107,605	100,501
<b>Operating income</b>	<b>\$ 98,805</b>	<b>\$ 76,722</b>	<b>\$ 94,521</b>

### 2021 Revenues, Expenses and Changes in Net Position versus the Prior Year

Revenue of \$202.5 million was \$18.1 million, 10% above the prior year as container and non-container cargoes rebounded from the COVID-19 pandemic that interrupted cargo operations throughout the supply chain in the prior year. Container revenue of \$167.8 million increased \$15.3 million due to the restructuring of a long-term customer agreement that increased current year revenue by \$10.1 million, higher intermodal crane and straddle revenue due to the increase in container volume of 13%, offset by lower revenue at Terminal 5 due to the delay in opening from June 2021 to January 1, 2022. The opening of Terminal 5 adds another berth to the North Harbor with a second berth forecasted to open in 2023. The terminal is equipped with super-post Panamax cranes to support the ultra large vessels and is shore power capable.

Non-container business revenue of \$21.0 million increased by \$2.0 million over the prior year driven by higher breakbulk revenue of \$2.7 million (tonnage up 43%), offset by a decrease in auto revenue of \$0.7 million over the prior year (units down 1%). Real estate revenue of \$13.7 million was \$0.8 million higher than the prior year from new leases.

## **MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)**

Total operating expenses of \$103.7 million declined by \$3.9 million as lower operating expenses of \$5.1 million were offset by an increase in depreciation and amortization of \$1.2 million. Operating expenses before depreciation were \$5.1 million, and 5% below the prior year due to higher prior year crane removal costs of \$5.2 million at Terminal 5 and Husky Terminal, and paving at Terminal 46 of \$2.4 million. Offsetting higher current year expenses were higher revenue related operating costs for cranes, labor for intermodal and breakbulk, and increases in maintenance and major repairs were offset by reductions in homeport security and administrative support service charges and a reduction to the NWSA's public employee defined benefit retirement plans (PERS) pension expense. PERS is administered by the Washington State Department of Retirement Systems. The decrease in pension expense was the result of the state pension plans' higher than expected return on pension plan investments of 28.7% (overall for Washington Department of Retirement Plans). The strong investment performance resulted in a net pension asset of \$5.0 million in the current year compared to a net pension liability of \$2.2 million in 2020.

As a result, operating income was \$98.8 million and \$22.1 million, 29% above the prior year.

Interest income declined by \$1.2 million due to lower interest rates and a reduction in the non-cash market value of investments. Total net other non-operating income was \$7.3 million in 2021, compared to non-operating expense of \$2.9 million in 2020. Significant items in 2021 included a contribution of stormwater assets constructed by the lessee at Terminal 18 of \$5.5 million and reversal of prior year bad debt reserve of \$4.2 million. Significant items in 2020 were public expenses for City of Seattle power infrastructure and rail and road improvements related to the Terminal 5 development.

Capital grant contributions of \$5.5 million increased by \$3.3 million with current year income from state grants of \$2.4 million for Terminal 5 shore power, \$0.9 million for the Wapato Creek bridge and culvert project, and \$0.8 million for Terminal 5 stormwater project. Federal capital grant contributions of \$1.1 million funded Terminal 46 redevelopment. Prior year grant income from the TIGER grant was \$2.1 million for Terminal 46.

This resulted in an increase in net position before managing members contributions and distributions of \$112.0 million, which was \$34.4 million, 44%, above the prior year.

### **2020 Revenues, Expenses and Changes in Net Position versus the Prior Year**

NWSA operating revenues of \$184.3 million, declined by \$10.7 million and 6% compared to the prior year as the pandemic interrupted cargo operations throughout the supply chain, decreasing cargo volume and total operating revenues in the container and non-container businesses. Container volume decreased by 12%, non-container volume also declined with breakbulk tonnage falling 20% and auto units dropping 13%.

Container business revenue declined by \$8.0 million compared to the prior year, driven by container volume that was 12% less than the prior year. The prior year's container volume was inflated by unusually high shipping activity as carriers moved cargo ahead of tariffs on Chinese goods. Current year container volume has been negatively impacted by the decline in consumer demand resulting from the COVID-19 pandemic, the subsequent economic downturn, and the shipping lines' response of removing capacity from the global container trades by collectively canceling 63 scheduled sailings to consolidate volumes on fewer ships to reduce operating costs. Intermodal lift and equipment rental revenues were most severely impacted by the decline in volume, decreasing \$5.6 million over the prior year.



## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

Non-container business revenue decreased by \$2.6 million over the prior year. Auto volumes were negatively impacted by auto manufacturing and retail closures early in the year followed by the downturn in the economy and declined by 13% and revenue declined by \$1.0 million. Breakbulk tonnage volume was also negatively impacted by both the trade war and COVID-19 pandemic with volume and revenue down 20% and \$1.6 million, respectively.

Industrial real estate business revenue was comparable to the prior year with a new lease at Terminal 25 that increased revenue by \$0.3 million, offset by \$0.2 million for terminated leases at Terminal 115.

Operating expenses increased by 7% and \$7.1 million from the prior year to \$107.6 million, primarily from costs to modernize container terminals for ultra-large ships that require larger cranes and associated terminal infrastructure improvements which included costs for the disposition of old cranes at two terminals, paving repairs and costs related to the expected restructuring of a long-term agreement for the development of the second phase of Terminal 5. The modernization effort also increased depreciation by \$2.5 million. Of significance were four super-post-Panamax cranes that went into service in 2019 at Husky terminal (in addition to the four cranes that arrived in 2018), which increased depreciation by \$1.2 million over the prior year. Offsetting these variances were cost saving measures implemented early in the year to offset revenue declines and lower revenue related operating costs.

Non-operating revenue, excluding lease interest income, for 2020 was \$1.1 million less than the prior year as spending on public expenses related to the Terminal 5 modernization project decreased by \$1.6 million, offset by lower interest income of \$0.4 million due to lower interest rates.

Capital grant contributions from the TIGER grant were \$2.1 million in 2020 and \$3.9 million in 2019.

This resulted in an increase in net position before managing members contributions and distributions of \$77.6 million, which was \$18.4 million and 19%, below the prior year.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

### Net Position

The net position reflects the investments received from the home ports, and the NWSA's earnings and distributions to Managing Members. The net position is presented as follows (dollars in thousands):

Description	2020	2021 Activity	2021
Working capital contributions	\$ 51,000	\$ -	\$ 51,000
Capital construction contributions	426,813	93,920	520,733
Non-cash capital work-in-process contributions	16,793	-	16,793
Affirmation contribution	11,000	11,000	22,000
<b>Total contributions</b>	<b>505,606</b>	<b>104,920</b>	<b>610,526</b>
Affirmation distribution	(11,000)	(11,000)	(22,000)
Increase in net position before Managing Members contributions and distributions	518,526	111,996	630,522
Distributions to Managing Members	(563,730)	(117,578)	(681,308)
Adjustment related to adoption of GASB No. 87	(110)	-	(110)
<b>Net position, end of year*</b>	<b>\$ 449,292</b>	<b>\$ 88,338</b>	<b>\$ 537,630</b>

\* Beginning net position for 2020 was adjusted for the adoption of GASB No. 87, Leases (see Note 1)

Description	2019	2020 Activity	2020
Working capital contributions	\$ 51,000	\$ -	\$ 51,000
Capital construction contributions	297,195	129,618	426,813
Non-cash capital work-in-process contributions	16,793	-	16,793
Affirmation contribution	-	11,000	11,000
<b>Total contributions</b>	<b>364,988</b>	<b>140,618</b>	<b>505,606</b>
Affirmation distribution	-	(11,000)	(11,000)
Increase in net position before Managing Members contributions and distributions	440,962	77,564	518,526
Distributions to Managing Members	(452,574)	(111,156)	(563,730)
Adjustment related to adoption of GASB No. 87	-	(110)	(110)
<b>Net position, end of year*</b>	<b>\$ 353,376</b>	<b>\$ 96,026</b>	<b>\$ 449,292</b>

\* Beginning net position for 2020 was adjusted for the adoption of GASB No. 87, Leases (see Note 1)

### Capital Assets

The home ports fund the NWSA's capital investment plan through capital construction contributions. The capital investment plan is reviewed at least annually as part of the budget process or may occur during the year when major projects are authorized by the Managing Members. The investments in capital assets, also referred to as post-formation assets, may include buildings, improvements, machinery and equipment, and construction in process. The Charter does not contain a provision for NWSA to purchase land.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

Major capital spending for the years ended December 31, is summarized by major project/category in the table below (dollars in thousands):

	2021	2020	2019
Terminal 5 modernization	\$ 66,921	\$ 105,920	\$ 22,616
North and South Harbor terminal stormwater improvements	11,334	6,391	6,992
Facility and building improvements	3,672	5,251	6,264
Husky Terminal redevelopment and container cranes	2,479	9,328	39,953
Terminal 46 dock rehabilitation	2,412	857	10,479
Other	2,398	6,611	7,095
CBP facility	1,378	-	-
	<u>\$ 90,594</u>	<u>\$ 134,358</u>	<u>\$ 93,399</u>

The NWSA's capital assets, net of depreciation, for its business activities as of December 31, 2021, 2020 and 2019, amounted to \$514.6 million, \$434.5 million and \$313.9 million, respectively. These investments in capital assets include building and land improvements, machinery and equipment, and construction in process. See Note 3 for additional information.

**COVID-19:** On March 11, 2020, the World Health Organization characterized COVID-19 as a global pandemic. A significant portion of the cargo that moves through our gateway is to and from Asia, specifically China. In 2020, the NWSA experienced a decline in cargo as a result of economic shutdowns around the world to limit the spread of the virus that fueled global unemployment and stifled both production and consumer spending. The latter half of 2020 saw a significant rebound in consumer demand as the U.S. economy re-opened. Cargo volume continued to increase in 2021 due to inventory replenishment and a surge in e-commerce orders resulting in the stabilization of container cargo. We believe that until the pandemic is under control, it has the potential to continue to have a negative impact on our operating results and financial condition. The extent of the impact of COVID-19 on our operational and financial performance at this time are uncertain and we cannot reasonably estimate the related impact to our business, operating results and financial condition.

### REQUEST FOR INFORMATION

The Northwest Seaport Alliance designed this financial report to provide our citizens, customers, investors and creditors with an overview of the NWSA's finances. If you have questions or need additional information please visit our website at <http://www.nwseaportalliance.com> or contact: Chief Financial Officer, P.O. Box 2985, Tacoma, Washington, 98401-2985, Telephone 800-657-9808.

# Financial Statements

**The Northwest Seaport Alliance**

**Statements of Net Position  
December 31, 2021 and 2020  
(Dollars in Thousands)**

	2021	Restated* 2020
<b>Assets</b>		
Current assets:		
Cash and cash equivalents	\$ 7,140	\$ 5,295
Investments, at fair value	21,300	16,030
Trade accounts receivable, net of allowance for doubtful accounts	8,551	8,649
Grants receivable	3,347	1,035
Leases receivable - current	54,736	35,996
Related-party receivable - Managing Members	5,683	12,654
Prepayments and other current assets	1,410	1,049
<b>Total current assets</b>	<b>102,167</b>	<b>80,708</b>
Noncurrent assets:		
Long-term investments:		
Restricted investments, at fair value	4,655	1,196
Other long-term investments, at fair value	20,634	23,114
<b>Total long-term investments</b>	<b>25,289</b>	<b>24,310</b>
Capital and intangible assets:		
Buildings	82,052	16,889
Improvements	269,805	174,763
Machinery and equipment	103,234	101,457
Intangible leased assets	2,027	-
Construction in process	105,033	173,957
<b>Total capital and intangible assets</b>	<b>562,151</b>	<b>467,066</b>
Less accumulated depreciation and amortization	47,540	32,570
<b>Net capital and intangible assets</b>	<b>514,611</b>	<b>434,496</b>
Leases receivable	1,206,296	1,261,027
Net pension asset	4,978	-
Other assets	93	-
<b>Total noncurrent assets</b>	<b>1,751,267</b>	<b>1,719,833</b>
<b>Total assets</b>	<b>\$ 1,853,434</b>	<b>\$ 1,800,541</b>
Deferred outflows of resources:		
Pension deferred outflows	\$ 1,085	\$ 1,377

\* Beginning net position for 2020 was adjusted for the adoption of GASB No. 87, Leases (see Note 1)

See notes to financial statements.

**The Northwest Seaport Alliance**

**Statements of Net Position  
December 31, 2021 and 2020  
(Dollars in Thousands)**

	2021	Restated 2020
<b>Liabilities and Net Position</b>		
Current liabilities:		
Accounts payable and accrued liabilities	\$ 30,212	\$ 34,950
Related-party payable - Managing Members	9,158	11,922
Payroll and taxes payable	1,626	1,627
<b>Total current liabilities</b>	<u>40,996</u>	<u>48,499</u>
Noncurrent liabilities:		
Security deposits	5,096	1,276
Net pension liability	-	2,232
Other noncurrent liabilities	4,009	2,838
<b>Total noncurrent liabilities</b>	<u>9,105</u>	<u>6,346</u>
<b>Total liabilities</b>	<u>\$ 50,101</u>	<u>\$ 54,845</u>
Deferred inflows of resources:		
Leases deferred inflows	\$ 1,261,033	\$ 1,297,023
Pension deferred inflows	5,755	758
<b>Total deferred inflows</b>	<u>\$ 1,266,788</u>	<u>\$ 1,297,781</u>
Net position:		
Net investment in capital assets	\$ 499,402	\$ 413,055
Restricted net position for investments	4,655	1,196
Restricted net position for pension	308	-
Unrestricted	33,265	35,041
<b>Total net position*</b>	<u>\$ 537,630</u>	<u>\$ 449,292</u>

\* Beginning net position for 2020 was adjusted for the adoption of GASB No. 87, Leases (see Note 1)

See notes to financial statements.

**The Northwest Seaport Alliance**

**Statements of Revenues, Expenses and Changes in Net Position  
December 31, 2021 and 2020  
(Dollars in Thousands)**

	2021	Restated* 2020
Operating revenues	\$ 150,320	\$ 133,003
Operating expenses:		
Operations	45,450	53,091
Maintenance	19,652	15,938
Administration	18,106	18,214
Security	3,993	5,142
Environmental	1,490	1,410
<b>Total operating expense before depreciation</b>	<u>88,691</u>	<u>93,795</u>
Depreciation and amortization	14,970	13,810
<b>Total operating expenses</b>	<u>103,661</u>	<u>107,605</u>
<b>Operating income</b>	<u>46,659</u>	<u>25,398</u>
Nonoperating revenues (expenses):		
Lease interest income, net	52,085	51,324
Interest income	832	1,405
Net (decrease) increase in the fair value of investments	(398)	200
Other non-operating income (expense), net	7,361	(2,892)
<b>Total nonoperating revenues (expenses), net</b>	<u>59,880</u>	<u>50,037</u>
<b>Increase in net position, before capital contributions</b>	106,539	75,435
Capital grant contributions	5,457	2,129
<b>Increase in net position before Managing Members contributions and distributions</b>	<u>111,996</u>	<u>77,564</u>
Capital construction contributions	93,920	129,618
Distributions to Managing Members	(117,578)	(111,156)
<b>Total Managing Members investment, net</b>	<u>(23,658)</u>	<u>18,462</u>
Net position, beginning of year	449,292	353,376
Adjustment related to adoption of GASB No. 87	-	(110)
Net position, beginning of year, as restated	449,292	353,266
<b>Net position, end of year</b>	<u>\$ 537,630</u>	<u>\$ 449,292</u>

\* Beginning net position for 2020 was adjusted for the adoption of GASB 87, Leases (see Note 1).

See notes to financial statements.

**The Northwest Seaport Alliance**

**Statements of Cash Flows**  
**Years Ended December 31, 2021 and 2020**  
**(Dollars in Thousands)**

	2021	Restated* 2020
Cash flows from operating activities:		
Cash received from customers	\$ 146,853	\$ 131,376
Cash paid to suppliers, longshore labor and employees	(51,756)	(47,045)
Cash paid to home ports for support services	(36,773)	(37,607)
Cash received from federal grants	362	661
Cash received from (paid out for) customer deposits	3,693	(12,733)
<b>Net cash provided by operating activities</b>	<u>62,379</u>	<u>34,652</u>
Cash flows from noncapital financing activities:		
Membership interest affirmation payment	11,000	11,000
Cash distributions to Managing Members	(133,042)	(130,086)
<b>Net cash used in noncapital financing activities</b>	<u>(122,042)</u>	<u>(119,086)</u>
Cash flows from capital and related financing activities:		
Cash received from Managing Members for capital construction	100,891	131,018
Acquisition and construction of capital assets	(91,603)	(133,427)
Cash received from federal grants	5,951	2,219
Lease interest income, net	52,085	51,324
<b>Net cash provided by capital and related financing activities</b>	<u>67,324</u>	<u>51,134</u>
Cash flows from investing activities:		
Purchases of investments	(189,878)	(177,492)
Proceeds from sales and maturities of investment securities	183,200	213,610
Interest received on investments	863	1,394
<b>Net cash (used in) provided by investing activities</b>	<u>(5,815)</u>	<u>37,512</u>
<b>Net increase in cash</b>	1,845	4,212
Cash and cash equivalents:		
Beginning of year	<u>5,295</u>	<u>1,083</u>
End of year	<u>\$ 7,140</u>	<u>\$ 5,295</u>

\* Beginning net position for 2020 was adjusted for the adoption of GASB No. 87, Leases (see Note 1)

(Continued)



**The Northwest Seaport Alliance**

**Statements of Cash Flows (Continued)**  
**Years Ended December 31, 2021 and 2020**  
**(Dollars in Thousands)**

	2021	Restated* 2020
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 46,659	\$ 25,398
Adjustments to reconcile operating income to net cash provided by operating activities:		
Nonoperating expense	2,418	(638)
Depreciation	14,970	13,810
Changes in assets and liabilities and deferred inflows/outflows:		
(Increase) decrease in trade accounts receivable	(3,067)	4,690
(Increase) in prepayments and other current assets	(481)	(28)
Decrease (increase) in accounts payable and accrued liabilities	(1,656)	7,421
Increase (decrease) in related-party payable - Managing Members	1,780	(8,816)
Increase (decrease) in security deposits	3,693	(12,733)
(Decrease) increase in payroll and taxes payable	(17)	109
Decrease in interest receivable	-	194
(Decrease) increase in pension related accounts	(1,921)	5,245
<b>Total adjustments and changes</b>	<b>15,720</b>	<b>9,254</b>
<b>Net cash provided by operating activities</b>	<b>\$ 62,379</b>	<b>\$ 34,652</b>
Noncash investing and financing activities:		
Capital asset additions and other purchases financed with accounts payable	\$ 15,209	\$ 21,440
Contributions receivable from Managing Members for capital construction	\$ 5,683	\$ 12,654
Distributions payable to Managing Members	\$ (5,876)	\$ (10,340)
(Decrease) increase in fair value of investments	\$ (398)	\$ 200

\*Beginning net position for 2020 was adjusted for the adoption of GASB No. 87, Leases (see Note 1)

See notes to financial statements.

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies

**Reporting entity:** The ports of Seattle and Tacoma (the home ports) formed The Northwest Seaport Alliance (NWSA), a special purpose governmental entity established as a Port Development Authority (PDA), with an effective date of August 4, 2015 (the Effective Date). The PDA was formed pursuant to a provision in Title 53 Revised Code of Washington (RCW) that grants ports that meet certain criteria the authority to create a separate PDA, similar to public development authorities created by Washington cities and counties. Each Port Commission is a Managing Member of the NWSA. Each port will remain a separate legal entity, independently governed by its own elected commissioners. As formed, the NWSA is to continue for an indefinite term until dissolution. As approved, the Charter for the NWSA may be amended only by mutual agreement of both ports as the NWSA's Managing Members. On January 1, 2016, the NWSA became a separate legal entity.

The State Legislature granted qualifying ports the authority to create a PDA for the management of maritime activities and to allow ports to act cooperatively and use financial resources strategically, while remaining separate entities and complying with federal regulations. Pursuant to the PDA statute, if a PDA is created jointly by more than one port district, the PDA must be managed by each port district as a member, in accordance with the terms of the statute and the Charter. Any port district that creates a PDA must oversee the affairs, operations, and funds of the PDA to correct any deficiency, and ensure the purposes of each program undertaken are reasonably accomplished. The statute permits a PDA, in managing maritime activities of a port district or districts, to own and sell real and personal property; to enter into contracts; to sue and be sued; to loan and borrow funds; to issue bonds, notes, and other evidences of indebtedness; to transfer funds, real or personal property, property interests, or services; and to perform community services related to maritime activities managed by the PDA. As previously discussed, the statute allows, but the Charter prohibits, the NWSA to issue bonds, borrow funds, or enter into other debt instruments. By statute, PDAs do not have the power of eminent domain or the power to levy taxes or special assessments. In transferring real property to a PDA, the port district or districts creating the PDA must impose appropriate deed restrictions necessary to ensure the continued use of the property for the public purpose for which the property is transferred.

The NWSA is governed by its Managing Members, with each Managing Member acting pursuant to the Charter through its elected commissioners. In addition, both Managing Members provide services through support service agreements with a portion of staff time allocated to and reimbursed by the NWSA.

Effective January 1, 2016, the revenues and expenses associated with Licensed Properties were accounted for and reported by the NWSA. The initial funding of working capital and capital construction and subsequent earnings and distributions are presented on the statements of net position. Additional information about the formation of the NWSA is presented in the MD&A.

The home ports agreed to share investments, earnings and distributions on a 50/50 basis. The home ports' initial contribution of Licensed Properties to the NWSA was 50% (based on the value of the contributed facilities using cash flow forecasts for each parcel that went to the NWSA). The initial cash investments funded working capital and capital construction projects, were shared equally.

The NWSA distributes cash to each home port based on cash flow from operations, calculated pursuant to generally accepted accounting principles (GAAP), capital grant contributions and lease interest income. Distributions of cash flow from operations and capital grant contributions are to be made no less than quarterly based on each Managing Member's percentage of total shares; however, distributions have generally been made in the following month after the amount due was determined. Investment interest income is distributed annually.

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Noe 1. Summary of Significant Accounting Policies (Continued)

**Nature of business:** The PDA is used to account for the general operations of the NWSA as more fully described below.

The NWSA is authorized by Washington law to provide and charge rentals, tariffs and other fees for docks, wharves and similar harbor facilities, including associated storage and traffic handling facilities, for waterborne commerce. The NWSA may also provide freight and passenger terminals and transfer and storage facilities for other modes of transportation, including air, rail and motor vehicles.

**Measurement focus, basis of accounting and presentation:** The financial statements of the NWSA have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The NWSA is accounted for on a flow of economic resources measurement focus and the full-accrual basis of accounting where revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows.

The accounting records of the NWSA are maintained in accordance with methods prescribed by the State Auditor under the authority of Chapter 43.09, RCW. The NWSA also follows the Uniform System of Accounts for Port Districts in the State of Washington.

**Use of estimates:** The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes to the financial statements. Significant estimates also affect the reported amounts of revenues and expenses during the reporting period. Significant estimates made by the NWSA include estimates associated with pensions. Actual results could differ from those estimates.

On March 11, 2020, the World Health Organization declared the outbreak of coronavirus (COVID-19) a pandemic. COVID-19 has disrupted economic markets and the impact has been widespread across all industries. The pandemic continues to disrupt the global supply chain and port operations. In response to the pandemic, management has considered whether its estimates should be re-evaluated. The NWSA has determined that no changes were necessary at this time. The NWSA will continue to monitor the economic environment and evaluate potential impacts on the financial statements.

**Significant risks and uncertainties:** The NWSA is subject to certain business risks that could have a material impact on future operations and financial performance. These risks include economic conditions, collective bargaining disputes, federal, state and local government regulations, and changes in law.

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

The formation of the NWSA is intended to reduce pricing competition between the home ports by creating a unified gateway, to allow for coordination regarding customer relationships, to improve capacity utilization between the home ports, and to rationalize strategic capital investments. The formation of the NWSA may or may not successfully address these risks, and may create new risks, including the risks associated with a new joint venture funded by the Managing Members with equal Membership Interests, and reliance on the financial strength of the home ports to fund future capital expenditures and shortfall in working capital. The Charter requires that the NWSA maintain the Bond Income Calculation and not to take any action that would reasonably reduce its income below this minimum net operating income level unless each Managing Member votes separately to approve that action. This minimum net operating level was established based on the amount required at formation of the NWSA for the Managing Members to meet their then current bond rate covenants, and may not always reflect the amount required to meet bond rate covenants on a go-forward basis.

If net operating income before depreciation of the NWSA is not sufficient for either home port to be in compliance with a rate covenant (as described in each Managing Member's governing bond resolutions in effect as of the Effective Date), then: (i) upon that Managing Member's request, the NWSA shall hire an independent third-party consultant to perform analysis and make recommendations for actions needed to achieve bond covenant compliance; (ii) if the consultant recommends an action that the NWSA is unwilling, unable or refuses to undertake, either Managing Member can require dissolution of the NWSA following the dispute resolution process even if within the "Initial Period" (as defined in the Charter, "the expiration of 20 years following the NWSA's formation"); and (iii) the NWSA shall have at least four months to respond, act and or dissolve following its receipt of the consultant's recommended action, unless a shorter time is required by the applicable bond covenants.

**Cash and cash equivalents:** Cash and cash equivalents represent cash and demand deposits. The NWSA maintains its cash in bank deposit accounts, which are covered by the Public Deposit Protection Commission (PDPC) of the State of Washington.

**Trade accounts receivable:** Trade accounts receivable are carried at original invoice amount less an estimate made for doubtful accounts based on a review of all outstanding amounts. Management determines the allowance for doubtful accounts by identifying delinquent accounts and by using historical experience applied to an aging of accounts. Trade accounts receivable are written off when deemed uncollectible. Recoveries of receivables previously written off are recorded when received. The allowance for doubtful accounts at December 31, 2021 and 2020, was \$0.1 million and \$10.9 million, respectively.

**Investments:** Investments except for the investments in the Washington State Local Government Investment Pool (LGIP) are stated at fair value which is the price that would be received in an orderly transaction between market participants at the measurement date. The LGIP is similar to a money market fund recognized by the Securities and Exchange Commission. The investments are limited to high-quality obligations with limited maximum and average maturities. These investments are valued at amortized cost. Interest income on investments is recognized as earned. Interest income and changes in the fair value of investments are recognized on the statements of revenues, expenses and changes in net position. The NWSA's general policy is to not hold more than 20% of its holdings in any one investment. See Note 2 for further information.

**Capital assets and depreciation:** Capital assets are recorded at cost.

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

The NWSA's policy is to capitalize all asset additions greater than \$20,000 and with an estimated life of more than three years. Depreciation is computed on the straight-line method. The following lives are used:

	<u>Years</u>
Buildings and improvements	10-75
Machinery and equipment	3-20

Preliminary costs incurred for proposed projects are deferred pending construction of the facility. As projects are constructed, the project costs are transferred to the appropriate capital asset account; charges that relate to abandoned projects are expensed when the project is abandoned.

**Intangible assets and amortization:** Intangible assets consist of intangible right to use assets for leases. Intangible right to use assets related to leases were \$1.9 million, net of amortization of \$0.1 million at December 31, 2021. There were no right to use assets in 2020 (see Note 5).

**Net position:** Net position consists of investment in capital assets, restricted and unrestricted net position. Investment in capital assets consists of capital assets, net of accumulated depreciation and was \$499.4 million and \$413.1 million at December 31, 2021 and 2020, respectively. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the NWSA or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. The restricted net position at December 31, 2021 and 2020 were \$5.0 million and \$1.2 million, respectively. The restricted net position at December 31, 2021 were comprised of restricted grant and federal government restricted investments of \$4.7 million and restricted pension asset of \$0.3 million. The restricted net position at December 31, 2020, were restricted grant and federal government restricted investments totaling \$1.2 million. In 2020 the restricted investment of \$13.2 million (customer deposit) was returned to the customer and replaced with a surety bond. The unrestricted component of net position is the net amount of the assets and deferred outflows of resources less liabilities and deferred inflows of resources that are not included in the determination of investment in capital assets or the restricted components of net position. Unrestricted net position was \$33.3 million and \$35.0 million at December 31, 2021 and 2020, respectively.

**Retentions payable:** The NWSA enters into construction contracts that may include retention provisions such that a certain percentage of the contract amount is held for payment until completion of the contract and acceptance by the NWSA. The NWSA's policy is to pay the retention due only after completion and acceptance have occurred. Retentions payable totaled \$0.1 million and \$0.2 million at December 31, 2021 and 2020, respectively. Retentions payable are included in accounts payable and accrued liabilities on the accompanying statements of net position.

**Federal and state grants:** The NWSA may receive federal and state grants as reimbursement for construction of facilities and other capital projects. These grants are included in capital grant contributions on the accompanying statements of revenues, expenses and changes in net position.

**Employee benefits:** The NWSA accrues unpaid vacation and sick leave benefit amounts as earned and payable upon termination. These benefits are accrued at current rates of compensation. Accrued vacation and sick leave are included in payroll and taxes payable and amounted to \$0.5 million and \$0.2 million, respectively, at December 31, 2021, and \$0.5 million and \$0.2 million, respectively, at December 31, 2020. Vacation and sick leave paid in 2021 was \$0.5 million and \$0.1 million, respectively, and \$0.3 million and \$0.1 million, respectively, in 2020. The estimated total amount of vacation and sick leave expected to be paid in 2022 is \$0.5 million and \$0.1 million, respectively

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

The NWSA provides health care benefits for eligible employees through the HRA VEBA Trust, which is a nonprofit, multiple employer voluntary employees' beneficiary association (VEBA) authorized under Internal Revenue Code 501(c)(9). The HRA VEBA Trust offers a funded health reimbursement arrangement (HRA) plan available to certain governmental employers in the Northwest (Washington, Oregon, and Idaho). The Trust is managed by a Board of Trustees elected by the plan participants, participating employers, or the Board itself, depending on the Trustee position. The NWSA has two plans, one of which was closed to new employees hired after July 1, 2015, the second plan is open to all eligible employees. The NWSA contributed \$0.1 million to eligible employee VEBA accounts in 2021 and 2020.

The NWSA offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all NWSA employees, permits them to defer a portion of their salary until future years. In accordance with GASB authoritative guidance, accounting and reporting for Internal Revenue Code Section 457 deferred compensation plans, employee assets are not reflected in the NWSA's financial statements. This plan is fully funded and held in an external trust.

The NWSA established a profit sharing plan for nonrepresented employees in accordance with Internal Revenue Code Section 401. The plan provides for an annual contribution to each eligible employee's 401 account based on the NWSA meeting financial targets. The minimum contribution of \$100 or a maximum contribution of 4% of total salaries of eligible employees may be made annually. In addition to the employer contribution, eligible employees may defer a portion of their salary until future years. The NWSA has not utilized this performance plan and, hence, has not contributed to the plan since its formation in 2016. This plan is fully funded and held in an external trust.

**Pensions:** The NWSA's full-time and qualifying part-time employees participate in the cost-sharing, multiple-employer public employee defined benefit retirement plans administered by the Washington State Department of Retirement Systems (DRS). The net pension liability or asset, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense or benefit, information about the fiduciary net position of the Washington State Department of Retirement Systems Plan (PERS) and additions to/deductions from PERS's fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value (see Note 6).

**Environmental remediation costs:** The NWSA environmental remediation policy requires accrual of pollution remediation obligation amounts when: (a) one of the following specific obligating events is met and (b) the amount can be reasonably estimated. Obligating events include: imminent endangerment to the public; permit violation; NWSA named as party responsible for sharing costs; NWSA named in a lawsuit to compel participation in pollution remediation; or commenced or legally obligated to commence pollution remediation. Potential cost recoveries such as insurance proceeds, if any, are evaluated separately from the NWSA's pollution remediation obligation. Costs incurred for pollution remediation obligations are typically recorded as nonoperating environmental expenses unless the expenditures relate to the NWSA's principal ongoing operations, in which case they are recorded as operating expenses. Costs incurred for pollution remediation obligations can be capitalized if they meet specific criteria. Capitalization criteria include: preparation of property in anticipation of a sale; preparation of property for use if the property was acquired with known or suspected pollution that was expected to be remediated; performance of pollution remediation that restores a pollution-caused decline in service utility that was recognized as an asset impairment; or acquisition of property, plant and equipment that have a future alternative use not associated with pollution remediation efforts.

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 1. Summary of Significant Accounting Policies (Continued)

The NWSA licenses property from the home ports for its operations. Remediation costs associated with contamination on Licensed Property that occurred before the formation of the NWSA shall remain the responsibility of the home port in which the Licensed Property is located. Remediation costs associated with redevelopment on Licensed Property shall be the responsibility of the NWSA. At December 31, 2021 and 2020, the NWSA determined that there were no environmental remediation liabilities to be recognized.

**Security deposits:** Under the terms of certain Licensed Property lease agreements, the NWSA's customers or tenants are required to provide security in the event of delinquencies in rent payment, default, or other events defined in these agreements. The security amounts are determined by lease terms. The NWSA held \$5.1 million and \$1.3 million in cash security deposits at December 31, 2021 and 2020, respectively.

**Deferred inflows and outflows of resources:** Deferred inflows of resources is an acquisition of net position that is applicable to a future reporting period(s). The NWSA records deferred inflows of resources on the statements of net position for its pension plan and leases. Deferred outflows of resources is a consumption of net position that is applicable to a future reporting period(s). The NWSA records deferred outflows of resources on the statements of net position for its pension plan.

**Operating and nonoperating revenues and expenses:** Property rental revenues are charges for use of the NWSA's facilities and are reported as operating revenue. Grants and similar items are recognized as nonoperating revenue as soon as all eligibility requirements imposed by the provider have been met. Other revenues generated from nonoperating sources are classified as nonoperating.

Operating expenses are costs primarily related to the property rental activities. Interest expense and other expenses incurred not related to the normal operations of the NWSA's terminal and property rental activities are classified as nonoperating.

**Reclassifications and Presentation:** Certain reclassifications of prior year's balances have been made to conform with the current year presentations. These reclassifications did not affect the total ending net position or the change in net position. Accrued payables and accounts payable for capital asset purchases were reclassified from investment in capital assets to unrestricted net position. Current assets decreased by \$23.1 million as a result of the reclassification of the investments from current investment to long-term investments due to their maturity dates.

**Recent accounting pronouncements:** In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The statement addresses issues related to public-private and public-public partnership arrangements and provides guidance for accounting and financial reporting for availability payment arrangements. The requirements of this statement are effective for reporting periods beginning after June 15, 2022. The NWSA is currently evaluating the effect of the adoption of this standard on its financial statements and related disclosures.

In June 2020, the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. The statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements. The requirements of this statement are effective for reporting periods beginning after June 15, 2022. The NWSA is currently evaluating the effect of the adoption of this standard on its financial statements and related disclosures.

## The Northwest Seaport Alliance

### Notes to Financial Statements

#### Note 1. Summary of Significant Accounting Policies (Continued)

**Recent accounting pronouncements adopted:** In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The requirements of this statement are effective for reporting periods beginning after December 15, 2021, as postponed by Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, until the current year. The adoption of GASB No. 87 increased lease receivables and deferred inflows of resources of \$1.3 billion and \$1.3 billion at December 31, 2021 and 2020, respectively. Non-operating lease interest income was increased by \$52.1 million and \$51.3 million with an offsetting decrease in operating revenue of \$52.1 million and \$51.3 million at December 31, 2021 and 2020, respectively.

The NWSA restated the January 1, 2020, financial statements for the adoption of this standard; accordingly, as summarized below (dollars in thousands):

	2020 As previously reported *	Effect of Restatement related to adoption of GASB No. 87	2020 as restated
<b>Statements of Net Position</b>			
Current assets:			
Current assets, excluding leases receivable and prepayments	\$ 43,663	\$ -	\$ 43,663
Leases receivable - current	-	35,996	35,996
Prepayments and other current assets	1,049	-	1,049
Capital and intangible assets:			
Capital assets, excluding lease and other	467,066	-	467,066
Intangible assets - lease and other	-	-	-
Less accumulated depreciation and amortization	(32,570)	-	(32,570)
Non-current assets:			
Non-current assets, excluding leases receivable, and other assets	24,310	-	24,310
Leases receivable	-	1,261,027	1,261,027
Other assets	110	(110)	-
<b>Total assets</b>	<b>\$ 503,628</b>	<b>\$ 1,296,913</b>	<b>\$ 1,800,541</b>
Current liabilities:			
Other current liabilities, excluding accounts payable and accrued liabilities	\$ 13,549	\$ -	\$ 13,549
Accounts payable and accrued liabilities	34,950	-	34,950
Non-current liabilities:			
Security deposits	1,276	-	1,276
Net pension liability	2,232	-	2,232
Other	2,838	-	2,838
<b>Total liabilities</b>	<b>\$ 54,845</b>	<b>\$ -</b>	<b>\$ 54,845</b>
Deferred inflows of resources:			
Lease deferred inflows	-	1,297,023	1,297,023
Pension deferred inflows	758	-	758
Net position:			
Net Investment in capital assets	\$ 434,496	-	\$ 434,496
Restricted	1,196	(110)	1,086
Unrestricted	13,710	-	13,710
<b>Total net position</b>	<b>\$ 449,402</b>	<b>\$ (110)</b>	<b>\$ 449,292</b>

\* Certain items from the previously issued 2020 financial statements were reclassified to confirm to current year's presentation; see "reclassification and presentation" section in Note 1



## The Northwest Seaport Alliance

### Notes to Financial Statements

#### Note 1. Summary of Significant Accounting Policies (Concluded)

Statements of Revenues, Expenses and Changes in Net Position	2020 As previously reported	Effect of Restatement related to adoption of GASB No. 87	2020 as restated
Operating revenues	\$ 184,327	\$ (51,324)	\$ 133,003
Operating expenses:			
Other operating expenses, excluding operations and depreciation and amortization	40,704	-	40,704
Operations	53,091	-	53,091
Depreciation and amortization	13,810	-	13,810
	<b>\$ 107,605</b>	<b>\$ -</b>	<b>\$ 107,605</b>
Non-operating income (expense), net:			
Other non-operating income (expense), net, excluding lease interest income, net	\$ (1,287)	-	\$ (1,287)
Lease interest income, net	-	51,324	51,324
Capital grant contributions	2,129	-	2,129
Capital construction contributions	129,618	-	129,618
Distribution to Managing Members	(111,156)	-	(111,156)
<b>Increase in net position</b>	<b>96,026</b>	<b>51,324</b>	<b>96,026</b>
Net position, beginning of the year	\$ 353,376	\$ -	\$ 353,376
Adjustment related to adoption of GASB 87	-	(110)	(110)
<b>Net position, end of year as restated</b>	<b>\$ 449,402</b>	<b>\$ 51,214</b>	<b>\$ 449,292</b>

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. The statement addresses a variety of topics, including the effective date of new lease guidance in interim financial reports, reporting intra-entity transfers for defined benefit pension plans or other postemployment benefit plans, reporting assets accumulated for postemployment benefits, certain requirements for postemployment benefit arrangements, measurement of assets and liabilities associated with asset retirement obligations, public entity risk pool reporting, nonrecurring fair value measurements, and terminology used to refer to derivative instruments. The requirements of this statement are effective for reporting periods beginning after December 15, 2020. The NWSA evaluated and adopted this standard and concluded that there was no material impact to the financial statements and related disclosures.

In June 2020, the GASB issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. The statement amends the criteria for reporting governmental fiduciary component units to improve consistency and comparability in reporting on fiduciary component units and Internal Revenue Service Section 457 plans. The requirements of this statement are effective for reporting periods beginning after June 15, 2021. The NWSA evaluated and adopted this standard and concluded that there was no material impact to the financial statements and related disclosures.

#### Note 2. Deposits and Investments

**Discretionary deposits:** The NWSA's cash of \$7.1 million and \$5.3 million at December 31, 2021 and 2020, respectively, were deposited in qualified depositories as required by state statute. Deposits in excess of federal depository insurance coverage are covered by the PDPC of the State of Washington. The PDPC is a statutory authority under Chapter 39.58 RCW. Currently, all public depositories with the state fully collateralize uninsured public deposits at 50%.

**Investments:** State of Washington statutes authorize the NWSA to invest in direct obligations of the U.S. Government, certificates of deposit, bankers' acceptances, repurchase agreements, commercial paper, supranationals and certain municipal bonds. These investments must be placed with or through qualified public depositories of the State of Washington.

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 2. Deposits and Investments (Continued)

**Restricted investments:** Investments that are limited as to the manner in or purpose for which they may be used as imposed on by external persons or bodies, through constitutional provision, or via enabling legislation. The NWSA's restricted investments include restrictions from federal, state and local agencies for the funding port development and environmental projects.

#### Risks:

**Interest rate risk:** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The NWSA's investment guideline is to maximize investment return while preserving liquidity. To the extent possible, the NWSA will attempt to match its investments with anticipated cash flow requirements using the specific-identification method. The NWSA does not have a formal interest rate risk policy.

**Concentration risk:** Concentration risk is defined as holdings greater than 5% as noted in the table below. The NWSA does not have a formal concentration risk policy.

**Credit risk:** Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The LGIP is an external investment pool, as defined by the GASB. The NWSA does not have a formal credit risk policy.

**Custodial credit risk:** Custodial credit risk is the risk that, in the event of the failure of the counterparty, the NWSA will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. To minimize this risk, the NWSA's policy requires that all security transactions are settled "delivery versus payment." This means that payment is made simultaneously with the receipt of the security. These securities are delivered to the NWSA's safekeeping bank. With the exception of the Washington State LGIP, the NWSA's investment securities are registered, or held by the NWSA or its agent in the NWSA's name. The certificates of deposit are covered by the PDPC. The PDPC is a statutory authority under Chapter 39.58 RCW. The PDPC approves which banks and thrifts can hold state and local government deposits and monitors collateral pledged to secure uninsured public deposits. This secures public treasurers' deposits when they exceed the amount insured by the [FDIC](#) by requiring banks and thrifts to pledge securities as collateral.

The LGIP manages a portfolio of securities that meet the maturity, quality, diversification and liquidity requirements set forth by the GASB for external investment pools that elect to measure, for financial reporting purposes, investments at amortized cost. The funds are limited to high quality obligations with regulated maximum and average maturities to minimize both market and credit risk. The LGIP transacts with its participants at a stable net asset value per share of \$1.00, the same method used for reporting. LGIP participants may contribute and withdraw funds on a daily basis. Participants must inform the Office of the State Treasurer of any contribution or withdrawal over \$1 million no later than 9 a.m. on the same day the transaction is made. Contributions or withdrawals for \$1 million or less can be requested at any time prior to 10 a.m. on the day of the transaction. However, participants may complete transactions greater than \$1 million when notification is made between 9 a.m. and 10 a.m., at the sole discretion of the Office of the State Treasurer. All participants are required to file with the State Treasurer documentation containing the names and titles of the officials authorized to contribute or withdraw funds.

## The Northwest Seaport Alliance

### Notes to Financial Statements

#### Note 2. Deposits and Investments (Continued)

Restricted investments on the statements of net position were \$4.7 million and \$1.2 million at December 31, 2021 and 2020, respectively.

The tables below identify the types of investments, concentration of investments in any one issuer, and maturities of the NWSA investment portfolio as of December 31 (dollars in thousands):

Investment Type	2021				Percentage of Total Portfolio
	Fair Value	Maturities (in Years)			
		Less than 1	1-3	More than 3	
Federal Home Loan Bank	\$ 1,983	\$ -	\$ -	\$ 1,983	4.3%
Federal Home Loan Mortgage Corporation	4,952	-	1,982	2,970	10.6%
Federal National Mortgage Association	1,956	-	-	1,956	4.2%
Municipal Bonds	9,767	-	1,835	7,932	21.0%
Supranationals	1,976	-	1,976	-	4.2%
State Local Investment Pool*	25,955	25,955	-	-	55.7%
Total investments	<u>\$ 46,589</u>	<u>\$ 25,955</u>	<u>\$ 5,793</u>	<u>\$ 14,841</u>	<u>100.0%</u>
Percentage of total portfolio		<u>55.7%</u>	<u>12.4%</u>	<u>31.9%</u>	<u>100.0%</u>

Investment Type	2020				Percentage of Total Portfolio
	Fair Value	Maturities (in Years)			
		Less than 1	1-3	More than 3	
Federal Home Loan Bank	\$ 4,037	\$ -	\$ -	\$ 4,037	10.0%
Federal Home Loan Mortgage Corporation	5,006	-	-	5,006	12.4%
Federal National Mortgage Association	2,003	-	-	2,003	5.0%
Municipal Bonds	10,051	-	1,879	8,172	24.9%
Supranationals	2,017	-	2,017	-	5.0%
State Local Investment Pool*	17,226	17,226	-	-	42.8%
Total investments	<u>\$ 40,340</u>	<u>\$ 17,226</u>	<u>\$ 3,896</u>	<u>\$ 19,218</u>	<u>100.1%</u>
Percentage of total portfolio		<u>42.7%</u>	<u>9.7%</u>	<u>47.6%</u>	<u>100.0%</u>

\* Investments in Washington State Local Government Investment Pool. The investments in the pool are valued at the amortized cost of the pool shares.

See Note 10 for information regarding NWSA's fair value measurement of its investments.

**The Northwest Seaport Alliance**

**Notes to Financial Statements**

**Note 2. Deposits and Investments (Concluded)**

The tables below identify the credit risk of the NWSA's investment portfolio as of December 31 (dollars in thousands):

Investment Type	2021						
	Moody's Equivalent Credit Ratings						
	Fair Value	A1	Aa3	Aa2	Aa1	Aaa	No Rating
Federal Home Loan Bank	\$ 1,983	\$ -	\$ -	\$ -	\$ -	\$ 1,983	\$ -
Federal Home Loan Mortgage Corp	4,952	-	-	-	-	4,952	-
Federal National Mtg Assn	1,956	-	-	-	-	1,956	-
Municipal Bonds	9,767	-	-	5,048	2,743	1,976	-
Supranationals	1,976	-	-	-	-	1,976	-
State Local Investment Pool*	25,955	-	-	-	-	-	25,955
Total	<u>\$ 46,589</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,048</u>	<u>\$ 2,743</u>	<u>\$ 12,843</u>	<u>\$ 25,955</u>

Investment Type	2020						
	Moody's Equivalent Credit Ratings						
	Fair Value	A1	Aa3	Aa2	Aa1	Aaa	No Rating
Federal Home Loan Bank	\$ 4,037	\$ -	\$ -	\$ -	\$ -	\$ 4,037	\$ -
Federal Home Loan Mortgage Corp	5,006	-	-	-	-	5,006	-
Federal National Mtg Assn	2,003	-	-	-	-	2,003	-
Municipal Bonds	10,051	-	-	5,195	2,808	2,048	-
Supranationals	2,017	-	-	-	-	2,017	-
State Local Investment Pool*	17,226	-	-	-	-	-	17,226
Total	<u>\$ 40,340</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,195</u>	<u>\$ 2,808</u>	<u>\$ 15,111</u>	<u>\$ 17,226</u>

\* Investments in Washington State Local Government Investment Pool. The investments in the pool are valued at the amortized cost of the pool shares.

**The Northwest Seaport Alliance**

**Notes to Financial Statements**

**Note 3. Capital Assets**

The following capital asset activity took place during 2021 and 2020 (dollars in thousands):

	2021				End of Year
	Beginning of Year	Additions	Transfers	Retirements and Other	
Capital assets not being depreciated:					
Construction in process	\$ 173,957	\$ 90,594	\$ (156,509)	\$ (3,009)	\$ 105,033
Total capital assets not being depreciated	173,957	90,594	(156,509)	(3,009)	105,033
Capital and intangible assets being depreciated/amortized:					
Buildings	16,889	-	65,163	-	82,052
Improvements	174,763	5,473	89,569	-	269,805
Machinery and equipment	101,457	-	1,777	-	103,234
Intangible leased assets	-	2,027	-	-	2,027
Total capital and intangible assets being depreciated/amortized	293,109	7,500	156,509	-	457,118
Less accumulated depreciation and amortization:					
Buildings	(3,963)	(1,556)	-	-	(5,519)
Improvements	(17,057)	(7,445)	-	-	(24,502)
Machinery and equipment	(11,550)	(5,841)	-	-	(17,391)
Intangible leased assets	-	(128)	-	-	(128)
Total accumulated depreciation and amortization	(32,570)	(14,970)	-	-	(47,540)
Net capital and intangible assets being depreciated/amortized	260,539	(7,470)	156,509	-	409,578
Net capital assets	\$ 434,496	\$ 83,124	\$ -	\$ (3,009)	\$ 514,611

**The Northwest Seaport Alliance**

**Notes to Financial Statements**

**Note 3. Capital Assets (Concluded)**

	2020				End of Year
	Beginning of Year	Additions	Transfers	Retirements and Other	
Capital assets not being depreciated:					
Construction in process	\$ 50,016	\$ 134,358	\$ (10,417)	\$ -	\$ 173,957
Total capital assets not being depreciated	50,016	134,358	(10,417)	-	173,957
Capital assets being depreciated:					
Buildings	15,525	-	1,364	-	16,889
Improvements	166,699	-	8,064	-	174,763
Machinery and equipment	101,968	-	989	(1,500)	101,457
Total capital assets being depreciated	284,192	-	10,417	(1,500)	293,109
Less accumulated depreciation:					
Buildings	(2,707)	(1,256)	-	-	(3,963)
Improvements	(10,050)	(7,007)	-	-	(17,057)
Machinery and equipment	(7,503)	(5,547)	-	1,500	(11,550)
Total accumulated depreciation	(20,260)	(13,810)	-	1,500	(32,570)
Net capital assets being depreciated	263,932	(13,810)	10,417	-	260,539
Net capital assets	\$ 313,948	\$ 120,548	\$ -	\$ -	\$ 434,496

**Note 4. Risk Management**

The NWSA is exposed to various risks of loss related to torts; damage to, theft of, and destruction of assets or cargo; natural disasters; and employee injuries. To limit its exposure, the NWSA purchases a variety of insurance policies. For marine general liability, the NWSA purchases \$150 million in coverage, subject to a \$0.5 million deductible. All risk property insurance is purchased by the home ports to include assets owned by the NWSA situated on home port land and the NWSA is listed as a named insured where its interest applies. For details concerning property insurance, please consult the notes to the year-end financial reports for the respective home ports.

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 4. Risk Management (Concluded)

The NWSA is self-insured for its regular medical coverage. The liability for unpaid medical claims is included in payroll and taxes payable on the accompanying statements of net position and is expected to be paid in 2022. Excess loss coverage has been purchased through an outside provider to limit individual loss to \$135,000. Self-insured claim activity for December 31, 2021, 2020, and 2019 were as follows (dollars in thousands):

	2021	2020	2019
Claims liability, beginning of year	\$ 389	\$ 383	\$ 357
Claims reserve	1,053	1,145	1,176
Payments on claims	(1,052)	(1,139)	(1,150)
Claims liability, end of year	<u>\$ 390</u>	<u>\$ 389</u>	<u>\$ 383</u>

The NWSA is self-insured for workers' compensation losses. These losses are subject to a \$1.25 million self-insured retention as a Named Insured under the Port of Tacoma's excess workers' compensation policy. The estimated liability for workers' compensation is included in payroll and taxes payable on the accompanying statements of net position. At December 31, 2021, the estimated self-insurance liability for workers' compensation was \$25,000 and this amount is expected to be paid in 2022. At December 31, 2020 and 2019, the estimated self-insurance liability for workers' compensation was \$57,000 and \$46,000, respectively. The liability for unpaid claims represents the estimated future indemnity, medical, rehabilitation, and legal costs for all open claims.

Workers' compensation claim activity for December 31, 2021, 2020, and 2019, were as follows (dollars in thousands):

	2021	2020	2019
Claims liability, beginning of year	\$ 57	\$ 46	\$ 21
Claims incurred during the year	39	57	71
Changes in estimate for prior year claims	(32)	109	16
Payments on claims	(39)	(155)	(62)
Claims liability, end of year	<u>\$ 25</u>	<u>\$ 57</u>	<u>\$ 46</u>

#### Note 5. Lease

Effective January 1, 2020, the NWSA adopted GASB No. 87, *Leases*, as discussed in more detail in Note 1.

The NWSA, as a lessor, leases land and facilities under long-term agreements at market rates with terms ranging from 1 to 50 years. The leases typically include provisions for rent changes based on the consumer price index or other market indexes, resulting in additional variable lease revenues that are not included in the measurement of the lease receivables.

Total operating revenue from long-term leases in 2021 were \$108.1 million, including \$102.7 million of principal and interest and \$5.4 million of variable revenues that were not previously included in the lease receivable balance. Total operating revenue in 2020 for long-term leases totaled \$102.5 million, including \$98.4 million of principal and interest and \$4.1 million of variable revenues that were not previously included in the lease receivable balance.

## The Northwest Seaport Alliance

### Notes to Financial Statements

#### Note 5. Lease Commitments (Concluded)

Minimum future rental revenue from leases is as follows (dollars in thousands).

	Principal	Interest	Total
Years ending December 31:			
2022	\$ 54,736	\$ 50,282	\$ 105,018
2023	58,458	47,969	106,427
2024	62,212	45,499	107,711
2025	64,620	42,901	107,521
2026	66,046	40,246	106,292
2027-2031	229,325	170,955	400,280
2032-2036	204,250	125,943	330,193
2037-2041	196,414	85,433	281,847
2042-2046	217,213	44,414	261,627
2047-2051	107,758	6,206	113,964
Total	<u>\$ 1,261,032</u>	<u>\$ 659,848</u>	<u>\$ 1,920,880</u>

The NWSA leases building and office space and the agreements do not contain variable payments and residual value guarantees. The NWSA's intangible "right to use" assets are included in capital and intangible assets as intangible assets and other non-current liabilities on the statements of net position and are presented below as of December 31, 2021 (dollars in thousands): The NWSA did not have lessee related activities in 2020.

	Beginning of Year	Additions	Retirements and Other	End of Year
Leased assets being depreciated:				
Building space	\$ -	\$ 2,027	\$ -	\$ 2,027
Total leased assets being depreciated	-	2,027	-	2,027
Less accumulated amortization:				
Building space	-	(128)	-	(128)
Total accumulated depreciation	-	(128)	-	(128)
Net, leased assets	<u>\$ -</u>	<u>\$ 1,899</u>	<u>\$ -</u>	<u>\$ 1,899</u>

Minimum future lease payments for the leases are as follows (dollars in thousands):

	Principal	Interest	Total
Years ending December 31:			
2022	\$ 190	\$ 69	\$ 259
2023	204	61	265
2024	180	54	234
2025	174	47	221
2026	187	40	227
2027-2031	964	83	1,047
Total	<u>\$ 1,899</u>	<u>\$ 354</u>	<u>\$ 2,253</u>



## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 6. Pension Plans

The NWSA's full-time and qualifying part-time employees participate in the cost-sharing, multiple-employer public employee defined benefit retirement plans (PERS) administered by the Washington State Department of Retirement Systems. Historical trend and other information regarding each plan are presented in the Washington State Department of Retirement Systems annual comprehensive financial report. A copy of this report may be obtained at:

Department of Retirement Systems  
Communications Unit  
P. O. Box 48380  
Olympia, WA 98504-8380  
Internet Address: [www.drs.wa.gov](http://www.drs.wa.gov)

**Plan description and benefits:** PERS was established in 1947, and its retirement benefit provisions are contained in Chapters 41.34 and 41.40 RCW. PERS is a cost-sharing, multiple-employer retirement system composed of three separate pension plans for membership purposes. PERS Plan 1 and PERS Plan 2 are defined benefit plans, and PERS Plan 3 is a defined benefit plan with a defined contribution component.

PERS members include elected officials; state employees; employees of the Supreme, Appeals and Superior Courts; employees of the Legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs (HERPs).

PERS is composed of and reported as three separate plans for accounting purposes: Plan 1, Plan 2/3 and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members.

Although members can only be a member of either Plan 2 or Plan 3, the defined benefits of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of Plan 2/3 may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as the terms of the plans define. Therefore, Plan 2/3 is considered a single plan for accounting purposes.

PERS Plan 1 is closed to new entrants. PERS 1 members were vested after the completion of five years of eligible service. PERS Plan 1 provides retirement, disability and death benefits. Retirement benefits are calculated using 2% of the member's Average Final Compensation (AFC) times the member's years of service. AFC is the average of the member's 24 consecutive highest-paid service credit months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service

PERS Plan 1 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Members retiring from inactive status before the age of 65 may also receive actuarially reduced benefits. Other benefits include duty and nonduty disability payments, an optional Cost-of-Living Adjustment (COLA), and a one-time, duty-related death benefit, if found eligible by the Washington State Department of Labor & Industries.

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 6. Pension Plans (Continued)

The PERS Plan 1 member contribution rate is established by statute at 6%. The employer contribution rate is developed by the Office of the State Actuary (OSA) and includes an administrative expense component that is currently set at 0.18%.

PERS Plan 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service or after five years of service if 12 months of that service are earned after age 44. PERS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits for Plan 2 are calculated using 2% of the member's AFC times the member's years of service. Retirement defined benefits for Plan 3 are calculated using 1% of AFC times the member's years of service. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months. PERS Plan 2/3 has no cap on years of service credit.

Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and nonduty disability payments; a COLA based on the Consumer Price Index, capped at 3% annually; and a one-time, duty-related death benefit, if found eligible by the Washington State Department of Labor & Industries.

The PERS Plan 2/3 employer and employee contribution rates are developed by the OSA to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 unfunded actuarial accrued liability, currently set at 5.31%, and an administrative expense that is currently set at 0.18%.

**The Northwest Seaport Alliance**

**Notes to Financial Statements**

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**Note 6. Pension Plans (Continued)**

PERS Plan 3 members are immediately vested in the defined contribution portion of their plan. PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate when joining membership and can change rates only when changing employers. As established by Chapter 41.34 RCW, Plan 3 defined contribution rates are set at a minimum of 5% and a maximum of 15%; members have six rate options to choose from. Employers do not contribute to the defined contribution benefits.

**Contributions:** The required contribution rates, expressed as a percentage of covered payrolls, as of December 31 were:

	PERS Plan 1	PERS Plan 2	PERS Plan 3
2021			
Employer*	10.25%	10.25%	10.25%**
Employee	6.00%	7.90%	***
2020			
Employer*	12.86%	12.86%	12.86%**
Employee	6.00%	7.90%	***

\* The employer rates include the employer administrative expense fee of 0.18% for 2021 and 2020

\*\* Plan 3 defined benefit portion only

\*\*\* Rate selected by PERS 3 members, 5% minimum to 15% maximum

The NWSA made contributions of \$0.3 million to PERS 1 and \$0.5 million to PERS 2/3 during 2021 and 2020, respectively. And the employees made the required contributions for 2021 and 2020. The NWSA's required contributions for the years ended December 31 are as follows (dollars in thousands):

	PERS Plan 1		PERS Plan 2/3		Total	
Years ending December 31:						
2021	\$	321	\$	523	\$	844
2020		326		491		817

**The Northwest Seaport Alliance**

**Notes to Financial Statements**

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**Note 6. Pension Plans (Continued)**

**Pension assets (liabilities), pension expense, and deferred inflows and outflows of resources related to pensions:** At December 31, 2021, the NWSA reported a net pension asset of \$5.0 million and in 2020 a net pension liability of \$2.2 million for its proportionate share of the net pension asset (liability). The NWSA's proportion of the net pension asset (liability) was based on a projection of the NWSA's long-term share of contributions to the pension plan relative to the projected contributions of all participating agencies, actuarially determined. NWSA's proportionate share of net pension asset (liability) for the years ended December 31, 2021 and 2020, are presented in the following table (dollars in thousands):

	PERS 1	PERS 2/3	Total
NWSA's proportionate share of the net pension asset (liability):			
2021	\$ (525)	\$ 5,503	\$ 4,978
2020	(1,517)	(715)	(2,232)
		PERS 1	PERS 2/3
NWSA's proportionate share of the net pension liability:			
2021		0.0430%	0.0552%
2020		0.0430%	0.0559%
Change in proportionate share		0.0000%	-0.0007%

For the years ended December 31, 2021 and 2020, NWSA reported the following pension benefit (dollars in thousands):

	PERS 1	PERS 2/3	Total
2021	\$ 97	\$ 1,069	\$ 1,166
2020	344	265	609

## The Northwest Seaport Alliance

### Notes to Financial Statements

#### Note 6. Pension Plans (Continued)

For the years ended December 31, 2021 and 2020, deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources (dollars in thousands):

	2021		
	PERS 1	PERS 2/3	Total
Sources of deferred outflow of resources:			
Net difference between projected and actual earnings on pension plan investments (2)	\$ -	\$ -	\$ -
Changes in assumptions (1)	-	8	8
Differences between expected and actual experience (1)	-	267	267
Changes in proportion and differences between NWSA contributions and proportionate share of contributions (1)	-	479	479
NWSA contributions subsequent to measurement date	122	209	331
Total	<u>\$ 122</u>	<u>\$ 963</u>	<u>\$ 1,085</u>
Sources of deferred inflow of resources:			
Net difference between projected and actual earnings on pension plan investments (2)	\$ (583)	\$ (4,599)	\$ (5,182)
Changes in assumptions (1)	-	(391)	(391)
Differences between expected and actual experience (1)	-	(67)	(67)
Changes in proportion and differences between NWSA contributions and proportionate share of contributions (1)	-	(115)	(115)
Total	<u>\$ (583)</u>	<u>\$ (5,172)</u>	<u>\$ (5,755)</u>

(1) The recognition period for each plan is equal to the average of the expected remaining service lives of all employees provided with pensions through the pension plan, which was determined at the beginning of the measurement date.

(2) The recognition period is closed, 5-year period for all plans.

## The Northwest Seaport Alliance

### Notes to Financial Statements

#### Note 6. Pension Plans (Continued)

	2020		
	PERS 1	PERS 2/3	Total
Sources of deferred outflow of resources:			
Net difference between projected and actual earnings on pension plan investments (2)	\$ -	\$ -	\$ -
Changes in assumptions (1)	-	11	11
Differences between expected and actual experience (1)	-	256	256
Changes in proportion and differences between NWSA contributions and proportionate share of contributions (1)	-	691	691
NWSA contributions subsequent to measurement date	159	260	419
Total	\$ 159	\$ 1,218	\$ 1,377
Sources of deferred inflow of resources:			
Net difference between projected and actual earnings on pension plan investments (2)	\$ (8)	\$ (36)	\$ (44)
Changes in assumptions (1)	-	(489)	(489)
Differences between expected and actual experience (1)	-	(90)	(90)
Changes in proportion and differences between NWSA contributions and proportionate share of contributions (1)	-	(135)	(135)
Total	\$ (8)	\$ (750)	\$ (758)

- (1) The recognition period for each plan is equal to the average of the expected remaining service lives of all employees provided with pensions through the pension plan, which was determined at the beginning of the measurement date.
- (2) The recognition period is closed, 5-year period for all plans.

As of December 31, 2021, deferred outflows of resources related to pensions resulting from NWSA's contributions subsequent to the measurement date were \$0.3 million and will be recognized as a reduction of the net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (dollars in thousands):

	PERS 1	PERS 2/3	Total
Years ending December 31:			
2022	\$ (154)	\$ (1,078)	\$ (1,232)
2023	(141)	(996)	(1,137)
2024	(135)	(1,101)	(1,235)
2025	(153)	(1,228)	(1,381)
2026	-	(19)	(19)
Thereafter	-	4	3
Total	\$ (583)	\$ (4,418)	\$ (5,001)

**The Northwest Seaport Alliance**

**Notes to Financial Statements**

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**Note 6. Pension Plans (Continued)**

As of December 31, 2020, deferred outflows of resources related to pensions resulting from NWSA's contributions subsequent to the measurement date were \$0.4 million and was recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions were recognized in pension expense as follows (dollars in thousands):

	PERS 1	PERS 2/3	Total
Years ending December 31:			
2021	\$ (38)	\$ (115)	\$ (153)
2022	(1)	111	110
2023	12	194	206
2024	19	90	109
2025	-	(38)	(38)
Thereafter	-	(34)	(34)
Total	<u>\$ (8)</u>	<u>\$ 208</u>	<u>\$ 200</u>

**Actuarial assumptions:** The 2021 total pension asset (liability) for each of the plans was determined using the most recent actuarial valuation completed in 2021 with a valuation date of June 30, 2020, with the results rolled forward to June 30, 2021. The actuarial assumptions used in the June 30, 2020, valuation were based on the results of the 2013-2018 Demographic Experience Study Report and the 2019 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2020 actuarial valuation report. The 2020 total pension liability for each of the plans were determined by an actuarial valuation as of June 30, 2019, with the results rolled forward to June 30, 2020. Besides the discount rate, the actuarial assumptions used in the June 30, 2019, valuation were based on the results of the 2013-2018 Experience Study Report and the 2019 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report.

Additional assumptions for subsequent events and law changes are current as of the 2021 actuarial valuation report and are as follows:

**Inflation:** 2.75% total economic inflation; 3.50% salary inflation (2020: 2.75% for total economic inflation; 3.50% for salary inflation).

**Salary increases:** In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity (2020: salaries were expected to grow 3.50%).

**Investment rate of return:** 7.40% (2020: 7.40%).

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 6. Pension Plans (Continued)

**Mortality rates:** Mortality rates in 2021 were developed using the Society of Actuaries' Pub.H-2010 mortality rates, which vary by member status (e.g., active, retiree, or survivor), as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

Mortality rates in 2020 were developed using the Society of Actuaries' Pub.H-2010 mortality rates, which vary by member status (e.g., active, retiree, or survivor), as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

**Assumption and method changes:** There were no changes in assumptions since the last valuation. There were changes in methods since the last valuation.

- For purposes of the June 30, 2020 Actuarial Valuation Report (AVR), a non-contribution rate setting valuation under current funding policy, the OSA introduced temporary method changes to produce asset and liability measures as of the valuation date. See high-level summary below. OSA will revert back to the methods outlined in the 2019 AVR when preparing the 2021 AVR, a contribution rate-setting valuation, which will serve as the basis for 2022 Annual Comprehensive Financial Report results.
- To produce measures at June 30, 2020, unless otherwise noted in the 2020 AVR, OSA relied on the same data, assets, methods, and assumptions as the June 30, 2019 AVR. OSA projected the data forward one year reflecting assumed new hires and current members exiting the plan as expected. OSA estimated June 30, 2020 assets by relying on the fiscal year-end 2019 assets, reflecting actual investment performance over fiscal year end, and reflecting assumed contribution amounts and benefit payments during fiscal year end. OSA reviewed the actual June 30, 2020, participant and financial data to determine if any material changes to projection assumptions were necessary. OSA also considered any material impacts to the plans from 2021 legislation. See the 2020 AVR for more information.

**Discount rate:** The discount rate used to measure the total pension liability was 7.40% for all plans (2020: 7.40%). To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on the assumptions described in OSA's certification letter within the DRS Annual Comprehensive Financial Report, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.40% was used to determine the total liability.



**The Northwest Seaport Alliance**

**Notes to Financial Statements**

**Note 6. Pensions (Concluded)**

**Sensitivity net pension liability to changes in the discount rate:** The table below presents the net pension liability of employers, calculated using the discount rate of 7.40% as well as what employers' net pension liability would be if it were calculated using a discount rate 1 percentage point lower (6.40%) and 1 percentage point higher (8.40%) than the current rate (dollars in thousands):

	Pension Trust	1% Decrease	Discount Rate	1% Increase
December 31, 2021:				
Discount rate		6.40%	7.40%	8.40%
Proportionate share of net pension liability	PERS 1	\$ 894	\$ 525	\$ 203
Proportionate share of net pension liability/(asset)	PERS 2/3	(1,568)	(5,503)	(8,578)
December 31, 2020:				
Discount rate		6.40%	7.40%	8.40%
Proportionate share of net pension liability	PERS 1	\$ 1,900	\$ 1,517	\$ 1,183
Proportionate share of net pension liability/(asset)	PERS 2/3	4,451	715	(2,361)

**Long-term expected rate of return:** The OSA selected a 7.40% long-term expected rate of return on pension plan investments using a building-block method (2020: 7.40% long-term expected rate of return). In selecting this assumption, the OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMAs and their target asset allocation to simulate future investment returns at various future times.

**Estimated rates of return by asset class:** Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021 and 2020, are summarized below. The inflation component used to create the table is 2.20% for June 30, 2021 and 2020 and represents WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	% Long-Term Expected Real Rate of Return Arithmetic
Fixed income	20%	2.20%
Tangible assets	7%	5.10%
Real estate	18%	5.80%
Global equity	32%	6.30%
Private equity	23%	9.30%
	<u>100%</u>	

Detailed information about the pension plan's fiduciary net position is available in the separately issued DRS financial reports. Additional actuarial and pension plan information is included in the DRS 2021 Annual Comprehensive Financial Report, including descriptions of actuarial data, assumptions, methods, and plan provisions relied on for the preparation of GASB No. 67 and GASB No. 68. Additional details regarding this information is included in OSA's 2019 Actuarial Valuation Report on the OSA website: [leg.wa.gov/osa](http://leg.wa.gov/osa).

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 7. Commitments and Contingencies

**Commitments:** The NWSA has entered into separate contractual agreements for terminal maintenance, infrastructure improvements, environmental projects, and professional services. At December 31, 2021, the remaining commitments are as follows (dollars in thousands).

Description	Remaining Commitments
Terminal projects	\$ 1,300
Environmental	1,362
Consulting and other	6,195
	<u>\$ 8,857</u>

In addition to contracts entered into by the NWSA, both the Port of Tacoma and the Port of Seattle, acting as agents for the NWSA (per support services agreements), issue contracts on behalf of the NWSA. The remaining commitments on these contracts totaled \$43.3 million at December 31, 2021, which related to contracts issued by the Port of Seattle. The Port of Seattle's commitments on the NWSA's behalf are primarily related to terminal construction projects at Terminal 5. Both ports will be reimbursed by the NWSA in accordance with their support service agreements (see Note 9, Related-Party Transactions, for additional information).

**Contingencies:** The NWSA is named as a defendant in various lawsuits incidental to carrying out its function. The NWSA believes its ultimate liability, if any, will not be material to the financial statements.

#### Note 8. Major Customers

Operating revenues and leases interest income for the year ended December 31, 2021 were \$202.5 million. Ten customers represented 76% and \$153.0 million of total operating revenues and leases interest income. The top three customers accounted for 48% of operating revenues and leases interest income. Receivables from the ten significant customers totaled \$3.1 million, and 36%, of total trade receivables at December 31, 2021.

Operating revenues and leases interest income for the year ended December 31, 2020 were \$184.3 million. Ten customers represented 73% and \$133.7 million of total operating revenues and leases interest income. The top three customers accounted for 66% of operating revenues and leases interest income. Receivables from the ten significant customers totaled \$4.8 million, or 30%, of total trade receivables at December 31, 2020.

#### Note 9. Related-Party Transactions

As more fully described in the MD&A, Note 1, Summary of Significant Accounting Policies, and Note 7, Commitments and Contingencies, the NWSA entered into licensing agreements with each home port for the exclusive use, operation and management of certain facilities, or Licensed Properties. These licensing agreements generated 100% of NWSA revenues in 2021 and 2020.

## The Northwest Seaport Alliance

### Notes to Financial Statements

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#### Note 9. Related-Party Transactions (Concluded)

**Support services agreements:** The NWSA entered into support services agreements with the home ports to receive support services for back-office infrastructure and administrative functions. The support services received by the NWSA include finance, human resources, information technology, public affairs, risk management, capital construction and environmental project management and contracting, equipment and facilities maintenance, security, and office infrastructure. Support services charged to the NWSA from the home ports totaled \$41.6 million and \$41.1 million in 2021 and 2020, respectively. The expenses are included in operating expenses on the accompanying statements of revenues, expenses, and changes in net position.

The NWSA entered into support services agreements with the Port of Tacoma to provide the Port of Tacoma executive management, commercial, environmental and planning support services. Support services provided to the Port of Tacoma by NWSA amounted to \$1.1 million and \$1.4 million in 2021 and 2020, respectively. The amount of operating expenses on the accompanying statements of revenues, expenses and changes in net position are net of the charges to the Port of Tacoma. The NWSA did not enter into agreements to provide support services to the Port of Seattle.

**Related-party receivable and payable:** The NWSA generally repays the home ports for support services and operating costs incurred as agents for the NWSA, in the following month, after the amount due is determined. At December 31, 2021 and 2020, \$3.3 million and \$1.6 million, respectively, were payable to the home ports and are presented on the statements of net position as related-party payable - Managing Members.

The NWSA distributes cash flow from operations calculated pursuant to GAAP, capital grant contributions, and interest income on investment to the home ports. Distributions have generally been made in the following month, after the amount due is determined. During 2021 and 2020, the NWSA distributed \$117.6 million and \$111.2 million, respectively. At December 31, 2021 and 2020, \$5.9 million and \$10.3 million, respectively, were payable to the home ports and are presented on the statements of net position as related-party payable - Managing Members.

The home ports generally fund capital contribution requirements in the following month, after the amount due is determined. During 2021 and 2020, home ports contributed \$93.9 million and \$129.6 million, respectively, of funding for capital construction projects in accordance with the capital investment plan approved by the Managing Members. At December 31, 2021 and 2020, \$5.7 million and \$12.7 million, respectively, were receivable from the home ports and are presented on the statements of net position as related-party receivable - Managing Members.

The Managing Members also serve as commissioners for their respective home ports.

#### Note 10. Fair Value Measurements

The NWSA's assets that are measured and reported on a fair value basis are classified and disclosed in one of the following three categories:

**Level 1:** Quoted market prices in active markets for identical assets or liabilities.

**Level 2:** Observable market-based inputs or unobservable inputs that are corroborated by market data.

**Level 3:** Unobservable inputs that are not corroborated by market data.

## The Northwest Seaport Alliance

### Notes to Financial Statements

#### Note 10. Fair Value Measurements (Concluded)

In determining the appropriate levels, the NWSA performs a detailed analysis of the assets and liabilities that are subject to the guidance. The NWSA's fair value measurements are evaluated by an independent third-party vendor. The third-party vendor uses a variety of methods when pricing these securities that incorporate relevant observable market data to arrive at an estimate of what a buyer in the marketplace would pay for a security under current market conditions. Level 1 inputs are quoted prices in active markets for identical assets assessed at the measurement date. An active market for the asset is a principal market in which transactions for the asset are open to many and occur with sufficient frequency and volume. Level 2 inputs include quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets where there isn't sufficient activity, and/or where price quotations vary substantially either over time or among market makers (some brokered markets, for example), or in which little information is released publicly. The NWSA does not have any Level 3 assets or liabilities at December 31, 2021 and 2020.

The tables below present the balances of assets measured at fair value by level within the hierarchy at December 31, 2021 and 2020 (dollars in thousands):

	Fair Value of Investments as of December 31, 2021		
	Level 1	Level 2	Total
Investments:			
Federal Home Loan Bank	\$ -	\$ 1,983	\$ 1,983
Federal Home Loan Mortgage Corporation	-	4,952	4,952
Federal National Mortgage Association	-	1,956	1,956
Municipal Bonds	-	9,767	9,767
Supranational Bonds	-	1,976	1,976
Total investments	\$ -	\$ 20,634	\$ 20,634

	Fair Value of Investments as of December 31, 2020		
	Level 1	Level 2	Total
Investments:			
Federal Home Loan Bank	\$ -	\$ 4,037	\$ 4,037
Federal Home Loan Mortgage Corporation	-	5,006	5,006
Federal National Mortgage Association	-	2,003	2,003
Municipal Bonds	-	10,051	10,051
Supranational Bonds	-	2,017	2,017
Total investments	\$ -	\$ 23,114	\$ 23,114

## The Northwest Seaport Alliance

### Required Supplementary Information

**Schedule of The Northwest Seaport Alliance's Share of Net Pension Asset/Liability (NPA/NPL)  
December 31, 2021  
(Dollars in Thousands)**

	2021	2020	2019	2018	2017
<b>PERS Plan 1</b>					
NWSA's proportion of NPL	0.0430%	0.0430%	0.0454%	0.0459%	0.0230%
NWSA's proportionate share of NPL	\$ 525	\$ 1,517	\$ 1,746	\$ 2,052	\$ 1,093
NWSA's covered payroll (plan year)	\$ -	\$ -	\$ -	\$ -	\$ -
NWSA's proportionate share of the net pension liability (asset) as a percentage of its covered payroll (plan year)	NA	NA	NA	NA	NA
Plan fiduciary net pension position as a percentage of the total pension liability	88.7%	68.6%	67.1%	63.2%	61.2%
Contractually required contribution	\$ 321	\$ 311	\$ 326	\$ 309	\$ 286
Contributions in relation to the contractually required contribution	(283)	(317)	(314)	(326)	(286)
Contribution (excess) deficiency	\$ 38	\$ (6)	\$ 12	\$ (17)	\$ -
NWSA's covered payroll (NWSA's fiscal year)	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions as a percentage of covered payroll (NWSA's fiscal year)	0%	0%	0%	0%	0%
<b>PERS Plan 2/3</b>					
NWSA's proportion of NPL	0.0552%	0.0559%	0.0586%	0.0590%	0.0296%
NWSA's proportionate share of (NPA) NPL	\$ (5,503)	\$ 715	\$ 570	\$ 1,007	\$ 1,030
NWSA's covered payroll (plan year)	\$ 6,608	\$ 6,526	\$ 6,371	\$ 6,151	\$ 5,844
NWSA's proportionate share of the net pension liability (asset) as a percentage of its covered payroll (plan year)	-83.3%	11.0%	8.9%	16.4%	17.6%
Plan fiduciary net pension position as a percentage of the total pension liability	120.3%	97.2%	97.8%	95.8%	91.0%
Contractually required contribution	\$ 523	\$ 517	\$ 491	\$ 472	\$ 411
Contributions in relation to the contractually required contribution	(472)	(523)	(502)	(495)	(411)
Contribution (excess) deficiency	\$ 51	\$ (6)	\$ (11)	\$ (23)	\$ -
NWSA's covered payroll (NWSA's fiscal year)	\$ 6,603	\$ 6,607	\$ 6,362	\$ 6,440	\$ 5,844
Contributions as a percentage of covered payroll (NWSA's fiscal year)	7.1%	7.9%	7.9%	7.7%	7.0%

Information presented prospectively beginning with December 31, 2017, prior year reported with Port of Tacoma.

Notes to required supplementary information

See Note 6 of the financial statements for additional information on the plan.

# **The Northwest Seaport Alliance**

Compliance Report  
December 31, 2021

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**Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance With  
Government Auditing Standards**

**Independent Auditor's Report**

Managing Members  
The Northwest Seaport Alliance  
Tacoma, Washington

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of The Northwest Seaport Alliance (the NWSA) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the NWSA's basic financial statements, and have issued our report thereon dated April 1, 2022. Our report includes an emphasis of matter paragraph for the restatement of beginning net position for the adoption of GASB Statement No. 87, *Leases*.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the NWSA's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the NWSA's internal control. Accordingly, we do not express an opinion on the effectiveness of the NWSA's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.



**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the NWSA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the NWSA's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the NWSA's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*RSM US LLP*

Seattle, Washington  
April 1, 2022

**Report on Compliance for the Major Federal Program and  
Report on Internal Control Over Compliance and Report on  
Schedule of Expenditures of Federal Awards Required  
by the Uniform Guidance**

**Independent Auditor's Report**

Managing Members  
The Northwest Seaport Alliance  
Tacoma, Washington

**Report on Compliance for the Major Federal Program**

***Opinion on the Major Federal Program***

We have audited The Northwest Seaport Alliance's (the NWSA) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on the NWSA's major federal program for the year ended December 31, 2021. The NWSA's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the NWSA complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2021.

***Basis for Opinion on the Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the NWSA and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the NWSA's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the NWSA's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the NWSA's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the NWSA's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the NWSA's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the NWSA's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the NWSA's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the NWSA as of and for the year ended December 31, 2021, and have issued our report thereon dated April 1, 2022, which contained an unmodified opinion on those financial statements. Our report includes an emphasis of matter paragraph for the restatement of beginning net position for the adoption of GASB Statement No. 87, *Leases*. Our audit was performed for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

*RSM US LLP*

Seattle, Washington  
April 1, 2022

**The Northwest Seaport Alliance**

**Schedule of Expenditures of Federal Awards  
Year Ended December 31, 2021**

Federal Grantor/Pass-Through Grantor/Program Title	Assistance Listing Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Transportation:			
Passed through from the Port of Seattle:			
National Infrastructure Investments			
TIGER Discretionary Grant	20.933	DTMA91G1500002	\$ 1,096,307
<b>Total U.S. Department of Transportation</b>			<u>1,096,307</u>
<b>Total Expenditures of Federal Awards</b>			<u>\$ 1,096,307</u>

See notes to schedule of expenditures of federal awards.

## The Northwest Seaport Alliance

### Notes to Schedule of Expenditures of Federal Awards

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#### **Note 1. Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of The Northwest Seaport Alliance (the NWSA) under programs of the federal government for the year ended December 31, 2021. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the NWSA, it is not intended to, and does not, present the financial position, changes in net position or cash flows of the NWSA.

#### **Note 2. Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **Note 3. Indirect Cost Rate**

The NWSA has not elected to use the 10% de minimus indirect cost rate allowed under the Uniform Guidance.

#### **Note 4. Subrecipients**

There were no federal awards passed through to subrecipients for the year ended December 31, 2021. As noted on the Schedule, the federal awards reported are passed-through from the Port of Seattle.



**The Northwest Seaport Alliance**

**Summary Schedule of Prior Year Audit Findings  
Year Ended December 31, 2021**

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There were no reported financial statement findings or findings and questioned costs for federal awards during the year ended December 31, 2020.



**APPENDIX C**

**REPORTS OF THE INDEPENDENT CONSULTANT**

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W J A D V I S O R S  
AVIATION MANAGEMENT  
CONSULTANTS



Appendix C

# Letter Report of the Independent Consultant

on the proposed issuance of

## Port of Seattle

Intermediate Lien Revenue Refunding Bonds, Series 2022A, Non-Alternative Minimum Tax

Intermediate Lien Revenue and Refunding Bonds, Series 2022B, Private Activity/Alternative Minimum Tax

Intermediate Lien Revenue and Refunding Bonds, Series 2022C, Taxable

July 19, 2022

**Prepared for**

Port of Seattle | Seattle, Washington

**Prepared by**

WJ Advisors LLC | Denver, Colorado

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July 19, 2022

Mr. Dan Thomas  
Chief Financial Officer  
Port of Seattle  
Pier 69  
2711 Alaskan Way  
Seattle, Washington 98121

Re: Letter Report of the Independent Consultant on the Proposed Issuance of Port of Seattle Intermediate Lien Revenue Refunding Bonds, Series 2022A, Non-Alternative Minimum Tax; Intermediate Lien Revenue and Refunding Bonds, Series 2022B, Private Activity/Alternative Minimum Tax; and Intermediate Lien Revenue and Refunding Bonds, Series 2022C, Taxable

Dear Mr. Thomas:

WJ Advisors LLC is pleased to submit this Letter Report of the Independent Consultant (the 2022ABC Letter Report) related to the proposed issuance of the following Port of Seattle Intermediate Lien Revenue and Refunding Bonds (collectively, the proposed Series 2022ABC Bonds):

- Intermediate Lien Revenue Refunding Bonds, Series 2022A, Non-Alternative Minimum Tax (AMT)
- Intermediate Lien Revenue and Refunding Bonds, Series 2022B, Private Activity/AMT
- Intermediate Lien Revenue and Refunding Bonds, Series 2022C, Taxable

The proposed Series 2022ABC Bonds are to be issued pursuant to the Port's Intermediate Lien Master Resolution (No. 3540, as amended).

The Port currently owns, operates, manages, and maintains Seattle-Tacoma International Airport (the Airport or SEA) and other Port businesses, including cruise terminals, recreational and commercial marinas, stormwater utilities, and various commercial and industrial properties (the Other Port Businesses). The Port also owns containerized cargo terminals and licenses their management and operation to the Northwest Seaport Alliance (the Seaport Alliance or NWSA), a port development authority jointly formed in 2015 by charter (the Charter) between the Port of Seattle and the Port of Tacoma.

The Port prepared the aviation and financial forecasts presented in this 2022ABC Letter Report for the Airport, Other Port Businesses, and the Seaport Alliance, all of which were reviewed by WJ Advisors LLC. The results and key findings of our review are summarized in this 2022ABC Letter Report, which also includes comparisons to Port-prepared assumptions and projections of key financial metrics presented in the Letter Report of the Airport Consultant associated with

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the Port's issuance of its Series 2021ABCD Bonds<sup>1</sup>, dated June 3, 2021 (the 2021 Letter Report). Both the 2021 Letter Report included in this Appendix C and this 2022ABC Letter Report should be read in their entirety for an understanding of the financial forecasts and the underlying assumptions.

While the financial forecasts included in this 2022ABC Letter Report reflect all of the Port's businesses, a significant portion of this 2022ABC Letter Report is focused on the Airport, which was the Port's largest source of revenues in 2021 (as well as in prior years), and currently accounts for the largest portion of the Port's combined capital improvement program (the Port Combined CIP) costs. In this 2022ABC Letter Report, that portion of the Port Combined CIP for the Airport is referred to as the "Airport CIP". A portion of the Airport CIP is expected to be funded from the net proceeds from the sale of the proposed Series 2022ABC Bonds.

Capitalized terms in this 2022ABC Letter Report are used as defined in the First Lien Master Resolution (No. 3059, as amended), as amended, the Intermediate Lien Master Resolution (No. 3540), as amended; and/or the Signatory Airline Lease and Operating Agreement (the Airline Agreement).

#### **COVID-19 PANDEMIC AND UPDATED PASSENGER FORECAST**

In 2021, the worldwide outbreak of novel coronavirus SARS-CoV-2 (COVID-19), which began in late 2019, negatively affected the number of enplaned passengers at the Airport and at airports around the country and the world.

In 2020, which was the last year of actual enplaned passenger data included in the 2021 Letter Report, the number of enplaned passengers at the Airport decreased 61.2% relative to the number of enplaned passengers at the Airport in 2019. As of the date of the 2021 Letter Report, widespread vaccination efforts against COVID-19 had just begun, but the pace of vaccine adoption in the United States and worldwide, as well as its positive effect on the recovery in passenger travel, reductions in border restrictions, and other travel restrictions, was unclear.

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<sup>1</sup> Includes the Port of Seattle First Lien Revenue Refunding Bonds, Series 2021, Private Activity/AMT and Intermediate Lien Revenue and Refunding Bonds, Series 2021A, Non-AMT, Intermediate Lien Revenue Refunding Bonds, Series 2021B, Private Activity/Non-AMT, Intermediate Lien Revenue and Refunding Bonds, Series 2021C, Private Activity/AMT, and Intermediate Lien Revenue Bonds, Series 2021D, Taxable.

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Given the uncertainties related to the recovery in passenger traffic at the time the 2021 Letter Report was prepared, two hypothetical enplaned passenger recovery cases at the Airport (the 2021 Letter Report Cases) were included in the 2021 Letter Report for 2021 through 2026, each with the assumption that the number of enplaned passengers in 2019 would be reached in 2025:

- The “2021 Letter Report Case 1” assumed a more rapid recovery in the number of enplaned passengers at the Airport in 2021 and 2022, followed by more moderate growth in the number of enplaned passengers in 2023 through 2025, when the number of enplaned passengers at the Airport was assumed to reach 2019 levels.
- The “2021 Letter Report Case 2” assumed a slower recovery in the number of enplaned passengers at the Airport from 2021 through 2025, when the number of enplaned passengers at the Airport was assumed to reach 2019 levels.

Because the actual number of enplaned passengers at the Airport in 2021 was closer to the number of enplaned passengers in 2021 Letter Report Case 1 than Case 2, all comparisons presented in this 2022ABC Letter Report are to the financial projections prepared for 2021 Letter Report Case 1. The financial exhibits attached to this 2022ABC Letter Report are based on the 2022 Enplaned Passenger Forecast.

With the widespread distribution and use of COVID-19 vaccinations starting in early 2021 and continuing throughout that year, the numbers of enplaned passengers at the Airport and in the United States also increased. By the end of the first quarter of 2021, vaccination rates for Washington State and the United States were 18.4% and 16.9%, respectively, increasing to 68.0% and 62.1%, respectively, by December 31, 2021.

In 2021, the number of enplaned passengers at the Airport increased to 69.9% of the number of enplaned passengers at the Airport in 2019, which compares with an increase of 38.8% in 2020. The increase in the number of enplaned passengers at the Airport in 2021 occurred despite the emergence of the highly contagious Delta and Omicron variants of COVID-19 in 2021.

In 2021, the number of enplaned passengers at the Airport reached 18.1 million, which exceeded the projected number of 2021 enplaned passengers at the Airport by 6.0% for 2021 Letter Report Case 1 (17.0 million) and by 28.1% for 2021 Letter Report Case 2 (14.1 million).

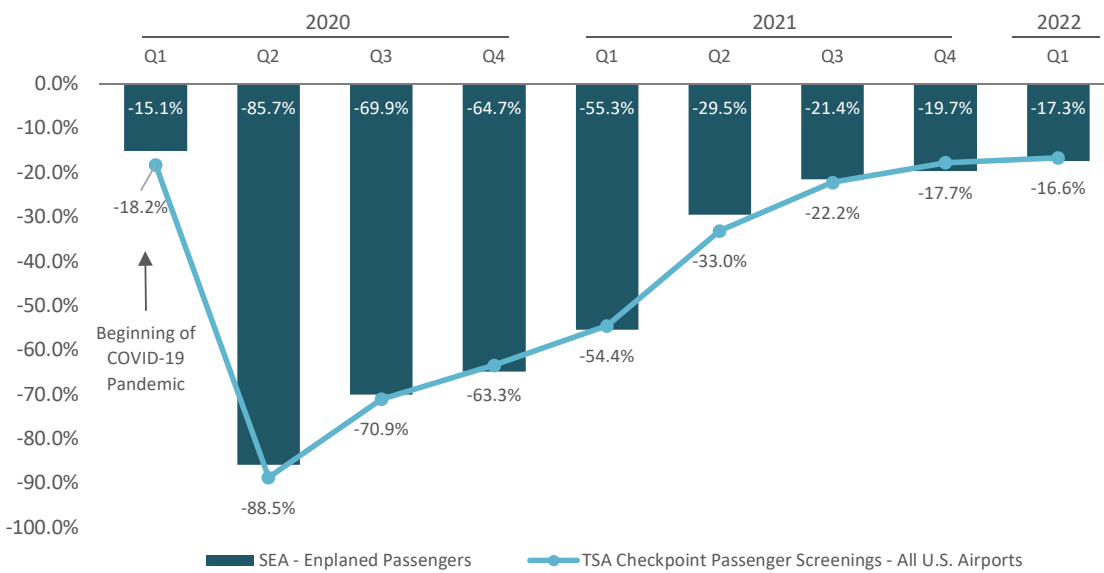
During the first 5 months of 2022 (January 2022 through May 2022), the number of enplaned passengers at the Airport increased 58.2% compared with the same period of 2021 equaling approximately 85.8% of the number of enplaned passengers at the Airport during the same period of 2019.

Recovery in the number of enplaned passengers at the Airport is related to increases in domestic passenger travel, which has been consistent with national recovery trends as shown on Figure 1. However, recovery in the total number of enplaned passengers (domestic and international) at the Airport has been slower than national recovery trends given the share of

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international passengers typically accommodated at the Airport. Restrictions imposed by governments around the world, including, but not limited to, mandatory quarantine periods, proof of a negative COVID-19 test, or bans on non-essential travel have more severely curtailed international travel than domestic travel.

Figure 1  
**PERCENT DECREASES IN SEA ENPLANED PASSENGERS AND NATIONAL TRANSPORTATION SECURITY ADMINISTRATION CHECKPOINT PASSENGER SCREENINGS, IN THE U.S. IN 2020, 2021, AND FIRST QUARTER OF 2022**  
 (compared with the same quarter in 2019)



Note: Data for the first quarter of 2022 are the latest available data for the Airport and Transportation Security Administration (TSA) passenger screenings.

Sources: Port of Seattle records and TSA: <https://www.tsa.gov/coronavirus/passenger-throughput>.

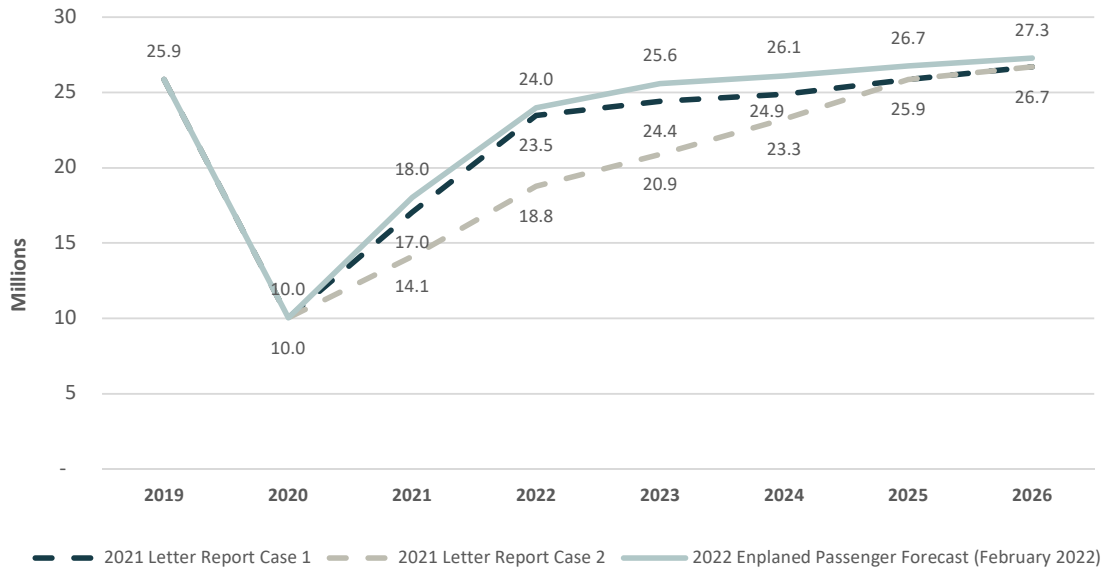
Given the recovery in the number of enplaned passengers at the Airport resulting from, but not limited to, increased COVID-19 vaccination rates, reductions in border closures and travel restrictions, and an increased number of scheduled domestic flights by the airlines serving the Airport, Port management developed a forecast of the number of enplaned passengers at the Airport (the 2022 Enplaned Passenger Forecast) from 2022 through 2027 (the Forecast Period), which replaces 2021 Letter Report Cases 1 and 2 (see Figure 2). In the 2021 Letter Report Cases, the number of enplaned passengers was assumed to reach 2019 levels in 2025 and increase 3.2% per year thereafter, which is the average annual 20-year rate of growth in the number of enplaned passengers at the Airport.



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It was assumed in the 2022 Enplaned Passenger Forecast that the number of enplaned passengers at the Airport would reach and exceed the number of enplaned passengers in 2019 by approximately 1.0% in 2024.

Figure 2  
**ENPLANED PASSENGER FORECASTS**  
 Seattle-Tacoma International Airport  
 (millions)



The 2022 Enplaned Passenger Forecast prepared by the Port was based on the following major assumptions:

- The use of forward looking 2022 scheduled flight data published by the airlines serving the Airport as of the date of this 2022ABC Letter Report. Certain assumptions were made by the Port regarding the number of scheduled flights and seats during the third and fourth quarters of 2022 based, in part, on historical scheduled flights, publicly available information about airline flight plans, and the recovery in the number of enplaned passengers from the declines experienced during the COVID-19 pandemic at the Airport and in the United States. The Port did not make any specific assumptions regarding potential reductions in scheduled flight activity in 2022 resulting from, among other things, pilot and other flight crew shortages and recent increases in aircraft fuel costs.
- Assumed passenger load factors for April through December 2022 and thereafter based on recent and longer-term trends in load factors prior to and during the COVID-19 pandemic.

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- A return to the pre-COVID-19 pandemic split between origin and destination (O&D) passengers and connecting passengers at the Airport. During the COVID-19 pandemic, the number of connecting passengers at the Airport increased due in part to Alaska Airlines consolidating their flight operations and increasing passenger connecting activity at the Airport.

From time-to-time throughout each year, the Port prepares updated estimates of enplaned passengers as more information (e.g., scheduled flight information) becomes available and uses those estimates to evaluate the potential change, if any, in future financial results. No such updates since the Port prepared the 2022 Enplaned Passenger Forecast in February 2022 have been incorporated in this 2022ABC Letter Report and as agreed to with the Port, any recent updates would not result in a material change in the forecast financial results presented in this 2022ABC Letter Report. In addition, and as discussed later in this 2022ABC Letter Report, economic activity in the Seattle-Tacoma Consolidated Statistical Area<sup>2</sup> (CSA)—a key driver of passenger traffic at the Airport—has remained stable (population and nonagricultural employment) or is recovering (unemployment rate) to pre-COVID-19 pandemic levels.

On February 7, 2022, Frontier Airlines and Spirit Airlines announced plans to merge the operations of both airlines. On April 8, 2022, JetBlue Airways announced plans to purchase Spirit Airlines and on May 16, 2022, JetBlue Airways announced plans for a hostile takeover of Spirit Airlines. Based on 2021 Airport enplaned passenger data, the combined number of enplaned passengers for a Frontier/Spirit merger or a JetBlue hostile takeover of Spirit would have accounted for approximately 1.0% of total Airport enplaned passengers. The potential merger with or takeover of Spirit Airlines and what this could mean for the combined operations of these airlines at the Airport is not material in achieving the 2022 Enplaned Passenger Forecast.

#### **SCOPE OF THIS 2022ABC LETTER REPORT**

This 2022ABC Letter Report summarizes updates to certain assumptions in the 2021 Letter Report that were used to project, among other things, the average airline cost per enplaned passenger (CPE) at the Airport and debt service coverage for 2022 through 2027.

Based on our review, it was determined that, for purposes of this 2022ABC Letter Report, the key assumptions and projections described in the 2021 Letter Report are appropriate to rely upon in preparing the financial forecasts presented in this 2022ABC Letter Report with the exception of the following major changes:

- Use of the Port's 2022 Enplaned Passenger Forecast rather than the projections of enplaned passengers in 2021 Letter Report Cases 1 and 2.

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<sup>2</sup> The Seattle-Tacoma CSA includes King, Kitsap, Mason, Pierce, Skagit, Snohomish, and Thurston counties.

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- Actual debt service on the Series 2021ABCD Bonds, which was discussed earlier in this 2022ABC Letter Report included revenue and refunding bonds.
- Actual 2021 operating revenues and expenses rather than projected results, and use of the Port's forecast of financial results for 2022 through 2027.
- Changes in the total amounts of the Airport CIP and funding sources, including, but not limited to, the expected receipt of federal grants and the net proceeds from the issuance of prior bonds, the proposed Series 2022ABC Bonds, and additional bonds the Port currently expects to issue to fund a portion of Airport CIP costs (the Future Revenue Bonds).

#### **PROPOSED SERIES 2022ABC BONDS**

The Port intends to issue the proposed Series 2022ABC Bonds to:

- Finance a portion of the Airport CIP
- Pay capitalized interest
- Make deposits to the Intermediate Lien Reserve Accounts
- Pay issuance and financing costs associated with the proposed Series 2022ABC Bonds

The Port may also use the net proceeds from the sale of the proposed Series 2022ABC Bonds to refund certain other outstanding Port obligations during the Forecast Period, including, but not limited to Port Revenue Bonds, but no such refunding was assumed in this 2022ABC Letter Report. Savings from a refunding of Port obligations would likely improve the financial forecasts presented in this 2022ABC Letter Report.

Projects expected to be funded with the net proceeds from the sale of the proposed Series 2022ABC Bonds include:

- **SEA Gateway (North Main Terminal Redevelopment).** This project includes reconfiguration and expansion of the ticketing area, expansion of the security checkpoint area, expansion of office space, and upgraded systems and technology. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$399.0 million; approximately \$157.1 million of these costs would be funded with net proceeds from the sale of the proposed Series 2022ABC Bonds.
- **Baggage Handling System Optimization.** This project includes a new centralized baggage handling system that is to replace six aging individual baggage screening conveyor systems at the Airport. The new system would increase screening capacity and would allow bags to be checked in from any ticket counter and be conveyed to any bag makeup device. Additional benefits would include increased reliability, redundancy, and security. The new system has been designed to accommodate 30 million annual

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enplaned passengers at the Airport. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$609.1 million; approximately \$117.6 million of these costs would be funded with net proceeds from the sale of the proposed Series 2022ABC Bonds.

- **C Concourse (C1) Expansion.** The C1 Expansion project will construct two to three additional floors of approximately 22,000 square feet each, on top of the existing C Concourse, located between C and D Concourses. It will also redevelop the existing concourse level footprint to provide additional concessions, services, and amenities to the travelling public. The cost included in the Airport CIP for this project is estimated by the Port to be \$325.3 million; approximately \$26.4 million of these costs would be funded with net proceeds from the sale of the proposed Series 2022ABC Bonds.
- **A Concourse Building Expansion for Lounges.** This project includes the design and construction of a building expansion on the east side of A Concourse. The newly developed space will include approximately 15,600 square feet for Delta Club, a sky deck, and a 1,000 square feet concourse level entry reconfiguration. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$78.1<sup>3</sup> million; approximately \$42.8 million of these costs would be funded with net proceeds from the sale of the proposed Series 2022ABC Bonds.
- **Airfield Pavement and Support Infrastructure.** This project includes continuation of the on-going airfield pavement and joint seal replacement program at the Airport. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$125.2 million; approximately \$30.7 million of these costs would be funded with net proceeds from the sale of the proposed Series 2022ABC Bonds.
- **SEA Underground Control Upgrades (Satellite Transit System Train Control).** This project includes upgrades to the automatic train control system and communication system associated with the SEA Underground. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$73.6 million; approximately \$29.1 million of these costs would be funded with net proceeds from the sale of the proposed Series 2022ABC Bonds.
- **Checkpoint 1 Relocation.** This project will create a security screening checkpoint at the baggage claim level to provide approximately 15,000 square feet of space for queuing, document checking, and checkpoint lanes. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$35.7 million; approximately

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<sup>3</sup> On May 10, 2022, the Port Commission authorized a \$26.5 million increase in the cost of this project for a total cost of \$105.0 million, which increase has not yet been reflected in the Airport CIP described in this 2022ABC Letter Report.

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\$27.2 million of these costs would be funded with net proceeds from the sale of the proposed Series 2022ABC Bonds.

- **Other Projects.** Other projects include utilities, public parking improvements, passenger loading bridge replacements, terminal modernization and upgrades, roadway improvements, and various other improvements. Project costs included in the Airport CIP for the Other Projects are estimated by the Port to be approximately \$608.2 million; approximately \$124.4 million of these costs would be funded with net proceeds from the sale of the proposed Series 2022ABC Bonds.

Assumptions used by the Port to project Debt Service on the proposed Series 2022ABC Bonds are as follows: (1) a fixed interest rate of 4.6%, (2) costs of issuance equal to 1.0% of the principal amount of the proposed Series 2022ABC Bonds, (3) one to two years of capitalized interest costs to account for different project construction periods for the projects the Port currently expects to fund from the net proceeds from the sale of the proposed Series 2022ABC Bonds, and (4) a 25-year term.

## REVIEW OF RECENTLY AVAILABLE DATA AND KEY ASSUMPTIONS

Our review of recently available data and key assumptions is presented below.

### Economic Basis for Airline Traffic and Update

The economy of an airport service region is a major factor affecting long-term airline traffic at the airport(s) serving the region. In general, regions with large populations, an extensive employment base, and increasing levels of per capita personal income will generate demand for airline travel. The demographics and economy of the region—as measured by changes in population, nonagricultural employment, and per capita personal income—as well as airline service and airfares are typically the most important factors affecting O&D passenger demand at airport(s) serving the region.

In the 2021 Letter Report, only actual economic activity through 2019 (the year prior to the COVID-19 pandemic) was presented for the Seattle-Tacoma CSA<sup>4</sup> rather than (1) economic activity in 2020, which was the year in which the negative effects of the COVID-19 pandemic were the most severe and (2) projected economic activity through 2026 (the last year of the Projection Period in the 2021 Letter Report) given the challenges of developing projections of economic activity during an exogenous event such as the COVID-19 pandemic.

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<sup>4</sup> The Seattle-Tacoma CSA includes King County, Kitsap County, Mason County, Pierce County, Skagit County, Snohomish County, and Thurston County.

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Table 1 provides a comparison of actual 2019 and 2020, and estimated 2021 results for the following key economic indicators in the Seattle-Tacoma CSA presented in the 2021 Letter Report:

Table 1  
**HISTORICAL AND ESTIMATED TRENDS IN SELECTED ECONOMIC INDICATORS**  
Seattle-Tacoma Consolidated Statistic Area

	2019	2020	2021
<b>Population and Employment</b>			
Population (thousands) (a)	4,910	4,961	4,954
Unemployment Rate (b)	3.6%	8.4%	4.9%
Nonagricultural Employment (thousands) (a)	3,140	2,991	3,162
<b>Income</b>			
Per Capita Personal Income (c)	\$71,583	\$75,889	n.a.
Households with Income of \$100,000 and Above (d)	850,600	814,100	n.a.
Percent of Households with Income of \$100,000 and Above (d)	44.7%	43.1%	n.a.

Note: In 2021, population and nonagricultural employment were estimated by Woods and Poole.  
n.a. = not available.

(a) Source: Woods and Poole.

(b) Source: U.S. Department of Labor, Bureau of Labor Statistics.

(c) Source: U.S. Department of Commerce, Bureau of Economic Analysis.

Source: U.S. Bureau of the Census *American Community Survey 2020*. Dollar values reflect nominal terms (i.e., 2020 dollars are 2020 inflation-adjusted dollars).

As shown in Table 1, the population of the Seattle-Tacoma CSA remained relatively constant from 2019 to 2020 and is estimated to increase slightly from 2020 to 2021.

The unemployment rate in the Seattle-Tacoma CSA increased from 3.6% to 8.4% from 2019 to 2020 as businesses were closed and employees were laid off due to COVID-19 pandemic-related restrictions but started to improve in 2021 to 4.9%. While the unemployment rate in 2021 was higher than in 2019, the overall rate is still significantly lower than the unemployment rate experienced in the Seattle-Tacoma CSA during the 2008/2009 financial crisis of almost 10.0%.

### **Airport 2022-2027 Capital Improvement Plan and Funding Sources**

The cost of and years included in the Airport CIP presented in the 2021 Letter Report have increased from \$4.3 billion from 2021 through 2026 to \$4.6 billion from 2022 through 2027. The Airport CIP accounts for 84.0% of the 2022-2027 Port Combined CIP of \$5.5 billion (\$4.9 billion in the 2021 Letter Report), which includes the Airport, Other Port Businesses, and the Port's share of Seaport Alliance capital improvement costs.

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While the Port continues to review the Airport CIP and may delay the timing (add or delete projects) or reduce the scope and cost of individual projects included in the Airport CIP as the recovery in passenger traffic to 2019 levels continues, it was assumed in this 2022ABC Letter Report that the Port will implement the \$4.6 billion of projects in the Airport CIP, with the following significant projects currently expected to be completed after the Forecast Period: South Satellite Modernization project, Main Terminal Infrastructure, and certain other on-going renewal and replacement efforts and smaller projects.<sup>5</sup>

The estimated amounts of funding sources to pay for the Airport CIP have changed relative to those included in the 2021 Letter Report, as follows: (1) federal grants have increased by approximately \$172.3 million and now include expected grants under the Infrastructure Investment and Jobs Act (the Bipartisan Infrastructure Law) signed into law on November 15, 2021, after the date of the 2021 Letter Report, (2) Port cash has decreased by approximately \$167.1 million, and (3) the net proceeds from the sale of prior bonds, the proposed Series 2022ABC Bonds, and Future Revenue Bonds have increased by approximately \$377.7 million.

Approximately \$555.3 million of the Airport CIP is expected to be financed with the net proceeds from the sale of the proposed Series 2022ABC Bonds and approximately \$2.9 billion of the net proceeds from the sale of Future Revenue Bonds. According to the Port, Future Revenue Bonds, if issued, would include a combination of Intermediate Lien Revenue Bonds and Subordinate Lien Revenue Bonds.

The assumptions used by the Port to project Debt Service on Future Revenue Bonds for purposes of preparing the financial forecasts presented in this 2022ABC Letter Report are as follows:

- The annual issuance of Future Revenue Bonds to fund approximately \$555.3 million of Airport CIP costs; the Port may decide to fund more than one-year of Airport CIP costs during the Forecast Period based on bond market conditions and other factors.
- An estimated fixed interest rate of 4.7%.
- An allowance for costs of issuance equal to 1.0% of the principal amount of Future Revenue Bonds.
- One to two years of capitalized interest costs for projects currently expected to be funded from the net proceeds from the sale of Future Revenue Bonds.
- A 25-year term.

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<sup>5</sup> Certain other smaller projects include allowances for renewal and replacement as well as reserves for potential projects whose scope and timing are not known as of the date of this 2022ABC Letter Report.

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The Aviation Division of the Port is in the process of finalizing a Sustainable Airport Master Plan (the SAMP) that includes future infrastructure improvements to accommodate the long-term growth in numbers of enplaned passengers at the Airport, maintain and enhance the Airport's place as an international airport, and fulfill the Airport's mission as an economic engine for the greater Seattle-Tacoma area. The timing of SAMP projects is uncertain, but the Airport CIP includes approximately \$160.6 million of near-term SAMP projects (primarily for design and planning); the Port may incur certain other costs related to the first phase of the SAMP during the Forecast Period that are not currently included in the Airport CIP. It is possible that the following changes in the future financial results of the Airport could occur if and when the SAMP Phase 1 Projects are ready and available for their intended uses:

- Airport operating revenues may increase as a result of new revenue from one or more SAMP Phase 1 Projects.
- Airport operating expenses may increase as a result of additional expenses associated with certain SAMP Phase 1 Projects.
- Debt Service paid from Airport operating revenues may increase as a result of additional annual Debt Service<sup>6</sup> related to bonds that the Port may issue in the future to fund a portion of the SAMP Phase 1 Projects.

Debt service savings from the potential Port refunding of any outstanding Bonds for economic savings during the Forecast Period are not included in the forecasts presented in this 2022ABC Letter Report.

### **Port Combined Capital Improvement Plan and Funding Sources**

The cost of the Port Combined CIP for 2022-2027, which takes into account, among other things, the existing and anticipated business environment, estimates of demand for Port facilities, available resources, the priorities of the Port, and the Port's obligated or expected capital contributions to the Seaport Alliance, has increased from the Combined 2021-2026 CIP of \$4.9 billion in the 2021 Letter Report to approximately \$5.5 billion.

Funding sources for the Other Port Businesses and NWSA CIP may include federal grants, Tax Levy funds, Port cash, Future Revenue Bonds, and the net proceeds from the sale of existing and future general obligation bonds.<sup>7</sup>

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<sup>6</sup> These bonds would be in addition to the proposed Series 2022ABC Bonds and Future Revenue Bonds assumed in this 2022ABC Letter Report.

<sup>7</sup> The types of funding sources for the Other Port Businesses and the NWSA CIP are the same as discussed in the 2021 Letter Report with the exception of general obligation bond proceeds, which now include existing general obligation bond proceeds as well as future general obligation bond proceeds.



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### Airport Financial Performance

An overview of Airport operating revenues and expenses, cost per enplaned passenger, and Intermediate Lien Revenue Bond Service coverage is provided below.

Table 2 presents a comparison between actual 2021 results and projected 2021 amounts included in 2021 Letter Report Case 1. Table 3 presents a comparison of the annual amount of Airport operating revenues (airline and nonairline) and expenses included in this 2022ABC Letter Report and in 2021 Letter Report Case 1.

Table 2  
**COMPARISON OF AIRPORT OPERATING REVENUES AND EXPENSES EXPRESSED PER ENPLANED PASSENGER AND AVERAGE AIRLINE COST PER ENPLANED PASSENGER**  
Seattle-Tacoma International Airport

	2021 Letter Report Case 1	Actual 2021	Increase (decrease)	Percent increase (decrease)
Airport operating revenues (a)	\$27.62	\$27.72	\$0.10	0.3%
Airport operating expenses	\$19.97	\$16.28	(\$3.69)	(18.5%)
Average airline cost per enplaned passenger	\$16.69	\$15.97	(\$0.72)	(4.3%)

(a) Operating revenues include airline revenues, nonairline revenues, and Seaport Alliance and Other Port Business revenues. Coronavirus Relief Grants (as defined later) are excluded from operating revenues.  
Source: Port of Seattle.

**Airport Operating Revenues.** Airport operating revenues per enplaned passenger for 2021 were \$27.72, \$0.10 or 0.3% greater than the 2021 Letter Report Case 1 projection of \$27.62. The increase in operating revenues per enplaned passenger in 2021 relative to the 2021 Letter Report Case 1 was primarily due to the increase in nonairline revenues that were projected to be reduced by Coronavirus Relief Grants in 2021 Letter Report Case 1, but are now planned to be used in 2022.

As shown in Table 3, forecast operating revenues for 2022 through 2026 decreased between \$12.9 million and \$54.8 million per year. The decreases from 2021 Letter Report Case 1 to the forecasts in the 2022ABC Letter Report are primarily the result of (1) lower airline revenues from decreases in debt service due to the refunding of bonds that were not assumed in 2021 Letter Report Case 1 (more below) and (2) increases in the amount of capitalized interest associated with Future Revenue Bonds expected to be issued by the Port to fund projects in the Airport CIP. Nonairline revenues are forecast to decrease in 2022 because of the change in the use of Coronavirus Relief Grants from 2021 to 2022, as mentioned above.

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The average CPE forecast from 2022 through 2026 is forecast to decrease between \$1.23 and \$2.66 per year from the 2021 Letter Report Case 1 projection to the 2022ABC Letter Report. The decrease in CPE is related to the increase in the annual number of enplaned passengers at the Airport on an actual basis in 2021 and in the 2022 Forecast of Enplaned Passengers as compared to the projection in 2021 Letter Report Case 1 and lower debt service costs, as described above.

The projection of airline revenues in the 2021 Letter Report and the forecast of airline revenues in this 2022ABC Letter Report were based on the rate-making methodology in the Airline Agreement and the forecasts of Airport operating expenses, debt service, and other costs allocable to airline cost centers (e.g., the airfield) prepared by the Port. The existing Airline Agreement is scheduled to expire on December 31, 2022. The Port is currently in discussions with airlines about a possible extension of the Airline Agreement for two years through December 31, 2024. No material change in the rate-making methodology pursuant to the Airline Agreement was assumed by the Port in developing the financial forecasts presented in this 2022ABC Letter Report.

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Table 3  
**COMPARISON OF ACTUAL AND PROJECTED/FORECAST  
AIRPORT OPERATING REVENUES AND EXPENSES**  
Seattle-Tacoma International Airport  
(dollars in thousands)

	Projected (2021 Letter Report Case 1) or Forecast (2022ABC Letter Report)					
	2021 (a)	2022	2023	2024	2025	2026
<b>Airline Revenues</b>						
2021 Letter Report Case 1	\$310,731	\$421,791	\$515,426	\$571,424	\$612,881	\$659,227
2022ABC Letter Report	317,119	393,564	481,446	529,192	589,699	641,695
Increase (decrease)	\$6,388	(\$28,227)	(\$33,980)	(\$42,231)	(\$23,182)	(\$17,532)
<b>Nonairline Revenues</b>						
2021 Letter Report Case 1	\$160,128	\$266,088	\$281,822	\$292,737	\$309,028	\$325,494
2022ABC Letter Report	183,819	239,513	280,117	293,767	307,939	330,155
Increase (decrease)	\$23,691	(\$26,574)	(\$1,706)	\$1,030	(\$1,090)	\$4,661
<b>Airport Operating Revenues</b>						
2021 Letter Report Case 1	\$470,859	\$687,879	\$797,249	\$864,161	\$921,909	\$984,721
2022ABC Letter Report	500,937	633,078	761,563	822,959	897,638	971,850
Increase (decrease)	\$30,079	(\$54,801)	(\$35,686)	(\$41,202)	(\$24,271)	(\$12,871)
<b>Airport Operating Expenses</b>						
2021 Letter Report Case 1	\$340,378	\$379,614	\$406,950	\$431,508	\$431,723	\$437,468
2022ABC Letter Report	294,217	397,622	428,798	447,495	465,464	481,606
Increase (decrease)	(\$46,161)	\$18,008	\$21,848	\$15,987	\$33,741	\$44,137

(a) Actual results are shown for 2021 in this 2022ABC Letter Report, but the numbers shown were projections in 2021 Letter Report Case 1.

Source: Port of Seattle.

**Airport Operating Expenses.** Airport operating expenses per enplaned passenger for 2021 were \$16.28, \$3.69 or 18.5% less than in the 2021 Letter Report Case 1 projection of \$19.97. The decrease primarily results from short-term operating expense reductions implemented during the height of the COVID-19 pandemic and strong investment performance of the Port's pension plan.

As shown in Table 3, forecast operating expenses for 2022 through 2026 increased between \$16.0 million and \$44.1 million per year (between 3.7% to 10.1%) from the 2021 Letter Report Case 1 to this 2022ABC Letter Report. These increases are primarily due to continued recovery in the number of enplaned passengers at the Airport. While Coronavirus Relief Grants were applied to pay certain Airport operating expenses and Debt Service, the Coronavirus Relief

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Grants are reported as non-operating revenues and are not applied as a reduction to the Airport operating expenses shown in Table 3.

### Federal Coronavirus Relief and Infrastructure Grants

The federal government passed the following legislation which, among other things, includes the award of certain grants to the operators of all United States airports to assist with managing the financial effects of the COVID-19 pandemic: the Coronavirus Aid, Relief, and Economic Security Act (CARES Act); the Coronavirus Response and Relief Supplemental Appropriation Act (CRRSA Act); and, most recently, the American Rescue Plan Act (ARP Act) (collectively, the Coronavirus Relief Grants). Table 4 summarizes the Coronavirus Relief Grants awarded to the Port, expenditures, and the remaining grant amounts available to be spent by the Port.

Table 4  
**CORONAVIRUS RELIEF GRANTS AWARDED TO THE PORT OF SEATTLE**  
Seattle-Tacoma International Airport  
(in millions)

Source of Funds		Port Award	Approximate Amount Used through 2021	Remaining Award Amount to Be Spent
CARES Act		\$192.1	\$192.1	\$ --
CRRSA Act		42.7	42.7	--
ARPA		175.8	12.7	163.1
<b>Total</b>	<b>[A]</b>	<b>\$410.6</b>	<b>\$247.5</b>	<b>\$163.1</b>
2021 Letter Report	[B]	\$410.5	\$147.2	\$263.4
<b>Increase (decrease)</b>	<b>[A-B]</b>	<b>\$0.1</b>	<b>\$100.3</b>	<b>(\$100.3)</b>

Note: The last two columns in Table 4 may not add to the Port Award column due to rounding.  
Source: Port of Seattle.

In general, airport operators can use their awarded Coronavirus Relief Grants to pay for any purpose for which airport revenues can lawfully be used.<sup>8</sup> At the Airport, this includes, but is not limited to, the payment of operating expenses and the payment of Debt Service. The Coronavirus Relief Grants must be used within 4 years from the date that the grant agreements between an airport operator and the Federal Aviation Administration (FAA) were executed. When agreeing to receive these grants, airport operators must comply with certain other

<sup>8</sup> Portions of the CRRSA Act and the American Rescue Plan Act specifically set aside amounts to provide rent relief to airport concessionaires.

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obligations, such as, but not limited to, the requirement to employ at least 90.0% of airport staff as of March 27, 2020, through September 30, 2021, under the American Rescue Plan Act.

In 2020 and 2021, the Port used approximately \$247.5 million of the Coronavirus Relief Grants to pay operating expenses and Debt Service, costs that would have otherwise been paid by the airlines or by the Port using other operating revenues of the Airport. The Port currently expects to use \$141.7 million of the remaining \$163.1 million of ARP Act grants in 2022 to pay operating expenses and Debt Service, which proposed uses are included in the forecast of financial results presented later in this 2022ABC Letter Report. The Port currently expects to use approximately \$21.4 million of the \$163.1 million of ARP Act grants in 2022 to provide relief to Airport concessionaires, which use is included in the financial forecasts presented in this 2022ABC Letter Report.

The Bipartisan Infrastructure Law (BIL) grants provide approximately \$15 billion over a 5-year period for airport-related projects, as eligibility is defined under the federal Airport Improvement Program (AIP) and Passenger Facility Charge (PFC) program. Of the total \$15 billion in funding from the Infrastructure Investment and Jobs Act, \$5.0 billion is to be competitively awarded to airports over this period. The Port currently expects to use and has incorporated into the forecast of financial results presented in this 2022ABC Letter Report approximately \$175.0 million of BIL grants for the South Satellite Modernization project between 2022 and 2027. The Port has not assumed any Rebuilding American Infrastructure with Sustainability and Equity (RAISE) grants as a source of funds for the Airport CIP in the forecast financial results of the Airport.

### **Combined Port Financial Performance**

The Port accounts for its annual financial results according to generally accepted accounting principles for governmental enterprises, and uses those results to present, among other things, operating and non-operating revenues and expenses (prior to depreciation) in its annual financial report and operating budget. For consistency with the reporting of financial information by the Port, the financial forecasts presented in this 2022ABC Letter Report are shown for operating revenues and operating expenses.

- **Gross Revenue.** As shown in Exhibit E (financial exhibits are presented at the end of this 2022ABC Letter Report), certain adjustments were made to operating revenues to determine “Gross Revenue” in accordance with the definition of Gross Revenue in the Intermediate Lien Master Resolution:
  - Stormwater Utility revenues are excluded from Gross Revenue
  - All customer facility charge (CFC) revenues are excluded from Gross Revenue

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- The Port's share of Seaport Alliance depreciation is added back in the calculation of Gross Revenue; the Port's share of Seaport Alliance capital grants is excluded from Gross Revenue<sup>9</sup>
- Coronavirus Relief Grants are included in Gross Revenue
- Other non-operating revenue and expenses adjustments were made to Gross Revenue

Gross Revenue decreased 5.3% from approximately \$762.2 million in 2019 to approximately \$721.9 million in 2021, largely related to the negative effects of the COVID-19 pandemic. Gross Revenue is forecast to increase from \$721.9 million in 2021 to \$1.2 billion in 2027, equal to an average annual growth rate of 8.3%.

- **Operating Expenses.** As shown in Exhibit E, certain adjustments were made to operating expenses to determine "Operating Expenses," in accordance with the definition of Operating Expenses in the Intermediate Lien Master Resolution:
  - Operating expenses paid from sources other than Gross Revenue (such as Stormwater Utility expenses paid with Stormwater Utility revenues discussed above and operating expenses paid with CFC revenues) are excluded from Operating Expenses.
  - Operating expenses available to be paid from annual tax Levy revenues remaining after the payment of General Obligation Bond debt service are excluded from Operating Expenses.

Operating Expenses decreased 17.7% from approximately \$443.1 million in 2019 to approximately \$364.7 million in 2021, largely as a result of Port cost-cutting measures in response to COVID-19 and strong investment performance of the Port's pension plan. Operating Expenses are forecast to increase from \$364.7 million in 2021 to \$625.6 million in 2027, equal to an average annual growth rate of 9.4%.

- **Debt Service.**<sup>10</sup> As shown in Exhibit D, debt service on all First Lien Bonds is projected to increase from \$38.0 million in 2021 to \$38.7 million in 2027. Debt Service on all Intermediate Lien Parity Bonds, including the proposed Series 2022ABC Bonds, is projected to increase from \$271.5 million in 2021 to \$290.9 million in 2027 and then to \$485.4 million in 2027 after including Debt Service associated with Future Revenue Bonds. Changes in Debt Service are attributable to the addition and structuring of the

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<sup>9</sup> The Port recognizes as operating revenue its 50.0% share of Seaport Alliance net income, which is equal to Seaport Alliance operating revenues less expenses and depreciation. Depreciation is not included in the definition of Operating Expenses under the Intermediate Lien Master Resolution. Because the Port's share of Seaport Alliance net income is reported as operating revenue, 50.0% of annual Seaport Alliance depreciation is added back in determining Gross Revenue.

<sup>10</sup> All amounts described in this paragraph are prior to any offsets and net of capitalized interest.

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proposed Series 2022ABC Bonds and approximately \$2.9 billion in net proceeds of Future Revenue Bonds the Port currently expects to issue to fund a portion of Airport CIP costs.

As stated previously, the financial forecasts included in this 2022ABC Letter Report do not include any Debt Service savings resulting from refunding bonds.

The Port receives CFC revenues and PFC revenues, which are not included in the definition of Gross Revenue under the First Lien and Intermediate Lien Master Resolutions but can be used by the Port to pay Debt Service on a portion of First Lien Bonds and Intermediate Lien Revenue Bonds. CFC or PFC revenues used to pay First Lien Debt Service are added to arrive at Available Intermediate Lien Revenues as First Adjusted.

- **Intermediate Lien Revenue Bond Debt Service Coverage.** Increases in actual 2021 Airport operating revenues and decreases in Airport operating expenses relative to that included in 2021 Letter Report Case 1 resulted in an increase in actual 2021 Intermediate Lien Revenue Bond Debt Service coverage of 0.43x, from 1.55x to 1.98x. The forecast of Intermediate Lien Revenue Bond Debt Service coverage in this 2022ABC Letter Report in 2022 through 2026 is similar to that in 2021 Letter Report Case 1, increasing between 0.03x and 0.19x through 2024 and decreasing between 0.03x and 0.12x in 2025 and 2026.

As shown in Exhibit F, Gross Revenues and Operating Expenses are used to determine Net Revenues (available for First Lien Bond debt service). Available Intermediate Lien Revenues are equal to Net Revenues less the payment of all Debt Service, reserve requirements, and other costs associated with First Lien Bonds. Available Intermediate Lien Revenues are used to determine compliance with the Intermediate Lien Rate Covenant.

#### **FORECAST OF COST PER ENPLANED PASSENGER**

Updated forecasts of airline revenues in total and expressed on a CPE basis were prepared in accordance with the methodologies in the Airline Agreement and using the updated assumptions described earlier in this 2022ABC Letter Report.

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A comparison of the projections presented in the 2021 Letter Report and the forecasts presented in this 2022ABC Letter Report are provided below for each year of the Forecast Period:

Fiscal Year	2021 Letter Report Case 1	2022ABC Letter Report	Percent increase (decrease)
2021 (a)	\$16.69	\$15.97	(4.3%)
2022	\$16.60	\$14.92	(10.1%)
2023	\$19.74	\$17.45	(11.6%)
2024	\$21.53	\$18.87	(12.4%)
2025	\$22.25	\$20.60	(7.4%)
2026	\$23.27	\$22.04	(5.3%)
2027 (b)	\$ --	\$23.53	n.a.

(a) In this 2022ABC Letter Report, actual results are shown for 2021 but were projections in the 2021 Letter Report Case 1.

(b) The Projection Period in the 2021 Letter Report was through 2026, not 2027.

#### DEBT SERVICE COVERAGE PURSUANT TO THE INTERMEDIATE LIEN MASTER RESOLUTION

Updated forecasts of Intermediate Lien Revenue Bond Debt Service coverage were prepared using the updated assumptions described earlier in this 2022ABC Letter Report. In 2021, Intermediate Lien Revenue Bond Debt Service coverage was 1.98x, higher than the 2021 projection of 1.55x in the 2021 Letter Report.

Provided below is a comparison between the forecast of Intermediate Lien Revenue Bond Debt Service coverage in each year of the Forecast Period for this 2022ABC Letter Report as compared to the projections presented in the 2021 Letter Report:

Fiscal Year	2021 Letter Report Case 1	2022ABC Letter Report	Increase or (decrease)
2021 (a)	1.55x	1.98x	0.43x
2022	1.90x	2.09x	0.19x
2023	1.84x	2.01x	0.17x
2024	1.77x	1.80x	0.03x
2025	1.84x	1.72x	(0.12x)
2026	1.72x	1.69x	(0.03x)
2027 (b)	--	1.56x	n.a.

(a) In this 2022ABC Letter Report, actual results are shown for 2021 but were projections in the 2021 Letter Report Case 1.

(b) The Projection Period in the 2021 Letter Report was through 2026, not 2027.



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As shown above, the updated forecasts of Intermediate Lien Revenue Bond Debt Service coverage are similar to the forecasts presented in the 2021 Letter Report and exceed the 1.10 times minimum coverage requirement under the Intermediate Lien Rate Covenant for Available Intermediate Lien Revenues as First Adjusted (Test #1).

**ASSUMPTIONS UNDERLYING THE FINANCIAL FORECASTS**

The financial forecasts presented in this 2022ABC Letter Report are based on information and assumptions provided by Port management. The forecasts reflect Port management's expected course of action during the Forecast Period and, in management's judgment, present fairly the expected financial results of the Port. This 2022ABC Letter Report and the 2021 Letter Report should be read in their entirety for an understanding of future financial results and the underlying assumptions.

In our opinion, the underlying assumptions provide a reasonable basis for the forecasts.

However, any forecast is subject to uncertainties. Inevitably, some assumptions will not be realized, and unanticipated events and circumstances may occur. Therefore, there will be differences between the forecast and actual results, and those differences could be material. Neither WJ Advisors LLC nor any person acting on our behalf makes any warranty, express or implied, with respect to the information, assumptions, forecasts, opinions, or conclusions disclosed in this 2022ABC Letter Report. We have no responsibility to update this 2022ABC Letter Report for events and circumstances occurring after the date of this 2022ABC Letter Report.

We appreciate the opportunity to serve as the Port's Independent Consultant in connection with this proposed financing.

Respectfully submitted,

*WJ Advisors LLC*

WJ Advisors LLC

**Exhibit A**

**2022-2027 AIRPORT CIP -- ESTIMATED PROJECT COSTS AND FUNDING SOURCES**

Port of Seattle  
(in thousands)

	<u>Estimated Project Cost (a)</u>	
<b>ESTIMATED PROJECT COSTS</b>		
Airport CIP Projects funded in part with Series 2022ABC Bond proceeds (b)	\$	2,254,168
Other Airport CIP Projects		2,367,590
		<hr/>
<b>Total Estimated Project Costs</b>	<b>\$</b>	<b>4,621,758</b>
 <b>ANTICIPATED FUNDING SOURCES</b>		
Series 2022ABC Bond Proceeds	\$	555,313
Future Revenue Bond Proceeds		2,913,243
Existing Bond Proceeds		464,321
Port Cash		313,264
PFC Funds		16,369
CFC Funds		16,486
Federal Grants (c)		341,746
Tax Levy		1,016
		<hr/>
<b>Total Anticipated Funding Sources</b>	<b>\$</b>	<b>4,621,758</b>

Notes: Columns may not add to totals shown because of rounding.

(a) Includes costs associated with design, construction cost inflation, program management, and contingency. On May 10, 2022, the Port Commission authorized a \$26.5 million budget increase for the A Concourse Building Expansion for Lounges project. This project budget increase is not yet reflected in the 2022-2027 Airport CIP or the financial forecasts, and is not expected to have a material impact on financial results.

(b) Airport CIP projects funded in part with the Series 2022ABC Bond proceeds include:

Baggage Handling System Optimization, SEA Gateway, A Concourse Building Expansion for Lounges, Airfield Pavement and Support Infrastructure, SEA Underground Controls, Checkpoint 1 Relocation, C Concourse Expansion, and other projects.

(c) Includes approximately \$307.5 million of FAA Airport Improvement Program grants and approximately \$34.3 million of TSA grants.

Source: Port of Seattle.

**Exhibit B**

**OPERATING REVENUES (a)**

Port of Seattle

Fiscal Years Ending December 31

(in thousands, except as noted)

The forecasts presented in this exhibit were prepared using information from the sources indicated and assumptions provided by Port management, as described in the accompanying text. Inevitably, some of the assumptions used to develop the forecasts will not be realized and unanticipated events and circumstances may occur. Therefore, there are likely to be differences between the forecast and actual results, and those differences may be material.

	Calculation	Actual	Forecast					
		2021	2022	2023	2024	2025	2026	2027
<b>AIRPORT</b>								
Airline Revenues	[A]	\$ 317,512	\$ 393,564	\$ 481,446	\$ 529,192	\$ 589,699	\$ 641,695	\$ 696,814
Nonairline Revenues								
Public parking		\$ 64,104	\$ 82,888	\$ 85,057	\$ 89,016	\$ 92,251	\$ 95,295	\$ 99,392
Terminal concessions		35,914	46,132	63,407	64,274	67,546	80,410	96,967
Rental cars (includes CFC revenues for operations)		34,740	42,054	53,847	56,255	59,352	62,247	65,261
Other nonairline revenues		49,063	68,439	77,806	84,223	88,790	92,203	96,032
Nonairline Revenues	[B]	\$ 183,820	\$ 239,513	\$ 280,117	\$ 293,767	\$ 307,939	\$ 330,155	\$ 357,653
Total Airport operating revenues	[C]=[A]+[B]	\$ 501,332	\$ 633,078	\$ 761,563	\$ 822,959	\$ 897,638	\$ 971,850	\$1,054,467
Annual % Change			26.3%	20.3%	8.1%	9.1%	8.3%	8.5%
Average annual increase (decrease) 2021 to 2027								13.2%
Passenger Airline Revenues (b)	[D]	\$ 288,642	\$ 357,919	\$ 446,439	\$ 492,299	\$ 550,977	\$ 601,321	\$ 654,759
Enplaned Passengers	[E]	18,073	23,983	25,583	26,094	26,747	27,282	27,827
Passenger Airline Payments per Enplaned Passenger (in dollars)	[F]=[D]/[E]	\$ 15.97	\$ 14.92	\$ 17.45	\$ 18.87	\$ 20.60	\$ 22.04	\$ 23.53
<b>SEAPORT ALLIANCE (c)</b>	[G]	\$ 54,842	\$ 45,613	\$ 41,086	\$ 47,406	\$ 46,041	\$ 46,755	\$ 47,730
Annual % Change			-16.8%	-9.9%	15.4%	-2.9%	1.6%	2.1%
Average annual increase (decrease) 2021 to 2027								-2.3%
<b>OTHER PORT BUSINESSES</b>	[H]	\$ 65,845	\$ 88,675	\$ 99,857	\$ 107,825	\$ 117,109	\$ 123,841	\$ 130,346
Annual % Change			34.7%	12.6%	8.0%	8.6%	5.7%	5.3%
Average annual increase (decrease) 2021 to 2027								12.1%
<b>Total operating revenues (a)</b>	[I]=[C]+[G]+[H]	\$ 622,020	\$ 767,366	\$ 902,505	\$ 978,190	\$1,060,788	\$1,142,446	\$1,232,543
Annual % change			23.4%	17.6%	8.4%	8.4%	7.7%	7.9%
Average annual increase (decrease) 2021 to 2027								12.1%

Notes: Columns may not add to totals shown because of rounding.

(a) As shown on Exhibit E, certain adjustments are made to operating revenues reflected on this Exhibit B in order to calculate Gross Revenue under the First Lien Master Resolution and Intermediate Lien Master Resolution.

(b) Passenger Airline Revenues are a subset of the Airline Revenues line above.

(c) This reflects the Port's 50% share of the Seaport Alliance Net Income, which the Port accounts for as operating revenues.

Source: Port of Seattle.

**Exhibit C**

**OPERATING EXPENSES (a)**

Port of Seattle

Fiscal Years Ending December 31

(in thousands)

The forecasts presented in this exhibit were prepared using information from the sources indicated and assumptions provided by Port management, as described in the accompanying text. Inevitably, some of the assumptions used to develop the forecasts will not be realized and unanticipated events and circumstances may occur. Therefore, there are likely to be differences between the forecast and actual results, and those differences may be material.

	<b>Actual</b>	<b>Forecast</b>					
	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>	<b>2026</b>	<b>2027</b>
<b>AIRPORT OPERATING EXPENSES</b>	\$ 294,217	\$ 397,622	\$ 428,798	\$ 447,495	\$ 465,464	\$ 481,606	\$ 500,702
Annual % Change		35.1%	7.8%	4.4%	4.0%	3.5%	4.0%
Average annual increase (decrease) 2021 to 2027							9.3%
<b>OTHER PORT BUSINESSES OPERATING EXPENSES</b>	\$ 70,439	\$ 103,296	\$ 114,790	\$ 118,509	\$ 118,426	\$ 121,800	\$ 124,914
Annual % Change		46.6%	11.1%	3.2%	-0.1%	2.8%	2.6%
Average annual increase (decrease) 2021 to 2027							10.0%
<b>Total operating expenses (b)</b>	\$ 364,656	\$ 500,919	\$ 543,588	\$ 566,005	\$ 583,890	\$ 603,406	\$ 625,616
Annual % Change		37.4%	8.5%	4.1%	3.2%	3.3%	3.7%
Average annual increase (decrease) 2021 to 2027							9.4%

Notes: Columns may not add to totals shown because of rounding.

(a) Includes direct operating expenses and allocated administrative operating expenses. As shown on Exhibit E, certain adjustments are made to operating expenses reflected on this Exhibit C in order to calculate Operating Expenses under the First Lien Master Resolution and the Intermediate Lien Master Resolution.

(b) The Port recognizes 50% of Seaport Alliance Net Income (Seaport Alliance revenues less expenses) as operating revenues in Exhibit B. As such, Seaport Alliance operating expenses are not included in the calculation of total operating expenses in this exhibit.

Source: Port of Seattle.

**Exhibit D**

**DEBT SERVICE (a)**

Port of Seattle

Fiscal Years Ending December 31

(in thousands)

The forecasts presented in this exhibit were prepared using information from the sources indicated and assumptions provided by Port management, as described in the accompanying text. Inevitably, some of the assumptions used to develop the forecasts will not be realized and unanticipated events and circumstances may occur. Therefore, there are likely to be differences between the forecast and actual results, and those differences may be material.

Calculation	Actual		Forecast				
	2021	2022	2023	2024	2025	2026	2027
<b>FIRST LIEN REVENUE BOND DEBT SERVICE</b>							
Outstanding	\$ 38,000	\$ 23,630	\$ 23,641	\$ 23,639	\$ 38,135	\$ 38,142	\$ 23,524
Future (b)	-	-	-	-	-	7,886	15,164
Total First Lien Revenue Bond Debt Service	<b>[A]</b> \$ 38,000	\$ 23,630	\$ 23,641	\$ 23,639	\$ 38,135	\$ 46,028	\$ 38,688
<b>INTERMEDIATE LIEN REVENUE BOND DEBT SERVICE</b>							
Outstanding (c)	\$ 271,549	\$ 324,610	\$ 315,941	\$ 318,302	\$ 285,770	\$ 286,038	\$ 290,892
Future (b) (d)	-	-	2,010	30,776	85,924	141,394	194,524
Total Intermediate Lien Revenue Bond Debt Service	<b>[B]</b> \$ 271,549	\$ 324,610	\$ 317,951	\$ 349,078	\$ 371,694	\$ 427,433	\$ 485,416
<b>SUBORDINATE LIEN REVENUE BOND DEBT SERVICE</b>							
Outstanding	\$ 148	\$ 10,696	\$ 14,473	\$ 14,471	\$ 18,194	\$ 18,076	\$ 17,958
Future (b)	-	-	502	7,190	13,993	20,098	24,473
Commercial paper	1,495	2,600	2,839	2,801	2,762	240	240
Total Subordinate Lien Revenue Bond Debt Service	<b>[C]</b> \$ 1,643	\$ 13,296	\$ 17,815	\$ 24,462	\$ 34,949	\$ 38,413	\$ 42,671
<b>Total Revenue Bond Debt Service</b>	<b>=[A]+[B]+[C]</b> \$ 311,192	\$ 361,536	\$ 359,407	\$ 397,179	\$ 444,777	\$ 511,874	\$ 566,774

Notes: Columns may not add to totals shown because of rounding.

(a) Prior to any offsets of PFC revenues or CFC revenues.

(b) Future Revenue Bonds debt service assumes interest rates up to 4.7%, a 25-year bond term, required debt service reserve fund deposit, 1-2 years of capitalized interest, and estimated costs of issuance. Debt service for Future Revenue Bonds is shown net of capitalized interest.

(c) Before netting out capitalized interest.

(d) Includes estimated debt service for Series 2022ABC Bonds.

Source: Port of Seattle.

**Exhibit E**

**APPLICATION OF GROSS REVENUE**

Port of Seattle  
Fiscal Years Ending December 31  
(in thousands)

The forecasts presented in this exhibit were prepared using information from the sources indicated and assumptions provided by Port management, as described in the accompanying text. Inevitably, some of the assumptions used to develop the forecasts will not be realized and unanticipated events and circumstances may occur. Therefore, there are likely to be differences between the forecast and actual results, and those differences may be material.

	Reference	Calculation	Actual	Forecast					
			2021	2022	2023	2024	2025	2026	2027
<b>GROSS REVENUE</b>									
Operating revenues	Exhibit B		\$ 622,020	\$ 767,366	\$ 902,505	\$ 978,190	\$ 1,060,788	\$ 1,142,446	\$ 1,232,543
Less: SWU revenues not available to pay revenue bond debt service			(6,260)	(6,768)	(7,080)	(7,405)	(7,746)	(8,102)	(8,475)
Less: CFC revenues not available to pay revenue bond debt service			(2,018)	(15,643)	(17,831)	(21,198)	(21,790)	(25,417)	(26,916)
Plus: Seaport Alliance Adjustments			3,289	3,249	1,075	11,242	15,495	18,535	18,535
Plus: Non-operating revenue--Coronavirus Relief Grants--concessions relief (a)			5,355	21,399	-	-	-	-	-
Plus: Non-operating revenue--Coronavirus Relief Grants--other (a)			95,054	141,686	-	-	-	-	-
Plus: Non-operating revenue and expenses (net) (b)			4,413	(11,618)	(9,132)	(18,166)	(32,823)	(22,462)	(53,834)
<b>Gross Revenue</b>	<b>[A]</b>		<b>\$ 721,853</b>	<b>\$ 899,670</b>	<b>\$ 869,538</b>	<b>\$ 942,663</b>	<b>\$ 1,013,924</b>	<b>\$ 1,104,999</b>	<b>\$ 1,161,854</b>
<b>APPLICATION OF GROSS REVENUE</b>									
Operating expenses	Exhibit C		\$ 364,656	\$ 500,919	\$ 543,588	\$ 566,005	\$ 583,890	\$ 603,406	\$ 625,616
Operating expenses paid from sources other than Gross Revenue			(11,950)	(15,271)	(16,126)	(16,866)	(17,639)	(18,344)	(19,770)
Tax Levy adjustment (c)			(39,523)	(31,163)	(32,960)	(34,611)	(36,276)	(44,623)	(44,624)
<b>Operating Expenses</b>	<b>[B]</b>		<b>\$ 313,183</b>	<b>\$ 454,485</b>	<b>\$ 494,502</b>	<b>\$ 514,528</b>	<b>\$ 529,974</b>	<b>\$ 540,439</b>	<b>\$ 561,221</b>
<b>Revenue Bond Debt Service</b>									
First Lien Revenue Bond Debt Service	Exhibit D		\$ 38,000	\$ 23,630	\$ 23,641	\$ 23,639	\$ 38,135	\$ 46,028	\$ 38,688
Less: First Lien Debt Service paid with PFC Revenues			(5,887)	-	-	-	-	-	-
Less: First Lien Debt Service paid with CFC Revenues			-	-	-	-	(14,500)	(14,500)	(9,900)
<b>Total First Lien Revenue Bond Debt Service paid from Gross Revenue</b>	<b>[C]</b>		<b>\$ 32,113</b>	<b>\$ 23,630</b>	<b>\$ 23,641</b>	<b>\$ 23,639</b>	<b>\$ 23,635</b>	<b>\$ 31,528</b>	<b>\$ 28,788</b>
<b>Intermediate Lien Revenue Bond Debt Service (d)</b>									
Intermediate Lien Revenue Bond Debt Service (d)	Exhibit D		\$ 271,549	\$ 324,610	\$ 317,951	\$ 349,078	\$ 371,694	\$ 427,433	\$ 485,416
Less: Intermediate Lien Revenue Bond Debt Service paid with PFC Revenues			(48,189)	(82,264)	(104,636)	(90,555)	(94,024)	(100,865)	(104,695)
Less: Intermediate Lien Revenue Bond Debt Service paid with CFC Revenues			(14,153)	(18,711)	(24,659)	(24,905)	(10,634)	(10,889)	(14,742)
Less: Intermediate Lien Revenue Bond Debt Service paid with CAP-I Funds			(18,689)	(21,907)	(14,090)	(8,421)	-	-	-
<b>Total Intermediate Lien Revenue Bond Debt Service paid from Gross Revenue</b>	<b>[D]</b>		<b>\$ 190,517</b>	<b>\$ 201,728</b>	<b>\$ 174,565</b>	<b>\$ 225,198</b>	<b>\$ 267,036</b>	<b>\$ 315,679</b>	<b>\$ 365,979</b>
<b>Subordinate Lien Bond Debt Service (e)</b>									
Subordinate Lien Revenue Bond Debt Service (e)	Exhibit D		\$ 1,643	\$ 13,296	\$ 17,815	\$ 24,462	\$ 34,949	\$ 38,413	\$ 42,671
Less: Subordinate Lien Revenue Bond Debt Service paid with PFC Revenues			-	-	-	-	-	-	-
<b>Total Subordinate Lien Revenue Bond Debt Service paid from Gross Revenue</b>	<b>[E]</b>		<b>\$ 1,643</b>	<b>\$ 13,296</b>	<b>\$ 17,815</b>	<b>\$ 24,462</b>	<b>\$ 34,949</b>	<b>\$ 38,413</b>	<b>\$ 42,671</b>
Remaining Gross Revenue (f)	<b>[F]</b>		<b>\$ 184,396</b>	<b>\$ 206,530</b>	<b>\$ 159,015</b>	<b>\$ 154,837</b>	<b>\$ 158,331</b>	<b>\$ 178,941</b>	<b>\$ 163,196</b>
<b>Total application of Gross Revenue</b>	<b>=[B+C+D+E+F]</b>		<b>\$ 721,853</b>	<b>\$ 899,670</b>	<b>\$ 869,538</b>	<b>\$ 942,663</b>	<b>\$ 1,013,924</b>	<b>\$ 1,104,999</b>	<b>\$ 1,161,854</b>

Notes: Columns may not add to totals shown because of rounding.

(a) Includes use of Coronavirus Relief Grants used to pay expenses or debt service, as well as concession relief used to cover rent and minimum annual guarantees for eligible in-terminal airport concessions.

(b) Includes gain/loss on sale of assets, interest income, environmental expenses, operating grants, discount on amortization, and other miscellaneous adjustments.

The Port's forecast assumes non-operating expenses are higher than non-operating revenues during the Forecast Period.

(c) For purposes of calculating debt service coverage, Tax Levy amounts remaining after payment of General Obligation Bond debt service offset operating expenses. The Port is permitted, but not obligated, to pay operating expenses with Tax Levy amounts remaining after payment of General Obligation Bond debt service.

(d) Net of debt service funding with existing Series 2019 and 2021 Bond capitalized interest proceeds. For purposes of this report, the potential refunding of certain outstanding Series 2012 and 2013 Intermediate Lien Bonds, which is expected to result in debt service savings, is not incorporated, nor are other potential future refundings.

(e) Subordinate Lien Bond debt service during the forecast period includes annual principal amortization and interest on the Port's outstanding Subordinate Lien variable rate bonds (bullet maturity in 2033), the Port's outstanding commercial paper, and certain future Subordinate Lien bonds.

(f) Available to fund reserve accounts, fund Repair and Renewal Fund, retire revenue bond debt, make necessary improvements/repairs, or for any other lawful Port purpose.

Source: Port of Seattle.

**Exhibit F**

**DEBT SERVICE COVERAGE**  
 Port of Seattle  
 Fiscal Years Ending December 31  
 (in thousands)

The forecasts presented in this exhibit were prepared using information from the sources indicated and assumptions provided by Port management, as described in the accompanying text. Inevitably, some of the assumptions used to develop the forecasts will not be realized and unanticipated events and circumstances may occur. Therefore, there are likely to be differences between the forecast and actual results, and those differences may be material.

	Reference	Calculation	Actual		Forecast				
			2021	2022	2023	2024	2025	2026	2027
Gross Revenue	Exhibit E	[A]	\$ 721,853	\$ 899,670	\$ 869,538	\$ 942,663	\$ 1,013,924	\$ 1,104,999	\$ 1,161,854
Operating Expenses	Exhibit E	[B]	313,183	454,485	494,502	514,528	529,974	540,439	561,221
Net Revenues available for First Lien Revenue Bond Debt Service		[C]=[A]-[B]	\$ 408,670	\$ 445,185	\$ 375,036	\$ 428,136	\$ 483,950	\$ 564,561	\$ 600,633
First Lien Revenue Bond Debt Service	Exhibit D	[D]	\$ 38,000	\$ 23,630	\$ 23,641	\$ 23,639	\$ 38,135	\$ 46,028	\$ 38,688
<b>INTERMEDIATE LIEN REVENUE BONDS</b>									
Available Intermediate Lien Revenues		[E]=[C]-[D]	\$ 370,669	\$ 421,555	\$ 351,395	\$ 404,497	\$ 445,816	\$ 518,533	\$ 561,945
Plus: Prior Lien Debt Service offset paid by PFC Revenues (a)	Exhibit E		5,887	-	-	-	-	-	-
Plus: Prior Lien Debt Service offset paid by CFC Revenues (b)	Exhibit E		-	-	-	-	14,500	14,500	9,900
Adjusted Available Intermediate Lien Revenues		[F]	\$ 376,556	\$ 421,555	\$ 351,395	\$ 404,497	\$ 460,316	\$ 533,033	\$ 571,845
Intermediate Lien Revenue Bond Debt Service	Exhibit D		\$ 271,549	\$ 324,610	\$ 317,951	\$ 349,078	\$ 371,694	\$ 427,433	\$ 485,416
Less: Intermediate Lien Revenue Bond Debt Service paid with PFC Revenues	Exhibit E		(48,189)	(82,264)	(104,636)	(90,555)	(94,024)	(100,865)	(104,695)
Less: Intermediate Lien Revenue Bond Debt Service paid with CFC Revenues	Exhibit E		(14,153)	(18,711)	(24,659)	(24,905)	(10,634)	(10,889)	(14,742)
Less: Intermediate Lien Revenue Bond Debt Service paid with Capitalized Interest (c)	Exhibit E		(18,689)	(21,907)	(14,090)	(8,421)	-	-	-
Total Intermediate Lien Revenue Bond Debt Service net of offsets		[G]	\$ 190,517	\$ 201,728	\$ 174,565	\$ 225,198	\$ 267,036	\$ 315,679	\$ 365,979
<b>Intermediate Lien Revenue Bond Debt Service Coverage Ratio</b>		=[F]/[G]	<b>1.98</b>	<b>2.09</b>	<b>2.01</b>	<b>1.80</b>	<b>1.72</b>	<b>1.69</b>	<b>1.56</b>
Required Intermediate Lien Revenue Bond Debt Service Coverage Ratio									
Required Test #1 Ratio - Available Intermediate Lien Revenues as First Adjusted (d)			1.10	1.10	1.10	1.10	1.10	1.10	1.10

Notes: Columns may not add to totals shown because of rounding.

(a) The Port receives certain revenues, including but not limited to PFC Revenues, that are not Gross Revenue but may be used to pay debt service on First Lien Revenue Bonds and Intermediate Lien Revenue Bonds. Under certain circumstances, such amounts used to pay debt service may be added to net revenues or deducted from debt service.

(b) This line reflects CFC Revenues to be used to pay debt service on the outstanding associated with the Series 2009 First Lien Bonds, which are added to Available Intermediate Lien Revenues for purposes of calculating the Intermediate Lien debt service coverage ratio.

(c) Reflects capitalized interest on existing Intermediate Lien Revenue Bond debt service.

(d) Per the Intermediate Lien Rate Covenant, under Test #1, the required coverage ratio is 1.10 times debt service when Prior Lien Debt Service Offsets certified by the Port are included in the numerator. The Port has currently not pledged any debt service offsets.

Source: Port of Seattle.



## Letter Report of the Airport Consultant

on the proposed issuance of

### Port of Seattle

First Lien Revenue Refunding Bonds, Series 2021,  
Private Activity/Alternative Minimum Tax

Intermediate Lien Revenue and Refunding Bonds, Series 2021A,  
Non-Alternative Minimum Tax

Intermediate Lien Revenue Refunding Bonds, Series 2021B,  
Private Activity/Non-Alternative Minimum Tax

Intermediate Lien Revenue and Refunding Bonds, Series 2021C,  
Private Activity/Alternative Minimum Tax; and

Intermediate Lien Revenue Bonds, Series 2021D, Taxable

June 3, 2021

**Prepared for**

Port of Seattle | Seattle, Washington

**Prepared by**

WJ Advisors LLC | Denver, Colorado





June 3, 2021

Mr. Dan Thomas  
Chief Financial Officer  
Port of Seattle  
Pier 69  
2711 Alaskan Way  
Seattle, Washington 98121

Re: Letter Report of the Airport Consultant on the Proposed Issuance of Port of Seattle First Lien Revenue Refunding Bonds, Series 2021, Private Activity/Alternative Minimum Tax (AMT); Intermediate Lien Revenue and Refunding Bonds, Series 2021A, Non-AMT; Intermediate Lien Revenue Refunding Bonds, Series 2021B, Private Activity/Non-AMT; Intermediate Lien Revenue and Refunding Bonds, Series 2021C, Private Activity/AMT; and Intermediate Lien Revenue Bonds, Series 2021D, Taxable

Dear Mr. Thomas:

WJ Advisors LLC is pleased to submit this Letter Report of the Airport Consultant (2021 Letter Report) related to the proposed issuance of the following Port of Seattle First Lien (Series 2021) and Intermediate Lien (Series 2021ABCD) Revenue and Revenue Refunding Bonds:

- **Series 2021**
  - First Lien Revenue Refunding Bonds, Series 2021, Private Activity/AMT
- **Series 2021ABCD**
  - Intermediate Lien Revenue and Refunding Bonds, Series 2021A, Non-AMT
  - Intermediate Lien Revenue Refunding Bonds, Series 2021B, Private Activity/Non-AMT
  - Intermediate Lien Revenue and Refunding Bonds, Series 2021C, Private Activity/AMT
  - Intermediate Lien Revenue Bonds, Series 2021D, Taxable

The proposed Series 2021 First Lien Bonds are to be issued pursuant to the Port's First Lien Master Resolution (No. 3059 and No. 3787, both as amended), and the proposed Series 2021ABCD Intermediate Lien Bonds are to be issued pursuant to the Port's Intermediate Lien Master Resolution (No. 3540 and No 3786, both as amended).

The Port currently owns, operates, manages, and maintains Seattle-Tacoma International Airport (the Airport) and other Port businesses, including cruise terminals, recreational and commercial marinas, stormwater utilities, and various commercial and industrial properties (the Other Port Businesses). The Port continues to own containerized cargo terminals and licenses their management and operation to the Northwest Seaport Alliance (the Seaport

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Alliance or NWSA). The Seaport Alliance is a port development authority jointly formed in 2015 by charter (the Charter) between the Port of Seattle and the Port of Tacoma.

While the financial projections included in this 2021 Letter Report reflect all of the Port's businesses, a significant portion of this 2021 Letter Report is focused on the Airport, which was the Port's largest source of revenues in 2019 and 2020, and currently accounts for the largest portion of the Port's capital improvement program (the CIP) costs. A portion of the CIP is expected to be funded from the net proceeds of the Series 2021ABCD Intermediate Lien Bonds.

### **COVID-19**

The worldwide outbreak of novel coronavirus SARS-CoV-2 (COVID-19) starting in late 2019 caused significant disruptions to domestic and international passenger travel as well as the conduct of day-to-day business at the Port, the rest of the United States and the world. The numbers of flights and passengers on the passenger airlines serving the Airport have been and continue to be substantially lower than they were during the same months of 2019 because of COVID-19.

In late 2020, COVID-19 vaccines began to be administered in the United States and around the world. While it is likely that widespread vaccine use may lead to an increase in the number of flights and passengers on the passenger airlines serving the Airport, the timing of this increase in aviation activity will depend on, among other factors, the availability and amount of vaccine supplies, the willingness of affected populations to take the vaccine, and the effectiveness of vaccines on new variants of COVID-19.

Aviation activity<sup>1</sup> in the United States from March<sup>2</sup> 2020 through December 2020, as measured by the number of passengers screened by the Transportation Security Administration (the TSA) at all United States airports, decreased 72.2% relative to numbers during the same period in 2019. At the Airport, the numbers of enplaned passengers from March 2020 through December 2020 decreased 71.8% relative to numbers during the same period in 2019.

Recovery in the number of enplaned passengers at the Airport generally outperformed national trends from March 2020 through November 2020. On November 13, 2020, the Governor of the State of Washington issued a travel advisory recommending that individuals stay home and avoid all non-essential travel. This travel advisory was followed by additional restrictions on international travelers arriving to Washington State issued in December 2020 and January 2021. It is likely that the slower recovery in passenger travel shown on Figure 1 in December 2020 and

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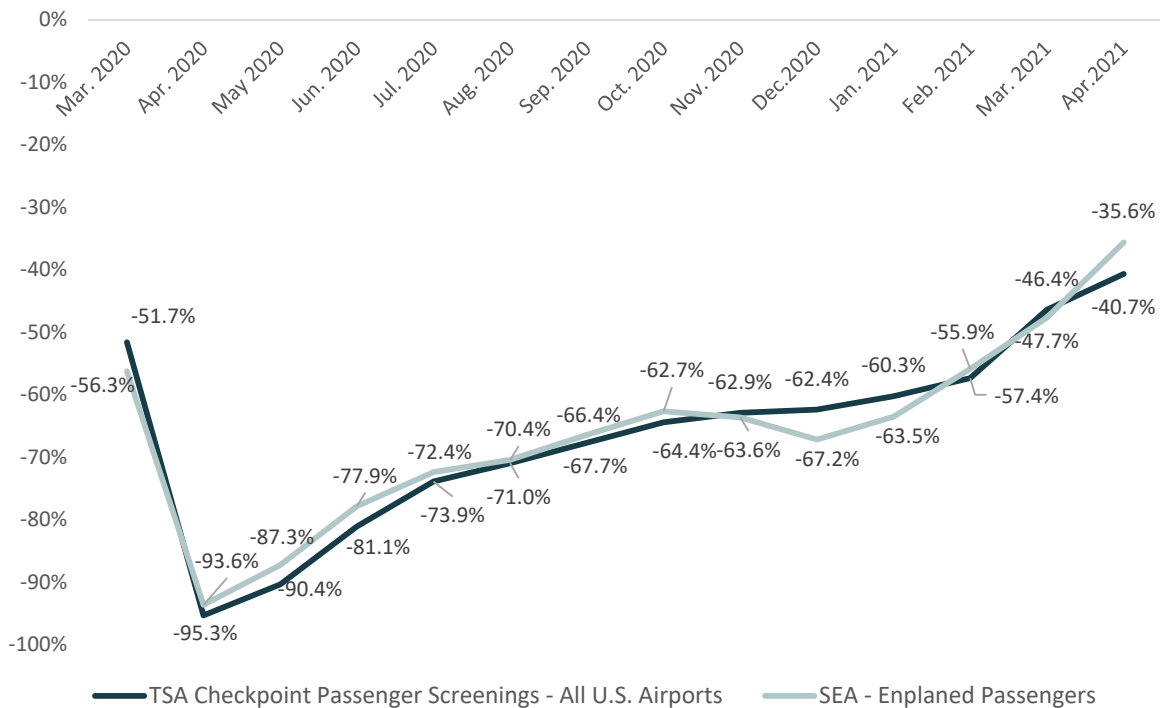
<sup>1</sup> The number of passengers screened by the TSA is used as a measure of national aviation activity because enplaned passenger data for the same period are not available.

<sup>2</sup> March 2020 is the month when COVID-19 first began to materially affect the Airport as measured by the 56.3% decrease in the number of enplaned passengers relative to the number enplaned in March of 2019.

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January 2021 is a result of these additional travel restrictions. Since February 2021, the recovery in enplaned passengers at the Airport has tracked or exceeded national trends.

Figure 1  
**PERCENT DECREASES IN AIRPORT ENPLANED PASSENGERS AND NATIONAL TSA CHECKPOINT PASSENGER SCREENINGS**  
(Compared with data for the same month in 2019)



Source: Port of Seattle records and TSA: <https://www.tsa.gov/coronavirus/passenger-throughput>, accessed April 2021.

Prior to COVID-19, the largest monthly decrease in the number of enplaned passengers at the Airport (35.4%) was related to the terrorist attacks on September 11, 2001. Similarly, the largest monthly decrease in the national number of enplaned passengers (33.4%), was also related to the events on September 11, 2001. These points of comparison are indicated solely to provide an understanding of the magnitude of the monthly decreases in passenger traffic at the Airport resulting from COVID-19 relative to prior events.

The largest source of operating revenues at the Airport is airline rates and charges, which represented approximately 57.1% and 71.9% of Airport operating revenues in 2019 and 2020, respectively. Airline rates and charges are determined based on the operating expenses, Debt Service, and amortization charges attributable to airline cost centers at the Airport. A provision in the Signatory Airline Lease and Operating Agreement (the Airline Agreement) allows the Port

Mr. Dan Thomas  
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to reconcile all airline revenues and Port costs from budget to actual results, so declines in airline and passenger activity generally do not materially affect the level of operating revenues earned from the airlines each year.

Airline revenues at the Airport decreased from 2019 to 2020, but the decrease was primarily a result of actions taken by the Port to reduce costs. In addition to cost-reductions, the Port also used approximately \$147 million of Coronavirus Aid, Relief, and Economic Security Act (the CARES Act) grants to pay for certain Airport operating expenses and Debt Service in 2020. The use of CARES Act grants to pay Airport operating expenses and/or Debt Service in airline cost centers reduces annual Airport costs that would have otherwise been paid by the airlines.

Certain sources of operating revenues at the Airport are based on passenger activity levels, including, but not limited to, public parking revenues (originating passengers), rental car revenues (arriving passengers), and in-terminal concession revenues (enplaned passengers).

Figure 2 presents the cumulative decrease and percent change in the largest sources of nonairline operating revenues at the Airport based on unaudited financial results for March<sup>3</sup> through December 2020 compared to the same period of 2019.

In 2020, as the significant decline in aviation activity resulting from COVID-19 became more apparent, the Port implemented several programs to assist airline and non-airline Airport tenants:

- *Airline rent deferral*, airline terminal rents and airfield fees for April 2020 and May 2020 were deferred (all deferred amounts have been repaid).
- *Non-airline Airport tenants*, rent payments and other fees were deferred for 4 months, from April through July 2020. Then, in June 2020 the Port waived minimum annual guarantee (MAG) requirements through the end of 2020 (but non-airline Airport tenants continued to pay percentage rent). In November 2020, the Port deferred rent payments for Airport Dining and Retail (ADR) concessionaires from December 2020 through March 2021. For any outstanding deferred rent payments not repaid by the end of March 2021 the Port created a 30-month repayment program with each tenant at 1.0% annual interest.

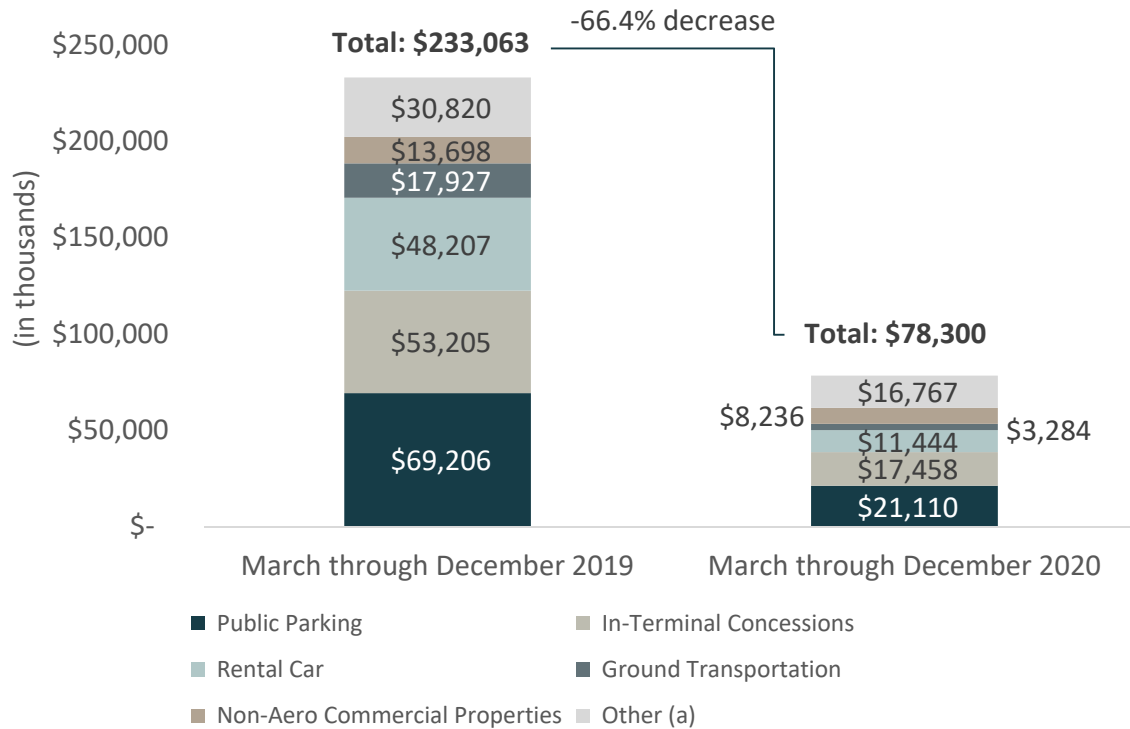
On April 13, 2021 the Port implemented additional measures to assist non-airline Airport tenants, including MAG relief for ADR concessionaires, on-Airport parking concessionaires, and rental car companies who have agreements with the Airport.

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<sup>3</sup> March 2020 is the month when COVID-19 first began to materially affect the Airport as measured by the decrease in the number of enplaned passengers relative to the number enplaned in March 2019.

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**Figure 2**  
**DECREASES IN THE LARGEST SOURCES OF AIRPORT NONAIRLINE OPERATING REVENUES**  
(March-December 2020 compared with the same period in 2019)  
Seattle-Tacoma International Airport



(a) Includes: non-aeronautical commercial properties, certain leased space in the terminals, and other miscellaneous Airport revenues.

Source: Unaudited Port of Seattle records.

Given the unprecedented nature and continuing uncertainty surrounding COVID-19, this 2021 Letter Report does not include any projections of (1) economic activity in the region served by the Airport or in the nation or (2) the number of enplaned passengers and other aviation activity (e.g., numbers of flights) at the Airport.

As such, we have used a hypothetical range of passenger recovery rates for the return to the number of passengers at the Airport in 2019 (the year prior to the effects of COVID-19) for purposes of projecting key Port financial metrics, including Debt Service coverage and average airline cost per enplaned passenger (the CPE).

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## FEDERAL CORONAVIRUS RELIEF GRANTS

The federal government passed the following legislation which, among other things, includes the award of certain grants to the operators of all United States airports to assist with managing the financial effects of the COVID-19 pandemic: the CARES Act, the Coronavirus Response and Relief Supplemental Appropriation Act (CRRSA Act), and most recently, the American Rescue Plan Act (collectively, the Coronavirus Relief Grants). Table 1 summarizes the Coronavirus Relief Grants awarded to the Port, expenditures, and the remaining grant amounts to be spent by the Port.

Table 1  
**CORONAVIRUS RELIEF GRANTS AWARDED TO PORT OF SEATTLE**  
Seattle-Tacoma International Airport  
(in millions)

<b>Source of Funds</b>	<b>Port Award</b>	<b>Approximate Amount Used as of December 31, 2020</b>	<b>Remaining Award Amount to Be Spent</b>
CARES Act	\$192.1	\$147.1	\$45.0
CRRSA Act	42.7	0.0	42.7
American Rescue Plan Act (a)	175.7	0.0	175.7
<b>Total</b>	<b>\$410.5</b>	<b>\$147.1</b>	<b>\$263.4</b>

(a) Estimated.  
Source: Port of Seattle.

In general, airport operators can use their awarded Coronavirus Relief Grants to pay for any purpose for which airport revenues can lawfully be used<sup>4</sup>. At the Airport, this includes, but is not limited to, the payment of operating expenses and the payment of Debt Service. The Coronavirus Relief Grants must be used within four years from the date that the grant agreements between an airport operator and the Federal Aviation Administration (the FAA) were executed. When agreeing to receive these grants, airport operators must comply with certain other obligations, such as, but not limited to, the requirement to employ at least 90.0% of airport staff as of March 27, 2020, through September 30, 2021, under the American Rescue Plan Act.

In 2020, the Port used approximately \$147.1 million of the Coronavirus Relief Grants to pay operating expenses and Debt Service, costs that would have otherwise been paid by the airlines or by using other operating revenues of the Airport. The Port currently expects to use the remaining \$87.8 million in CARES Act and CRRSA Act grants to pay operating expenses and/or

<sup>4</sup> Portions of the CRRSA Act and the American Rescue Plan Act specifically set aside amounts to provide rent relief to airport concessionaires.

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Debt Service, which proposed uses have been included in the projection of key financial metrics presented later in this 2021 Letter Report. The exact amount of American Rescue Plan Act grants that the Port is to receive is not certain as of the date of this 2021 Letter Report and therefore an estimated amount of \$175.7 million is included in the projection of key financial metrics presented later in this 2021 Letter Report.

### **SERIES 2021 FIRST LIEN BONDS AND SERIES 2021ABCD INTERMEDIATE LIEN BONDS**

The Port intends to issue the Series 2021 First Lien Bonds and the Series 2021ABCD Intermediate Lien Bonds to:

- Finance a portion of the Airport CIP (as defined below).
- Reimburse the Port for costs it has already incurred in funding a portion of the Airport CIP (as defined below).
- Pay capitalized interest.
- Make deposits to the Common Reserve and the Intermediate Lien Reserve Accounts.
- Pay issuance and financing costs associated with the Series 2021 First Lien Bonds and Series 2021ABCD Intermediate Lien Bonds.

The Port may also use the net proceeds from the sale of the proposed Series 2021 First Lien Bonds and 2021ABCD Intermediate Lien Bonds to refund certain other outstanding Port obligations during the Projection Period (as defined below), including, but not limited to Port Revenue Bonds, but no such refunding (including any associated lien changes<sup>5</sup>) has been assumed in this 2021 Letter Report. Savings, if any, from a refunding of Port obligations would likely improve the projected Port financial results presented in this 2021 Letter Report.

Projects expected to be funded with the net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds include:

- **Baggage Handling System Optimization.** This project includes a new centralized baggage handling system that is to replace six aging individual baggage screening conveyor systems at the Airport. The new system would increase screening capacity and would allow bags to be checked in from any ticket counter and be conveyed to any bag makeup device. Additional benefits would include increased reliability, redundancy, and security. The new system has been designed to accommodate 30 million annual enplaned passengers at the Airport. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$634.1 million; approximately

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<sup>5</sup> According to the Port, any lien change associated with a potential refunding of PFC Revenue Bonds with Intermediate Lien Bonds is not expected to have a material effect on Debt Service coverage presented in this 2021 Letter Report.

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\$156.3 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.

- **North Satellite Modernization.** This project includes renovation of the existing North Satellite building and baggage system, expansion of the North Satellite building, apron improvements, renovation of the Concourse C Satellite transit station, and relocation of certain taxiways to accommodate new aircraft positions. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$121.9 million; approximately \$58.4 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **Airfield Pavement and Support Infrastructure.** This project includes continuation of the on-going airfield pavement and joint seal replacement program at the Airport. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$155.4 million; approximately \$58.3 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **International Arrivals Facility.** This project includes a new, expanded International Arrivals Facility (the IAF) to accommodate regional demand for international service and enhance the passenger experience. The IAF is to include a multi-level 404,000 square foot building, and a 35,000 square foot sterile pedestrian walkway connecting to the South Satellite. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$89.4 million; approximately \$49.4 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **C1 Building Expansion.** The C1 Building Expansion project will construct four additional floors of approximately 27,000 square feet each, on top of the existing C1 Building, located between Concourses C and D. It will also redevelop the existing concourse level footprint to provide additional concessions, services, and amenities to the travelling public. The cost included in the Airport CIP for this project is estimated by the Port to be \$293.0 million; approximately \$21.2 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **Airport Utilities Improvements.** These improvements include utilities upgrades and ground support equipment electrical charging stations. Costs included in the Airport CIP for these improvements are estimated by the Port to be approximately \$197.9 million; approximately \$64.1 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **Passenger Checkpoint Relocation.** This project includes the creation of a security screening checkpoint at Baggage Claim Level where Claim Device 1 is currently located. This area provides approximately 15,000 sq. ft. of space for queuing, document checking and lanes. Project costs included in the Airport CIP for this project are



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estimated by the Port to be approximately \$36.4 million; approximately \$25.8 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.

- **Other Projects.** Other projects include public parking improvements, passenger loading bridge replacements, terminal restroom improvements, an employee services center, remote aircraft deicing improvements, roadway improvements, and various other improvements. Project costs included in the Airport CIP for the Other Projects are estimated by the Port to be approximately \$793 million; approximately \$129.4 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.

Assumptions related to Debt Service on the proposed Series 2021 First Lien Bonds and proposed Series 2021ABCD Intermediate Lien Bonds were provided by the Port and include a fixed interest rate of approximately 4.4%.

#### **SCOPE OF THIS 2021 LETTER REPORT**

This 2021 Letter Report was prepared to present a range of results from 2021 through 2026 (the Projection Period) for the following key Port financial metrics: (1) Debt Service coverage under the First Lien Master Resolution and Intermediate Lien Master Resolution and (2) the average airline CPE at the Airport.

Additionally, we were asked to provide the following other information, presented in the Background portion of this 2021 Letter Report:

- **Section 1.** Airline Traffic and Economic Analyses
- **Section 2.** Airport 2021-2026 Capital Improvement Plan and Funding Sources
- **Section 3.** Airport Financial Performance

In preparing this 2021 Letter Report, we assisted Port management in identifying key factors affecting the projection of financial results and in formulating assumptions about those factors. The results and key findings of our analyses are summarized in this 2021 Letter Report. This 2021 Letter Report should be read in its entirety for an understanding of the projections and the underlying assumptions.

Capitalized terms in this 2021 Letter Report are used as defined in the First Lien Master Resolution, Intermediate Lien Master Resolution, as amended; and/or the Airline Agreement. Under the First Lien Master Resolution, the Port agrees to establish, maintain, and collect rentals, tariffs, rates, fees and charges in the operation of all its business as long as any First Lien Parity Bonds are Outstanding that will produce Net Revenues in each fiscal year at least equal to the greater of:

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- 1.35 times the amounts required in such fiscal year to be paid as scheduled Debt Service (principal and interest) on Outstanding First Lien Bonds, or
- Amounts required to be deposited during such fiscal year from Net Revenues into the bond funds and reserve funds established for Outstanding First Lien Bonds and into the Repair and Renewal Fund, but excluding payments made from refunding debt and capitalized Debt Service.

Under the Intermediate Lien Master Resolution, the Port agrees to establish, maintain and collect rentals, tariffs, rates, fees, and charges in the operation of all of its businesses as long as any Intermediate Lien Revenue Bonds are Outstanding to produce in each fiscal year:

- Available Intermediate Lien Revenues as First Adjusted at least equal to 1.10 times of the Amount Due (Test #1); and
- Available Intermediate Lien Revenues as Second Adjusted at least equal to 1.25 times of the Amount Due (Test #2).

### **ASSUMPTIONS USED TO PROJECT KEY FINANCIAL METRICS**

The range of projected key financial metrics was based on two hypothetical 5-year rates of recovery<sup>6</sup> in the number of enplaned passengers at the Airport to the number of passengers enplaned at the Airport in 2019, as well as certain key assumptions, as discussed below. The two hypothetical 5-year rates of recovery are referred to herein as Case 1 and Case 2.

#### **Enplaned Passengers**

In 2019, the number of passengers enplaned at the Airport increased 3.9% compared to the number enplaned in 2018.

Between January and February 2020 (prior to the significant decrease in passengers due to COVID-19), the number of passengers enplaned at the Airport increased 10.2% compared with the number of enplaned passengers in the same months of 2019.

Beginning in March 2020, the Airport experienced significant decreases in the numbers of passengers enplaned compared with the numbers enplaned at the Airport in the same months of 2019. The numbers of passengers enplaned at the Airport from March 2020 through

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<sup>6</sup> Growth rates for 2020-2022 and 2022-2025 differ between Cases 1 and 2. In part, the 5-year recovery period is based on, but not limited to, comments related to COVID-19 vaccine timing and use and the expected return to service by a major airplane manufacturer, certain of the busiest airlines serving the Airport, credit rating agencies, and organizations representing the airline/aviation industry.

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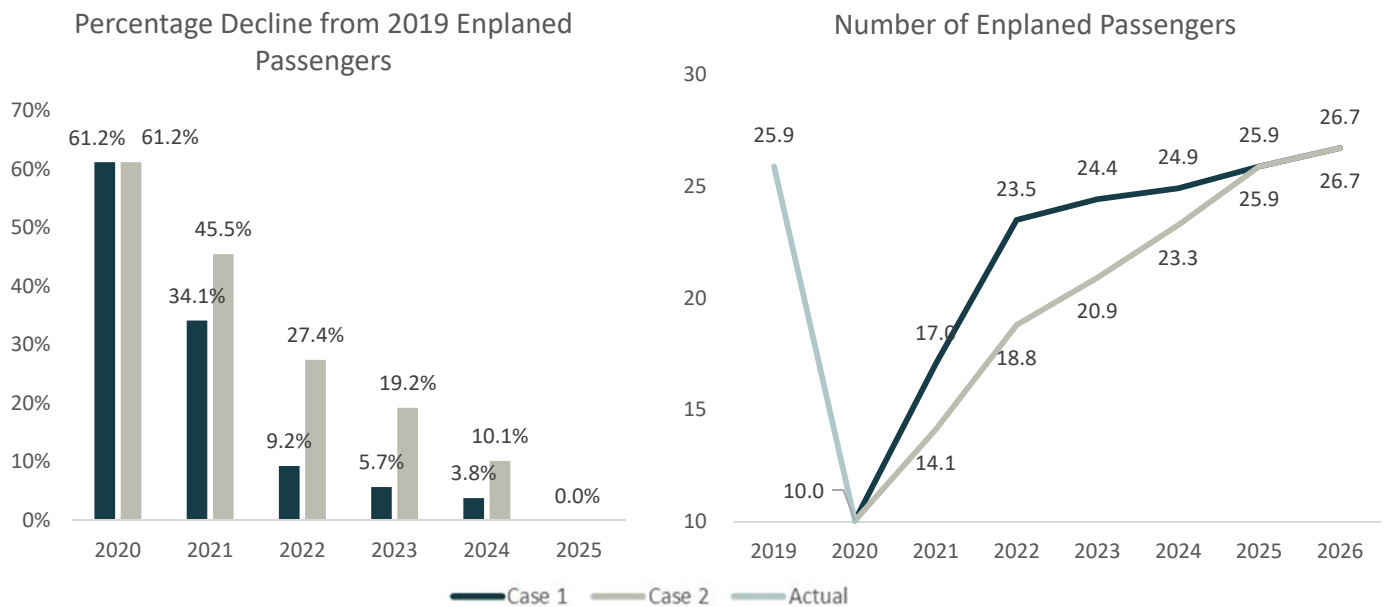
December 2020 decreased 71.8% relative to the number enplaned at the Airport in the same months of 2019.

Overall, the number of passengers enplaned at the Airport in 2020 was 61.2% lower than the number enplaned at the Airport in 2019.

The projected numbers of enplaned passengers at the Airport in Case 1 and Case 2 are presented in Figure 3. The number of enplaned passengers in 2020 was used as the basis for the numbers projected during the hypothetical recovery periods.

For both Case 1 and Case 2, the number of enplaned passengers at the Airport return to 2019 levels in 2025, and the number of enplaned passengers was assumed to increase 3.2%<sup>7</sup> in 2026.

Figure 3  
**HYPOTHETICAL 5-YEAR RECOVERY IN THE NUMBER OF ENPLANED PASSENGERS**  
Seattle-Tacoma International Airport  
(millions except for percentages)



Note: the hypothetical 5-year recovery period begins at the low point in enplaned passengers, which occurred in 2020.

<sup>7</sup> 3.2% is the average annual rate of increase in enplaned passengers at the Airport over the 20-year period ending 2019.

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### **Airport 2021-2026 Capital Improvement Plan and Funding Sources**

The Airport 2021-2026 Capital Improvement Plan (the Airport CIP) includes \$4.3 billion for Airport facilities. The Airport CIP accounts for 87% of the 2021-2026 Port's Combined CIP (as defined below) of \$4.9 billion which includes the Airport, Other Port Businesses, and the Port's share of Seaport Alliance capital improvement costs.

While the Port continues to review the Airport CIP and may delay the timing (add or delete projects) or reduce the scope and cost of individual projects included in the Airport CIP given the substantial reduction in the number of enplaned passengers due to COVID-19, it was assumed in this 2021 Letter Report that the Port will implement the \$4.3 billion of projects in the Airport CIP, with the following significant projects currently expected to be completed after the Projection Period: South Satellite project, Baggage Handling System Optimization, C1 Building Floor Expansion project, and certain other on-going renewal and replace efforts and smaller projects<sup>8</sup>.

The Aviation Division of the Port is in the process of finalizing a Sustainable Airport Master Plan (the SAMP) that includes future infrastructure improvements to accommodate the long-term growth in numbers of enplaned passengers, maintain and enhance the Airport's place as an international airport, and fulfill the Airport's mission as an economic engine for the greater Seattle area. The timing of SAMP projects is uncertain, but the Airport CIP includes approximately \$287 million of near term SAMP projects (primarily for design and planning); the Port may incur certain other costs related to the first phase of the SAMP during the Projection Period that are not currently included in the Airport CIP. It is possible that the following changes in the future financial results of the Airport could occur if and when the SAMP Phase 1 Projects are ready and available for their intended use:

- Airport operating revenues may increase as a result of new revenue from one or more SAMP Phase 1 Projects.
- Airport operating expenses may increase as a result of additional expenses associated with certain SAMP Phase 1 Projects.
- Debt Service paid from Airport operating revenues may increase as a result of additional annual Debt Service<sup>9</sup> related to bonds that the Port may issue in the future to fund a portion of the SAMP Phase 1 Projects.

Approximately \$562.9 million of the Airport CIP is expected to be financed with the net proceeds from the sale of the Series 2021ABCD Intermediate Lien Bonds and approximately \$2.8 billion in proposed Airport CIP costs are expected to be financed with the net proceeds

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<sup>8</sup> Certain other smaller projects include allowances for renewal and replacement as well as reserves for potential future projects whose scope and timing is not known as of the date of this 2021 Letter Report.

<sup>9</sup> These bonds would be in addition to the Series 2021ABCD Bonds and Future Revenue Bonds assumed in this 2021 Letter Report.

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from the sale of Future Revenue Bonds. According to the Port, Future Revenue Bonds, if issued, would include a combination of Intermediate Lien Revenue Bonds and Subordinate Lien Revenue Bonds. Future Revenue Bonds are assumed to have a 25-year term and a 4.75% interest rate.

Other sources of funds for the Airport CIP that may be used by the Port include, but are not limited to, customer facility charge (CFC) revenues, federal grants, passenger facility charge (PFC) revenues, prior bond proceeds, Port tax levy funds, and Port cash.

### **Port's Combined Capital Improvement Plan**

Port management continuously develops and updates its CIP. Currently, the Port's Combined CIP for 2021 – 2026 consists of the \$4.3 billion Airport CIP and \$613.0 million for the Other Port Businesses CIP and the Ports share of Seaport Alliance capital improvement costs for a total of \$4.9 billion (the Port's Combined CIP). The Port's Combined CIP takes into account, among other things, the existing and anticipated business environment, estimates of demand for Port facilities, available resources, the priorities of the Port, and the Port's obligated or expected capital contributions to the Seaport Alliance.

### **Airport Financial Performance**

Provided below is an overview of the Airport's financial performance, including an overview of operating revenues and operating expenses, both of which are more fully discussed in Section 3 — Airport Financial Performance.

- **Airport Operating Revenues.** Operating revenues at the Airport were approximately \$626.6 million in 2019 and \$414.4 million in 2020. The 33.9% decrease in Airport operating revenues from 2019 to 2020 was the result of (1) the significant decrease in airline activity related to COVID-19 in 2020 and (2) the airline rate base cost reductions made by the Port. The Airport's share of total Port operating revenues was 82.0% in 2019 and 81.1% in 2020.

Airline rates and charges are the largest source of operating revenue at the Airport. Revenue from passenger airline rates and charges at the Airport is based on recovering operating and capital costs that are allocated to the airlines based on: (1) the number of gates and square footage used or leased by airlines as well as the number of enplaned passengers and amount of landed weight of the airlines serving the Airport and (2) the rates and charges in effect each year and calculated by the Port pursuant to the Airline Agreement, as more fully discussed under the heading "Airline Revenues" in Section 3 of the Background to this 2021 Letter Report. Operating revenues from airline rates and charges at the Airport were approximately \$357.6 million in 2019 and \$297.9 million in 2020, accounting for 57.1% and 71.9%, respectively, of total Airport operating revenues.

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The projection of airline revenues in this 2021 Letter Report was based on the rate-making methodologies in the Airline Agreement. The Airline Agreement is scheduled to expire at the end of 2022; it was assumed in projecting the financial performance of the Airport included in this 2021 Letter Report that a substantially similar rate making methodology will continue to be in effect throughout the Projection Period. That portion of annual operating expenses and Debt Service assumed to be paid using Coronavirus Relief Grants has been excluded from the projections of airline rates and charges and airline revenues.

The second largest source of Airport operating revenues is non-airline revenues. Non-airline revenues were approximately \$269.0 million in 2019 and \$116.5 million in 2020, accounting for 42.9% and 28.1% of total Airport operating revenues, respectively. The 56.7% decrease in non-airline revenues from 2019 to 2020 was the result of the significant decrease in the number of enplaned passengers related to COVID-19. Major sources of nonairline revenue at the Airport include public parking, in-terminal concessions, non-airline terminal rentals, car rentals, ground transportation fees, commercial property rentals, employee parking fees, and utility fees. Revenues from these sources were projected on the basis of the terms and conditions of the underlying agreements between the Port and Airport tenants, and for concession and certain other revenue sources, the hypothetical recovery in passenger traffic described earlier.

- **Airport Operating Expenses.** Airport operating expenses decreased 7.6% from approximately \$356.6 million in 2019 to approximately \$329.7 million in 2020, largely as a result of Port cost-cutting measures in response to COVID-19. The Airport's share of total Port operating expenses in 2019 and 2020 equaled 80.5% and 80.0%, respectively.

The projection of Airport operating expenses is based on the Port's 2021 Budget of approximately \$340.4 million, assumed annual expense growth, assumed future Airport operating expenses related to projects in the Airport CIP, and certain future one-time Airport operating expenses.

In 2020, the Port reduced Airport operating expenses by approximately \$47.6 million from the approved 2020 budget in response to COVID-19. For the 2021 Budget, the Port established Airport operating expenses that are 10% lower than 2020 Budget amounts.

### **Other Port Businesses and Seaport Alliance Capital Improvement Plan and Funding Sources**

Approximately \$613 million, or 13% of the Port's Combined CIP, is related to the Other Port Businesses and the Port's share of Seaport Alliance capital improvement costs (Other Port Businesses and NWSA CIP). Funding sources for the Other Port Businesses and NWSA CIP may include federal grants, Tax Levy funds, Port cash, Future Revenue Bonds, and future general obligation bonds.

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### **Combined Port Financial Performance**

- **Gross Revenues.** The Port accounts for its annual financial results according to generally accepted accounting principles for governmental enterprises, and uses those results to present, among other things, operating and non-operating revenues and expenses (prior to depreciation) in its annual financial report and operating budget. For consistency with the reporting of financial information by the Port, the financial projections presented in this 2021 Letter Report are shown for operating revenues and operating expenses.

To demonstrate compliance with the Intermediate Lien Rate Covenant during the Projection Period, certain adjustments have been made to operating revenues and operating expenses to determine “Gross Revenue” and “Operating Expenses,” respectively, in accordance with the definition of each term in the First Lien Master Resolution and Intermediate Lien Master Resolution.

For the purposes of calculating Debt Service coverage under the First Lien and Intermediate Lien Master Resolutions, the Coronavirus Relief Grants are included in the definition of Gross Revenues.

In addition to including certain non-operating revenues and expenses, the following annual adjustments to operating revenues were made to determine Gross Revenue:

#### ***Exclude from Gross Revenue (reduce)***

*All CFC revenues and all Stormwater Utility revenues.* A portion of annual CFC revenues is shown in the Port’s financial statements as operating revenues and the other portion is shown as non-operating revenues. Despite the different categories used, all CFC revenues are excluded from Gross Revenue. Stormwater Utility revenues are pledged to the payment of Stormwater Utility operating expenses and capital costs only.

Stormwater Utility revenues are excluded from the definition of Gross Revenue and are not pledged to the payment of Debt Service on Intermediate Lien Parity Bonds.

*Capital grants.* Capital grants cannot be used to pay revenue bond Debt Service and as a result, they are excluded from Gross Revenue.

#### ***Include in Gross Revenue (add back)***

*50.0% of annual Seaport Alliance depreciation.* The Port recognizes as operating revenue its 50.0% share of Seaport Alliance net income, which in the Port’s financial statements, is equal to Seaport Alliance operating revenues less expenses and depreciation. Depreciation is not included in the definition of Operating Expenses under the First Lien Master Resolution. Because the Port’s share of Seaport Alliance net

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income is reported as operating revenue, 50.0% of annual Seaport Alliance depreciation is added back in determining Gross Revenue.

The following annual operating expenses (prior to depreciation) are excluded in determining Operating Expenses:

- Stormwater Utility expenses paid from Stormwater Utility operating revenues, as discussed above.
- Operating expenses paid from CFC revenues.
- Operating expenses that may be paid from any remaining Tax Levy revenues, but only after General Obligation Debt Service is first paid.

Gross Revenues and Operating Expenses are used to determine Net Revenues (available for First Lien Bond debt service). Net Revenues are used to demonstrate compliance with the First Lien Rate Covenant.

Available Intermediate Lien Revenues are equal to Gross Revenue less Operating Expenses less the payment of all Debt Service, reserve requirements, and other costs associated with First Lien Bonds. Available Intermediate Lien Revenues are used to determine compliance with the Intermediate Lien Rate Covenant.

- **Operating Expenses.** Operating Expenses decreased 5.0% from approximately \$399.9 million in 2019 to approximately \$360.1 million in 2020, largely as a result of Port cost-cutting measures in response to COVID-19. Operating Expenses are projected to increase from \$375.5 million in 2021 to \$479.6 million in 2026, at an average annual growth rate of 5.0%.
- **Debt Service.** Debt Service on all First Lien Bonds, including the Series 2021 First Lien Bonds is estimated to increase from \$38.4 million in 2021 to \$40.2 million in 2026<sup>10</sup>. Debt Service on all Intermediate Lien Parity Bonds, including the proposed Series 2021 Bonds, is estimated to increase from \$279.8 million in 2021 to \$433.7 million in 2026<sup>11</sup>. Changes in Debt Service are attributable to the addition and structuring of the Series 2021 First Lien Bonds, Series 2021ABCD Intermediate Lien Bonds, and any Future Revenue Bonds.

As stated previously, the financial projections included in this 2021 Letter Report do not include any Debt Service refunding, or lien changes.

The Port receives CFC revenues and PFC revenues, which are not included in the definition of Gross Revenue under the First Lien and Intermediate Lien Master Resolutions but can be used by the Port to pay Debt Service on a portion of First Lien

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<sup>10</sup> Based on Table 2. Before any offsets and net of capitalized interest.

<sup>11</sup> Based on Table 2. Before any offsets and net of capitalized interest.



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Bonds and Intermediate Lien Revenue Bonds. CFC or PFC revenues used to pay First Lien Debt Service are added to arrive at Available Intermediate Lien Revenues as First Adjusted.

### **PROJECTED KEY FINANCIAL METRICS**

Summaries of the following projected key financial metrics are presented in Table 2 (Case 1) and Table 3 (Case 2) at the end of this 2021 Letter Report:

- Net operating revenues
- Total Debt Service coverage for First Lien and Intermediate Lien Bonds
- Airline revenues and average airline CPE.

As shown in Tables 2 and 3, projected First Lien and Intermediate Lien Debt Service coverage in each year of the Projection Period exceeds the 135% (First Lien) and 110% (Intermediate Lien) coverage requirements of the First Lien Master Resolution and Intermediate Lien Master Resolution, respectively.

The projection of key financial metrics also includes average airline CPE at the Airport, which is projected to be substantially higher during the Projection Period than in previous years, as a result of (1) the projected decrease in the numbers of enplaned passengers resulting from COVID-19 and (2) the relatively fixed-cost nature of airline terminal and airfield facilities at the Airport and most other airports in the United States. The average airline CPE at the Airport for the most recent 5-year period ended 2020 were as follows: \$26.50 (2020), \$12.86 (2019), \$10.79 (2018), \$10.45 (2017), and \$10.10 (2016).

Although not known as of the date of this 2021 Letter Report, we expect that the average airline CPE at most airports in the United States will be higher in the near-term than in previous years for similar reasons as those at the Airport.

### **ASSUMPTIONS UNDERLYING THE FINANCIAL PROJECTIONS**

The financial projections presented in this 2021 Letter Report are based on information and assumptions provided by, or reviewed with and agreed to by, Port management. Based on the hypothetical passenger recovery scenarios, the projections reflect management's expected course of action during the Projection Period and, in management's judgment, present fairly the expected financial results of the Port. Those key factors and assumptions that are significant to the projections are set forth in the attachment, "Background." The attachment should be read in its entirety for an understanding of the projections and the underlying assumptions.

In our opinion, the underlying assumptions provide a reasonable basis for the projections.

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However, any projection is subject to uncertainties. Inevitably, some assumptions will not be realized, and unanticipated events and circumstances may occur. Therefore, there will be differences between the projected and actual results, and those differences could be material. Neither WJ Advisors LLC nor any person acting on our behalf makes any warranty, express or implied, with respect to the information, assumptions, projections, opinions, or conclusions disclosed in this 2021 Letter Report. We have no responsibility to update this 2021 Letter Report for events and circumstances occurring after the date of this 2021 Letter Report.

We appreciate the opportunity to serve as the Port's Airport Consultant in connection with this proposed financing.

Respectfully submitted,

*WJ Advisors LLC*

WJ Advisors LLC

**Table 2**  
**SUMMARY OF HISTORICAL AND PROJECTED FINANCIAL RESULTS**  
 Port of Seattle  
 Fiscal Years Ending December 31  
 (in thousands, except coverage and airline cost per enplaned passenger)  
 (page 1 of 2)

Calculation	Actual		Projection Assuming 5-Year Passenger Recovery (Full Recovery in 2025) (a)					
	2019	2020	2021	2022	2023	2024	2025	2026
<b>1. FLOW OF FUNDS</b>								
<b>Gross Revenue</b>								
Operating revenues								
Airport								
Airline Revenues	\$ 357,598	\$ 297,909	\$ 310,731	\$ 421,791	\$ 515,426	\$ 571,424	\$ 612,881	\$ 659,227
Nonairline Revenues								
Public parking	\$ 82,125	\$ 34,502	\$ 59,448	\$ 86,899	\$ 89,876	\$ 92,872	\$ 96,778	\$ 97,175
Terminal concessions	61,615	25,418	26,887	60,921	63,886	64,058	67,733	77,431
Rental cars (includes CFC revenues for operations)	52,567	16,637	21,324	50,913	55,573	56,711	61,258	62,336
Other nonairline revenues	72,731	39,916	52,469	67,355	72,487	79,096	83,259	88,552
Nonairline Revenues	\$ 269,037	\$ 116,473	\$ 160,128	\$ 266,088	\$ 281,822	\$ 292,737	\$ 309,028	\$ 325,494
Airport	\$ 626,635	\$ 414,382	\$ 470,859	\$ 687,879	\$ 797,249	\$ 864,161	\$ 921,909	\$ 984,721
Seaport Alliance (b)	47,979	38,782	38,072	38,883	39,412	36,034	34,336	36,552
Other Port Businesses	89,559	57,664	60,592	84,474	87,418	90,385	99,963	104,930
Operating revenues	[A] \$ 764,172	\$ 510,828	\$ 569,522	\$ 811,236	\$ 924,078	\$ 990,581	\$ 1,056,208	\$ 1,126,204
Less: SWU and CFC revenues not available to pay revenue bond debt service	\$ (21,612)	\$ (6,374)	\$ (10,721)	\$ (22,495)	\$ (25,918)	\$ (26,635)	\$ (27,911)	\$ (28,936)
Plus: Seaport Alliance adjustments	5,655	7,687	6,067	8,700	11,897	14,906	15,717	15,717
Plus: Non-operating revenue--Coronavirus Relief Grants--nonairline tenants (c)	-	-	26,755	-	-	-	-	-
Plus: Non-operating revenue--Coronavirus Relief Grants--other (c)	-	147,148	161,601	75,000	-	-	-	-
Plus: Non-operating revenue and expenses (net) (d)	14,030	34,638	(10,201)	(1,047)	(6,204)	(13,548)	(2,131)	(36,742)
Total adjustments	[B] \$ (1,927)	\$ 183,099	\$ 173,502	\$ 60,158	\$ (20,225)	\$ (25,278)	\$ (14,324)	\$ (49,960)
<b>Gross Revenue</b>	[C=A+B] \$ 762,245	\$ 693,927	\$ 743,024	\$ 871,394	\$ 903,853	\$ 965,303	\$ 1,041,883	\$ 1,076,243
<b>Operating Expenses</b>								
Operating expenses								
Operating expenses paid from sources other than Gross Revenue	\$ 443,088	\$ 408,680	\$ 425,864	\$ 474,758	\$ 505,600	\$ 532,599	\$ 531,793	\$ 540,337
Tax Levy adjustment (e)	(13,158)	(12,745)	(10,215)	(14,837)	(15,356)	(15,789)	(16,235)	(16,684)
Tax Levy adjustment (e)	(30,050)	(35,835)	(40,171)	(23,087)	(25,506)	(36,856)	(36,831)	(44,063)
<b>Operating Expenses</b>	[D] \$ 399,880	\$ 360,100	\$ 375,479	\$ 436,834	\$ 464,737	\$ 479,954	\$ 478,728	\$ 479,591
<b>Net Revenues available for First Lien Revenue Bond Debt Service</b>	[E=C-D] \$ 362,365	\$ 333,827	\$ 367,545	\$ 434,559	\$ 439,116	\$ 485,349	\$ 563,155	\$ 596,652

Note: Columns may not add to totals shown because of rounding.

(a) Recovery from low point in 2020 to 2019 passenger levels in 2025. Growth rate for 2026 is 3.2%.

(b) Per joint venture accounting, this reflects the Port's 50% share of the Seaport Alliance Net Income, which the Port accounts for as operating revenues.

As such it is net of depreciation and includes capital grants; per Master Resolutions 3059 and 3540, these are excluded from Gross Revenues. The adjustment adds depreciation and subtracts capital grants.

(c) Includes use of Coronavirus Relief Grants used to pay expenses or debt service.

(d) Includes gain/loss on sale of assets, interest income, environmental expenses, operating grants, discount on amortization, and other miscellaneous adjustments. After 2023, non-operating expenses are assumed to be higher than non-operating revenues.

(e) For purposes of calculating debt service coverage, Tax Levy amounts remaining after payment of General Obligation Bond debt service offset operating expenses.

The Port is permitted, but not obligated, to pay operating expenses with Tax Levy amounts remaining after payment of General Obligation Bond debt service.

Source: Port of Seattle.

Table 2

**SUMMARY OF HISTORICAL AND PROJECTED FINANCIAL RESULTS**  
 Port of Seattle  
 Fiscal Years Ending December 31  
 (in thousands, except coverage and airline cost per enplaned passenger)  
 (page 2 of 2)

Calculation	Actual		Projection Assuming 5-Year Passenger Recovery (Full Recovery in 2025) (a)						
	2019	2020	2021	2022	2023	2024	2025	2026	
<b>1. FLOW OF FUNDS (continued)</b>									
Net Revenues available for First Lien Revenue Bond Debt Service	[A]	\$ 362,365	\$ 333,827	\$ 367,545	\$ 434,559	\$ 439,116	\$ 485,349	\$ 563,155	\$ 596,652
<b>Revenue Bond Debt Service</b>									
First Lien Revenue Bond Debt Service	[B]	\$ 44,752	\$ 27,544	\$ 38,419	\$ 25,024	\$ 25,033	\$ 25,028	\$ 39,524	\$ 40,229
Less: First Lien Debt Service paid with PFC Revenues		-	(5,887)	-	-	-	-	-	-
Less: First Lien Debt Service paid with CFC Revenues		(6,227)	-	-	-	-	-	(14,473)	(14,473)
Total First Lien Revenue Bond Debt Service paid from Gross Revenue	[C]	\$ 38,525	\$ 21,657	\$ 38,419	\$ 25,024	\$ 25,033	\$ 25,028	\$ 25,051	\$ 25,756
Intermediate Lien Revenue Bond Debt Service (b)		\$ 210,560	\$ 254,381	\$ 279,759	\$ 307,659	\$ 333,914	\$ 373,735	\$ 394,189	\$ 433,732
Less: Intermediate Lien Revenue Bond Debt Service paid with PFC Revenues		(33,800)	(26,571)	(38,359)	(68,290)	(84,167)	(89,037)	(91,360)	(90,838)
Less: Intermediate Lien Revenue Bond Debt Service paid with CFC Revenues		(16,111)	(13,601)	(13,589)	(20,982)	(24,645)	(24,890)	(10,638)	(10,893)
Less: Intermediate Lien Revenue Bond Debt Service paid with capitalized interest (c)		(39,202)	(31,683)	(15,941)	(2,699)	-	-	-	-
Total Intermediate Lien Revenue Bond Debt Service paid from Gross Revenue	[D]	\$ 121,447	\$ 182,526	\$ 211,871	\$ 215,688	\$ 225,102	\$ 259,808	\$ 292,191	\$ 332,001
Subordinate Lien Bond Debt Service		\$ 19,243	\$ 19,160	\$ 13,424	\$ 33,848	\$ 32,884	\$ 42,836	\$ 60,002	\$ 67,155
Less: Subordinate Lien Revenue Bond Debt Service paid with PFC Revenues		-	-	-	-	-	-	-	-
Total Subordinate Lien Revenue Bond Debt Service paid from Gross Revenue	[E]	\$ 19,243	\$ 19,160	\$ 13,424	\$ 33,848	\$ 32,884	\$ 42,836	\$ 60,002	\$ 67,155
Remaining Gross Revenue (d)	[F=A-C-D-E]	\$ 183,150	\$ 110,484	\$ 103,832	\$ 159,999	\$ 156,097	\$ 157,678	\$ 185,911	\$ 171,741
<b>2. DEBT SERVICE COVERAGE</b>									
<b>First Lien Revenue Bond Debt Service Coverage Ratio</b>									
Net Revenues available for First Lien Revenue Bond Debt Service	=[A]	\$ 362,365	\$ 333,827	\$ 367,545	\$ 434,559	\$ 439,116	\$ 485,349	\$ 563,155	\$ 596,652
First Lien Revenue Bond Debt Service	=[B]	44,752	27,544	38,419	25,024	25,033	25,028	39,524	40,229
First Lien Revenue Bond Debt Service Coverage Ratio	[G=A/B]	8.10	12.12	9.57	17.37	17.54	19.39	14.25	14.83
Required First Lien Debt Service Coverage Ratio (Rate Covenant)		1.35	1.35	1.35	1.35	1.35	1.35	1.35	1.35
<b>Intermediate Lien Revenue Bond Debt Service Coverage Ratio</b>									
Available Intermediate Lien Revenues	[H=A-B]	\$ 317,613	\$ 306,283	\$ 329,127	\$ 409,535	\$ 414,083	\$ 460,321	\$ 523,631	\$ 556,423
Prior Lien Debt Service offset paid by PFC Revenues		-	5,887	-	-	-	-	-	-
Prior Lien Debt Service offset paid by CFC Revenues (e)		6,227	-	-	-	-	-	14,473	14,473
Prior Lien Debt Service offset paid by capitalized interest		-	-	-	-	-	-	-	-
Adjusted Available Intermediate Lien Revenues	[I]	\$ 323,840	\$ 312,170	\$ 329,127	\$ 409,535	\$ 414,083	\$ 460,321	\$ 538,104	\$ 570,896
Intermediate Lien Revenue Bond Debt Service (b)		\$ 210,560	\$ 254,381	\$ 279,759	\$ 307,659	\$ 333,914	\$ 373,735	\$ 394,189	\$ 433,732
Less: Intermediate Lien Revenue Bond Debt Service paid with PFC Revenues		(33,800)	(26,571)	(38,359)	(68,290)	(84,167)	(89,037)	(91,360)	(90,838)
Less: Intermediate Lien Revenue Bond Debt Service paid with CFC Revenues		(16,111)	(13,601)	(13,589)	(20,982)	(24,645)	(24,890)	(10,638)	(10,893)
Less: Intermediate Lien Revenue Bond Debt Service paid with capitalized interest (c)		(39,202)	(31,683)	(15,941)	(2,699)	-	-	-	-
Total Intermediate Lien Revenue Bond Debt Service net of offsets	[J]	\$ 121,447	\$ 182,526	\$ 211,871	\$ 215,688	\$ 225,102	\$ 259,808	\$ 292,191	\$ 332,001
Intermediate Lien Revenue Bond Debt Service Coverage Ratio	[I/J]	2.67	1.71	1.55	1.90	1.84	1.77	1.84	1.72
Required Intermediate Lien Revenue Bond Debt Service Coverage Ratio		1.10	1.10	1.10	1.10	1.10	1.10	1.10	1.10
Required Test #1 Ratio - Available Intermediate Lien Revenues as First Adjusted		1.10	1.10	1.10	1.10	1.10	1.10	1.10	1.10
<b>3. AVERAGE AIRLINE COST PER ENPLANED PASSENGER</b>									
Passenger Airline Revenues	[K]	\$ 332,740	\$ 266,159	\$ 284,539	\$ 389,897	\$ 481,700	\$ 535,942	\$ 575,750	\$ 621,252
Enplaned passengers	[L]	25,874	10,044	17,047	23,481	24,407	24,895	25,874	26,702
Average airline cost per enplaned passenger	[=K/L]	\$ 12.86	\$ 26.50	\$ 16.69	\$ 16.60	\$ 19.74	\$ 21.53	\$ 22.25	\$ 23.27

Note: Columns may not add to totals shown because of rounding.

(a) Recovery from low point in 2020 to 2019 passenger levels in 2025. Growth rate for 2026 is 3.2%.

(b) Includes existing Intermediate Lien Revenue Bonds debt service before netting out capitalized interest. Includes Series 2021ABCD and future Intermediate Lien Revenue Bond debt service net of capitalized interest.

(c) Reflects capitalized interest on existing Intermediate Lien Revenue Bond debt service.

(d) Available to fund reserve accounts, fund Repair and Renewal Fund, retire revenue bond debt, make necessary improvements/repairs, or for any other lawful Port purpose.

(e) From 2020 through 2024 there is no First Lien Debt Service related to the Rental Car Facility so there are no CFC Revenue offsets in those years.

**Table 3**  
**SUMMARY OF HISTORICAL AND PROJECTED FINANCIAL RESULTS**  
 Port of Seattle  
 Fiscal Years Ending December 31  
 (in thousands, except coverage and airline cost per enplaned passenger)  
 (page 1 of 2)

Calculation	Actual		Projection Assuming 5-Year Passenger Recovery (Full Recovery in 2025) (a)					
	2019	2020	2021	2022	2023	2024	2025	2026
<b>1. FLOW OF FUNDS</b>								
<b>Gross Revenue</b>								
Operating revenues								
Airport								
Airline Revenues	\$ 357,598	\$ 297,909	\$ 307,904	\$ 436,681	\$ 527,729	\$ 577,488	\$ 613,348	\$ 653,057
Nonairline Revenues								
Public parking	\$ 82,125	\$ 34,502	\$ 46,625	\$ 69,935	\$ 77,362	\$ 86,995	\$ 96,778	\$ 97,175
Terminal concessions	61,615	25,418	18,833	49,074	54,481	59,561	67,733	77,431
Rental cars (includes CFC revenues for operations)	52,567	16,637	13,398	36,706	44,399	51,368	61,258	62,336
Other nonairline revenues	72,731	39,916	47,400	60,557	66,836	76,078	83,259	88,446
Nonairline Revenues	\$ 269,037	\$ 116,473	\$ 126,257	\$ 216,272	\$ 243,077	\$ 274,003	\$ 309,028	\$ 325,387
Airport	\$ 626,635	\$ 414,382	\$ 434,161	\$ 652,953	\$ 770,807	\$ 851,491	\$ 922,376	\$ 978,445
Seaport Alliance (b)	47,979	38,782	38,072	38,883	39,412	36,034	34,336	36,552
Other Port Businesses	89,559	57,664	60,592	84,474	87,418	90,385	99,963	104,930
Operating revenues	<b>[A]</b> \$ 764,172	\$ 510,828	\$ 532,825	\$ 776,310	\$ 897,636	\$ 977,910	\$ 1,056,675	\$ 1,119,927
Less: SWU and CFC revenues not available to pay revenue bond debt service	\$ (21,612)	\$ (6,374)	\$ (6,464)	\$ (14,311)	\$ (19,442)	\$ (23,505)	\$ (30,923)	\$ (32,014)
Plus: Seaport Alliance adjustments	5,655	7,687	6,067	8,700	11,897	14,906	15,717	15,717
Plus: Non-operating revenue--Coronavirus Relief Grants--nonairline tenants (c)	-	-	26,755	-	-	-	-	-
Plus: Non-operating revenue--Coronavirus Relief Grants--other (c)	-	147,148	161,601	75,000	-	-	-	-
Plus: Non-operating revenue and expenses (net) (d)	14,030	34,638	(10,201)	(2,448)	(7,545)	(14,934)	(2,119)	(36,778)
Total adjustments	<b>[B]</b> \$ (1,927)	\$ 183,099	\$ 177,758	\$ 66,941	\$ (15,090)	\$ (23,534)	\$ (17,325)	\$ (53,075)
<b>Gross Revenue</b>	<b>[C=A+B]</b> \$ 762,245	\$ 693,927	\$ 710,583	\$ 843,250	\$ 882,546	\$ 954,376	\$ 1,039,349	\$ 1,066,853
<b>Operating Expenses</b>								
Operating expenses								
Operating expenses paid from sources other than Gross Revenue	\$ 443,088	\$ 408,680	\$ 425,864	\$ 474,758	\$ 505,600	\$ 532,599	\$ 531,793	\$ 540,337
Tax Levy adjustment (e)	(13,158)	(12,745)	(5,958)	(13,253)	(15,356)	(15,789)	(16,235)	(16,684)
Tax Levy adjustment (e)	(30,050)	(35,835)	(40,171)	(23,087)	(25,506)	(36,856)	(36,831)	(44,063)
<b>Operating Expenses</b>	<b>[D]</b> \$ 399,880	\$ 360,100	\$ 379,735	\$ 438,419	\$ 464,737	\$ 479,954	\$ 478,728	\$ 479,591
<b>Net Revenues available for First Lien Revenue Bond Debt Service</b>	<b>[E=C-D]</b> \$ 362,365	\$ 333,827	\$ 330,848	\$ 404,831	\$ 417,808	\$ 474,423	\$ 560,621	\$ 587,262

Note: Columns may not add to totals shown because of rounding.

(a) Recovery from low point in 2020 to 2019 passenger levels in 2025. Growth rate for 2026 is 3.2%.

(b) Per joint venture accounting, this reflects the Port's 50% share of the Seaport Alliance Net Income, which the Port accounts for as operating revenues.

As such it is net of depreciation and includes capital grants; per Master Resolutions 3059 and 3540, these are excluded from Gross Revenues. The adjustment adds depreciation and subtracts capital grants.

(c) Includes use of Coronavirus Relief Grants used to pay expenses or debt service.

(d) Includes gain/loss on sale of assets, interest income, environmental expenses, operating grants, discount on amortization, and other miscellaneous adjustments. After 2023, non-operating expenses are assumed to be higher than non-operating revenues.

(e) For purposes of calculating debt service coverage, Tax Levy amounts remaining after payment of General Obligation Bond debt service offset operating expenses.

The Port is permitted, but not obligated, to pay operating expenses with Tax Levy amounts remaining after payment of General Obligation Bond debt service.

Source: Port of Seattle.

Table 3

**SUMMARY OF HISTORICAL AND PROJECTED FINANCIAL RESULTS**  
 Port of Seattle  
 Fiscal Years Ending December 31  
 (in thousands, except coverage and airline cost per enplaned passenger)  
 (page 2 of 2)

Calculation	Actual		Projection Assuming 5-Year Passenger Recovery (Full Recovery in 2025) (a)						
	2019	2020	2021	2022	2023	2024	2025	2026	
<b>1. FLOW OF FUNDS (continued)</b>									
Net Revenues available for First Lien Revenue Bond Debt Service	[A]	\$ 362,365	\$ 333,827	\$ 330,848	\$ 404,831	\$ 417,808	\$ 474,423	\$ 560,621	\$ 587,262
<b>Revenue Bond Debt Service</b>									
First Lien Revenue Bond Debt Service	[B]	\$ 44,752	\$ 27,544	\$ 38,419	\$ 25,024	\$ 25,033	\$ 25,028	\$ 39,524	\$ 40,229
Less: First Lien Debt Service paid with PFC Revenues		-	(5,887)	-	-	-	-	-	-
Less: First Lien Debt Service paid with CFC Revenues		(6,227)	-	-	-	-	-	(14,473)	(14,473)
Total First Lien Revenue Bond Debt Service paid from Gross Revenue	[C]	\$ 38,525	\$ 21,657	\$ 38,419	\$ 25,024	\$ 25,033	\$ 25,028	\$ 25,051	\$ 25,756
Intermediate Lien Revenue Bond Debt Service (b)		\$ 210,560	\$ 254,381	\$ 279,759	\$ 307,659	\$ 333,914	\$ 376,228	\$ 397,980	\$ 443,040
Less: Intermediate Lien Revenue Bond Debt Service paid with PFC Revenues		(33,800)	(26,571)	(41,185)	(50,213)	(67,063)	(78,480)	(87,602)	(96,841)
Less: Intermediate Lien Revenue Bond Debt Service paid with CFC Revenues		(16,111)	(13,601)	(13,589)	(20,982)	(24,645)	(24,890)	(10,638)	(10,893)
Less: Intermediate Lien Revenue Bond Debt Service paid with capitalized interest (c)		(39,202)	(31,683)	(15,941)	(2,699)	-	-	-	-
Total Intermediate Lien Revenue Bond Debt Service paid from Gross Revenue	[D]	\$ 121,447	\$ 182,526	\$ 209,044	\$ 233,765	\$ 242,206	\$ 272,858	\$ 299,741	\$ 335,306
Subordinate Lien Bond Debt Service		\$ 19,243	\$ 19,160	\$ 13,424	\$ 33,923	\$ 33,109	\$ 43,684	\$ 61,175	\$ 69,707
Less: Subordinate Lien Revenue Bond Debt Service paid with PFC Revenues		-	-	-	-	-	-	-	-
Total Subordinate Lien Revenue Bond Debt Service paid from Gross Revenue	[E]	\$ 19,243	\$ 19,160	\$ 13,424	\$ 33,923	\$ 33,109	\$ 43,684	\$ 61,175	\$ 69,707
<b>Remaining Gross Revenue (d)</b>	[F=A-C-D-E]	\$ 183,150	\$ 110,484	\$ 69,961	\$ 112,119	\$ 117,461	\$ 132,852	\$ 174,654	\$ 156,492
<b>2. DEBT SERVICE COVERAGE</b>									
<b>First Lien Revenue Bond Debt Service Coverage Ratio</b>									
Net Revenues available for First Lien Revenue Bond Debt Service	=[A]	\$ 362,365	\$ 333,827	\$ 330,848	\$ 404,831	\$ 417,808	\$ 474,423	\$ 560,621	\$ 587,262
First Lien Revenue Bond Debt Service	=[B]	44,752	27,544	38,419	25,024	25,033	25,028	39,524	40,229
<b>First Lien Revenue Bond Debt Service Coverage Ratio</b>	[G=A/B]	<b>8.10</b>	<b>12.12</b>	<b>8.61</b>	<b>16.18</b>	<b>16.69</b>	<b>18.96</b>	<b>14.18</b>	<b>14.60</b>
<i>Required First Lien Debt Service Coverage Ratio (Rate Covenant)</i>		1.35	1.35	1.35	1.35	1.35	1.35	1.35	1.35
<b>Intermediate Lien Revenue Bond Debt Service Coverage Ratio</b>									
Available Intermediate Lien Revenues	[H=A-B]	\$ 317,613	\$ 306,283	\$ 292,429	\$ 379,807	\$ 392,776	\$ 449,394	\$ 521,097	\$ 547,033
Prior Lien Debt Service offset paid by PFC Revenues		-	5,887	-	-	-	-	-	-
Prior Lien Debt Service offset paid by CFC Revenues (e)		6,227	-	-	-	-	-	14,473	14,473
Prior Lien Debt Service offset paid by capitalized interest		-	-	-	-	-	-	-	-
Adjusted Available Intermediate Lien Revenues	[I]	\$ 323,840	\$ 312,170	\$ 292,429	\$ 379,807	\$ 392,776	\$ 449,394	\$ 535,570	\$ 561,505
Intermediate Lien Revenue Bond Debt Service (b)		\$ 210,560	\$ 254,381	\$ 279,759	\$ 307,659	\$ 333,914	\$ 376,228	\$ 397,980	\$ 443,040
Less: Intermediate Lien Revenue Bond Debt Service paid with PFC Revenues		(33,800)	(26,571)	(41,185)	(50,213)	(67,063)	(78,480)	(87,602)	(96,841)
Less: Intermediate Lien Revenue Bond Debt Service paid with CFC Revenues		(16,111)	(13,601)	(13,589)	(20,982)	(24,645)	(24,890)	(10,638)	(10,893)
Less: Intermediate Lien Revenue Bond Debt Service paid with capitalized interest (c)		(39,202)	(31,683)	(15,941)	(2,699)	-	-	-	-
Total Intermediate Lien Revenue Bond Debt Service net of offsets	[J]	\$ 121,447	\$ 182,526	\$ 209,044	\$ 233,765	\$ 242,206	\$ 272,858	\$ 299,741	\$ 335,306
<b>Intermediate Lien Revenue Bond Debt Service Coverage Ratio</b>	[I/J]	<b>2.67</b>	<b>1.71</b>	<b>1.40</b>	<b>1.62</b>	<b>1.62</b>	<b>1.65</b>	<b>1.79</b>	<b>1.67</b>
<i>Required Intermediate Lien Revenue Bond Debt Service Coverage Ratio</i>		1.10	1.10	1.10	1.10	1.10	1.10	1.10	1.10
<i>Required Test #1 Ratio - Available Intermediate Lien Revenues as First Adjusted</i>		1.10	1.10	1.10	1.10	1.10	1.10	1.10	1.10
<b>3. AVERAGE AIRLINE COST PER ENPLANED PASSENGER</b>									
Passenger Airline Revenues	[K]	\$ 332,740	\$ 266,159	\$ 281,713	\$ 404,785	\$ 494,597	\$ 542,984	\$ 577,384	\$ 616,296
Enplaned passengers	[L]	25,874	10,044	14,111	18,785	20,901	23,255	25,874	26,702
<b>Average airline cost per enplaned passenger</b>	[=K/L]	\$ 12.86	\$ 26.50	\$ 19.96	\$ 21.55	\$ 23.66	\$ 23.35	\$ 22.32	\$ 23.08

Note: Columns may not add to totals shown because of rounding.

(a) Recovery from low point in 2020 to 2019 passenger levels in 2025. Growth rate for 2026 is 3.2%.

(b) Includes existing Intermediate Lien Revenue Bonds debt service before netting out capitalized interest. Includes Series 2021ABCD and future Intermediate Lien Revenue Bond debt service net of capitalized interest.

(c) Reflects capitalized interest on existing Intermediate Lien Revenue Bond debt service.

(d) Available to fund reserve accounts, fund Repair and Renewal Fund, retire revenue bond debt, make necessary improvements/repairs, or for any other lawful Port purpose.

(e) From 2020 through 2024 there is no First Lien Debt Service related to the Rental Car Facility so there are no CFC Revenue offsets in those years.

## **BACKGROUND**

Port of Seattle

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**SECTION 1**

**AIRLINE TRAFFIC AND ECONOMIC ANALYSES**

## AIRLINE TRAFFIC AND ECONOMIC ANALYSES

### OVERVIEW OF AIRPORT ROLE

The Airport has an important role in the national, State, regional, and local air transportation systems and was the eighth busiest airport in the United States in terms of total (enplaned and deplaned) passengers in 2019 (the latest available data), according to statistics compiled by Airports Council International. In addition to its large origin and destination (O&D)<sup>12</sup> passenger base, the Airport is the busiest connecting passenger hub for Alaska Airlines and a significant connecting hub for Delta Air Lines.

### Large Origin-Destination Passenger Base

The Airport's large O&D passenger base is related to the population of the area served by the Airport, the strength of the local economy, and the attractiveness of the Seattle-Tacoma combined statistical area (defined below), the primary geographic area served by the Airport, as a tourist destination. The passenger base of both leisure and business travelers in the Airport service region supports the local and connecting hub operations of Alaska Airlines and Delta Air Lines. In 2019, approximately 17.6 million originating passengers enplaned at the Airport, making the Airport the eighth busiest O&D passenger airport in the United States.

The Seattle-Tacoma CSA includes King County, Kitsap County, Mason County, Pierce County, Skagit County, Snohomish County, and Thurston County. The population of the Seattle-Tacoma CSA was 4.9 million in 2019. Because economic activity in the Seattle-Tacoma CSA stimulates a significant portion of passenger demand at the Airport, statistics for the Seattle-Tacoma CSA were used to evaluate airline traffic trends at the Airport.

### Primary Commercial Service Airport in the Seattle-Tacoma CSA

As shown on Figure 4, the Airport is the primary airport serving the Seattle-Tacoma CSA, and most of the CSA is located within a 1.5 hour drive from the Airport. The Airport is defined as a large-hub airport<sup>13</sup> by the FAA. Other airports in the region that currently have scheduled airline service include Paine Field (23 road miles from downtown Seattle), Bellingham International Airport (94 road miles from downtown Seattle), Vancouver International Airport in British Columbia (139 road miles from downtown Seattle), Portland International Airport (173 road miles from downtown Seattle), and Spokane International Airport in eastern Washington (280 road miles from downtown Seattle).

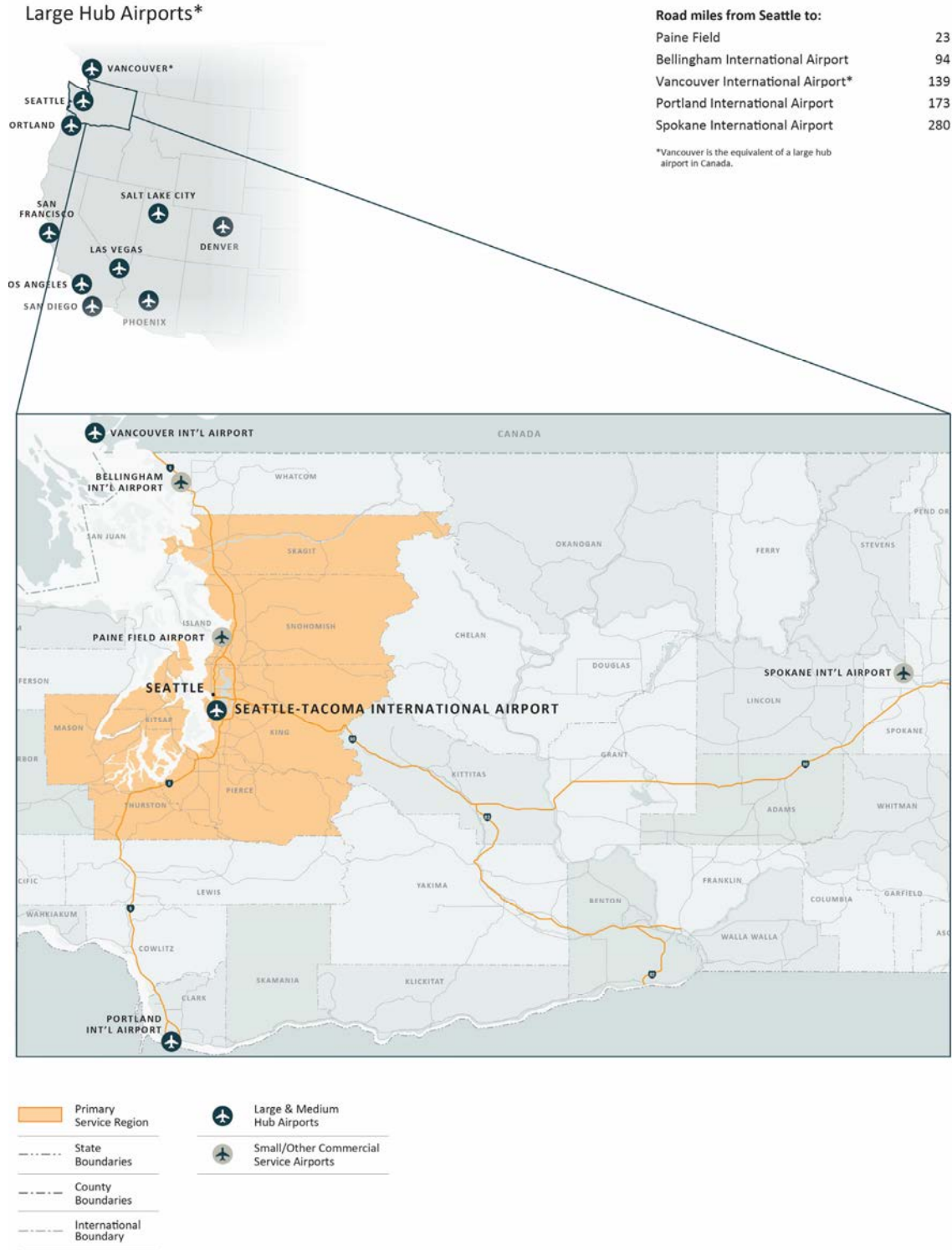
Paine Field is the closest airport with scheduled airline service to the Airport. Alaska Airlines and United Airlines provide service at Paine Field as well as at the Airport.

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<sup>12</sup> Origin-destination passengers are those passengers who begin or end their trip at the Airport.

<sup>13</sup> The Federal Aviation Administration (FAA) definition of large-, medium-, and small hub airports are available at the following link: [http://www.faa.gov/airports/planning\\_capacity/passenger\\_allcargo\\_stats/categories/](http://www.faa.gov/airports/planning_capacity/passenger_allcargo_stats/categories/).

Figure 4  
AIRPORT SERVICE REGION

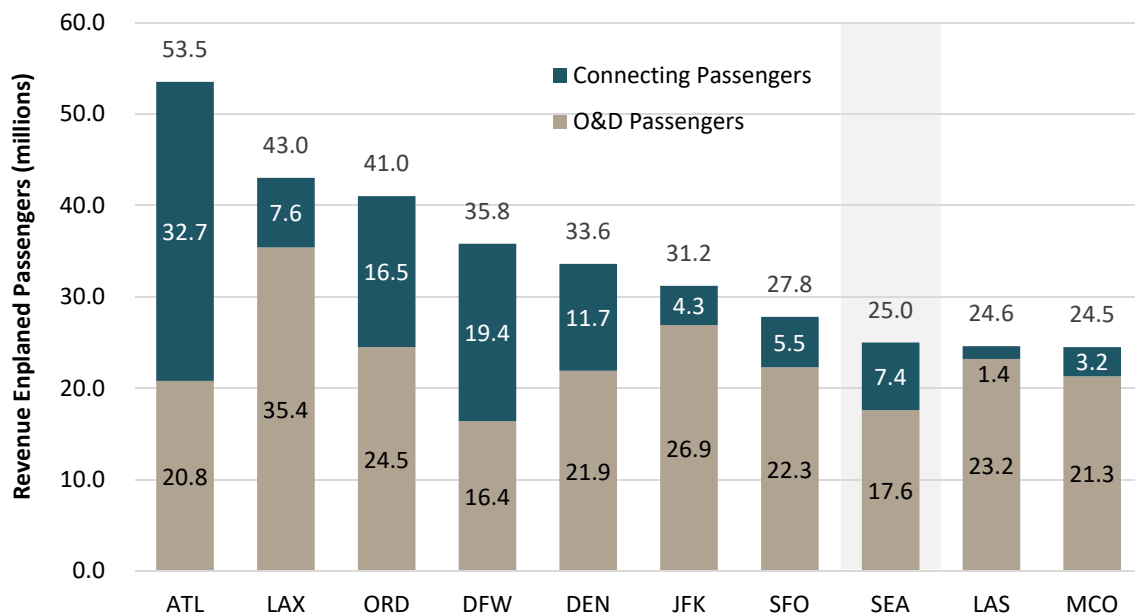


In addition, several smaller airports with limited regional airline passenger and cargo service are located in the greater Seattle area, including King County International Airport/Boeing Field, which is approximately 11 miles from the Airport and has service from all-cargo and small commercial passenger airlines<sup>14</sup>.

### PASSENGER VOLUMES AT THE AIRPORT

In 2019, the Airport was the eighth busiest airport in the United States, with approximately 25.0 million revenue enplaned passengers<sup>15</sup> and 17.6 million O&D enplaned passengers (see Figure 5 below). In various locations throughout this 2021 letter report 2019 data is shown because it was the last full year prior to the effects of COVID-19.

Figure 5  
**10 BUSIEST UNITED STATES AIRPORTS AS MEASURED BY REVENUE ENPLANED PASSENGERS**  
 2019



ATL = Hartsfield–Jackson Atlanta International Airport    JFK = John F. Kennedy International Airport  
 LAX = Los Angeles International Airport    SFO = San Francisco International Airport  
 ORD = Chicago O'Hare International Airport    SEA = Seattle-Tacoma International Airport  
 DFW = Dallas/Fort Worth International Airport    LAS = McCarran Intercontinental Airport  
 DEN = Denver International Airport    MCO = Orlando International Airport

Note: Totals may not add to 100% because of rounding.

Source: United States Department of Transportation, T100 database, accessed June 2020.

<sup>14</sup> <http://www.kingcounty.gov/depts/transportation/airport.aspx>

<sup>15</sup> Revenue enplaned passengers includes all passengers who have purchased a ticket and excludes those passengers who are traveling at no cost (e.g. airline staff).

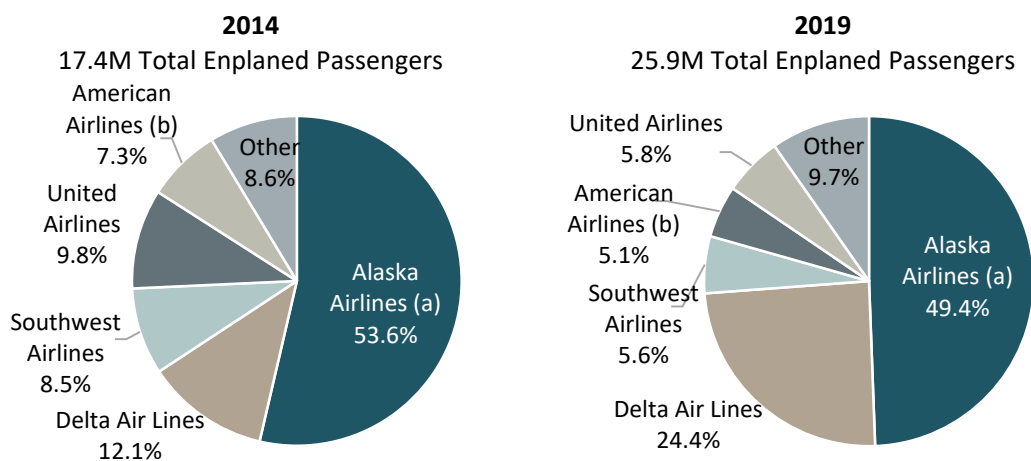
Hartsfield-Jackson Atlanta International Airport, which had 53.5 million revenue enplaned passengers, was the busiest airport in the United States in 2019. Los Angeles International Airport and San Francisco International Airport are the two other airports on the West Coast that are ranked among the 10 busiest airports, with approximately 43.0 million and 27.8 million revenue enplaned passengers in 2019, respectively.

**Airline Market Share – Alaska Airlines and Delta Air Lines**

The Airport plays an important role in the route networks of both Alaska Airlines and Delta Air Lines. As shown in Figure 6, Alaska Airlines and Delta Air Lines were the busiest airlines at the Airport in 2019 (49.4% and 24.4% enplaned passenger market share, respectively). Alaska Airlines and Delta Air Lines have been the largest carriers at the Airport since 2014, but since 2014 Delta Air Lines has doubled its share of enplaned passengers at the Airport.

The Airport is the largest hub-airport in Alaska Airline’s route network, with 26.2% of Alaska Airlines total system wide departing seats in 2019. Alaska Airlines departing seats at the Airport have increased an average of 5.8% per year from 2014 through 2019. In an effort to grow its presence at the Airport and strengthen its route network, Alaska Airlines announced a renewed partnership with American Airlines in 2020. The outcome of Alaska Airlines/American Airlines partnership is uncertain but according to statements by both airlines the intent of the partnership is to leverage Alaska Airlines’ domestic network, especially on the west coast, with American Airlines’ international network and domestic networks on the east coast. American Airlines is a member of the Oneworld Alliance and as part of Alaska’s partnership with American Airlines, Alaska also became a member of the Oneworld Alliance in March 2021.

Figure 6  
**HISTORICAL ENPLANED PASSENGER SHARE BY AIRLINE**  
 Seattle-Tacoma International Airport



Note: Includes regional/commuter affiliates.

(a) Includes data for Virgin America, which was acquired by Alaska Airlines in December 2016.

(b) Includes activity of US Airways, which merged with American Airlines in April 2014.

Source: Port of Seattle records



For Delta Air Lines, the Airport was the eighth largest hub-airport in Delta Air Lines route network, with 3.2% of Delta Air Lines total system wide departing seats in 2019. Delta Air Lines has prioritized growth at the Airport over its other hub-airports, increasing the number of departing seats by an average of 16.0% per year since 2014 (the largest rate of increase across its hub-airports from 2014-2019).

As a result of COVID-19, Alaska Airlines and Delta Air Lines reduced their system-wide domestic capacity in 2020 by approximately 40%. At the Airport, Alaska Airlines and Delta Air Lines reduced capacity by 30% and 34% respectively, lower than their system-wide reductions. Even with these reductions the Airport remained the largest hub-airport in Alaska Airline's route network and moved up to the seventh largest hub-airport in Delta Air Lines' route network (from number eight in 2019).

### **ECONOMIC BASIS FOR AIRLINE TRAFFIC**

The economy of an airport service region is a major factor affecting long-term airline traffic at the airport(s) serving the region. In general, regions with large populations, an extensive employment base, and increasing levels of per capita personal income will generate strong demand for airline travel. The demographics and economy of the region—as measured by changes in population, nonagricultural employment, and per capita personal income—as well as airline service and airfares, are typically the most important factors affecting O&D passenger demand at airport(s) serving the region.

Most of the data presented in this section of the 2021 Letter Report is for 2019. Only the unemployment data, which are through December 2020, include the negative economic effect of COVID-19 in the Seattle-Tacoma CSA, State of Washington, and the United States.

### **COVID-19 in Washington and the Seattle-Tacoma CSA**

On January 21, 2020, the Washington State Department of Health confirmed the first case of COVID-19 in the United States in Snohomish County, Washington, north of Seattle. On February 29, 2020, Washington State was declared to be in a State of Emergency.

In response to the evolving situation of the COVID-19 pandemic, the State of Washington developed a phased reopening plan titled *Healthy Washington – Roadmap to Recovery* which uses a regional approach for the phased recovery plan. The Roadmap to Recovery uses four metrics to determine a phased re-opening. On February 24, 2021, the Governor paused all movement in the Roadmap to Recovery, causing all regions to temporarily remain in Phase 2. The Governor announced on March 11, 2021, that the Roadmap will transition from a regional to a county-by-county approach.

In addition to the Roadmap to Recovery, the Governor of Washington State has issued proclamations that include travel advisories and restrictions. The most recent advisory became effective November 13, 2020, and recommended persons stay home, avoid all non-essential travel, and self-quarantine for 14 days upon arrival in Washington State. This was further expanded from December through March 2021 to include requirements for negative COVID-19

tests and required self-quarantine if arriving from a country where variants of the virus that causes COVID-19 are circulating. On March 19, 2021, the Governor rescinded the travel advisory and instead recommended that travelers follow the CDC’s COVID-19 travel guidelines.

The Centers for Disease Control and Prevention (CDC) required all states and territories to submit an interim plan for COVID-19 vaccine distribution and on October 16, 2020 Washington State submitted their vaccine distribution plan to the CDC. The document will be updated over time as more is learned about the vaccines. The Washington State vaccination plan is a phased approach, based on availability of doses and population demand.

As of the date of this 2021 Letter Report, it is uncertain whether COVID-19 will have a substantially negative impact on economic activity (e.g., population growth, unemployment rate, gross regional product) in the Seattle-Tacoma CSA, the State of Washington and the United States beyond 2021. The amount and length of any reduction in economic activity and its effect on passenger travel at the Airport is not within the scope of this 2021 Letter Report.

### **Historical Population, Nonagricultural Employment, Per Capita Personal Income, and Gross Regional Product**

This section provides an overview of the regional economy and conditions and trends in the Seattle-Tacoma CSA and the State of Washington. The Seattle-Tacoma CSA is the major business center in the State of Washington, accounting for 64.4% of Washington’s population and 69.8% of its nonagricultural employment in 2019. Additionally, Seattle was ranked on Forbes’ 2019 list as the Best Place for Business and Careers<sup>16</sup>.

As shown in Table 4, the Seattle-Tacoma CSA was the fourteenth largest combined statistical area of the 172 CSAs in the United States in 2019, with 4.9 million residents.

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<sup>16</sup> <https://www.forbes.com/best-places-for-business/list/>

Table 4  
**15 LARGEST COMBINED STATISTICAL AREAS IN THE UNITED STATES**  
 2019

Rank	Combined Statistical Area	Estimated population
1	New York-Newark CSA	22,747,000
2	Los Angeles-Long Beach CSA	18,884,000
3	Chicago-Naperville CSA	9,894,000
4	Washington-Baltimore-Arlington CSA	9,880,000
5	San Jose-San Francisco-Oakland CSA	9,731,000
6	Boston-Worcester-Providence CSA	8,315,000
7	Dallas-Fort Worth CSA	8,049,000
8	Houston-The Woodlands CSA	7,283,000
9	Philadelphia-Reading-Camden CSA	7,229,000
10	Miami-Port St. Lucie-Ft. Lauderdale CSA	6,987,000
11	Atlanta-Sandy Springs CSA	6,859,000
12	Detroit-Warren-Ann Arbor CSA	5,352,000
13	Phoenix-Mesa CSA	4,981,000
<b>14</b>	<b>Seattle-Tacoma CSA</b>	<b>4,902,000</b>
15	Orlando-Lakeland-Deltona CSA	4,158,000

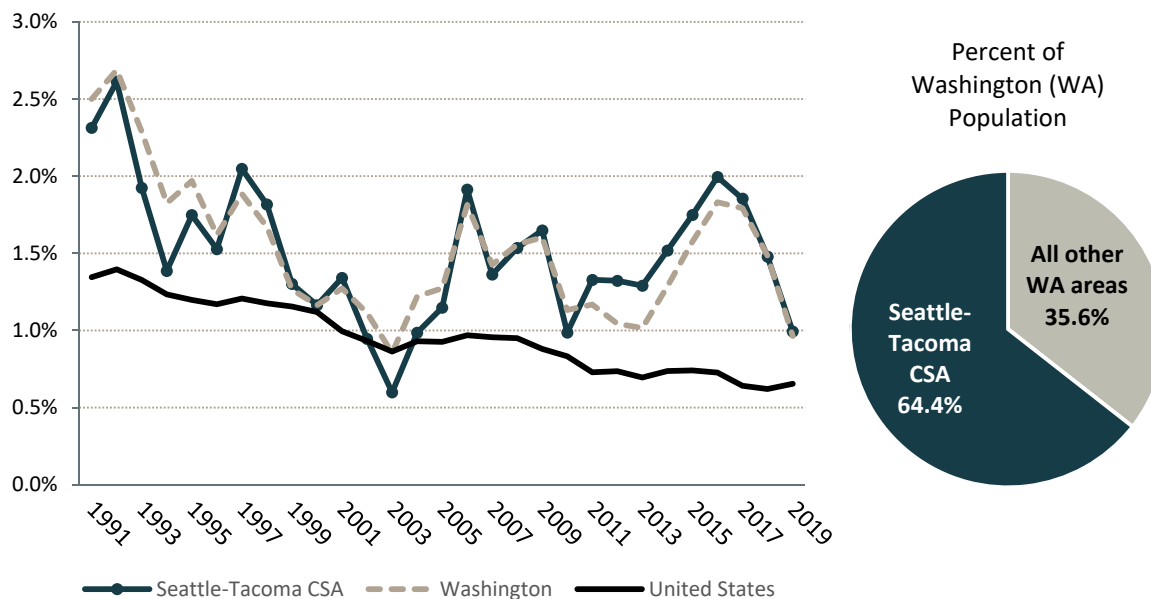
Source: Woods & Poole Economics, Inc., May 2020.

**Population.** As shown on the following table and in Figure 7, the growth rate for the population in the Seattle-Tacoma CSA has historically been comparable to the population growth rates in Washington and higher than population growth in the United States.

	Population (in millions)		
	Seattle-Tacoma CSA	Washington	United States
1990	3.2	4.9	249.6
2000	3.8	5.9	282.2
2010	4.3	6.7	309.3
2019	4.9	7.6	329.3
	Average annual percent increase (decrease)		
1990-2000	1.8%	1.9%	1.2%
2000-2010	1.2%	1.3%	0.9%
2010-2019	1.5%	1.4%	0.7%

From 2010 to 2019, population in the Seattle-Tacoma CSA increased from 4.3 million to 4.9 million, resulting in an average annual increase of 1.5% per year, which is more than twice the average rate of growth of the United States over the same period.

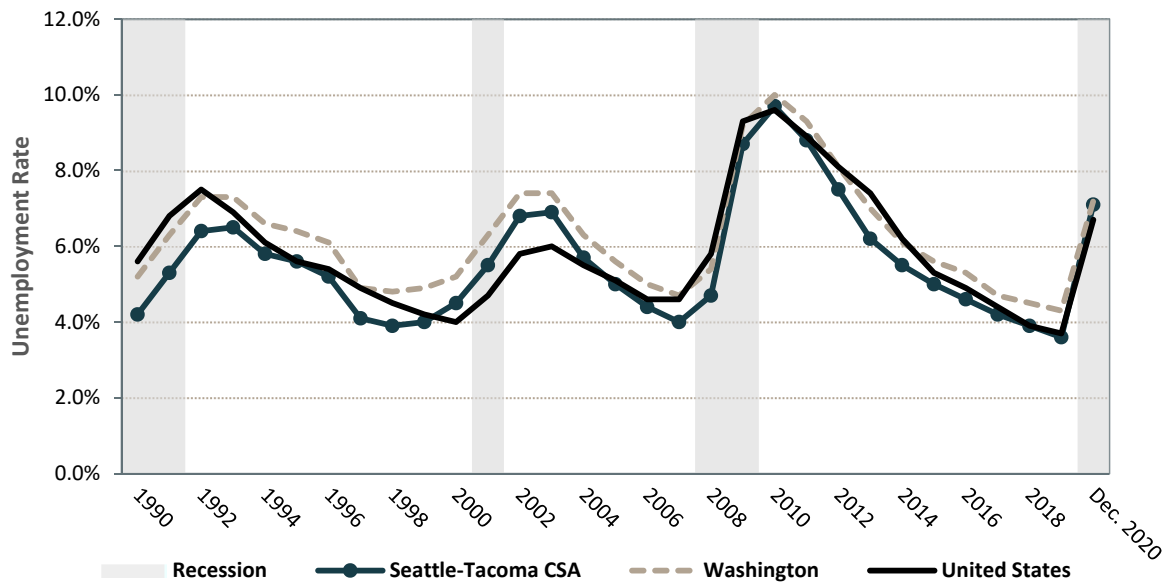
Figure 7  
**POPULATION RATE OF GROWTH**  
 Seattle-Tacoma CSA, State of Washington, and United States



Note: The Seattle-Tacoma CSA consists of King, Kitsap, Mason, Pierce, Skagit, Snohomish, and Thurston counties.  
 Source: Woods & Poole Economics, Inc., May 2020.

**Unemployment Rate.** Nonagricultural employment in the Seattle-Tacoma CSA generally correlates with state and national employment trends, as shown in Figure 8. In December 2020, the preliminary non-seasonally adjusted unemployment rate in the Seattle-Tacoma CSA was 7.1%, less than the non-seasonally adjusted rate of 7.2% in Washington state, and greater than the United States (6.7%).

**Figure 8**  
**UNEMPLOYMENT RATES**  
Seattle-Tacoma CSA, State of Washington, and United States

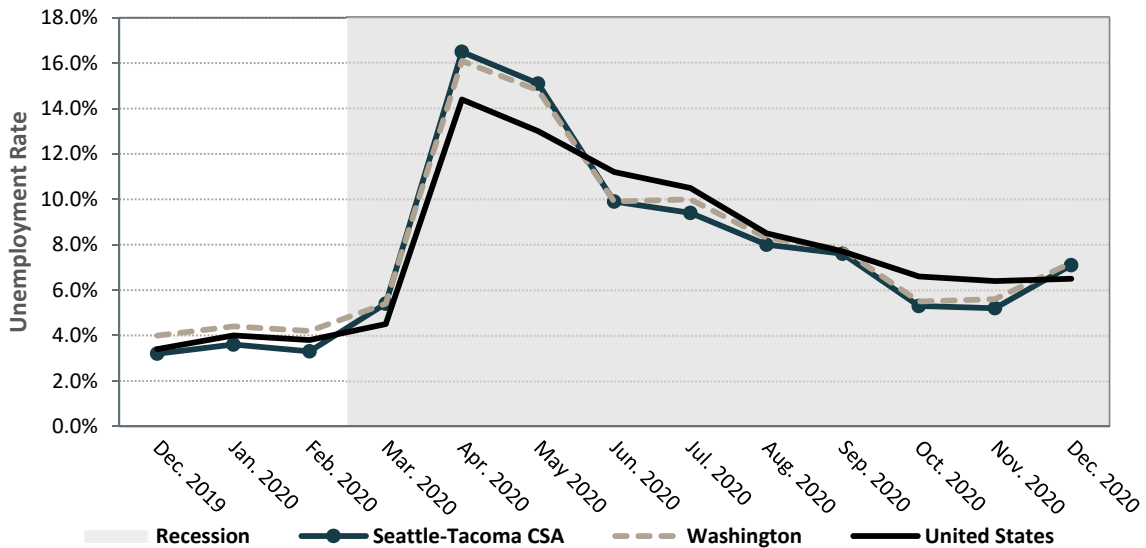


Note: Preliminary unemployment data for December 2020 is not seasonally adjusted.  
Sources: United States Department of Labor, Bureau of Labor Statistics; Washington State Employment Security Department, Labor Market Information Division; March 2021.

The substantial increase in the unemployment rate from March 2020 to May 2020, as shown on Figure 9, is related to the COVID-19 pandemic and the economic shutdown in Washington State and throughout the United States. As the economy has adjusted to public health, social distancing measures, and vaccine rollouts needed to reduce the risk of COVID-19 exposure, unemployment in the Seattle-Tacoma CSA has fallen by 9.4% from a peak of 16.5% in April 2020 to 7.1% in December 2020. Washington’s non-seasonally adjusted unemployment rate of 7.2% in December 2020 is 8.9% below its peak non-seasonally adjusted unemployment rate of 16.1% in April 2020. Overall United States unemployment decreased by 8.0% from 14.4% in April 2020 to 6.5% in December 2020.

From May through November 2020, the Seattle-Tacoma CSA and Washington State experienced consecutive months of improvements to their unemployment rates. However, both the Seattle-Tacoma CSA and Washington State experienced an increase in preliminary unemployment rates in December 2020, which are greater than the national average by 0.6% and 0.7%, respectively. This increase was partially due to second wave spikes in COVID-19 cases during the end-of-year holiday season and certain industries such as restaurants, bars, leisure, and hospitality struggling amid limitations from cold weather and government restrictions.

Figure 9  
**DECEMBER 2019 – DECEMBER 2020 UNEMPLOYMENT RATES**  
 Seattle-Tacoma CSA, State of Washington, and United States



Note: Unemployment data for December 2019 to December 2020 is not seasonally adjusted.  
 Sources: United States Department of Labor, Bureau of Labor Statistics; California Employment Development Department, Labor Market Information Division; March 2021.

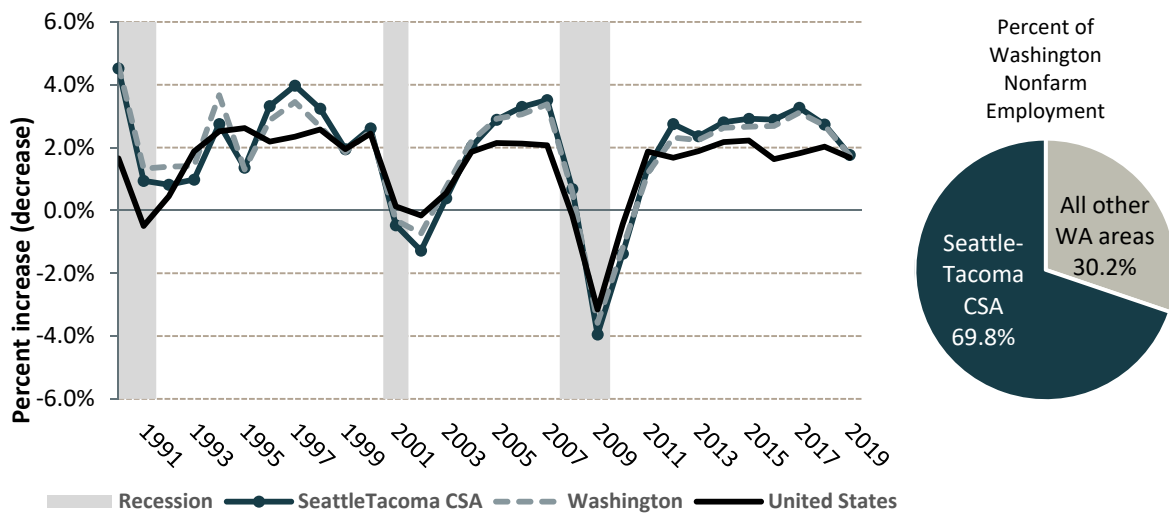
**Nonagricultural Employment.** As shown on the following table and in Figure 10, the annual rate of change for nonagricultural employment in the Seattle-Tacoma CSA has historically been comparable to or higher than the nonagricultural employment rates of change in Washington and the United States.

	Nonagricultural civilian employment (in millions)		
	Seattle-Tacoma CSA	Washington	United States
1990	1.9	2.8	135.2
2000	2.4	3.4	162.3
2010	2.5	3.7	170.3
2019	3.2	4.6	201.5
	Average annual percent increase (decrease)		
1990-2000	2.2%	2.2%	1.8%
2000-2010	0.5%	0.7%	0.5%
2010-2019	2.5%	2.4%	1.9%

From 2000 to 2010, nonagricultural employment in the Seattle-Tacoma CSA increased from 2.4 million to 2.5 million, resulting in an average annual increase of 0.5% per year, primarily due to the negative impact on employment during the 2008/2009 financial crisis. From 2010 to 2019 (the latest available data), nonagricultural employment in the Seattle-Tacoma CSA increased from 2.5 million to 3.2 million, resulting in an average annual increase of 2.5% per year, which is

more than 0.5% higher than the average rate of growth of the United States over the same period.

Figure 10  
**NONAGRICULTURAL EMPLOYMENT ANNUAL RATES OF CHANGE**  
 Seattle-Tacoma CSA, State of Washington, and United States

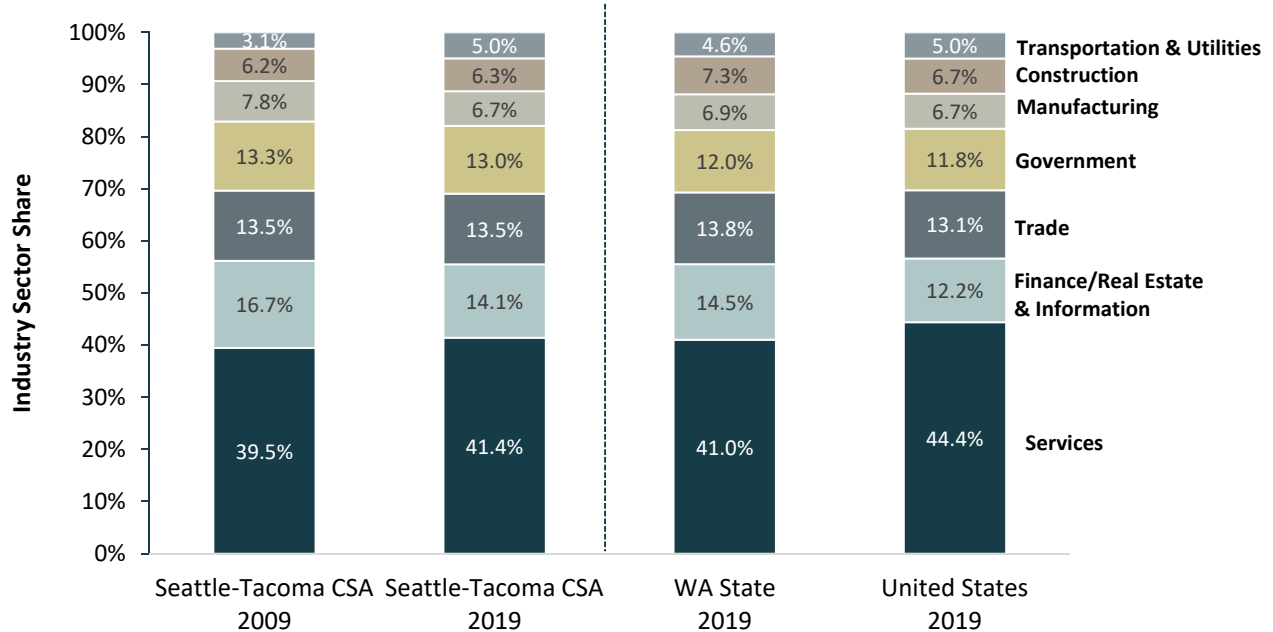


Note: The Seattle-Tacoma CSA consists of King, Kitsap, Mason, Pierce, Skagit, Snohomish, and Thurston counties.  
 Source: Woods & Poole Economics, Inc., May 2020.

Figure 11 shows the comparative distribution of nonagricultural employment by industry sector in the Seattle-Tacoma CSA in 2009 and 2019, and in Washington and the United States in 2019. Employment in services (41.4%), which includes health, education, professional, business, and other services, government (14.1%) and trade (13.5%), which includes both wholesale and retail, accounted for a combined 69.0% of total nonagricultural employment in the Seattle-Tacoma CSA in 2019.

While recent COVID-19 lockdowns and the implementation of social distancing policies have had a negative effect on a number of industry sectors, employment in local government and professional and business services has been more resilient because many jobs in these sectors require tasks that can be performed remotely, and many workers have access to wi-fi and internet connections that allow them to work from home.

Figure 11  
**COMPARATIVE DISTRIBUTION OF NONAGRICULTURAL EMPLOYMENT BY INDUSTRY SECTOR**  
 Seattle-Tacoma CSA, State of Washington, and United States



Notes: Construction employment includes mining and forestry. Services employment includes administrative, waste services, education, healthcare, food, and arts/entertainment. Totals may not add to 100% because of rounding.

Source: Woods & Poole Economics, Inc., May 2020.

**Major Employers.** Table 5 lists the 25 largest private employers in the State of Washington in 2019 (the latest available data). The table reflects the diversity of the companies and industries in the area. These 25 companies employ more than 500,000 people in Washington state and approximately 4.9 million people globally<sup>17</sup>. The Seattle-Tacoma CSA is the location of headquarters for eleven Fortune 500 firms<sup>18</sup>. These companies operate globally, and their activities extend to a network of approximately 860 national and overseas office locations.<sup>19</sup>

The Boeing Co., which anchors the area’s aerospace cluster, is the largest employer in the Seattle-Tacoma CSA, as well as one of the largest exporters in the United States. In recent years Boeing has diversified its manufacturing locations to other areas of the country. However, Washington State remains the largest home of Boeing employees (40% of total Boeing employees in the United States, as of January 2021)<sup>20</sup>, the next closest state is Missouri with

<sup>17</sup> “Largest Employers”, *Puget Sound Business Journal*, July 30, 2020.

<sup>18</sup> Fortune 500, [www.fortune.com](http://www.fortune.com), accessed March 2021.

<sup>19</sup> Craft.co. Enterprise Solutions, accessed March 2021.

<sup>20</sup> <http://www.boeing.com/company/general-info/>



11%. Other major employers that are known worldwide include industry leaders Amazon.com, Inc., Microsoft Corp., and Starbucks Corporation, among others<sup>21</sup>. Since 2019, Amazon.com, Inc. has continued to grow its presence in the Seattle-Tacoma CSA and as of January 2021, has more than 75,000 employees in the State of Washington. The United States military is also a major employer in the Seattle-Tacoma CSA – Joint Base Lewis-McChord was the area’s fourth largest employer in 2019.

As shown previously in Figure 9, the unemployment rate in the Seattle-Tacoma CSA increased substantially in April 2020 because of COVID-19 and the economic shutdown that occurred in the Seattle-Tacoma CSA and across the United States. Although 2020 local employment data are not yet available for all companies listed in Table 5, it is likely that the current number of local jobs at some of the Top 25 employers in the State of Washington is lower than indicated by data in Table 5.

Table 5  
**25 LARGEST EMPLOYERS IN 2019**  
State of Washington

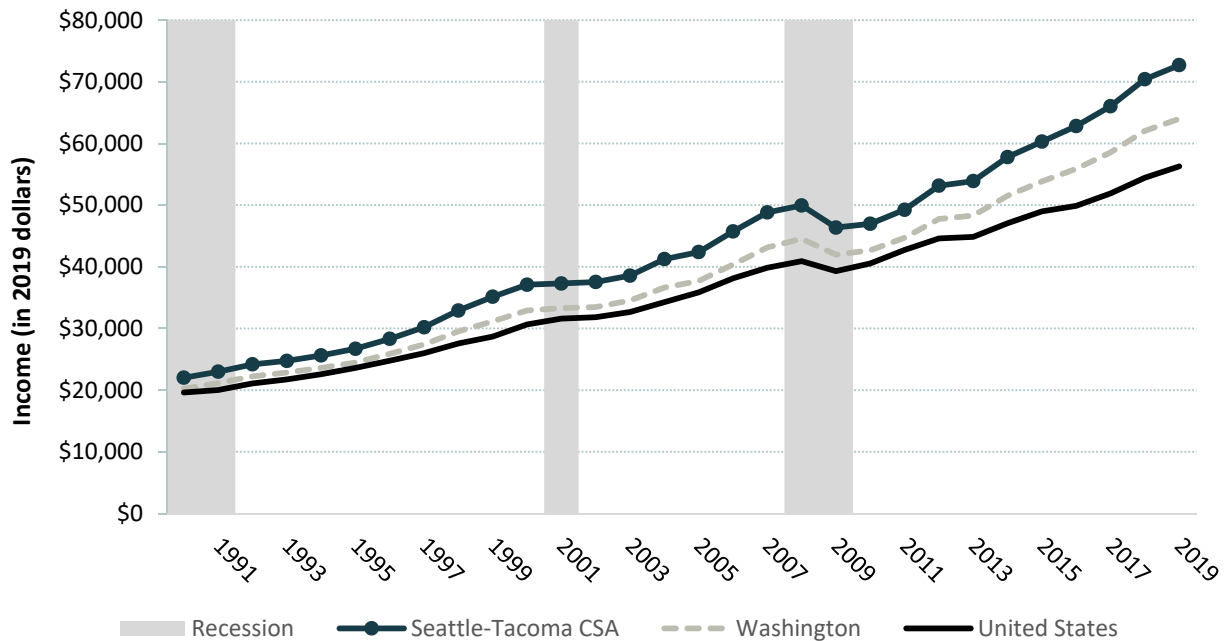
Rank	Company	Industry	Local Employees
1	The Boeing Co.	Aviation & Aerospace	71,800
2	Amazon.com (a)	Internet	60,000
3	Microsoft Corp. (a)	Computer Software	55,100
4	Joint Base Lewis-McChord	Military	54,000
5	University of Washington	Higher Education	46,800
6	Providence Health & Services	Hospital & Health Care	31,400
7	Walmart Inc.	Retail	19,400
8	Costco Wholesale Corp. (a)	Retail	18,000
9	MultiCare Health System	Hospital & Health Care	17,200
10	Fred Meyer Stores	Retail	16,200
11	King County Government	Government	15,900
12	City of Seattle	Government	15,700
13	Starbucks Coffee Co. (a)	Retail	14,000
14	CHI Franciscan Health	Hospital & Health Care	12,500
15	Seattle Public Schools	Education Management	11,900
16	Kaiser Permanente	Hospital & Health Care	10,000
17	Alaska Air Group Inc. (a)	Airlines/Aviation	9,600
18	Nordstrom Inc. (a)	Retail	9,200
19	Virginia Mason Health System	Hospital & Health Care	9,100
20	Washington State University	Higher Education	8,200
21	T-Mobile US Inc.	Telecommunications	7,900
22	Google Inc.	Internet	5,400
23	Tacoma Public Schools	Education Management	5,200
24	Comcast NBCUniversal	Telecommunications	4,600
25	Expedia Group (a)	Internet	4,400

(a) Companies with headquarters in the Seattle-Tacoma CSA that have a Fortune 500 company ranking (in 2020).  
Source: “Largest Employers”, *Puget Sound Business Journal*, July 30, 2020.

<sup>21</sup> *GeekWire*, January 1, 2021.

**Per Capita Personal Income.** Historically, per capita personal income (in 2019 dollars) has been consistently higher in the Seattle-Tacoma CSA than in the State of Washington and the nation, as shown on Figure 12. Real wage and salary income decreased in the Seattle-Tacoma CSA during the 2008-2009 recession, falling 7.2% between 2008 and 2009, greater than the state and the United States decline of 5.8% and 4.0%, respectively. In contrast, population in the Seattle-Tacoma CSA increased nearly 1.6% per year during the same period. Decreasing wages and salary income and increasing population contributed to the decline in per capita personal income growth in the Seattle-Tacoma CSA between 2008 and 2009. Average per capita income in the Seattle-Tacoma CSA in 2019 exceeded that of the State and the nation by 13.6% and 29.2%, respectively. Growth in passenger traffic at the Airport and the propensity to travel in a region are closely related to per capita personal income levels, as (1) income tends to reflect the level of education of the workforce, and a more highly educated workforce is likely to concentrate in occupations with a higher propensity to travel and (2) income growth translates into disposable income, which reflects the potential for growth in the number of trips per person.

Figure 12  
**PER CAPITA PERSONAL INCOME (IN 2019 DOLLARS)**  
 Seattle-Tacoma CSA, State of Washington, and United States



Note: The Seattle-Tacoma CSA consists of King, Kitsap, Mason, Pierce, Skagit, Snohomish, and Thurston counties.  
 Source: Woods & Poole Economics, Inc., May 2020.

**Household Income above \$100,000.** The percentage of households with annual income of \$100,000 or more is an indicator of potential demand for air travel. Table 6 shows that in 2019, the Seattle-Tacoma CSA ranked 10<sup>th</sup> in the United States with more than 850,000 households with annual income above \$100,000. In terms of percentage of households with annual income of \$100,000 or more, the Seattle-Tacoma CSA ranks third in the United States with 44.7%. According to Consumer Expenditure Survey data from the United States Bureau of Labor Statistics, 55% of airline fare expenditures are made by households with annual income of \$100,000 or more.<sup>22</sup>

Table 6  
**2019 HOUSEHOLDS WITH INCOME OF \$100,000 AND ABOVE  
 BY METROPOLITAN REGION**

Rank	Combined Statistical Area	Households with Income of \$100,000 and Above	Percent of Households in the CSA with Income of \$100,000 and Above	Rank of Percent of Households with Income of \$100,000 and Above
1	New York-Newark CSA	3,554,900	42.6%	5
2	Los Angeles-Long Beach CSA	2,300,000	38.2%	8
3	Washington-Baltimore-Arlington CSA	1,724,000	48.0%	2
4	San Jose-San Francisco-Oakland CSA	1,722,100	51.3%	1
5	Boston-Worcester-Providence CSA	1,372,300	43.0%	4
6	Chicago-Naperville CSA	1,366,700	37.1%	9
7	Philadelphia-Reading-Camden CSA	986,500	36.0%	10
8	Dallas-Ft. Worth CSA	963,900	34.3%	12
9	Houston-The Woodlands CSA	852,700	34.1%	13
10	<b>Seattle-Tacoma CSA</b>	<b>850,600</b>	<b>44.7%</b>	<b>3</b>
11	Atlanta-Athens CSA	830,400	33.4%	14
12	Miami-Port St. Lucie-Ft. Lauderdale CSA	700,300	28.4%	17
13	Detroit-Warren-Ann Arbor CSA	624,400	29.3%	16
14	Minneapolis-St. Paul CSA	618,800	40.1%	7
15	Denver-Aurora CSA	591,700	42.4%	6

Source: United States Census Bureau, accessed March 2021.

**Gross Regional Economy.** As of December 31, 2019, the Seattle-Tacoma CSA economy ranked tenth among United States metro areas with a gross regional product of more than \$470 billion. The New York-Newark CSA had the largest gross regional product at the end of 2019 at \$2.1 trillion, and the Los Angeles-Long Beach CSA had the second largest amount of gross regional product at \$1.3 trillion.<sup>23</sup> In the Seattle-Tacoma CSA, the largest contributors to

<sup>22</sup> Source: Who's Buying for Travel 12<sup>th</sup> edition, New Strategist Publications, 2018. Data in Who's Buying for Travel are based on the United States Department of Labor, Bureau of Labor Statistics' "Consumer Expenditure Survey," an ongoing nationwide survey of household spending.

<sup>23</sup> Source: United States Bureau of Economic Analysis.

its gross regional product in 2019 were the manufacturing and information industries, totaling \$132.5 billion, or 28.2%.

### **Seattle Visitor Activity**

Prior to 2020, Seattle had seen ten consecutive years of visitor volume growth, reaching 41.9 million total visitors in 2019. Table 7 summarizes visitor data for Seattle in 2018 and 2019 (the latest detailed data available), as published by the Visit Seattle organization, which serves as the official destination marketing organization for Seattle and King County.

In 2019, there were a record 41.9 million visitors to Seattle, approximately 1 million more visitors than the previous record of 40.9 million in 2018, a 2.4% annual increase. Approximately 52% of total visitors were overnight visitors in both 2018 and 2019, growing from 21.2 million in 2018 to 21.9 million the following year. Table 7 breaks down the key overseas visitor markets to Seattle in 2019.

The greater Seattle area offers both leisure and business travelers numerous entertainment attractions, cultural institutions, shopping districts, dining selections, recreational options, professional sporting events, and scenic parks and vistas. Attractions in the greater Seattle area include the Space Needle, Pike Place Market, Seattle Art Museum, Pacific Science Center, Starbucks Reserve Roastery & Tasting Room, Seattle Aquarium, The Future of Flight Aviation Center & Boeing Tour, and T-Mobile Park and Lumen Field. As a result of COVID-19, many of these attractions are closed or are open with lower capacity and modified schedules.

**Convention Business.** Prior to 2020, many business travelers visited Seattle to attend conventions and other events, and the city continued to build new hotels and expand the event office spaces at the Washington State Convention Center (WSCC).<sup>24</sup> In 2018, seven new hotels opened throughout downtown, including the Hyatt Regency, which became the largest hotel in the Northwest. These hotels provided an additional 2,248 hotel rooms, increasing the downtown inventory by 19% versus the previous year.

The WSCC is located in Downtown Seattle between Central Business District and First Hill. Prior to the COVID-19 pandemic, the WSCC hosted an average of 335 events annually welcoming over 397,000 attendees from around the globe, ranging from industry conferences to the Emerald City Comic Con.<sup>25</sup>

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<sup>24</sup> Source: Seattle Business “Thriving Seattle Convention Business Shows No Signs of Slowing”, <https://www.seattlebusinessmag.com/economy/thriving-seattle-convention-business-shows-no-signs-slowng/>, accessed March 2021.

<sup>25</sup> Source: Cvent Supplier Network, <https://www.cvent.com/meeting-event-planning/usa/wa/seattle/events-and-meetings/>, accessed March 2021.

Table 7  
**2018 AND 2019 VISITOR ACTIVITY**  
 Seattle/King County

	2018	Percent of total	2019	Percent of total	Percent increase/ (decrease) 2018-2019
<b>Total Visitors by Overnight and Day Visits</b>					
Overnight visitors	21,200,000	51.8%	21,900,000	52.3%	3.3%
Day visitors	19,700,000	48.2	20,000,000	47.7	1.5
Total visitors	40,900,000	100.0%	41,900,000	100.0%	2.4%
<b>Total Visitors by Domestic or International Origin</b>					
Domestic	38,400,000	94.0%	39,400,000	94.1%	2.6%
International	2,460,000	6.0	2,475,000	5.9	0.6
Total visitors	40,900,000	100.0%	41,900,000	100.0%	2.4%
<b>International Visitors by Major Market</b>					
Canada and Mexico	1,737,000	70.6%	1,763,000	71.2%	1.5%
China (excludes Hong Kong)	185,100	7.5	165,700	6.7	(10.5)
South Korea	74,000	3.0	76,400	3.1	3.2
United Kingdom (a)	81,600	3.3	75,500	3.0	(7.5)
Japan	48,000	2.0	53,200	2.1	10.8
India	46,700	1.9	48,700	2.0	4.3
Germany	46,600	1.9	47,200	1.9	1.3
Australia	37,200	1.5	36,800	1.5	(1.1)
Taiwan	21,700	0.9	23,200	0.9	6.9
France	20,600	0.8	21,200	0.9	2.9
Other overseas	161,900	6.6	164,600	6.6	1.7
<b>Total International Visitors</b>	<b>2,460,000</b>	<b>100.0%</b>	<b>2,475,000</b>	<b>100.0%</b>	<b>0.6%</b>

Note: Columns may not add to totals shown because of rounding.

(a) Includes England, Wales, Scotland, and Northern Ireland.

Source: Visit Seattle, in conjunction with Tourism Economics, "International Visitation to Seattle" exhibit (revised August 18, 2020), accessed March 2021.

Due to the COVID-19 pandemic, large public gatherings in Seattle/King County were suspended beginning in March 2020 by the State. By July 2020, the WSCC announced its commitment to achieve the Global Biorisk Advisory Council (GBAC) STAR accreditation on outbreak prevention, response, and recovery.<sup>26</sup> The introduction of GBAC STAR provides the gold standard of safe venues ensuring the implementation of rigorous protocols in response to biorisk situations when Seattle enters a post-COVID environment.

At the beginning of 2020, prior to COVID-19, construction of "The Summit" commenced – a \$1.9 billion expansion to the WSCC that will include 570,290 square feet of space. The Summit

<sup>26</sup> Source: WSCC, 14 July 2020, <https://wsc.com/wscs-statement-regarding-covid-19-and-temporary-building-closure/>, accessed March 2021.

will feature a new 255,000 square feet exhibition hall, 60,000 square feet ballroom, over 60 new meeting rooms for a collective 125,000 square feet, and retail spaces plus residential apartments. These new areas will support a wide variety of uses and event types, and the building is scheduled to be complete in June 2022.<sup>27</sup> The project was expected to generate \$260 million annually in visitor spending and 3,900 direct and indirect jobs.<sup>28</sup> The expanded WSCC was also expected to attract approximately 400,000 new conventioners to the city in the future.

**International Travel.** In 2019, Seattle/King County attracted more than 2.5 million international visitors. China was home to the largest number of overseas visitors (165,700) from a single country. On a regional basis, visitors from China, South Korea, and Japan have consistently generated most visitors from the Asia-Pacific region that visit Seattle, while the United Kingdom and Germany top the European inbound visitor segment. According to airline schedule data, at the Airport, new nonstop international air service has and will continue to contribute to the growing demand from overseas, along with emerging markets such as India that is largely fueled by business travel and visiting friends and/or relatives. Below is a list of new overseas routes from the Airport that were started from January 2018 to March 2021.

- *Aer Lingus (May 2018):* to Dublin, Ireland
- *Delta Air Lines (Apr 2019):* to Osaka, Japan (previously served through Nov 2013)
- *Singapore Airlines (Sep 2019):* to Singapore
- *Philippine Airlines (May 2020):* to Manila, Philippines
- *Qatar Airways (Jan 2021):* to Doha, Qatar
- *American Airlines (Oct 2021):* to Bangalore, India

In 2019, the airlines provided direct service on 42 routes to approximately 27 international destinations from the Airport. During 2020 many international passenger routes were significantly reduced as governmental restrictions in reaction to COVID-19 prevented the free movement of passengers. As of April 2021, the Airport had direct service on 24 routes to 15 international destinations (57% of the 2019 number). The Port expects that as the recovery from COVID-19 continues the number of international services and passengers from the Airport will also increase. The importance of Seattle as an international destination is demonstrated by the addition of Qatar Airways flight to Doha (January 2021) and American Airlines flight to Bangalore (expected October 2021) even as the recovery from COVID-19 is beginning.

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<sup>27</sup> Source: Puget Sound Business Journal, 27 January 2021, <https://www.bizjournals.com/seattle/news/2021/01/27/wsc-cc-financing-path-forward.html/>, accessed March 2021.

<sup>28</sup> Source: Building Design+Construction, 20 January 2020, <https://www.bdcnetwork.com/construction-begins-18-billion-addition-washington-state-convention-center/>, accessed March 2021.

The Seattle-Tacoma CSA's international links are further underscored by the fact that, according to the United States Census Bureau, 17.3% of the population is foreign born compared with 13.6% of the United States population as a whole.<sup>29</sup>

As of the date of this 2021 Letter Report, the United States government and other foreign governments have implemented travel restrictions in an effort to limit the continued spread of COVID-19 and the new variants that have recently began to emerge. A number of countries, including China, Canada, Japan, South Korea, and the United Kingdom, among others, require a 14-day quarantine or self-isolation period upon entry and/or a negative COVID-19 test done 72 hours prior to arrival. Effective January 26, 2021, the United States CDC requires all air passengers entering the United States to present a negative COVID-19 test, taken within three calendar days of departure or proof of recovery from the virus within the last 90 days. In addition, on April 19, 2021 the CDC warned United States citizens against traveling to 80% of the world due to COVID-19 concerns. Other countries require a negative COVID-19 test for entry, have temporarily limited travel to and from specific regions, or have restricted travel to essential travel only.

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<sup>29</sup> Source: 2019 American Community Survey 1-Year Estimates, United States Census Bureau, Place of Birth by Nativity and Citizenship Status, <https://data.census.gov/cedsci/table?q=Place%20of%20Birth%20by%20Nativity%20and%20Citizenship%20Status&tid=ACSDT1Y2019.B05002&hidePreview=false>, accessed March 2021.

## SECTION 2

### AIRPORT 2021-2026 CAPITAL IMPROVEMENT PLAN AND FUNDING SOURCES



## AIRPORT 2021-2026 CAPITAL IMPROVEMENT PLAN AND FUNDING SOURCES

The Port develops a comprehensive CIP to invest in the acquisition, development, and maintenance of long-term assets to meet the waterborne and other transportation needs of the region and to serve its customers. The Port’s Combined CIP and the estimated cost of the program is based in part on the existing and anticipated business environment, forecast demand for Port facilities, available resources, the priorities of the Port, the Port’s capital contributions to the Seaport Alliance, and increases in costs due to inflation, the latter of which is important given recent and projected growth in the greater Seattle area economy. The Port endeavors to develop reasonable cost estimates for its projects. However, actual costs may be higher or lower than the amounts included in the Port’s Combined CIP.

The Port’s Combined CIP includes the \$4.3 billion Airport CIP and the \$613 million Other Port Businesses and NWSA 2021-2026 CIP (the Other Port Businesses and NWSA<sup>30</sup> CIP). The focus of this Section 2 is the Airport CIP. Figures 13 and 14 below and Exhibit A at the end of this Section 2 summarizes the Airport CIP.

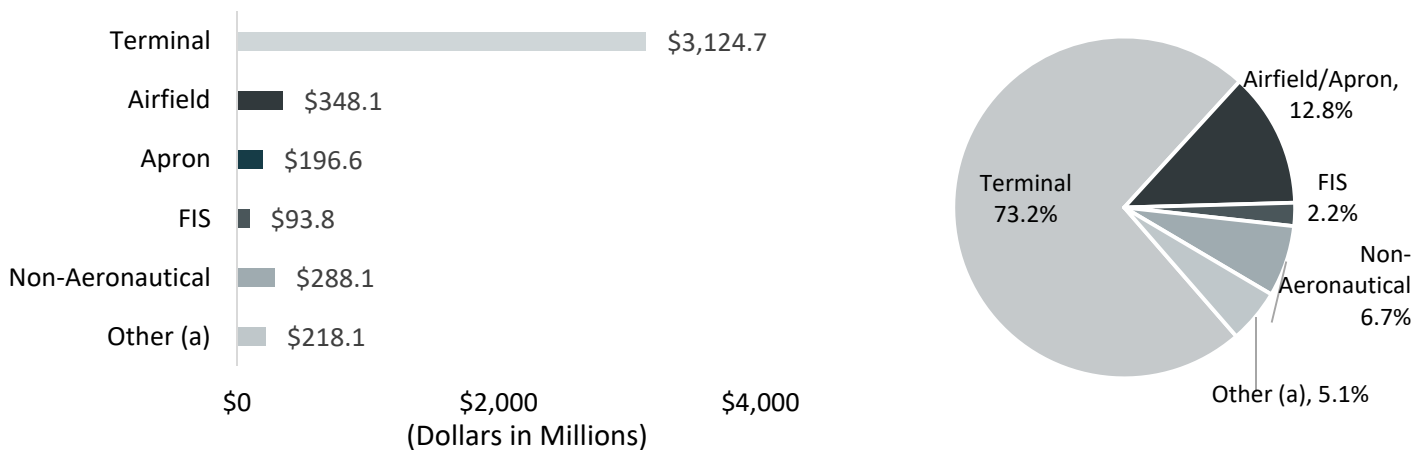
### AIRPORT CIP

Figure 13 below reflects the estimated cost of the Airport CIP by area.

Figure 13

### AIRPORT 2021-2026 CAPITAL IMPROVEMENT PLAN BY AREA Seattle-Tacoma International Airport

**Airport CIP = \$4.3B**



Note: Pie chart may not total 100% because of rounding.

(a) Includes administration, roadway, fire safety, and wastewater improvements.

Source: Port of Seattle.

<sup>30</sup> Includes only the Port’s 50% share of the NWSA CIP.

The discussion that follows provides an overview of the \$4.3 billion Airport CIP, which represents 87% of the overall estimated cost of the Port's CIP. The Airport CIP projects are categorized as follows:

- **Projects Funded with Series 2021ABCD Intermediate Lien Bond Proceeds.** Airport CIP projects to be funded in part with the net proceeds of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **Other Airport CIP Projects.** Airport CIP projects that are not funded with the net proceeds of the proposed Series 2021ABCD Intermediate Lien Bonds.

### **Projects Funded with Series 2021ABCD Intermediate Lien Bond Proceeds**

Projects expected to be funded with the net proceeds from the sale of the proposed Series 2021AB Subordinate Bonds include:

- **Baggage Handling System Optimization.** This project includes a new centralized baggage handling system that is to replace six aging individual baggage screening conveyor systems at the Airport. The new system would increase screening capacity and would allow bags to be checked in from any ticket counter and be conveyed to any bag makeup device. Additional benefits would include increased reliability, redundancy, and security. The new system has been designed to accommodate 30 million annual enplaned passengers at the Airport. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$634.1 million; approximately \$156.3 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **North Satellite Modernization.** This project includes renovation of the existing North Satellite building and baggage system, expansion of the North Satellite building, apron improvements, renovation of the Concourse C Satellite transit station, and relocation of certain taxiways to accommodate new aircraft positions. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$121.9 million; approximately \$58.4 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **Airfield Pavement and Support Infrastructure.** This project includes continuation of the on-going airfield pavement and joint seal replacement program at the Airport. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$155.4 million; approximately \$58.3 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **International Arrivals Facility.** This project includes a new, expanded International Arrivals Facility (the IAF) to accommodate regional demand for international service and enhance the passenger experience. The IAF is to include a multi-level 404,000 square foot building, and a 35,000 square foot sterile pedestrian walkway connecting to the South Satellite. Project costs included in the Airport CIP for this project are estimated by

the Port to be approximately \$89.4 million; approximately \$49.4 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.

- **C1 Building Expansion.** The C1 Building Expansion project will construct four additional floors of approximately 27,000 square feet each, on top of the existing C1 Building, located between Concourses C and D. It will also redevelop the existing concourse level footprint to provide additional concessions, services, and amenities to the travelling public. The cost included in the Airport CIP for this project is estimated by the Port to be \$293.0 million; approximately \$21.2 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **Airport Utilities Improvements.** These improvements include utilities upgrades and ground support equipment electrical charging stations. Costs included in the Airport CIP for these improvements are estimated by the Port to be approximately \$197.9 million; approximately \$64.1 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **Passenger Checkpoint Relocation.** This project includes the creation of a security screening checkpoint at Baggage Claim Level where Claim Device 1 is currently located. This area provides approximately 15,000 sq. ft. of space for queuing, document checking and lanes. Project costs included in the Airport CIP for this project are estimated by the Port to be approximately \$36.4 million; approximately \$25.8 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.
- **Other Projects.** Other projects include public parking improvements, passenger loading bridge replacements, terminal restroom improvements, an employee services center, remote aircraft deicing improvements, roadway improvements, and various other improvements. Project costs included in the Airport CIP for the Other Projects are estimated by the Port to be approximately \$793 million; approximately \$129.4 million of these costs would be funded with net proceeds from the sale of the proposed Series 2021ABCD Intermediate Lien Bonds.

### **Other Airport CIP Projects**

Other Airport CIP projects are estimated to cost approximately \$2.0 billion, and include:

- Approximately \$1.4 billion of Terminal projects.
- Approximately \$365 million of Airfield and Apron projects.
- Approximately \$300 million of nonairline and other projects.

### **Sustainable Airport Master Plan**

The Aviation Division of the Port is in the process of finalizing the SAMP, a master plan that presents future infrastructure improvements to accommodate the long-term growth in enplaned passengers, maintain and enhance the Airport's place as a premier international

airport, and fulfill its mission as an economic engine for the greater Seattle area. The SAMP will provide a long-term blueprint for the future development of the Airport over the next 20 years and may include a new terminal, an automated people mover, and other significant projects and investments.

The SAMP is based on development in two phases with the planning for the first phase substantially complete. The first phase is expected to cost approximately \$4-\$5 billion. The Port estimates that the first phase will begin construction in 2023. As part of executing the Airline Agreement, the airlines approved up to \$300 million for SAMP preliminary project planning and design spending for gate capacity expansion projects on the north side of the Airport. The Airport CIP includes approximately \$287 million (of the approved \$300 million) of SAMP preliminary project planning and design through the Projection Period but does not include potential first phase construction projects.

The Port is considering first phase SAMP construction projects (referred to as SAMP Phase 1 Projects) at the Airport that are not included in the Airport CIP and is expected to incur costs related to the SAMP Phase 1 Projects during the Projection Period. While these projects have proceeded through various stages of definition, each project remains subject to certain changes that may be identified in the environmental permitting and preliminary design process. Funding sources for the SAMP Phase 1 Projects are currently being developed and will likely change as the SAMP Phase 1 Projects are finalized. Several different approvals, including approval by the Port Commission, are required prior to the Port proceeding with the SAMP Phase 1 Projects. SAMP Phase 1 Project scopes, costs and funding plans remain subject to substantial revision.

According to the Port, and prior to the date when the SAMP Phase 1 Projects become part of the Airport CIP, the cost to implement these projects will continue to be refined as better information becomes available related to construction costs, inflation, project scope, project phasing, or assumed method of project delivery.

It is possible that the following changes in the future financial results of the Airport could occur if and when the SAMP Phase 1 Projects are ready and available for their intended use:

- Airport operating revenues may increase as a result of new revenue from one or more SAMP Phase 1 Projects.
- Airport operating expenses may increase as a result of additional expenses associated with certain SAMP Phase 1 Projects.
- Debt Service paid from Airport operating revenues may increase as a result of additional annual Debt Service<sup>31</sup> that the Port may issue in the future to fund a portion of the SAMP Phase 1 Projects.

The Port expects that the specific funding sources for the SAMP Phase 1 Projects will be determined when the final scopes of each project element are known.

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<sup>31</sup> These bonds would be in addition to the Future Bonds assumed in this 2021 Letter Report.

## **Project Approvals**

Certain projects in the Airport CIP are subject to Majority-In-Interest (MII) disapproval of the airlines under the Airline Agreement. Where applicable, Signatory Airline disagreement with any project subject to MII approval can delay a project between 6-and 12-months, but not prevent the Port from proceeding with the same project and including in the annual calculation of airline rates and charges at the Airport the Debt Service, amortization, or operating expenses associated with the completed project.

Under the current Airline Agreement or previous agreements, the Signatory Airlines approved approximately \$3.0 billion of Airport capital projects. Approximately \$953 million of the approved projects are included in the Airport CIP.

The Port has included operating expenses, Debt Service, and amortization charges in forecast airline rates and charges for each phase of a project in the Airport CIP that is ready and available for its intended use.

## **FUNDING THE AIRPORT CIP**

The Port finances Airport capital projects with a combination of revenue bonds, including the Series 2021ABCD Intermediate Lien Bonds, and various other sources of funding.

The Port expects to fund the Airport CIP using the funding sources shown in Figure 14 below and in Exhibit A at the end of this Section 2 of this 2021 Letter Report. Expected funding sources are based on the 5-year recovery period Case 1. The discussion of funding sources below is organized from largest to smallest major funding source, after first describing the proposed Series 2021ABCD Intermediate Lien Bond proceeds, future revenue bond proceeds, and existing revenue bond proceeds.

To the extent that the Port does not receive the funding reflected below, the Port would (1) defer projects or reduce project scopes, as appropriate, (2) issue additional revenue bonds, or (3) use additional Port funds.

## **Port Revenue Bonds**

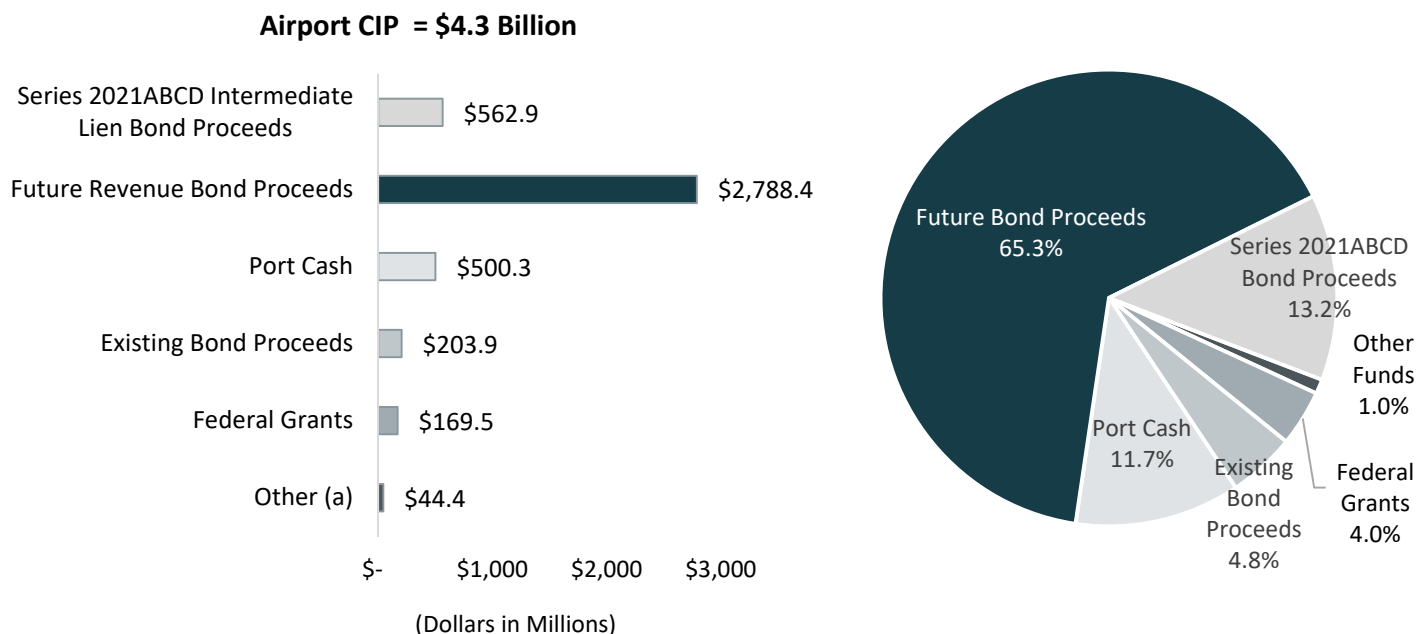
The Port issues revenue bonds on different liens to fund certain Airport capital projects. The Port currently has outstanding First Lien Bonds, Intermediate Lien Parity Bonds, and Subordinate Lien Parity Bonds, which include Commercial Paper Notes. The proposed Series 2021ABCD Bonds are being issued pursuant to the provisions of the Intermediate Lien Master Resolution and related series resolutions.

The proceeds of the Series 2021ABCD Intermediate Lien Bonds, Future Revenue Bonds, and existing Revenue Bonds are expected to fund \$3.6 billion or 83.3% of the Airport CIP costs.

***Proposed Series 2021ABCD Intermediate Lien Bond Proceeds.*** The proposed Series 2021ABCD Intermediate Lien Bonds are to be issued to (1) fund approximately \$562.9 million of Airport CIP costs, (2) pay capitalized interest on the proposed Series 2021ABCD Intermediate

Lien Bonds, (3) fund a deposit to satisfy the Intermediate Lien Reserve Requirement with respect to the proposed Series 2021ABCD Intermediate Lien Bonds, and (4) pay the costs of issuance for the proposed Series 2021ABCD Intermediate Lien Bonds.

Figure 14  
**FUNDING THE AIRPORT 2021-2026 CAPITAL IMPROVEMENT PLAN**  
 Seattle-Tacoma International Airport



Note: Funding sources based on the 5-year recovery period Case 1 (reaching 2019 enplaned passengers in 2025).

(a) Includes pay-as-you-go PFC revenues, pay-as-you-go CFC revenues, and tax levy funds.

Source: Port of Seattle.

**Future Revenue Bond Proceeds.** Approximately \$2.8 billion of Future Revenue Bond proceeds are expected to be used to fund a portion of Airport CIP project costs. Future Revenue Bonds issued to fund projects in the Airport CIP are expected to include a combination of Intermediate Lien Revenue Bonds and Subordinate Lien Revenue Bonds.

The proceeds of Future Revenue Bonds are expected to be used to (1) pay certain Airport CIP costs, (2) pay capitalized interest, (3) fund deposits to satisfy the Debt Service reserve fund requirements with respect to Future Revenue Bonds, and (4) pay costs of issuance.

There is no assurance that the Port will issue the Future Revenue Bonds, issue the Future Revenue Bonds on the liens assumed in the financial projections, or complete the Airport CIP projects.

**Existing Revenue Bond Proceeds.** Approximately \$203.9 million of existing Revenue Bond proceeds are expected to fund a portion of Airport CIP project costs.

## **Port Cash**

The Port expects to use approximately \$500.3 million, or 11.7% of Airport CIP costs, of internally generated cash derived from Airport operations to fund certain costs of the Port CIP projects.

## **Federal Grants (Excluding Coronavirus Relief Grants)**

The Port receives varying amounts of Federal Aviation Administration (FAA) grants-in-aid under the federal Airport Improvement Program (AIP) for the costs of eligible projects. In addition to AIP grants, the Port expects to receive funding from the TSA.

The Port expects to receive approximately \$169.5 million in federal grants which is expected to fund approximately 4.0% of the Airport CIP project costs.

AIP grants and TSA grants received by the Port for capital projects are not defined as Gross Revenue under the First Lien Master Resolution, the Intermediate Lien Master Resolution, or the Subordinate Lien Bond Resolution and do not secure the payment of any of the Port's First Lien Parity Bonds, Intermediate Lien Parity Bonds, or Subordinate Lien Parity Bonds.

## **Other Funds**

Other funds include \$24.6 million of pay-as-you-go CFC revenues, \$16.4 million of pay-as-you-go PFC revenues, and \$3.5 million of Tax Levy funds. Other funds are expected to fund approximately 1.0% of the Airport CIP costs.

## **OTHER PORT BUSINESSES AND NWSA 2021-2026 CIP**

The Other Port Businesses and NWSA CIP is estimated to cost \$613 million. The Other Port Businesses and NWSA CIP includes projects associated with the Port's Maritime Division, Economic Development Division, Central Services, Stormwater Utility, and the Port's 50% share of NWSA capital improvement costs.

The Port expects to fund the Other Port Businesses and NWSA CIP with federal grants, Tax Levy funds, Port cash, Future Revenue Bonds, and future general obligation bonds.

The costs and funding sources for the Other Port Businesses and NWSA CIP are not included in Figures 13 or 14 above or Exhibit A at the end of this Section 2 of the 2021 Letter Report.

## Exhibit A

### 2021-2026 AIRPORT CIP -- ESTIMATED PROJECT COSTS AND FUNDING SOURCES

Port of Seattle  
(in thousands)

	<u>Estimated Project Cost (a)</u>
<b>ESTIMATED PROJECT COSTS</b>	
Airport CIP Projects funded in part with Series 2021ACD Intermediate Lien Bond proceeds (b)	\$ 2,295,564
Other Airport CIP Projects	1,973,791
	\$ 4,269,355
 <b>ANTICIPATED FUNDING SOURCES</b>	
Series 2021ACD Intermediate Lien Bond Proceeds (c)	\$ 562,861
Future Revenue Bond Proceeds	2,788,379
Existing Bond Proceeds	203,935
Port Cash	500,277
PFC Funds	16,369
CFC Funds	24,568
Federal Grants (d)	169,494
Tax Levy	3,472
	\$ 4,269,355

Notes: Columns may not add to totals shown because of rounding.

(a) Includes costs associated with design, construction cost inflation, program management, and contingency.

(b) Airport CIP projects funded in part with the Series 2021ACD Intermediate Lien Bond proceeds include:

Baggage Handling System Optimization, North Satellite Modernization, Airfield Pavement and Support Infrastructure, International Arrivals Facility, Terminal Utilities Improvements, Passenger Checkpoint Relocation, C1 Building Floor Expansion, and other Airport projects.

(c) Excludes \$22.2 million of project expenditures in 2020 paid with Port cash to be reimbursed with Series 2021ACD Intermediate Lien bond proceeds.

(d) Includes approximately \$127.9 million of FAA Airport Improvement Program grants and approximately \$41.6 million of TSA grants.

Source: Port of Seattle.



## SECTION 3

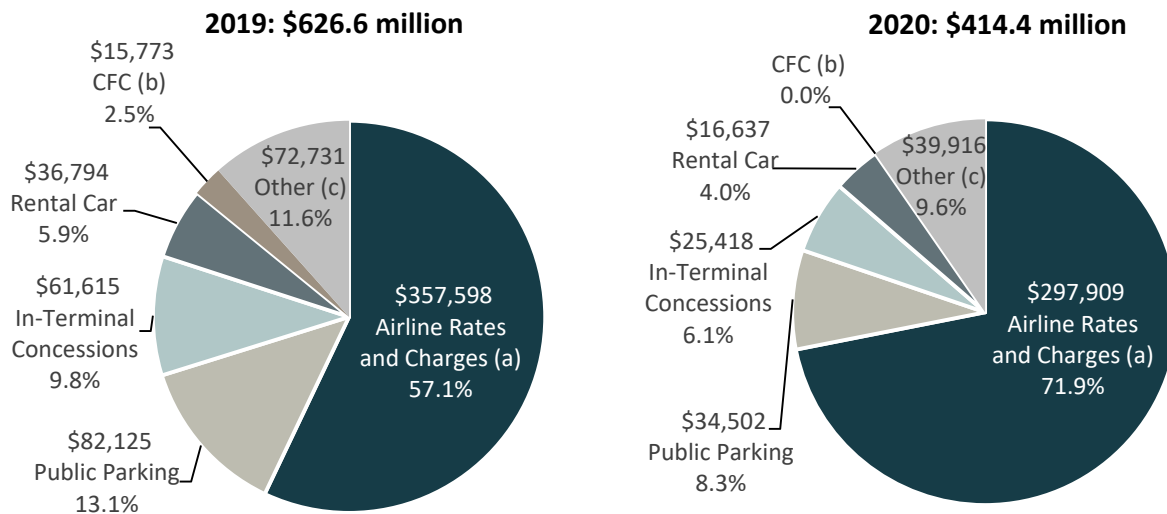
### AIRPORT FINANCIAL PERFORMANCE

## AIRPORT FINANCIAL PERFORMANCE

### AIRPORT OPERATING REVENUES

Figure 15 presents major sources of Airport operating revenues, which were approximately \$626.6 million in 2019 and \$414.4 million in 2020. The 33.9% decrease in Airport operating revenues from 2019 to 2020 was the result of the significant decrease in airline and other passenger activity related to COVID-19 in 2020 and a reduction in airline revenues as a result of the Port funding certain costs otherwise paid by the airlines with grants as well as reducing costs as result of COVID-19. Enplaned passengers decreased 61.2% from 2019 to 2020.

Figure 15  
**MAJOR SOURCES OF AIRPORT OPERATING REVENUES IN 2019 AND 2020**  
 Seattle-Tacoma International Airport  
 (in thousands, except percentages)



Notes: Percentages reflect shares of Airport Operating Revenues. Results may not total 100% because of rounding.

- (a) Includes passenger and cargo airline rates and charges, and is after revenue-sharing in 2019 pursuant to the Airline Agreement. See the section below titled "Airline Revenues" for information about revenue-sharing.
- (b) Reflects that portion of CFC revenues treated as Operating Revenues in Port financial statements.
- (c) Includes ground transportation, other revenues, and amortized lease incentives.

Source: Port of Seattle records.

## AIRLINE REVENUES

### Overview

Airline revenues (after revenue sharing in 2019, which is explained more fully below) were approximately \$357.6 million in 2019 and \$297.9 million in 2020 and accounted for 57.1% and 71.9% of total Airport operating revenues, respectively. In general, the contractual arrangements between the Port and the airlines using the Airport, described in more detail below, mean that declines in airline and passenger activity do not materially affect the level of revenues earned from the airlines on a year-to-year basis, mostly because of a provision in the contractual arrangements that allows the Port to reconcile all airline revenues from budget to actual results. As such, the decrease in airline revenues from 2019 to 2020 was primarily due to a reduction in certain costs (e.g., expense reductions, Debt Service and Operating Expenses paid with Coronavirus Relief Grants) by the Port in response to COVID-19 that would have otherwise been paid by the airlines (and not directly due to the decline in passenger activity).

The Port does not bear any cost of vacant Terminal building space in the following areas: gates, ticket counters, baggage make-up areas, and baggage claim areas.

In addition to the cost reductions in 2020 stated above, the Port also implemented an airline rent deferral program which deferred April 2020 and May 2020 airline Terminal rents and landing fees. All deferred amounts have been repaid.

In 2018, the Port entered into an Airline Agreement with various airlines (the Signatory Airlines) that serve the Airport. The Airline Agreement expires on December 31, 2022. As of December 31, 2020, there were 39 Signatory Airlines, representing more than 99.9 % of the enplaned passengers and landed weight at the Airport.

The Airline Agreement provides for, among other things, the use and lease of space at the Airport and the basis for calculating rates and charges paid by the airlines operating at the Airport each year, which is based on a combination of residual and commercial compensatory rate-making methodologies and cost recovery principles. The Airline Agreement also:

- Allows the Port to include a charge, as necessary, in the airline rate base to maintain total Airport Debt Service coverage at no less than 125%.
- Provides for revenue sharing with the Signatory Airlines in 2019 equal to 20% of Airport net revenues (revenue less expenses) in excess of 1.25 times annual Debt Service. The Revenue Available for Sharing in 2019 was distributed among all Air Carriers that were Signatory Airlines during 2018. Revenue sharing was eliminated after 2019 through the remaining term of the Airline Agreement.
- Approved approximately \$3.0<sup>32</sup> billion of capital projects at the Airport (\$953 million of which is included in the Airport 2021-2026 CIP), which allows the Port to include any of

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<sup>32</sup> Includes amount approved under previous airline agreements.

the following costs in airline rates and charges to the extent that the capital project is included in an airline cost center and is available for its intended use: Operating Expenses, Debt Service, and amortization.

- Includes procedures for Signatory Airline review of new projects to the extent that the new projects are not exempt from Signatory Airline review and approval. Certain types of projects are exempt, which include, but are not limited to, State and federal agency required projects, a project of an emergency nature, and projects required to make available additional Terminal space or related facilities under certain conditions.

Signatory Airline review of projects at the Airport includes previously approved project costs where the then-current cost of the project exceeds 110% of project costs that were approved and new projects that were not previously approved or were not exempt. If a Majority-in-Interest (MII) of the Signatory Airlines, which is defined in the Airline Agreement as 55% in number of the Signatory Airlines that also account for more than 55% of the revenues of the cost center affected by the capital costs subject to the MII, disapproves a project, the Port can proceed with the project at any point after 12-months following disapproval by the Signatory Airlines. The Port can include the Operating Expenses, Debt Service, and amortization for the project in airline rates and charges when the project is completed and ready for its intended use.

The amount of revenues from airline rates and charges each year is a function of several factors, including the amount of space leased and the number of preferential gates assigned to the Signatory Airlines to support their aviation activity and operations at the Airport.

Landing Fees are calculated according to a cost-center residual rate-making methodology, under which the net requirements allocable to the Airfield Movement Area are recovered through Landing Fees assessed per 1,000--pound units of airline aircraft landed weight.

Terminal Rental Rates are set to recover the Terminal Building Requirement calculated according to a commercial compensatory rate-making methodology. The Terminal Building Requirement is equal to the annual direct and indirect operating and capital costs of the Port that are allocable to the Terminal Building. The Terminal Building Requirement is multiplied by the ratio of airline rentable space to total rentable space, less any nonsignatory airline premiums paid in Terminal Rents.

The Terminal Building Requirement is distributed to four cost assignment groups: Group A (consisting of gates); Group B (consisting of ticket counters, baggage claim, baggage make-up, publicly-accessible offices, security checkpoint areas and VIP lounges); Group C (consisting of non-publicly-accessible offices); and Group D (consisting of closed storage space). The costs assigned to rented space in each of these four groups have certain relativities pursuant to the Airline Agreement, such as Group A space has a rental rate that is 2 times the rate for Group B space. Additional adjustments are made to each space group such that the Port does not bear any cost of vacant space associated with certain baggage makeup circulation space. However,

the Port does bear the cost of vacant office space that is publicly accessible and for airline lounge space.

The Airline Agreement also provides for the annual recalculation of other airline rates and charges, including, but not limited to, an FIS fee for use of international arrival facilities, a gate rate and fee, a baggage claim rate, baggage system fees, and ticket counter rates. The Port does not bear any cost of vacancy in the following areas: gates, ticket counters, baggage make-up areas, and baggage claim areas.

### **Airline Revenue per Enplaned Passenger**

Passenger airline CPE for Terminal Building rents, FIS fees, Landing Fees, and other airline fees (after revenue sharing in 2019) was \$12.86 and \$26.50 in 2019 and 2020, respectively. Although passenger airline revenues decreased from 2019 to 2020, they increased on a per enplaned passenger basis because of the 61.2% decrease in enplaned passengers as a result of COVID-19.

### **NONAIRLINE REVENUES**

Nonairline revenues, which includes major sources of revenue from public parking, in-terminal concessions, and rental cars, were approximately \$269.0 million and \$116.5 million in 2019 and 2020, respectively, and accounted for 42.9% and 28.1% of Airport operating revenues, respectively.

Nonairline revenues decreased 56.7% from 2019 to 2020, primarily because of the 61.2% decrease in enplaned passengers related to COVID-19. Certain nonairline revenues (such as space rent for real estate leases) were relatively unaffected by the decrease in enplaned passengers related to COVID-19.

The Port implemented a four-month rent deferral program for nonairline tenants between April 2020 and July 2020. The Port also waived MAG requirements for certain nonairline tenants through the end of 2020 (but non-airline Airport tenants continued to pay percentage rent). In November 2020, the Port deferred four months of rent payments for ADR concessionaires. As of May 27, 2021, the Port has deferred a total of \$20.3 million of rent payments from nonairline tenants \$4.4 million of which remains outstanding.

### **Public Parking**

The Port received approximately \$82.1 million and \$34.5 million in public parking revenues in 2019 and 2020 respectively, which accounted for 13.1% and 8.3% of Airport operating revenues, respectively.

Public parking revenues decreased 56.5% from 2019 to 2020 as a result of the 61.2% decline in enplaned passengers related to COVID-19.

The Port operates and manages an eight-floor parking garage adjacent to the Terminal with approximately 13,000 public parking spaces. The Port also provides approximately 1,500

parking spaces in a remote lot operated by a third party. Additional off-Airport parking spaces are owned and operated by entities other than the Port.

The Port establishes and periodically adjusts parking rates in an attempt to maximize public parking revenues. As of the date of this 2021 Letter Report, drive-up parking rates at the Airport range from \$5.00 per hour to \$39.00 per 24-hour period. The Port has established discounts for pre-booked parking, up to 25% below drive-up daily and weekly parking rates.

### **In-Terminal Concessions**

The Port received approximately \$61.6 million and \$25.4 million in revenues from in-terminal concessions in 2019 and 2020 respectively, which accounted for 9.8% and 6.1% of Airport operating revenues respectively. Revenues received by the Port for in-terminal concessions revenues decreased 58.8% from 2019 to 2020 as a result of the 61.2% decline in enplaned passengers related to COVID-19.

As discussed previously, the Port implemented certain temporary rent deferral and MAG relief programs in 2020 for in-terminal concessionaires in response to COVID-19.

The Port currently uses a direct leasing model for food and beverage, retail, and duty-free services in the Terminal. Since 2014, as part of a long-term dining and retail redevelopment program at the Airport, the Port awarded new leases for food and beverage and retail services.

Leases with Terminal concessionaires are summarized as follows:

- **Food and Beverage Leases.** The Port has a lease with Host International to operate 10 food and beverage locations in the Terminal, that expires in 2023. Host pays the Port the greater of certain percentages of gross revenue (ranging from 12.0% to 15.0%) or a defined MAG that increases an average of 8.0% each year. The Port has agreements with various other food and beverage concessionaires that expire between 2023 and 2029 and provide the Port a percentage of gross sales ranging from 5.0% to 20.5%.
- **Retail Merchandise Leases.** The Port has two separate agreements with the Hudson Group to operate various different convenience and specialty retail stores at the Airport. The agreements expire in 2022 and 2024. Under the agreements, the Hudson Group pays the Port a certain percentage of gross revenue (ranging from 9.0% to 19.0% depending on tiers of gross revenue and sales category) and the Hudson Group agreed to make certain investment in locations leased.

The Port also has 8-year leases with various retail service companies (for four different retail locations in the Terminal), expiring between 2022 and 2025, where the companies pay the Port the greater of certain percentages of gross revenue (ranging from 10.0% to 14.0%) or a MAG equal to 85.0% of the prior year payment to the Port.

- **Duty Free Agreement.** The Port currently has an agreement with Dufry North America, LLC, which expired on July 31, 2020 and is currently in holdover, to provide certain duty-free services at the Airport. Under the current agreement, Dufry pays concession fees to the Port of between 28% and 37% of gross receipts.

- **Other Terminal Concessions.** The Port also leases other Terminal concession space and receives payments associated with advertising.

### **Rental Car Concession Fees and Land Rentals**

Rental car revenues include concession fees and space rentals and totaled \$36.8 million and \$16.6 million in 2019 and 2020, respectively, and accounted for approximately 5.9% and 4.0% of Airport operating revenues, respectively.

Rental car revenues decreased 54.9% from 2019 to 2020 primarily because of the 61.2% decrease in enplaned passengers related to COVID-19.

The Port has facility lease and concession agreements with 8 rental car companies that occupy and use space in the Airport Consolidated Rental Car Center (ConRAC). The Port has agreements with the Avis Budget Group, Inc., which operates the Avis and Budget brands; Dollar Rent A Car; Enterprise Holdings, Inc., which operates the Enterprise, Alamo, and National brands; Fox Rent A Car, Hertz Rent a Car; Payless Car Rental; Sixt rent a car, and Thrifty Car Rental.

The facility lease includes various provisions related to leasing space in the ConRAC, the common transportation system, and operating responsibilities for the facility. The facility lease agreement became effective in May 2012 and has a term of 30 years; provided, however, in the event that any bonds require a longer term, the term will be extended until the earlier of: (1) the date the bonds are repaid or (2) the date the condition requiring a longer term is either satisfied or waived.

The concession agreement includes, among other things, a concession fee payable to the Port equal to 10.0% of rental car gross revenues or the MAG, whichever is greater. Currently, the MAG is defined as 85.0% of the actual concession fee paid to the Port during the previous year or the initial year MAG, whichever is greater.

### **Customer Facility Charges**

Under Revised Code of Washington Section 14.08.120(7) (the CFC Act), the Port is authorized to impose and collect a CFC per rental car transaction day to pay certain authorized costs under the CFC Act, which are mostly related to operating and capital costs associated with the ConRAC and the common use transportation system that transports rental car customers between the Terminal and ConRAC. Under the CFC Act, there is no limit to the CFC rate, and the amount of the CFC is solely determined and adjusted by the Port.

As of January 1, 2021, the Port imposes and collects a CFC of \$6.50 per rental car transaction day and uses CFC revenues consistent with permitted uses under the CFC Act. In the financial statements of the Port, annual CFC revenues used to pay Operating Expenses associated with the ConRAC are treated as operating revenues, and CFC revenues used to pay Debt Service associated with the ConRAC are treated as non-operating revenues. The Port collected \$38.1 million and \$15.4 million in CFC revenues in 2019 and 2020 respectively. CFC revenues

decreased 59.6% from 2019 to 2020 primarily because of the 61.2% decrease in enplaned passengers related to COVID-19.

In 2019, \$22.4 million of CFC revenues was used by the Port to pay Debt Service, with the remaining \$15.8 million reported as operating revenues, accounting for 2.5% of Airport operating revenues. In 2020, \$13.6 million of CFC revenues was used by the Port to pay Debt Service with the remaining \$1.8 million used to increase CFC reserves.

### **Other Nonairline Revenues**

Major sources of other nonairline revenues are discussed below. As previously discussed, the Port implemented certain temporary rent deferral and MAG relief programs in 2020 for nonairline tenants.

**Aviation Properties.** Aviation Properties revenues consist of revenues from commercial property leases and in-flight kitchen facilities. Aviation Properties revenues totaled approximately \$15.8 million and \$10.8 million in 2019 and 2020 respectively, accounting for 2.5% and 2.6% of Airport operating revenues, respectively.

**Employee Parking.** The Port received approximately \$10.4 million and \$8.8 million in revenues from employee parking in 2019 and 2020 respectively, accounting for 1.7% and 2.1% of Airport operating revenues in 2019 and 2020, respectively.

**Other Ground Transportation.** The Port received approximately \$20.8 million and \$6.6 million in revenues from taxicab, limousine, transportation network companies (i.e. Uber and Lyft), and other ground transportation providers at the Airport in 2019 and 2020, respectively. Other ground transportation revenues in 2019 and 2020 accounted for 2.5% and 1.6% of Airport operating revenues, respectively. The Port has exclusive and nonexclusive agreements with numerous ground transportation companies that serve the Airport.

**Utilities.** Utilities revenues were approximately \$7.4 million and \$5.7 million in 2019 and 2020 respectively, accounting for 1.2% and 1.4% of Airport operating revenues respectively.

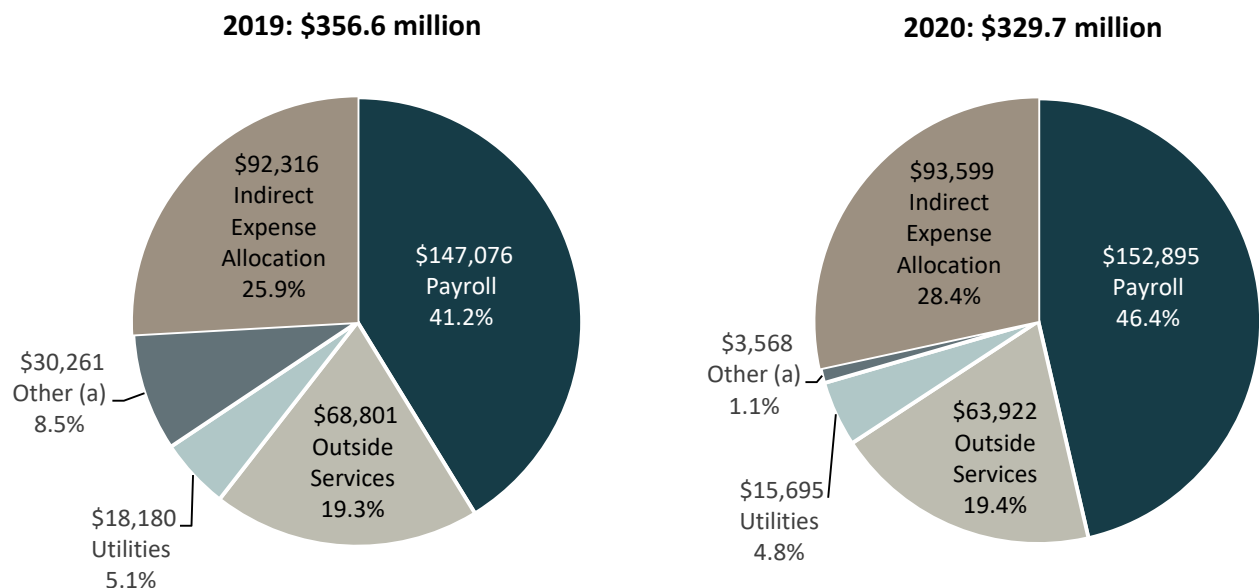
### **AIRPORT OPERATING EXPENSES**

As defined in the Port's First Lien Master Resolution, Operating Expenses for the Airport include expenses (other than any special facilities) payable from Airport operating revenues, excluding depreciation or amortization or interest on any obligations of the Port.

Figure 16 below presents historical Airport Operating Expenses for 2019 and 2020. Airport Operating Expenses decreased 7.6% from \$356.6 million in 2019 to \$329.7 million in 2020, largely as a result of Port cost-cutting measures in response to COVID-19.



Figure 16  
**AIRPORT OPERATING EXPENSES IN 2019 AND 2020**  
 Seattle-Tacoma International Airport  
 (in thousands, except percentages)



Notes: Percentages reflect shares of Airport Operating Expenses. Pie chart may not total 100% because of rounding.

(a) Includes environmental remediation and other expenses, which decreased \$26.7 million from 2019 to 2020, an 88.2% reduction. Environmental remediation expenses decreased \$18.3 million and other expenses decreased \$8.4 million.

Source: Port of Seattle records.

Airport Operating Expenses include expenses associated with payroll, outside services, utilities, and certain indirect Port expenses allocated to the Airport. Approximately 86.4% and 94.2% of Airport Operating Expenses in 2019 and 2020 were for payroll, outside services, and Port indirect Operating Expenses allocated to the Airport. The remaining 13.6% and 5.5% of Airport Operating Expenses in 2019 and 2020 were for utilities, environmental remediation, and other expenses.

Airport Operating Expenses are allocated to Airport cost centers by Airport management based on historical Airport operations, airport industry practices, provisions in the Airline Agreement and other considerations. Included in the allocation to each Airport cost center are Port indirect Operating Expenses allocated to the Airport.

The total Operating Expenses allocated to airline cost centers at the Airport are used to calculate airline rates and charges each year.

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**APPENDIX D**

**SUMMARY OF THE PORT'S TAXING POWER**

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## PORT'S TAXING POWER

### Taxing Authority

The Port of Seattle (the "Port") has statutory authority to levy property taxes within its boundaries (which are co-terminus with the boundaries of King County (the "County")) for general purposes of the Port, including the establishment of a capital improvement fund for future capital improvements and the repayment of unlimited tax and limited tax general obligation ("LTGO") bonds of the Port, to finance certain industrial development activities and to fund special projects (the "Tax Levy"). In the County, property taxes are collected by the County's Department of Finance (the "County Treasurer") and distributed to the various taxing districts (including the Port) that levy *ad valorem* taxes upon taxable property within the County. See "TAX LEVY RATES, RECORDS AND PROCEDURES" below.

The Tax Levy may be imposed at a rate not to exceed \$0.45 per \$1,000 of assessed value of taxable property within the Port district, as described below under "Tax Levy." However, the Tax Levy is also subject to the 101 percent statutory limitation on annual increases described below under "Levy Limits." Thus, the maximum Tax Levy is determined by the first to be reached of the \$0.45 millage rate or the 101 percent statutory limitation. The Port's 2022 Tax Levy is budgeted to be \$81.0 million (an estimated millage rate of \$0.1125) as shown in Table D-1, entitled "Recent Tax Levy Activity."

### Levy Limits

Tax levies for port districts are subject to certain statutory limitations, but not to the tax levy limitations set by the State Constitution. The statutory limitation on annual increases in the dollar amount of regular property taxes is set forth in chapter 84.55 RCW, which limits the total dollar amount of regular property taxes levied by an individual taxing district to the amount of such taxes levied in the highest of the three most recent years, multiplied by a limit factor, plus an adjustment to account for taxes on new construction at the previous year's rate. The limit factor is defined as the greater of (i) the lesser of 101 percent or 100 percent plus inflation (the implicit price deflator for personal consumption for the United States); or (ii) any percentage up to 101 percent, if approved by a majority vote plus one vote of the governing body of the taxing district, upon a finding of substantial need. Because the regular property tax increase limitation applies to the total dollar amount levied rather than to levy rates, increases in the assessed value of all property in the taxing district (excluding new construction) that exceed the growth in taxes allowed by the limit factor result in decreased regular tax levy rates, unless voters authorize a higher levy amount. Decreases in the assessed value of all property in the taxing district could require a higher regular tax levy rate to produce the same total dollar amount. Chapter 84.55 RCW permits any taxing district, including the Port, to seek approval from the electors for a tax increase in excess of the levy limitation. In addition, chapter 84.55 RCW provides that, should the Port levy an amount less than the maximum allowed under the levy limitation in any year beginning in 1986, the Port may "bank" future levy capacity. If the Port banks levy capacity, the Port may levy taxes in any subsequent year in an amount up to the maximum that would have been allowed had it levied to the full extent of the levy limitation in each prior year. For 2022, the maximum levy is estimated to be \$111 million providing the Port with \$30 million of "banked capacity."

In 2021, the Washington Legislature has adopted ESHB 1189 (the "TIF Act") authorizing the use of tax increment financing. The TIF Act took effect on July 25, 2021. The TIF Act allows counties, cities and port districts (or any combination of the three) to form increment areas to finance public improvement costs. Once the increment area has been formed, the county treasurer is directed to distribute receipts from regular, nonvoted property taxes imposed on real property located in the increment area. Each taxing district will receive that portion of its regular property taxes produced by the rate of tax levied by or for the taxing district on the "tax allocation base value" (the assessed value of real property located within an increment area for taxes imposed in the year in which the increment area is first designated) for that increment area and the sponsoring jurisdiction will receive an additional amount equal to the amount derived from the regular property taxes levied by *or for* each taxing district upon the "increment value" (the increase in property values in the increment area after formation of the increment area).

A sponsoring jurisdiction can create only two, non-overlapping increment areas that are active at any time, and the increment area (or both areas if there are two) may not have an assessed valuation of more than \$200 million or more than 20 percent (whichever is less) of the sponsoring jurisdiction's total assessed valuation. The increment areas are subject to a 25-year sunset date. Accordingly, if a sponsoring jurisdiction forms an increment area it will

receive regular property taxes representing any increased assessed value within the increment area from its levy as well as the levy of overlapping taxing districts (other than (a) state taxes, and (b) property taxes levied by port districts or public utility districts to the extent necessary for the payments of principal and interest on general obligation debt). The Port could form up to two increment areas and as a sponsoring jurisdiction would receive the property taxes that are levied for the other taxing districts and/or the county or any city within the port district could form up to two increment areas and the county or city will receive the property tax revenues allocated to a sponsoring jurisdiction (including taxes that are levied for the port and other taxing districts). The Port has not taken action to form any increment area.

### **Tax Levy**

Pursuant to its statutory authority, the Port may impose the Tax Levy without a vote of the electors to pay debt service on its LTGO bonds (but not debt service on Port revenue bonds) and to fund general purposes of the Port, including capital expenditures and maintenance and operation expenses. For general purposes such as operating expenses and capital improvements, the Tax Levy may be imposed at a rate not to exceed \$0.45 per \$1,000 of assessed value of taxable property within the Port district, subject to the statutory limitations on annual increases in the dollar amount of the Tax Levy described above under “Levy Limits” and under “TAX LEVY RATES, RECORDS AND PROCEDURES—Assessed Value Determinations.” For the purpose of paying LTGO bonds, the Tax Levy is not subject to the \$0.45 per \$1,000 rate limitation applicable to the general purpose portion of the Tax Levy, but is subject to the statutory limitations on annual increases in the dollar amount of the Tax Levy described above under “Levy Limits.” The Commission determines the actual amount of the Tax Levy each year as part of the Port’s business planning process described below.

Also, as part of the Port’s annual business planning process, the Commission provides guidance on and reviews the proposed uses of the Tax Levy. In addition to the payment of general obligation (“G.O.”) bond debt service, the Port’s current guidelines recommend that the Tax Levy be used to fund expenditures that do not have a sufficient revenue source and that provide economic benefits to County residents. The Port expects the uses to include certain capital costs and certain operating expenses related to the Port’s economic development initiatives, certain environmental liabilities and regional transportation initiatives. The Port is authorized under State law to issue G.O. bonds to refund Port revenue bonds, but has no current plans to do so.

## **TAX LEVY RATES, RECORDS AND PROCEDURES**

### **Assessed Value Determinations**

The County Assessor (the “Assessor”) determines the value of all real property and certain personal property throughout the County that is subject to *ad valorem* taxation, with the exception of certain public service properties such as utility and transportation properties, for which values are determined by the State Department of Revenue. The Assessor is an elected official whose duties and methods of determining value are prescribed and controlled by statute and by detailed regulations promulgated by the State Department of Revenue.

For tax purposes, the assessed value of property is 100 percent of the property’s actual value. All real property is subject to revaluation at least every four years, although since 1995, the Assessor’s policy has been to revalue residential property every year. Personal property (generally only personal property used in the operation of a business) is listed by the Assessor on a roll at its currently assessed value (based in part upon reports provided by the property owners), and the roll is filed in the Assessor’s office. Not all property is subject to taxation. State statutes provide annual exemptions for property owned by numerous types of nonprofit entities and for farm and historical properties and provide exemptions or deferrals for certain retired or disabled persons whose incomes are below specified limits. In addition, certain improvements to real property are not taxed during the first three years after completion of the improvements. By October 15 of each year, the Assessor is required to file its annual revaluation report with the State Department of Revenue and by November of each year is required to provide its assessed value report to each taxing district that levies *ad valorem* taxes on property within the County, including the Port. The Assessor’s determinations are subject to revision by the County Board of Appeals and Equalization and, if appealed, are subject to further revision by the State Board of Tax Appeals. See “—Tax Collection Procedures.”

The following table shows the assessed value for taxable property within the Port district for purposes of the Port’s Tax Levy and the Port’s maximum and total Tax Levies in years 2018 through 2022.

**TABLE D-1  
RECENT TAX LEVY ACTIVITY  
2018 – 2022**

<b>Tax Year</b>	<b>Port District Assessed Value<sup>(1)</sup></b>	<b>Maximum Port Tax Levy<sup>(2)</sup></b>	<b>Total Port Tax Levy<sup>(1)(3)</sup></b>	<b>Total Port Tax Levy Rate<sup>(4)</sup></b>	<b>General Obligation Bond Debt Service<sup>(5)</sup></b>
2022	\$720,167,579,657	\$110,922,033	\$81,036,634	\$0.112525	\$38,958,574
2021	659,534,881,337	108,473,716	78,668,517	0.119279	38,505,531
2020	642,490,492,044	106,587,091	76,396,431	0.118907	39,783,253
2019	606,623,698,132	104,177,556	74,161,765	0.122253	43,447,118
2018	534,662,434,753	101,612,964	72,012,220	0.134687	43,446,809

<sup>(1)</sup> Per King County’s Annual Reports for the purposes of the Tax Levy collected in the year identified in the column titled “Tax Year.” unless otherwise noted. 2022 is from the Final Levy Limit Worksheet as of November 22, 2021 from the King County Assessor’s Office.

<sup>(2)</sup> Maximum amount that would be permitted to be collected within the statutory levy limitation, taking into account the Port’s banked levy capacity. Amounts for 2018–2021 are based on the assessed value provided in the County’s Certification of Assessed Valuation, which may be different than the final assessed value provided in the County’s Annual Report. The 2022 amount is based on the Final Levy Limit worksheet as of November 22, 2021.

<sup>(3)</sup> Tax Levy allocable for general purposes plus the tax levy allocable for limited tax G.O. bond debt service. The amount of Tax Levy receipts shown in Table D-2, entitled “Tax Collection Record, 2017-2021,” was derived from the County’s Receivables Summary but includes supplements and cancellations and generally differs from the totals reported by the County (above) by an immaterial amount.

<sup>(4)</sup> Per \$1,000 of assessed value. Derived from “Port District Assessed Value” and “Total Port Tax Levy” amounts above.

<sup>(5)</sup> Scheduled debt service. Does not include planned early defeasance of 2013A GO bonds in 2022 of \$10,915,000.

Sources: *King County Assessor’s Office and Port of Seattle.*

### **Tax Collection Procedures**

The Commission levies property taxes in specific dollar amounts. The rates for all taxes levied for all taxing districts in the County are determined, calculated and fixed by the Assessor, based upon the assessed value of the taxable property within the various taxing districts in the County. The Assessor extends the tax levied within each taxing district upon a tax roll, which contains the total amounts of taxes levied and to be collected, and assigns a tax account number to each tax lot. The tax roll is delivered to the County Treasurer, who is responsible for the billing and collection of taxes due for each account. Tax bills are required to be sent in February. All taxes are due and payable on April 30 of each tax year, but if the amount due from a taxpayer exceeds \$50, one-half may be paid by April 30 and the balance no later than October 31 of that year. A penalty of three percent is assessed for taxes delinquent as of January 1 and a penalty of eight percent is assessed for taxes delinquent as of July 1. Interest, at a rate of 12 percent per annum, computed monthly on the full tax amount, is also assessed on delinquent tax bills.

During a state of emergency declared under RCW 43.06.010(12), the county treasurer, on the treasurer’s own motion or at the request of any taxpayer affected by the emergency, may grant extensions of the due date of any such taxes as the treasurer deems proper. Further, during a declared state of emergency, the State Governor may, among other actions, waive or suspend the application of tax due dates and penalties relating to collection of taxes. In response to the COVID-19 pandemic, pursuant to RCW 43.06.010(12), on March 30, 2020 the King County Executive issued an executive order extending the first-half 2020 property tax deadline from April 30 to June 1. The executive order applied to individual residential and commercial taxpayers who pay property taxes themselves, rather than to mortgage lenders. Similar orders were made in other counties in the State, including Snohomish, Pierce, and Spokane Counties. The County Executive did not extend the second-half 2020 property tax payment deadline or any property tax deadlines in 2021.

The Washington Legislature passed, and the Governor signed into law, a bill granting certain qualifying businesses a property tax deferral during the COVID-19 pandemic (HB 1332). Under the new law, county treasurers must grant a deferral for any unpaid, non-delinquent property taxes payable in 2021, if the taxpayer can demonstrate a revenue loss of at least 25 percent of its revenue attributable to that real property for calendar year 2020 compared to calendar year 2019. For such qualifying taxpayers, the county treasurer must establish a property tax payment plan, and cannot apply penalties or interest on the taxes due so long as the taxpayer complies with the plan’s terms. The new law affords county treasurers discretion in setting terms. Treasurers must, however, consider the financial impacts to all relevant taxing jurisdictions, and must prioritize payment plan expenditures to protect scheduled bond

payments. Notably, a county treasurer may refuse to grant a deferral to an otherwise eligible taxpayer if the deferral would result in any taxing jurisdiction being unable to make such bond payments. Taxpayers seeking a deferral must have applied by April 30, 2021, and county treasurers must have processed all applications by June 30, 2021. The bill expired January 1, 2022.

The methods of giving notice of payment of taxes due, accounting for the money collected, dividing the taxes collected among the various taxing districts (including the Port), and giving notice of delinquency and collection procedures are all determined by detailed statutes. The lien for personal property taxes that have been levied by the Commission prior to filing of federal tax liens is prior to such federal tax liens. In all other respects, the lien for property taxes is prior to all other liens or encumbrances of any kind on real or personal property subject to taxation. By law, the County Treasurer may commence foreclosure of a tax lien on real property after three years have passed since the first delinquency, but may not sell property eligible for deferral of taxes.

**Tax Collection Records**

The following table shows the Port’s Tax Levy for 2017 through 2021 and the amount and percentages of the tax collected in the year due and as of December 31, 2021.

**TABLE D-2  
TAX COLLECTION RECORD  
2017-2021**

<b>Year</b>	<b>Amount of Tax Levy<sup>(1)(2)</sup></b>	<b>Amount Collected in Year Due</b>	<b>% Collected in Year Due</b>	<b>Amount Collected as of 12/31/2021<sup>(2)(3)</sup></b>	<b>% of Tax Levy Collected as of 12/31/2021<sup>(3)</sup></b>
2021	\$78,668,517	\$77,584,674	98.62	\$77,584,674	98.62
2020	76,396,432	75,251,765	98.50	76,116,679	99.63
2019	74,161,765	73,352,793	98.91	74,055,658	99.86
2018	72,012,220	71,149,641	98.80	72,005,301	99.99
2017	72,010,668	71,143,056	98.80	72,010,876	100.00

<sup>(1)</sup> The amount of the actual Tax Levy varies from the budgeted amounts shown in Table D-1 because of adjustments in assessed values and levy rates made by the County.

<sup>(2)</sup> The amounts of Tax Levy receipts were derived from the King County Tax Receivables Summary but include supplements and cancellations and generally differ from the totals reported by the County by an immaterial amount.

<sup>(3)</sup> Preliminary.

Source: Port of Seattle, from King County Tax Receivables Summary.

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## Principal Taxpayers

The following table lists the 10 largest taxpayers in the County and the assessed value of their property for the purposes of the Tax Levy for collection in 2021.

**TABLE D-3  
KING COUNTY LARGEST TAXPAYERS  
TAX LEVY FOR COLLECTION IN 2021**

Taxpayer	2021 Assessed Value	Percent of Total Assessed Value
Boeing	\$ 4,105,247,066	0.62%
Microsoft	4,049,640,673	0.61
Amazon.com	3,411,621,830	0.52
Puget Sound Energy/Gas/Electric	2,441,591,280	0.37
Essex Property Trust	2,039,516,447	0.31
Union Square LLC	1,159,853,000	0.18
C/O Prologis - RE Tax	1,089,009,900	0.17
Acorn Development LLC	929,495,150	0.14
Altus Group US Inc.	914,629,000	0.14
Pointe Gadea Seattle LLC	892,586,000	0.14
Total assessed value of top 10 taxpayers	\$ 21,033,190,346	3.19%
Total assessed value of all other taxpayers	\$638,501,690,991	96.81%
Total 2020 assessed value for taxes due in 2021	\$659,534,881,337	100.00%

*Source: King County Department of Assessments.*

## OTHER PORT TAXING AUTHORITY

### Voted Tax Levy for Unlimited Tax General Obligation Bonds

If general obligation bonds are approved by a vote of the electors, the Port may impose an excess levy to produce funds equal to the amount required to make principal and interest payments on unlimited tax general obligation bonds. Such excess levy would not be subject to any current statutory limitations. The Port currently has no such unlimited tax general obligation bonds outstanding and none approved for issuance.

### The Industrial Development Levy

For improvements within industrial development districts created by a port district, an additional \$0.45 per \$1,000 assessed value of taxable property within the Port district (the "Industrial Development Levy") may be levied for up to 12 years. The Port levied the Industrial Development Levy for six years, but has not levied this tax for the seventh through twelfth years. To levy the Industrial Development Levy for the remaining six years, the Port would be required to publish notice of intent to impose such a levy not later than June 1 of the first year of the levy. If at least eight percent of voters who voted in the last gubernatorial election protest the levy within a 90-day period, a special election must be held and a majority of the voters of the Port district voting on the levy must approve the levy. The State Legislature (the "Legislature"), in the 2015 legislative session, provided an additional multi-year levy option for port districts' Industrial Development Levy (RCW 53.36.160). Port districts, if they meet certain criteria, may levy the Industrial Development Levy for up to three multi-year levy periods. Each multi-year levy period may exceed 20 years from the date of the first levy in that period. First- and second-year levy periods do not have to be consecutive and may not overlap. The aggregate revenue that may be collected during each of the first- and second-year levy periods may not exceed the sum of: (i) \$2.70/\$1,000 of assessed value multiplied by the assessed valuation for taxes collected in the base year; plus (ii) the difference between (A) the maximum allowable amount that could have been collected under RCW 84.55.010 for the first six years of the collection period and (B) the amount calculated in (i). If a port district elects to use multi-year levy periods, the second multi-year levy period is subject to the potential election requirement described above.

The Port last levied the Industrial Development Levy in 1968 and has no current plans to levy all or any portion of the remaining Industrial Development Levy.

**The Dredging Levy**

With the approval of the majority of voters within the Port district, an additional \$0.45 per \$1,000 assessed value of taxable property within the Port district may be levied for dredging, canal construction, leveling, or filling (the “Dredging Levy”). The Port has never imposed the Dredging Levy.

**DEBT INFORMATION**

**Port District General Obligation Debt Limitation**

Under State law, the Port may incur G.O. indebtedness payable from *ad valorem* taxes in an amount not exceeding one-fourth of one percent of the value of the taxable property in the Port district without a vote of the electors. With the assent of three-fifths of the electors voting thereon, subject to a validation requirement, the Port may incur additional G.O. indebtedness, provided the total indebtedness of the Port at any time does not exceed three-fourths of one percent of the value of the taxable property in the Port district. The limit on incurring indebtedness does not apply to obligations payable from revenues (special funds) or assessments.

The following tables provide information regarding the outstanding general obligation debt of the Port (excluding the undrawn line of credit).

**TABLE D-4  
OUTSTANDING GENERAL OBLIGATION DEBT<sup>(1)</sup>**

Limited Tax General Obligation Bonds	Final Maturity	Amount Outstanding
Limited Tax General Obligation Refunding Bonds, 2013A (Non-AMT)	11/01/2023	\$21,305,000
Limited Tax General Obligation Refunding Bonds, 2013B (Taxable)	11/01/2025	1,225,000
Limited Tax General Obligation and Refunding Bonds, 2015	06/01/2040	117,830,000
Limited Tax General Obligation Bonds, 2017	01/01/2042	112,830,000
Limited Tax General Obligation Bonds, 2022A (AMT)	12/01/2029	15,115,000
Limited Tax General Obligation and Refunding Bonds, 2022B (Taxable)	12/01/2041	94,345,000
<b>Total Nonvoted General Obligation Debt</b>		<b>\$362,650,000</b>
Unlimited Tax General Obligation Bonds		
None		
<b>Voted Bonds Total</b>		<b>\$0</b>
<b>Total General Obligation Direct Debt of the Port</b>		<b>\$362,650,000</b>

<sup>(1)</sup> As of July 2, 2022. Excludes the line of credit with JPMorgan Chase Bank, National Association up to \$150 million with a final repayment date of June 4, 2023. The Port has not drawn on the line but may do so at any time and use the proceeds for any lawful purpose. Source: Port of Seattle.

The following table reflects the estimated 2022 general obligation debt limit for the Port.

**TABLE D-5  
ESTIMATED DEBT LIMIT<sup>(1)</sup>**

Total Assessed Value (determined in 2021 for 2022 Tax Levy) <sup>(2)</sup>	\$720,167,579,657
Debt Limit, Nonvoted Debt, Including LTGO Bonds (0.25% of Value of Taxable Property)	1,800,418,949
Less: Outstanding LTGO Bonds (including capital leases)	(362,650,000)
Remaining Capacity for LTGO Debt	\$1,437,768,949
Debt Limit, Total, Voted and Nonvoted Debt, General Obligation Debt (0.75% of Value of Taxable Property)	\$5,401,256,847
Less: Outstanding LTGO Bonds (including capital leases)	(362,650,000)
Less: Outstanding Unlimited Tax General Obligation Bonds	0
Remaining Capacity for Total General Obligation Debt	\$5,038,606,847

<sup>(1)</sup> As of July 2, 2022.

<sup>(2)</sup> Per King County Preliminary Levy Limit worksheet as of October 13, 2021.

Source: Port of Seattle and King County Assessor's Office.

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**APPENDIX E**

**PROPOSED FORMS OF BOND COUNSEL OPINIONS**

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August 11, 2022

Port of Seattle  
Seattle, Washington

J.P. Morgan Securities LLC  
New York, New York

Citigroup Global Markets Inc.  
Seattle, Washington

Morgan Stanley & Co. LLC  
New York, New York

BofA Securities, Inc.  
Seattle, Washington

Academy Securities, Inc.  
New York, New York

Goldman Sachs & Co. LLC  
Seattle, Washington

Backstrom McCarley Berry & Co., LLC  
San Francisco, California

Re: Port of Seattle Intermediate Lien Revenue Refunding Bonds, Series 2022A  
(Non-AMT) — \$206,200,000

Ladies and Gentlemen:

We have acted as bond counsel to the Port of Seattle (the “Port”) and have examined a certified transcript of the proceedings taken in the matter of the issuance by the Port of its Intermediate Lien Revenue Refunding Bonds, Series 2022A (Non-AMT), in the aggregate principal amount of \$206,200,000 (the “Series 2022A Bonds”), issued pursuant to Resolution No. 3540 of the Port Commission (the “Intermediate Lien Master Resolution”), and Resolution No. 3801 of the Port Commission, as amended by Resolution No. 3804 of the Port Commission (the “Series Resolution” and, together with the Intermediate Lien Master Resolution, the “Resolution”), for the purpose of (i) refunding certain outstanding obligations of the Port, and (ii) paying costs of issuance. Capitalized terms used herein which are not otherwise defined shall have the meanings given such terms in the Resolution. Simultaneously with the issuance of the Series 2022A Bonds, the Port is issuing its Intermediate Lien Revenue and Refunding Bonds, Series 2022B (Private Activity, AMT), and its Intermediate Lien Revenue and Refunding Bonds, Series 2022C (Taxable).

The Series 2022A Bonds are subject to redemption prior to their stated maturities as provided in the Bond Purchase Contract.

Regarding questions of fact material to our opinion, we have relied on representations of the Port in the Resolution and in the certified proceedings and on other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based on the foregoing, we are of the opinion that, under existing law:

1. The Series 2022A Bonds have been legally issued and constitute valid and binding obligations of the Port, except to the extent that the enforcement of the rights and remedies of the owners of the Series 2022A Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases. Both principal of and interest on the Series 2022A Bonds are payable solely out of a special fund of the Port designated as the "Port of Seattle Intermediate Lien Revenue Bond Fund" (the "Intermediate Lien Bond Fund") and the Intermediate Lien Reserve Account.

2. The Port has obligated and bound itself to set aside and pay into the Intermediate Lien Bond Fund out of Available Intermediate Lien Revenues and the money in the Revenue Fund amounts sufficient to pay the principal of and interest on the Series 2022A Bonds as the same become due. The Port has further bound itself to pay into the Revenue Fund, as collected, all Gross Revenue.

3. The Port has further pledged in the Resolution that payments to be made out of Gross Revenue and moneys in the Revenue Fund into the Intermediate Lien Bond Fund and into the Intermediate Lien Reserve Account shall be a first and prior lien and charge upon the Net Revenues, subject to the liens thereon of any Permitted Prior Lien Bonds and equal in rank to the lien and charge upon such Net Revenues of the amounts required to pay the Outstanding Intermediate Lien Revenue Bonds, Net Payments on any Parity Derivative Product, and any other revenue bonds hereafter issued on a parity therewith as provided in the Resolution. The Port has reserved the right to enter into Parity Derivative Products and issue bonds in the future with a lien against the Available Intermediate Lien Revenues on a parity with the lien thereon of Intermediate Lien Parity Bonds.

4. Interest on the Series 2022A Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals. The opinion set forth in the preceding sentence is subject to the condition that the Port comply with all requirements of the Internal Revenue Code of 1986, as amended (the "Code"), that must be satisfied subsequent to the issuance of the Series 2022A Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The Port has covenanted to comply with all applicable requirements. Failure to comply with certain of such covenants may cause interest on the Series 2022A Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Series 2022A Bonds.



We have not been engaged nor have we undertaken to review the accuracy, completeness or sufficiency of the official statement or other offering material relating to the Series 2022A Bonds (except to the extent, if any, specifically addressed by separate opinion to the Underwriters), and we express no opinion relating thereto or relating to the undertaking of the Port to provide ongoing disclosure pursuant to Securities and Exchange Commission Rule 15c2-12.

The Port has not designated the Series 2022A Bonds as “qualified tax-exempt obligations” within the meaning of Section 265(b)(3) of the Code.

Except as expressly stated above, we express no opinion regarding any other federal or state income tax consequences of acquiring, carrying, owning or disposing of the Series 2022A Bonds. Owners of the Series 2022A Bonds should consult their tax advisors regarding the applicability of any collateral tax consequences of owning the Series 2022A Bonds, which may include original issue discount, original issue premium, purchase at a market discount or at a premium, taxation upon sale, redemption or other disposition, and various withholding requirements.

This opinion is given as of the date hereof, and we assume no obligation to update, revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,

K&L GATES LLP

# K&L GATES

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August 11, 2022

Port of Seattle  
Seattle, Washington

J.P. Morgan Securities LLC  
New York, New York

Citigroup Global Markets Inc.  
Seattle, Washington

Morgan Stanley & Co. LLC  
New York, New York

BofA Securities, Inc.  
Seattle, Washington

Academy Securities, Inc.  
New York, New York

Goldman Sachs & Co. LLC  
Seattle, Washington

Backstrom McCarley Berry & Co., LLC  
San Francisco, California

Re: Port of Seattle Intermediate Lien Revenue and Refunding Bonds, Series 2022B  
(Private Activity, AMT) — \$585,930,000

Ladies and Gentlemen:

We have acted as bond counsel to the Port of Seattle (the “Port”) and have examined a certified transcript of the proceedings taken in the matter of the issuance by the Port of its Intermediate Lien Revenue and Refunding Bonds, Series 2022B (Private Activity, Non-AMT), in the aggregate principal amount of \$585,930,000 (the “Series 2022B Bonds”), issued pursuant to Resolution No. 3540 of the Port Commission (the “Intermediate Lien Master Resolution”), and Resolution No. 3801 of the Port Commission, as amended by Resolution No. 3804 of the Port Commission (the “Series Resolution” and, together with the Intermediate Lien Master Resolution, the “Resolution”), for the purpose of (i) paying or reimbursing costs of capital improvements to aviation facilities, (ii) paying capitalized interest on a portion of the Series 2022B Bonds, (iii) refunding certain outstanding obligations of the Port, (iv) making a deposit to the Intermediate Lien Reserve Account, and (v) paying costs of issuance. Capitalized terms used herein which are not otherwise defined shall have the meanings given such terms in the Resolution. Simultaneously with the issuance of the Series 2022B Bonds, the Port is issuing its Intermediate Lien Revenue Refunding Bonds, Series 2022A (Non-AMT), and its Intermediate Lien Revenue and Refunding Bonds, Series 2022C (Taxable).

The Series 2022B Bonds are subject to redemption prior to their stated maturities as provided in the Bond Purchase Contract.

Regarding questions of fact material to our opinion, we have relied on representations of the Port in the Resolution and in the certified proceedings and on other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based on the foregoing, we are of the opinion that, under existing law:

1. The Series 2022B Bonds have been legally issued and constitute valid and binding obligations of the Port, except to the extent that the enforcement of the rights and remedies of the owners of the Series 2022B Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases. Both principal of and interest on the Series 2022B Bonds are payable solely out of a special fund of the Port designated as the "Port of Seattle Intermediate Lien Revenue Bond Fund" (the "Intermediate Lien Bond Fund") and the Intermediate Lien Reserve Account.

2. The Port has obligated and bound itself to set aside and pay into the Intermediate Lien Bond Fund out of Available Intermediate Lien Revenues and the money in the Revenue Fund amounts sufficient to pay the principal of and interest on the Series 2022B Bonds as the same become due. The Port has further bound itself to pay into the Revenue Fund, as collected, all Gross Revenue.

3. The Port has further pledged in the Resolution that payments to be made out of Gross Revenue and moneys in the Revenue Fund into the Intermediate Lien Bond Fund and into the Intermediate Lien Reserve Account shall be a first and prior lien and charge upon the Net Revenues, subject to the liens thereon of any Permitted Prior Lien Bonds and equal in rank to the lien and charge upon such Net Revenues of the amounts required to pay the Outstanding Intermediate Lien Revenue Bonds, Net Payments on any Parity Derivative Product, and any other revenue bonds hereafter issued on a parity therewith as provided in the Resolution. The Port has reserved the right to enter into Parity Derivative Products and issue bonds in the future with a lien against the Available Intermediate Lien Revenues on a parity with the lien thereon of Intermediate Lien Parity Bonds.

4. Interest on the Series 2022B Bonds is excludable from gross income for federal income tax purposes, except for interest on any Series 2022B Bonds for any period during which such Series 2022B Bonds is held by a "substantial user" of the facilities financed or refinanced by the Series 2022B Bonds, or a "related person" within the meaning of Section 147(a) of the Internal Revenue Code of 1986, as amended (the "Code"); however, interest on the Series 2022B Bonds is an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals. The opinion set forth in this paragraph is subject to the condition that the Port comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Series 2022B Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The Port has covenanted to comply with all such requirements. Failure to comply with certain of such covenants may cause interest on the Series 2022B Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Series 2022B Bonds.

We have not been engaged nor have we undertaken to review the accuracy, completeness or sufficiency of the official statement or other offering material relating to the Series 2022B Bonds (except to the extent, if any, specifically addressed by separate opinion to the Underwriters), and we express no opinion relating thereto or relating to the undertaking of the Port to provide ongoing disclosure pursuant to Securities and Exchange Commission Rule 15c2-12.

The Series 2022B Bonds are not “qualified tax-exempt obligations” within the meaning of Section 265(b)(3) of the Code.

Except as expressly stated above, we express no opinion regarding any other federal or state income tax consequences of acquiring, carrying, owning or disposing of the Series 2022B Bonds. Owners of the Series 2022B Bonds should consult their tax advisors regarding the applicability of any collateral tax consequences of owning the Series 2022B Bonds, which may include original issue discount, original issue premium, purchase at a market discount or at a premium, taxation upon sale, redemption or other disposition, and various withholding requirements.

This opinion is given as of the date hereof, and we assume no obligation to update, revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,

K&L GATES LLP

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August 11, 2022

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Seattle, Washington

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New York, New York

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Seattle, Washington

Morgan Stanley & Co. LLC  
New York, New York

BofA Securities, Inc.  
Seattle, Washington

Academy Securities, Inc.  
New York, New York

Goldman Sachs & Co. LLC  
Seattle, Washington

Backstrom McCarley Berry & Co., LLC  
San Francisco, California

Re: Port of Seattle Intermediate Lien Revenue and Refunding Bonds, Series 2022C  
(Taxable) — \$70,435,000

Ladies and Gentlemen:

We have acted as bond counsel to the Port of Seattle (the “Port”) and have examined a certified transcript of the proceedings taken in the matter of the issuance by the Port of its Intermediate Lien Revenue and Refunding Bonds, Series 2022C (Taxable), in the aggregate principal amount of \$70,435,000 (the “Series 2022C Bonds”), issued pursuant to Resolution No. 3540 of the Port Commission (the “Intermediate Lien Master Resolution”), and Resolution No. 3801 of the Port Commission, as amended by Resolution No. 3804 of the Port Commission (the “Series Resolution” and, together with the Intermediate Lien Master Resolution, the “Resolution”), for the purpose of (i) paying or reimbursing costs of capital improvements to aviation facilities, (ii) paying capitalized interest on a portion of the Series 2022C Bonds, (iii) refunding certain outstanding obligations of the Port, (iv) making a deposit to the Intermediate Lien Reserve Account, and (v) paying costs of issuance. Capitalized terms used herein which are not otherwise defined shall have the meanings given such terms in the Resolution. Simultaneously with the issuance of the Series 2022C Bonds, the Port is issuing its Intermediate Lien Revenue Refunding Bonds, Series 2022A (Non-AMT), and its Intermediate Lien Revenue and Refunding Bonds, Series 2022B (Private Activity, AMT).

The Series 2022C Bonds are subject to redemption prior to their stated maturities as provided in the Bond Purchase Contract.

Regarding questions of fact material to our opinion, we have relied on representations of the Port in the Resolution and in the certified proceedings and on other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based on the foregoing, we are of the opinion that, under existing law:

1. The Series 2022C Bonds have been legally issued and constitute valid and binding obligations of the Port, except to the extent that the enforcement of the rights and remedies of the owners of the Series 2022C Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable and that their enforcement may also be subject to the exercise of judicial discretion in appropriate cases. Both principal of and interest on the Series 2022C Bonds are payable solely out of a special fund of the Port designated as the "Port of Seattle Intermediate Lien Revenue Bond Fund" (the "Intermediate Lien Bond Fund") and the Intermediate Lien Reserve Account.

2. The Port has obligated and bound itself to set aside and pay into the Intermediate Lien Bond Fund out of Available Intermediate Lien Revenues and the money in the Revenue Fund amounts sufficient to pay the principal of and interest on the Series 2022C Bonds as the same become due. The Port has further bound itself to pay into the Revenue Fund, as collected, all Gross Revenue.

3. The Port has further pledged in the Resolution that payments to be made out of Gross Revenue and moneys in the Revenue Fund into the Intermediate Lien Bond Fund and into the Intermediate Lien Reserve Account shall be a first and prior lien and charge upon the Net Revenues, subject to the liens thereon of any Permitted Prior Lien Bonds and equal in rank to the lien and charge upon such Net Revenues of the amounts required to pay the Outstanding Intermediate Lien Revenue Bonds, Net Payments on any Parity Derivative Product, and any other revenue bonds hereafter issued on a parity therewith as provided in the Resolution. The Port has reserved the right to enter into Parity Derivative Products and issue bonds in the future with a lien against the Available Intermediate Lien Revenues on a parity with the lien thereon of Intermediate Lien Parity Bonds.

4. Interest on the Series 2022C Bonds is not excludable from gross income for federal income tax purposes under existing law.

We have not been engaged nor have we undertaken to review the accuracy, completeness or sufficiency of the official statement or other offering material relating to the Series 2022C Bonds (except to the extent, if any, specifically addressed by separate opinion to the Underwriters), and we express no opinion relating thereto or relating to the undertaking of the Port to provide ongoing disclosure pursuant to Securities and Exchange Commission Rule 15c2-12.

Except as expressly stated above, we express no opinion regarding any other federal or state income tax consequences of acquiring, carrying, owning or disposing of the Series 2022C

Bonds. Owners of the Series 2022C Bonds should consult their tax advisors regarding the applicability of any collateral tax consequences of owning the Series 2022C Bonds, which may include original issue discount, original issue premium, purchase at a market discount or at a premium, taxation upon sale, redemption or other disposition, and various withholding requirements.

This opinion is given as of the date hereof, and we assume no obligation to update, revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Very truly yours,

K&L GATES LLP

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**APPENDIX F**

**DTC AND ITS BOOK-ENTRY SYSTEM**

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## DTC AND ITS BOOK-ENTRY ONLY SYSTEM

*The following information has been provided by The Depository Trust Company, New York, New York (“DTC”). The Port makes no representation regarding the accuracy or completeness thereof. Each actual purchaser of a Series 2022 Bond (a “Beneficial Owner”) should therefore confirm the following with DTC or the Participants (as hereinafter defined).*

1. The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Series 2022 Bonds. The Series 2022 Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Series 2022 Bond certificate will be issued for the aggregate principal amount of the Series 2022 Bonds, and will be deposited with DTC.

2. DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.6 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (the “Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (the “Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

3. Purchases of Series 2022 Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Series 2022 Bonds on DTC’s records. The ownership interest of each actual purchaser of each Series 2022 Bond (the “Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Series 2022 Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Series 2022 Bonds, except in the event that use of the book-entry system for the Series 2022 Bonds is discontinued.

4. To facilitate subsequent transfers, all Series 2022 Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Series 2022 Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Series 2022 Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Series 2022 Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Series 2022 Bonds may wish to take certain steps to augment the transmission to them of

notices of significant events with respect to the Series 2022 Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Series 2022 Bond documents. For example, Beneficial Owners of Series 2022 Bonds may wish to ascertain that the nominee holding the Series 2022 Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

6. Redemption notices shall be sent to DTC. If less than all of the Series 2022 Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant to be redeemed.

7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Series 2022 Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Port as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Series 2022 Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

8. Redemption proceeds, distributions, and dividend payments on the Series 2022 Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Port or the Registrar, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Registrar, or the Port, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Port or the Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

9. DTC may discontinue providing its services as depository with respect to the Series 2022 Bonds at any time by giving reasonable notice to the Port or the Registrar. Under such circumstances, in the event that a successor depository is not obtained, Series 2022 Bond certificates are required to be printed and delivered.

10. To the extent permitted by law, the Port may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Series 2022 Bond certificates will be printed and delivered to DTC.

11. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Port believes to be reliable, but the Port takes no responsibility for the accuracy thereof.

**APPENDIX G**

**COPIES OF THE INTERMEDIATE LIEN MASTER RESOLUTION,  
THE SERIES RESOLUTION, AND AMENDING SERIES RESOLUTION**

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G-1

PORT OF SEATTLE

RESOLUTION NO. 3540, AS AMENDED

A RESOLUTION OF THE PORT COMMISSION OF THE PORT OF SEATTLE AUTHORIZING REVENUE BONDS OF THE PORT DISTRICT TO BE ISSUED IN SERIES TO FINANCE ANY LEGAL PURPOSE OF THE PORT DISTRICT; CREATING AND ESTABLISHING AN INTERMEDIATE LIEN UPON NET REVENUES OF THE PORT DISTRICT FOR THE PAYMENT OF SUCH BONDS; AND MAKING COVENANTS AND AGREEMENTS IN CONNECTION WITH THE FOREGOING.

ADOPTED: *June 14*, 2005

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WHEREAS, the Port of Seattle (the "Port"), a municipal corporation of the State of Washington, owns and operates a system of marine terminals and properties and Seattle-Tacoma International Airport; and

WHEREAS, the Port has authorized the issuance of revenue bonds in one or more series pursuant to Resolution No. 3059, adopted on February 2, 1990 and most recently amended by Resolution No. 3436, adopted on July 11, 2000 (the "First Lien Master Resolution"); and

WHEREAS, the Port has issued and currently has outstanding 18 series of first lien revenue bonds pursuant to the First Lien Master Resolution, as follows:

Resolution Number	Date of Issue		Original Principal Amt.	Currently Outstanding (6/2/05)	Final Maturity Dates
3111	04/01/1992 (A)		\$25,450,000	\$ 395,000	11/1/2005
3155	02/01/1994 (A)		27,135,000	17,495,000	12/1/2011
3155	02/01/1994 (C)		51,755,000	17,845,000	07/1/2009
3215	04/01/1996 (A)		31,820,000	31,820,000	09/1/2021
3215	04/01/1996 (B)		74,520,000	53,315,000	09/1/2017
3242	05/01/1997 (A)		120,375,000	120,375,000	10/1/2022
3242	05/01/1997 (B)		19,985,000	2,230,000	10/1/2005
3275	05/01/1998 (A)		73,180,000	32,640,000	06/1/2017
3430	08/10/2000 (A)		130,690,000	130,690,000	02/1/2030
3430	08/10/2000 (B)		221,590,000	210,125,000	02/1/2024

3430	09/06/2000 (D)	28,085,000	13,135,000	02/1/2011
3462	10/17/2001 (A)	176,105,000	176,105,000	04/1/2031
3462	10/17/2001 (B)	251,380,000	251,380,000	04/1/2024
3462	10/17/2001 (C)	12,205,000	12,205,000	12/1/2014
3462/3467	08/07/2002 (D)	68,580,000	65,075,000	11/1/2017
3509	08/20/2003 (A)	190,470,000	190,470,000	07/1/2033
3509	08/20/2003 (B)	164,900,000	164,900,000	07/1/2029
3528	06/30/2004	24,710,000	23,380,000	06/1/2017

("Outstanding First Lien Bonds"); and

WHEREAS, each of the resolutions authorizing the issuance of the Outstanding First Lien Bonds permits the Port to issue its revenue bonds having a lien on Net Revenues (as such term is defined in the First Lien Master Resolution) subordinate to the lien thereon of the Outstanding First Lien Bonds; and

WHEREAS, the Port has issued and currently has outstanding six series of subordinate lien revenue bonds, as follows:

Authorizing Resolution Number	Date of Original Issue	Original Principal Amt.	Currently Outstanding (6/2/05)	Final Maturity Dates
3238 <sup>1</sup>	03/26/1997	\$108,830,000	\$ 108,830,000	09/01/2022
3276 <sup>2</sup>	05/01/1998	27,930,000	20,605,000	08/01/2017
3354 <sup>3</sup>	09/01/99 (A)	127,140,000	121,840,000	09/01/2024
3354 <sup>3</sup>	09/01/99 (B)	116,815,000	102,560,000	09/01/2016
3456	(CP)	250,000,000	59,255,000	06/01/2021
3510	08/20/03 (C)	200,000,000	200,000,000	07/01/2033

<sup>1</sup> Amended by Resolution No. 3351, as amended, adopted on August 24, 1999.

<sup>2</sup> Amended by Resolution No. 3353, as amended, adopted on August 24, 1999.

<sup>3</sup> Amended by Resolution No. 3496, as amended, adopted on November 12, 2002.

(the "Outstanding Subordinate Lien Bonds"); and

WHEREAS, each of the resolutions, as amended, authorizing the issuance of the Outstanding Subordinate Lien Bonds (identified in the chart above) authorized the Port to issue



revenue obligations having a prior lien on the revenues available to pay debt service on the Outstanding Subordinate Lien Bonds; and

WHEREAS, the Commission deems it advisable and in the best interest of the Port to establish a separate lien of revenue bonds of the Port that may hereafter be issued for any of its legal purposes under the provisions, terms and conditions of this resolution; and

WHEREAS, the principal of and interest on the bonds authorized by this resolution shall be payable solely from and shall constitute a lien and charge against Available Intermediate Lien Revenues (hereinafter defined);

NOW, THEREFORE, BE IT RESOLVED BY THE PORT COMMISSION OF THE PORT OF SEATTLE, WASHINGTON, as follows:

Section 1. Definitions. As used in this resolution, the following words and phrases shall have the meanings hereinafter set forth unless the context clearly shall indicate that another meaning is intended:

*Accreted Value* means (1) with respect to any Capital Appreciation Bonds, as of any date of calculation, the sum of the initial principal amount of such Intermediate Lien Parity Bonds plus the interest accumulated, compounded and unpaid thereon as of the most recent compounding date, or (2) with respect to Original Issue Discount Bonds, as of the date of calculation, the amount representing the initial public offering price of such Intermediate Lien Parity Bonds plus the amount of discounted principal which has accreted since the date of issue. In each case the Accreted Value shall be determined in accordance with the provisions of the Series Resolution authorizing the issuance of such Intermediate Lien Parity Bonds.

The *Amount Due* (for purposes of the Rate Covenant) in each fiscal year of the Port shall be equal to (a) Scheduled Debt Service, plus (b) amounts required to be deposited during

such fiscal year from Available Intermediate Lien Revenues into the Intermediate Lien Reserve Account plus (c) any other amounts due to any Credit Facility Issuer or any Liquidity Facility Issuer, but excluding from the foregoing (i) payments made or to be made from refunding debt and capitalized debt service or other money irrevocably (by Commission resolution) set aside for such payment and (ii) Intermediate Lien Debt Service Offsets identified by the Port in a certificate of the Designated Port Representative.

*Annual Debt Service* means the total amount of Debt Service for any series of Outstanding Intermediate Lien Parity Bonds in any fiscal year or Base Period.

*Available Coverage Amount* means the unrestricted balance in the Revenue Fund at the end of the two most recent fiscal years of the Port, whichever is lower. No amounts may be included in the Available Coverage Amount unless such amounts are legally available for payment of debt service on Intermediate Lien Parity Bonds.

*Available Intermediate Lien Revenues* mean the Gross Revenue of the Port after providing for the payments set forth in paragraphs First, Second, Third and Fourth of Section 2 of this resolution, excluding any Released Revenues.

*Available Intermediate Lien Revenues as First Adjusted* means Available Intermediate Lien Revenues increased (without duplication) by Prior Lien Debt Service Offsets identified by the Port in a certificate of the Designated Port Representative and subject to further adjustment to reflect the following:

(a) It is the intent of the Port that regularly scheduled net payments under derivative products (interest rate hedges) with respect to Port revenue obligations (regardless of lien position) be reflected in the calculation of debt service obligations with respect to those revenue obligations and not as adjustments to Gross Revenue or Operating Expenses; and

(b) Gross Revenue and Operating Expenses may be adjusted, regardless of then applicable generally accepted accounting principles, for certain items (e.g., to omit) in order to more fairly reflect the Port's annual operating performance.

*Available Intermediate Lien Revenues as Second Adjusted* means Available Intermediate Lien Revenues as First Adjusted plus the Available Coverage Amount.

*Balloon Maturity Bonds* means any Intermediate Lien Parity Bonds that are so designated in the Series Resolution pursuant to which such Intermediate Lien Parity Bonds are issued. Commercial paper (obligations with a maturity of not more than 270 days from the date of issuance) shall be deemed to be Balloon Maturity Bonds.

*Base Period* means any consecutive 12-month period selected by the Designated Port Representative out of the 30-month period next preceding the date of issuance of an additional series of Intermediate Lien Parity Bonds.

*Beneficial Owner* means any person that has or shares the power, directly or indirectly, to make investment decisions concerning ownership of any Intermediate Lien Parity Bonds (including persons holding Intermediate Lien Parity Bonds through nominees, depositories or other intermediary).

*Bond Counsel* means a firm of lawyers nationally recognized and accepted as bond counsel and so employed by the Port for any purpose under this resolution applicable to the use of that term.

*BMA Municipal Swap Index* means the Bond Market Association Municipal Swap Index as of the most recent date for which such index was published or such other weekly, high-grade index comprised of seven-day, tax-exempt variable rate demand notes produced by Municipal Market Data, Inc., or its successor, or as otherwise designated by the Bond Market

Association; *provided*, however, that, if such index is no longer produced by Municipal Market Data, Inc. or its successor, then BMA Municipal Swap Index shall mean such other reasonably comparable index selected by the Designated Port Representative.

*Capital Appreciation Bonds* means Intermediate Lien Parity Bonds all or a portion of the interest on which is compounded, accumulated and payable only upon redemption, conversion or on the maturity date of such Intermediate Lien Parity Bonds. If so provided in the Series Resolution authorizing their issuance, Intermediate Lien Parity Bonds may be deemed to be Capital Appreciation Bonds for only a portion of their term. On the date on which Intermediate Lien Parity Bonds no longer are Capital Appreciation Bonds, they shall be deemed Outstanding in a principal amount equal to their Accreted Value.

*Certificate Period* means a period commencing with the year of issuance of the proposed series of Intermediate Lien Parity Bonds and ending with the third complete fiscal year following the earlier of (i) the projected Date of Commercial Operation of the Facilities to be financed with the proceeds of the proposed Intermediate Lien Parity Bonds; or (ii) the date on which no portion of the interest on the proposed series of Intermediate Lien Parity Bonds will be paid from the proceeds of such Intermediate Lien Parity Bonds (such date to be determined in accordance with the Port's proposed schedule of expenditures).

*Commission* means the elected governing body of the Port, or any successor thereto as provided by law.

*Consultant* means at any time an independent consultant recognized in marine or aviation matters or an engineer or engineering firm or other expert appointed by the Port to perform the duties of the Consultant as required by this resolution. For the purposes of delivering any certificate required by Section 5 hereof and making the calculation required by Section 5 hereof,

the term Consultant shall also include any independent public accounting firm appointed by the Port to make such calculation or to provide such certificate or the financial advisor appointed by the Port to make such calculation or to provide such certificate.

*Costs of Construction* means all costs paid or incurred by the Port in connection with the acquisition and construction of capital additions, improvements and betterments to and extensions of the Facilities, and the placing of the same in operation, including, but without limiting the generality of the foregoing, paying all or a portion of the interest on the series of Intermediate Lien Parity Bonds or any portion thereof issued to finance the costs of such improvements during the period of construction of such improvements, and for a period of time thereafter; paying amounts required to meet any reserve requirement for the fund or account established or maintained for such series of Intermediate Lien Parity Bonds from the proceeds thereof; paying or reimbursing the Port or any fund thereof or any other person for expenses incident and properly allocable to the acquisition and construction of said improvements and the placing of the same in operation; and all other items of expense incident and properly allocable to the acquisition and construction of said additions and improvements, the financing of the same and the placing of the same in operation.

A *Credit Event* occurs when (a) a Qualified Letter of Credit terminates, (b) the issuer of Qualified Insurance or a Qualified Letter of Credit shall become insolvent or no longer be in existence, or (c) a Qualified Letter of Credit or Qualified Insurance no longer meets the requirements established therefor in the definition thereof.

*Credit Facility* means a policy of municipal bond insurance, a letter of credit, surety bond, guarantee or other financial instrument or any combination of the foregoing, which obligates a third party to make payment or provide funds for the payment of financial obligations

of the Port, including but not limited to payment of the scheduled principal of and interest on Intermediate Lien Parity Bonds.

*Credit Facility Issuer* means the issuer of any Credit Facility.

*Date of Commercial Operation* means the date upon which any Facilities are first ready for normal continuous operation or, if portions of the Facilities are placed in normal continuous operation at different times, shall mean the midpoint of the dates of continuous operation of all portions of such Facilities, as estimated by the Port or, if used with reference to Facilities to be acquired, shall mean the date on which such acquisition is final.

*Debt Service* means, for any period of time and for the purpose of determining compliance with the conditions for issuance of Intermediate Lien Parity Bonds set forth in Section 5 and for the purpose of calculating the Intermediate Lien Reserve Requirement,

(a) with respect to any Outstanding Original Issue Discount Bonds or Capital Appreciation Bonds that are not designated as Balloon Maturity Bonds in the Series Resolution authorizing their issuance and that have not been associated with a Parity Derivative Product, the principal amount equal to the Accreted Value thereof maturing, converting or scheduled for redemption in such period, including the interest payable during such period;

(b) with respect to any Outstanding Fixed Rate Bonds that have not been associated with a Parity Derivative Product, an amount equal to (1) the principal amount of such Intermediate Lien Parity Bonds due or subject to mandatory redemption during such period and for which no sinking fund installments have been established, (2) the amount of any payments required to be made during such period into any sinking fund established for the payment of the principal of any such Intermediate Lien Parity Bonds, plus (3) all interest payable during such period on any such Intermediate Lien Parity Bonds Outstanding and, with respect to Intermediate

Lien Parity Bonds with mandatory sinking fund requirements, calculated on the assumption that mandatory sinking fund installments will be applied to the redemption or retirement of such Intermediate Lien Parity Bonds on the date specified in the Series Resolution authorizing such Intermediate Lien Parity Bonds;

(c) with respect to all other series of Intermediate Lien Parity Bonds Outstanding, other than Fixed Rate Bonds, Original Issue Discount Bonds or Capital Appreciation Bonds, specifically including but not limited to Balloon Maturity Bonds and Intermediate Lien Parity Bonds bearing variable rates of interest and that have not been associated with a Parity Derivative Product, an amount for any period equal to the amount which would be payable (1) as principal on such Intermediate Lien Parity Bonds during such period (computed on the assumption that the amount of Intermediate Lien Parity Bonds Outstanding as of the date of such computation would be amortized in accordance with the mandatory redemption provisions, if any, set forth in the Series Resolution authorizing the issuance of such Intermediate Lien Parity Bonds, or if mandatory redemption provisions are not provided, during a period commencing on the date of computation and ending on the date 30 years after the date of issuance to provide for essentially level annual debt service during such period) plus (2) interest at an interest rate equal to (A) the 10-year average of the BMA Municipal Swap Index, plus (B) 1.5%;

(d) With respect to Intermediate Lien Parity Bonds that bear variable rates of interest and have been associated with a Parity Derivative Product with fixed Port Parity Payments, an amount equal to:

(1) principal to be paid on such Intermediate Lien Parity Bonds calculated as set forth in (c)(1) above, plus

(2) assumed interest equal to

(A) the fixed Port Parity Payments to be paid to a Reciprocal Payor, minus

(B) the Reciprocal Parity Payment calculated by determining the average interest rate over the prior 12 months if the Parity Derivative Product was then in effect or that would have been paid during the prior 12 months based on the rate formula for the Reciprocal Parity Payment set forth in the Parity Derivative Product, plus

(C) (i) if the Intermediate Lien Parity Bonds bear interest that is exempt from general federal income taxation interest on the associated Intermediate Lien Parity Bonds calculated at the average BMA Municipal Swap Index during the previous 12 months, or (ii) if the Intermediate Lien Parity Bonds bear interest that is subject to general federal income taxation, interest on the associated Intermediate Lien Parity Bonds calculated at the average one-month LIBOR during the 12-month period immediately preceding the date of calculation;

(e) With respect to Intermediate Lien Parity Bonds that bear variable rates of interest and have been associated with a Parity Derivative Product with variable Port Parity Payments, an amount equal to:

(1) principal to be paid on such Intermediate Lien Parity Bonds calculated as set forth in (c)(1) above, plus

(2) assumed interest equal to

(A) the variable Port Parity Payments calculated by determining the average interest rate over the prior 12 months if the Parity Derivative Product was then in effect or that would have been paid during the prior 12 months based on the rate formula for the Port Parity Payment set forth in the Parity Derivative Product, minus

(B) the Reciprocal Parity Payment calculated by determining the average interest rate over the prior 12 months if the Parity Derivative Product was then in effect or that would have been paid during the prior 12 months based on the rate formula for the Reciprocal Parity Payment set forth in the Parity Derivative Product, plus

(C) (i) if the Intermediate Lien Parity Bonds bear interest that is exempt from general federal income taxation, interest on the associated Intermediate Lien Parity Bonds calculated at the average Municipal Swap Index during the previous 12 months, or (ii) if the Intermediate Lien Parity Bonds bear interest that is subject to general federal income taxation, interest on the associated Intermediate Lien Parity Bonds calculated at the average one-month LIBOR during the 12-month period immediately preceding the date of calculation; and

(f) With respect to any Fixed Rate Bonds that have been associated with a Parity Derivative Product, an amount equal to:

(1) the principal to be paid on such Intermediate Lien Parity Bonds calculated as set forth in (b)(1) and (b)(2) above, plus

(2) assumed interest equal to:

(A) the Port Parity Payment, calculated by determining the average interest rate over the prior 12 months if the Parity Derivative Product was then in effect or that would have been paid during the prior 12 months based on the rate formula for the Port Parity Payment set forth in the Parity Derivative Product, minus

(B) the Reciprocal Parity Payment to be paid to the Port; provided that if the Reciprocal Parity Payment is based on a variable rate then the Reciprocal Parity Payment shall be calculated by determining the average interest rate over the prior 12 months if the Parity Derivative Product was then in effect or that would have been paid during the prior 12

months based on the rate formula for the Reciprocal Parity Payment set forth in the Parity Derivative Product, plus

(C) the interest on the associated Fixed Rate Bonds calculated as set forth in (b)(3) above.

With respect to any Intermediate Lien Parity Bonds payable in other than U.S. Dollars, Debt Service shall be calculated as provided in the Series Resolution authorizing the issuance of such Intermediate Lien Parity Bonds. With respect to any series of Intermediate Lien Parity Bonds that is associated with a Parity Derivative Product with a notional amount that is less than the then Outstanding principal amount of such series of Intermediate Lien Parity Bonds, Debt Service shall be calculated separately for the portion of such Intermediate Lien Parity Bonds associated with the Parity Derivative Product and, without duplication, the portion not so associated.

Debt Service also shall be net of any principal and/or interest (not including any amount deposited in any reserve account for payment of principal and/or interest) funded from proceeds of any Intermediate Lien Parity Bonds or from earnings thereon. For the purpose of determining compliance with the conditions for issuance of Intermediate Lien Parity Bonds set forth in Section 5 (and not for the purposes of calculating the Intermediate Lien Reserve Requirement), Debt Service also shall be net of Intermediate Lien Debt Service Offsets, subject to the conditions set forth in Section 5.

Debt Service shall include reimbursement obligations (and interest accruing thereon) then owing to any Credit Facility Issuer or Liquidity Facility Issuer to the extent authorized herein or in another Series Resolution.



**Designated Port Representative** means the Chief Executive Officer of the Port, the Deputy Chief Executive Officer of the Port or the Chief Financial Officer of the Port (or the successor in function to such person(s)) or such other person as may be directed by resolution of the Commission.

**Facilities** means all equipment and all property, real and personal, or any interest therein, whether improved or unimproved, now or hereafter (for as long as any Intermediate Lien Parity Bonds of the Port shall be Outstanding) owned, operated, used, leased or managed by the Port.

**First Lien Bonds** means the Outstanding First Lien Bonds and any bonds issued by the Port in the future under a "Series Resolution", as defined in the First Lien Master Resolution, and pursuant to Section 7 of the First Lien Master Resolution, which provides that such bonds shall be on a parity of lien with other series of First Lien Bonds.

**First Lien Master Resolution** means Resolution No. 3059, as amended by Resolution No. 3214, Resolution No. 3241, and Resolution No. 3436 of the Commission, and as the same may be amended in the future in accordance with its terms.

**Fitch** means Fitch, Inc., organized and existing under the laws of the State of Delaware, its successors and their assigns, and, if such organization shall be dissolved or liquidated or shall no longer perform the functions of a securities rating agency, Fitch shall be deemed to refer to any other nationally recognized securities rating agency (other than S&P or Moody's) designated by the Designated Port Representative.

**Fixed Rate Bonds** means those Intermediate Lien Parity Bonds other than Capital Appreciation Bonds, Original Issue Discount Bonds or Balloon Maturity Bonds issued under a Series Resolution in which the rate of interest on such Intermediate Lien Parity Bonds is fixed and determinable through their final maturity or for a specified period of time. If so provided in

the Series Resolution authorizing their issuance, Intermediate Lien Parity Bonds may be deemed to be Fixed Rate Bonds for only a portion of their term. Fixed Rate Bonds also shall include two or more series of Intermediate Lien Parity Bonds simultaneously issued under a Series Resolution and which, collectively, bear interest at a fixed and determinable rate for a specified period of time.

**Gross Revenue** means all income and revenue derived by the Port from any source whatsoever except:

- (a) the proceeds of any borrowing by the Port and the earnings thereon (other than earnings on proceeds deposited in reserve funds);
- (b) income and revenue that may not legally be pledged for revenue bond debt service;
- (c) passenger facility charges, head taxes, federal grants or substitutes therefor allocated to capital projects;
- (d) payments made under Credit Facilities issued to pay or secure the payment of a particular series of obligations;
- (e) proceeds of insurance or condemnation proceeds other than business interruption insurance;
- (f) income and revenue of the Port separately pledged and used by it to pay and secure the payment of the principal of and interest on any issue or series of Special Revenue Bonds of the Port issued to acquire, construct, equip, install or improve part or all of the particular facilities from which such income and revenue are derived, *provided that* nothing in this subparagraph (f) shall permit the withdrawal from Gross Revenue of any income or revenue

derived or to be derived by the Port from any income producing facility that shall have been contributing to Gross Revenue prior to the issuance of such Special Revenue Bonds; and

(g) income from investments irrevocably pledged to the payment of bonds issued or to be refunded under any refunding bond plan of the Port.

Notwithstanding the foregoing, the Port may elect to pledge the foregoing exceptions from Gross Revenue and/or any other receipts at any time as additional security for any one or more series of obligations and thereby include such exception and/or receipts in Gross Revenue for such series of obligations; but if and only to the extent that such receipts may legally be used to pay debt service on such series of obligations.

**Intermediate Lien Bond Fund** means the fund of that name established pursuant to Section 3 of this resolution.

**Intermediate Lien Debt Service Offsets** means receipts of the Port that are not included in Gross Revenue and that are legally available and/or pledged by the Port to pay debt service on Intermediate Lien Parity Bonds, but excluding any receipts that have been designated as Prior Lien Debt Service Offsets.

**Intermediate Lien Parity Bonds** means the bonds, notes or other evidences of indebtedness issued from time to time in series pursuant to and under authority of Section 3 hereof. The term **Intermediate Lien Parity Bonds** may include reimbursement obligations of the Port to the issuer of a Credit Facility.

**Intermediate Lien Reserve Account** means the account of that name established within the Intermediate Lien Bond Fund pursuant to Section 3 of this resolution.

**Intermediate Lien Reserve Requirement** means a dollar amount equal to average Annual Debt Service on all Outstanding Intermediate Lien Parity Bonds, determined and calculated as of

the date of issuance of each Series of Intermediate Lien Parity Bonds (and recalculated upon the issuance of a subsequent Series of Intermediate Lien Parity Bonds and also, at the Port's option, upon the payment of principal of Intermediate Lien Parity Bonds).

**LIBOR** means the rate offered for U.S. dollar deposits on the London Inter-Bank Market, or any comparable successor rate.

**Liquidity Facility** means a line of credit, standby purchase agreement or other financial instrument or any combination of the foregoing, which obligates a third party to make payment or to provide funds for the payment of the purchase price of Intermediate Lien Parity Bonds.

**Liquidity Facility Issuer** means the issuer of any Liquidity Facility.

**Maximum Annual Debt Service** means, with respect to any Outstanding series of Intermediate Lien Parity Bonds, the highest remaining Annual Debt Service for such series of Intermediate Lien Parity Bonds.

**Moody's** means Moody's Investors Service, Inc., a corporation duly organized and existing under and by virtue of the laws of the State of Delaware, and its successors and assigns, except that if such corporation shall be dissolved or liquidated or shall no longer perform the functions of a securities rating agency, then the term Moody's shall be deemed to refer to any other nationally recognized securities rating agency (other than Fitch or S&P) selected by the Designated Port Representative.

**Net Payments** means, for a period of time and with respect to a Parity Derivative Product, the difference between Reciprocal Parity Payments and Port Parity Payments which may be reflected as a positive or negative number on the financial statements of the Port (i.e., the net amount to be received by or paid by the Port for a period of time as a result of netting Reciprocal Parity Payments and Port Parity Payments).

*Net Revenues* means Gross Revenue less any part thereof that must be used to pay Operating Expenses.

*Operating Expenses* means the current expenses incurred for operation or maintenance of the Facilities (other than Special Facilities), as defined under generally accepted accounting principles applicable to the Port, in effect from time to time, excluding (i) any allowances for depreciation or amortization, or (ii) interest on any obligations of the Port incurred in connection with and payable from Gross Revenue.

*Original Issue Discount Bonds* means Intermediate Lien Parity Bonds which are sold at an initial public offering price of less than 95% of their face value and which are specifically designated as Original Issue Discount Bonds in the Series Resolution authorizing their issuance.

*Other Derivative Product* means a payment agreement entered into in connection with one or more series of Intermediate Lien Parity Bonds between the Port and a counterparty permitted under Chapter 39.96 RCW, as amended from time to time, or any successor statute, which is not a Parity Derivative Product.

*Outstanding*, when used as of a particular time with reference to Intermediate Lien Parity Bonds, means all Intermediate Lien Parity Bonds delivered under a Series Resolution except those identified as no longer "Outstanding" under the terms established in the respective Series Resolution.

*Outstanding First Lien Bonds* means, collectively, the Port's outstanding Revenue Bonds, Series 1992A, issued pursuant to Resolution No. 3111, as amended; Revenue Bonds, Series 1994A and Revenue Bonds, Series 1994C issued pursuant to Resolution No. 3155, as amended, Revenue Bonds, Series 1996A and Series 1996B issued pursuant to Resolution No. 3215, as amended; Revenue Bonds, Series 1997A and Series 1997B issued pursuant to

Resolution No. 3242, as amended; and Revenue Refunding Bonds, Series 1998 issued pursuant to Resolution No. 3275, as amended; Revenue Bonds, Series 2000A and Series 2000B and Revenue Refunding Bonds, Series 2000D issued pursuant to Resolution No. 3430, as amended; Revenue Bonds, Series 2001A and Series 2001B and Revenue Refunding Bonds, Series 2001C issued pursuant to Resolution No. 3462, as amended; Revenue Refunding Bonds, Series 2001D issued pursuant to Resolution No. 3462, as amended, and Resolution No. 3467; and Revenue Bonds, Series 2003A and Series 2003B issued pursuant to Resolution No. 3509, as amended, and Revenue Refunding Bonds, 2004 (Taxable) issued pursuant to Resolution No. 3528, as amended.

*Outstanding Subordinate Lien Bonds* means, collectively, the Port's outstanding Subordinate Lien Revenue Bonds, Series 1997 issued pursuant to Resolution No. 3238, as amended by Resolution No. 3351, as amended, adopted on August 24, 1999; Subordinate Lien Refunding Revenue Bonds, 1998 issued pursuant to Resolution No. 3276, as amended by Resolution No. 3353, as amended, adopted on August 24, 1999; Subordinate Lien Revenue Bonds, Series 1999A and Series 1999B, issued pursuant to Resolution No. 3354, as amended; and Subordinate Lien Revenue Notes (Commercial Paper) issued pursuant to Resolution No. 3456, as amended; and Subordinate Lien Revenue Bonds, Series 2003C issued pursuant to Resolution No. 3510, as amended.

*Parity Derivative Product* means a written contract or agreement between the Port and a Reciprocal Payor permitted under Chapter 39.96 RCW, as amended from time to time, or any successor statute, obligating the Port to make Net Payments on a parity of lien with Intermediate Lien Parity Bonds.



*Paying Agent* shall mean any person, firm, association, corporation or public body as designated and appointed from time to time by resolution of the Commission or by a Series Resolution to act as paying agent for one or more series of Intermediate Lien Parity Bonds.

*Permitted Prior Lien Bonds* means and includes the First Lien Bonds and any other revenue bonds or revenue obligations that may be issued in the future at the discretion of the Port payable from Gross Revenues available after the payment of the amounts described in paragraphs First, Second, and Third of Section 2 of this resolution and having a lien on Net Revenues superior to the lien thereon of the Intermediate Lien Parity Bonds.

*Port* means the Port of Seattle, a municipal corporation of the State of Washington, as now or hereafter constituted, or the corporation, authority, board, body, commission, department or officer succeeding to the principal functions of the Port or to whom the powers vested in the Port shall be given by law.

*Port Parity Payment* means any payment, other than a termination or other nonscheduled payment, required to be made by or on behalf of the Port under a Parity Derivative Product and which is determined according to a formula set forth in a Parity Derivative Product and calculated without regard to netting.

*Port Other Payment* means any payment, other than a termination or other nonscheduled payment, required to be made by or on behalf of the Port under an Other Derivative Product and which is determined according to a formula set forth in such Other Derivative Product and calculated without regard to netting.

*Prior Lien Debt Service Offsets* means receipts of the Port that are not included in Gross Revenue and that are legally available and/or pledged by the Port to pay debt service on Permitted Prior Lien Bonds.

*Qualified Insurance* means any non-cancelable municipal bond insurance policy or surety bond issued by any insurance company licensed to conduct an insurance business in any state of the United States (or by a service corporation acting on behalf of one or more such insurance companies) (i) which insurance company or companies, as of the time of issuance of such policy or surety bond, are rated in one of the two highest Rating Categories by one or more of the Rating Agencies for unsecured debt or insurance underwriting or claims paying ability or (ii) if as a result of the issuance of its policies, the obligations insured thereby to be rated in one of the two highest Rating Categories by one or more of the Rating Agencies.

*Qualified Letter of Credit* means any irrevocable letter of credit issued by a financial institution, which institution maintains an office, agency or branch in the United States and as of the time of issuance of such letter of credit, is rated in one of the two highest long-term Rating Categories by one or more of the Rating Agencies.

*Rate Covenant* has the meaning given such term in Section 6(a) of this resolution.

*Rating Agency* means Fitch, Moody's or S&P.

*Rating Category* means the generic rating categories of a Rating Agency, without regard to any refinement or gradation of such rating category by a numerical modifier or otherwise.

*Reciprocal Parity Payment* means any payment, other than a termination or other nonscheduled payment, to be made to, or for the benefit of, the Port under a Parity Derivative Product by the Reciprocal Payor and which is determined according to a formula set forth in a Parity Derivative Product and calculated without regard to netting.

*Reciprocal Other Payment* means any payment, other than a termination or other nonscheduled payment, to be made to, or for the benefit of, the Port under an Other Derivative

Product by the Port's counterparty and which is determined according to a formula set forth in such Other Derivative Product and calculated without regard to netting.

**Reciprocal Payor** means any counterparty to a Parity Derivative Product that is obligated to make one or more Reciprocal Parity Payments thereunder and that satisfies then existing State law requirements for such counterparties.

**Registered Owner** means the person named as the registered owner of an Intermediate Lien Parity Bond in the bond register maintained by the Registrar for such Intermediate Lien Parity Bonds.

**Registrar** means any person, firm, association, corporation or public body as designated and appointed from time to time by resolution of the Commission or by a Series Resolution, to act as registrar for one or more series of Intermediate Lien Parity Bonds.

**Released Revenues** shall mean income or revenue of the Port previously included in Available Intermediate Lien Revenue in respect of which the following have been delivered by or to the Port:

(a) a certificate of the Designated Port Representative identifying the income or revenue to be removed from the definition of Available Intermediate Lien Revenue and certifying the Port is in compliance with all requirements of this resolution;

(b) a certificate of an independent certified public accountant to the effect that Available Intermediate Lien Revenues, excluding the income or revenues proposed to become Released Revenues, for each of the two audited fiscal years prior to the date of such certificate were equal to at least 150% of Maximum Annual Debt Service on then Outstanding Intermediate Lien Parity Bonds;

(c) a certificate of a Consultant to the effect that based upon current knowledge of the operations of the Port, Available Intermediate Lien Revenues, excluding the income or revenues proposed to become Released Revenues, for the current fiscal year will be equal to at least 150% of Maximum Annual Debt Service on then Outstanding Intermediate Lien Parity Bonds;

(d) Rating Agency confirmation that the ratings then assigned to any Intermediate Lien Parity Bonds by such Rating Agency will not be reduced or withdrawn as a result of such withdrawal of Released Revenues; and

(e) an opinion of Bond Counsel to the effect that the exclusion of such revenues from the definition of Available Intermediate Lien Revenues and from the pledge, charge and lien of this resolution will not in and of itself cause the interest on any Outstanding Intermediate Lien Parity Bond issued as tax-exempt securities to be included in gross income for purposes of federal income tax.

**Repair and Renewal Fund** means the special fund authorized to be created pursuant to Section 4(B) of the First Lien Master Resolution.

**Reserved Lien Revenue Bonds** means those revenue bonds and other revenue obligations issued or incurred by the Port payable from Gross Revenue and having liens on Net Revenues subordinate to that of the Intermediate Lien Parity Bonds and prior to the lien thereon of the Subordinate Lien Parity Bonds.

**Revenue Fund** means, collectively, the Port's general fund, airport development fund and any other fund established in the office of the Treasurer of the Port for the receipt of Gross Revenues.

**Scheduled Debt Service** means the amounts required in a fiscal year to be paid by the Port as scheduled debt service (principal and interest) on Outstanding Intermediate Lien Parity Bonds, adjusted by Net Payments during such fiscal year.

**Series Resolution** means a resolution authorizing the issuance of a series of Intermediate Lien Parity Bonds, as such resolution may thereafter be amended or supplemented. Each Series Resolution shall be supplemental to this resolution.

**S&P** means Standard & Poor's Ratings Services, a Division of The McGraw-Hill Companies, and its successors and assigns, except that if such corporation shall be dissolved or liquidated or shall no longer perform the functions of a securities rating agency, then the term S&P shall be deemed to refer to any other nationally recognized securities rating agency (other than Moody's or Fitch) selected by the Designated Port Representative.

**Special Facilities** means particular facilities financed with the proceeds of Special Revenue Bonds.

**Special Revenue Bonds** means any issue or series of revenue bonds, revenue warrants or other revenue obligations of the Port issued to directly or indirectly acquire (by purchase, lease or otherwise), construct, equip, install or improve part or all of particular facilities and which are payable from and secured by the income and revenue from such facilities.

**Subordinate Lien Parity Bonds** means and includes the Outstanding Subordinate Lien Bonds and any other revenue bonds or revenue obligations that may be issued in the future at the discretion of the Port payable from Gross Revenues available after the payment of the amounts described in paragraphs First through Eighth of Section 2 of this resolution.

**Tax Maximum** means the maximum dollar amount permitted by the Internal Revenue Code of 1986, as amended, including applicable regulations thereunder, to be allocated to a bond

reserve account from bond proceeds without requiring a balance to be invested at a restricted yield.

**Treasurer** means the Chief Financial Officer of the Port, or any other public officer as may hereafter be designated pursuant to law to have the custody of Port funds.

**Interpretation.** In this resolution, unless the context otherwise requires:

(a) The terms "hereby," "hereof," "hereto," "herein," "hereunder" and any similar terms, as used in this resolution, refer to this resolution as a whole and not to any particular article, section, subdivision or clause hereof, and the term "hereafter" shall mean after, and the term "heretofore" shall mean before, the date of this resolution;

(b) Words of the masculine gender shall mean and include correlative words of the feminine and neuter genders and words importing the singular number shall mean and include the plural number and vice versa;

(c) Words importing persons shall include firms, associations, partnerships (including limited partnerships), trusts, corporations, limited liability companies and other legal entities, including public bodies, as well as natural persons;

(d) Any headings preceding the text of the several articles and sections of this resolution, and any table of contents or marginal notes appended to copies hereof, shall be solely for convenience of reference and shall not constitute a part of this resolution, nor shall they affect its meaning, construction or effect;

(e) All references herein to "articles," "sections" and other subdivisions or clauses are to the corresponding articles, sections, subdivisions or clauses hereof; and

(f) Whenever any consent or direction is required to be given by the Port, such consent or direction shall be deemed given when given by the Designated Port

Representative or his or her designee, respectively, and all references herein to the Designated Port Representative shall be deemed to include references to his or her designee, as the case may be.

Section 2. Priority of Use of Gross Revenue. The Port's Gross Revenue shall be deposited in the Revenue Fund as collected. The Revenue Fund shall be held separate and apart from all other funds and accounts of the Port, and the Gross Revenue deposited therein shall be used only for the following purposes and in the following order of priority:

First, to pay Operating Expenses not paid from other sources;

Second, to make all payments, including sinking fund payments, required to be made into the debt service account(s) within any redemption fund maintained for First Lien Bonds to pay the principal of and interest and premium, if any, on any First Lien Bonds;

Third, to make all payments required to be made into any reserve account(s) maintained for First Lien Bonds to secure the payment of any First Lien Bonds;

Fourth, to make all payments required to be made into any other revenue bond redemption fund and debt service account or reserve account created therein to pay and secure the payment of the principal of, premium, if any, and interest on any revenue bonds or other revenue obligations of the Port having liens upon the Net Revenues and the money in the Revenue Fund junior and inferior to the lien thereon for the payment of the principal of, premium, if any, and interest on any First Lien Bonds, but prior to the lien thereon of Intermediate Lien Parity Bonds;

Fifth, to make payments necessary to be paid into any bond fund or debt service account created to pay the debt service on Intermediate Lien Parity Bonds to pay the principal of and interest on Intermediate Lien Parity Bonds and, without duplication, to make Net Payments due

with respect to any Parity Derivative Product secured by a pledge of and lien on Available Intermediate Lien Revenues on an equal and ratable basis with Outstanding Intermediate Lien Parity Bonds;

Sixth, to make all payments required to be made into the Intermediate Lien Reserve Account;

Seventh, to make payments necessary to be paid into any bond fund or debt service account created to pay the debt service on Reserved Lien Revenue Bonds to pay the principal of and interest on Reserved Lien Revenue Bonds;

Eighth, to make all payments required to be made into any reserve account(s) securing Reserved Lien Revenue Bonds;

Ninth, to make payments necessary to be paid into any bond fund or debt service account created to pay the debt service on Subordinate Lien Parity Bonds, including, but not limited to the Subordinate Lien Bond Fund to pay the principal of and interest on Subordinate Lien Parity Bonds;

Tenth, to make all payments required to be made into the reserve account(s) securing Subordinate Lien Parity Bonds;

Eleventh, to make all payments required to be made into the Repair and Renewal Fund under the terms of the First Lien Master Resolution to maintain any required balance therein; and

Twelfth, to retire by redemption or purchase any outstanding revenue bonds or other revenue obligations of the Port as authorized in the various resolutions of the Commission authorizing their issuance or to make necessary additions, betterments, improvements and repairs to or extension and replacements of the Facilities, or any other lawful Port purposes.

Notwithstanding the foregoing, the obligations of the Port to make nonscheduled payments under a Parity Derivative Product (i.e., any termination payment or other fees) and/or make any payment pursuant to an Other Derivative Product may be payable from Gross Revenue available after Sixth above, as set forth in such Parity Derivative Product or Other Derivative Product.

Section 3. Authorization of Intermediate Lien Parity Bonds; Intermediate Lien Bond Fund; Intermediate Lien Reserve Account. Subject to Section 5 of this resolution, revenue bonds of the Port, unlimited in amount, to be known as the "Port of Seattle Intermediate Lien Revenue Bonds," are hereby authorized to be issued in series, and each such series may be issued from time to time pursuant to this resolution in such amounts and upon such terms and conditions as the Commission may from time to time deem to be necessary or advisable, for any purposes of the Port now or hereafter permitted by law.

The Intermediate Lien Parity Bonds and the lien thereof created and established hereunder shall be obligations only of the Intermediate Lien Bond Fund and the Intermediate Lien Reserve Account therein (herein created). The Intermediate Lien Parity Bonds shall be payable solely from and secured solely by Available Intermediate Lien Revenues available after providing for the payments specified in paragraph First through Fourth of Section 2 of this resolution; provided, however, that any series of Intermediate Lien Parity Bonds also may be payable from and secured by a Credit Facility pledged specifically to or provided for that series of Intermediate Lien Parity Bonds.

A special fund of the Port designated the "Port of Seattle Intermediate Lien Revenue Bond Fund" (the "Intermediate Lien Bond Fund") is hereby authorized to be created in the office of the Treasurer of the Port for the purpose of paying and securing the payment of Intermediate

Lien Parity Bonds. The Intermediate Lien Bond Fund shall be held separate and apart from all other funds and accounts of the Port and shall be a trust fund for the owners of Intermediate Lien Parity Bonds.

The Port hereby irrevocably obligates and binds itself for as long as any Intermediate Lien Parity Bonds remain Outstanding to set aside and pay into the Intermediate Lien Bond Fund from Available Intermediate Lien Revenues or money in the Revenue Fund, on or prior to the respective dates the same become due (and if such payment is made on the due date, such payment shall be made in immediately available funds):

(1) Such amounts as are required to pay the interest scheduled to become due on Outstanding Intermediate Lien Parity Bonds; and

(2) Such amounts with respect to Outstanding Intermediate Lien Parity Bonds as are required (A) to pay maturing principal, (B) to make any required sinking fund payments, and (C) to redeem Outstanding Intermediate Lien Parity Bonds in accordance with any mandatory redemption provisions.

Said amounts so pledged to be paid into such special funds are hereby declared to be a prior lien and charge upon the Net Revenues superior to all other liens and charges of any kind or nature whatsoever except for the liens and charges thereon of Permitted Prior Lien Bonds and except for liens and charges equal in rank that may be made thereon to pay Net Payments due pursuant to any Parity Derivative Product and to pay and secure the payment of the principal of, premium, if any, and interest on Intermediate Lien Parity Bonds issued under authority of a Series Resolution in accordance with the provisions of Sections 4 and 5 of this resolution.

The Bonds shall not in any manner or to any extent constitute general obligations of the Port or of the State of Washington, or of any political subdivision of the State of Washington.



An Intermediate Lien Reserve Account (the "Intermediate Lien Reserve Account") is hereby authorized to be created by the Treasurer of the Port within the Intermediate Lien Bond Fund for the further purpose of securing the payment of the principal of, premium, if any, and interest on all Outstanding Intermediate Lien Parity Bonds. The Port shall make deposits therein as provided in this section so that the balance therein shall be at least equal to the Intermediate Lien Reserve Requirement.

The Intermediate Lien Reserve Requirement may be funded at the date of issuance of Intermediate Lien Parity Bonds or may be funded in equal monthly deposits over a period of time (not greater than three years) established in Series Resolution(s); provided, however, that the dollar amount required to be contributed, if any, as a result of the issuance of a Series of Intermediate Lien Parity Bonds shall not be greater than the Tax Maximum. If the dollar amount required to be contributed at the time of issuance of a Series exceeds the Tax Maximum, then the amount required to be contributed shall be equal to the Tax Maximum; the Intermediate Lien Reserve Requirement shall be adjusted accordingly and remain in effect until the earlier of (i) at the Port's option, a payment of principal of Intermediate Lien Parity Bonds or (ii) the issuance of a subsequent Series of Intermediate Lien Parity Bonds (when the Intermediate Lien Reserve Requirement shall be re-calculated).

The Intermediate Lien Reserve Requirement shall be maintained by deposits of cash and/or qualified investments, a Qualified Letter of Credit or Qualified Insurance, or a combination of the foregoing. The Designated Port Representative may decide to utilize Qualified Insurance or Qualified Letter(s) of Credit to satisfy all or a portion of the Intermediate Lien Reserve Requirement. Upon such election, the Designated Port Representative is hereby authorized to execute and deliver one or more agreements with issuers of Qualified Insurance or

Qualified Letters of Credit to effect the delivery of the appropriate instrument. To the extent that the Port obtains a Qualified Letter of Credit or Qualified Insurance in substitution for cash or securities in the Intermediate Lien Reserve Account, all or a portion of the money on hand in the Intermediate Lien Reserve Account shall be transferred to the fund or account specified by the Designated Port Representative. In computing the amount on hand in the Intermediate Lien Reserve Account, Qualified Insurance and/or a Qualified Letter of Credit shall be valued at the lower of the face amount thereof and the amount available to be drawn thereunder, and all other obligations purchased as an investment of moneys therein shall be valued on a marked to market basis, at least once annually. As used herein, the term "cash" shall include U.S. currency, cash equivalents and evidences thereof, including demand deposits, certified or cashier's check; and the deposit to the Intermediate Lien Reserve Account may be satisfied by the transfer of investments to such account. If a deficiency in the Intermediate Lien Reserve Requirement shall exist as a result of the foregoing valuation, such deficiency shall be made up within a year thereof.

If the balance on hand in the Intermediate Lien Reserve Account is sufficient to satisfy the Intermediate Lien Reserve Requirement, amounts in excess of such Intermediate Lien Reserve Requirement shall be applied as provided in the following sentences. Whenever there is a sufficient amount in the Intermediate Lien Bond Fund and the Intermediate Lien Reserve Account to pay the principal of, premium, if any, and interest on all Outstanding Intermediate Lien Parity Bonds, the money in the Intermediate Lien Reserve Account may be used to pay such principal and interest. If the balance on deposit in the Intermediate Lien Reserve Account is at least equal to the Intermediate Lien Reserve Requirement, money in the Intermediate Lien

Reserve Account in excess of the Intermediate Lien Reserve Requirement may be transferred to the fund or account specified in writing by the Designated Port Representative.

If a deficiency in the Intermediate Lien Bond Fund shall occur, such deficiency shall be made up from the Intermediate Lien Reserve Account by the withdrawal of cash therefrom for that purpose and by the sale or redemption of investments held in the Intermediate Lien Reserve Account, in such amounts as will provide cash in the Intermediate Lien Reserve Account sufficient to make up any such deficiency with respect to the Intermediate Lien Parity Bonds, and if a deficiency still exists immediately prior to an interest payment date and after the transfer of cash from the Intermediate Lien Reserve Account to the Intermediate Lien Bond Fund, the Port shall then draw from any Qualified Letter of Credit or Qualified Insurance then credited to the Intermediate Lien Reserve Account for the Intermediate Lien Parity Bonds in sufficient amount to make up the deficiency. Such draw shall be made at such times and under such conditions as the agreement for such Qualified Letter of Credit or such Qualified Insurance shall provide. Reimbursement may be made to the issuer of any Qualified Letter of Credit or Qualified Insurance in accordance with the reimbursement agreement related thereto, and after making necessary provision for the payments required to be made in paragraphs First through Fifth of Section 2 of this resolution. If the Port shall have failed to make any payment required to be made under such reimbursement agreement for Intermediate Lien Parity Bonds, the issuer shall be entitled to exercise all remedies available at law or under this resolution; provided, however, that no acceleration of the Intermediate Lien Parity Bonds shall be permitted, and no remedies that adversely affect Registered Owners of the Intermediate Lien Parity Bonds shall be permitted. Any deficiency created in the Intermediate Lien Reserve Account by reason of any such withdrawal shall be made up within one year from Qualified Insurance or a Qualified Letter of

Credit or out of Available Intermediate Lien Revenues (or out of any other moneys on hand legally available for such purpose), in 12 equal monthly installments, after first making necessary provision for all payments required to be made into the Intermediate Lien Bond Fund within such year.

To the extent that the Port has obtained Qualified Insurance or a Qualified Letter of Credit to satisfy its obligations under this Section 3, amounts then available to be drawn under such Qualified Insurance or a Qualified Letter of Credit shall be credited against the amounts required to be maintained in the Intermediate Lien Reserve Account by this Section 3 to the extent that such payments and credits are insured by the issuer of such Qualified Insurance, or are to be made or guaranteed by a Qualified Letter of Credit. If a Credit Event occurs, the Intermediate Lien Reserve Requirement shall be satisfied (A) within one year after the occurrence of such Credit Event with other Qualified Insurance or another Qualified Letter of Credit, or (B) within three years (in three equal annual installments) after the occurrence of such Credit Event, out of Available Intermediate Lien Revenues (or out of other money on hand and legally available for such purpose) after first making necessary provisions for all payments required to be made into the Intermediate Lien Bond Fund.

Section 4. Authorization of Series of Intermediate Lien Parity Bonds. The Port may issue hereunder from time to time one or more series of Intermediate Lien Parity Bonds by means of a Series Resolution for any purpose of the Port now or hereafter permitted by law, provided that the Port shall comply with the terms and conditions for the issuance of Intermediate Lien Parity Bonds hereinafter set forth in this Section 4 and in Section 5 hereof.

Each series of Intermediate Lien Parity Bonds shall be authorized by a Series Resolution which shall, among other provisions, specify and provide for:

- (a) the authorized maximum principal amount, designation and series of such Intermediate Lien Parity Bonds;
- (b) the general purpose or purposes for which such series of Intermediate Lien Parity Bonds is being issued, and the deposit, disbursement and application of the proceeds of the sale of the Intermediate Lien Parity Bonds of such series;
- (c) the maximum interest rate or rates on the Intermediate Lien Parity Bonds of such series (which may be a rate of zero) or, if the interest rate or rates shall be variable, the method for determining such interest rates;
- (d) the circumstances, if any, under which the Intermediate Lien Parity Bonds of such series will be deemed to be no longer Outstanding;
- (e) the currency or currencies in which the Intermediate Lien Parity Bonds of such series are payable;
- (f) the denominations of, and the manner of dating, numbering, and, if necessary, authenticating, the Intermediate Lien Parity Bonds of such series;
- (g) the Paying Agent or Paying Agents, if any, for the Intermediate Lien Parity Bonds of such series and the duties and obligations thereof;
- (h) the place or places of payment of the principal, redemption price, if any, or purchase price, if any, of and interest on, the Intermediate Lien Parity Bonds of such series;
- (i) the tender agent or tender agents, if any, for the Intermediate Lien Parity Bonds of such series and the duties and obligations thereof;
- (j) the remarketing agent or remarketing agents, if any, for the Intermediate Lien Parity Bonds of such series and the duties and obligations thereof;

- (k) the Registrar or Registrars, if any, for the Intermediate Lien Parity Bonds of such series and the duties and obligations thereof;
- (l) the form or forms of the Intermediate Lien Parity Bonds of such series and any coupons attached thereto, which may include but shall not be limited to, registered form, bearer form with or without coupons, and book-entry form, and the methods, if necessary, for the registration, transfer and exchange of the Intermediate Lien Parity Bonds of such series;
- (m) the terms and conditions, if any, for the redemption of the Intermediate Lien Parity Bonds of such series prior to maturity, including the redemption date or dates, the redemption price or prices and other applicable redemption terms; provided that the Series Resolution may authorize the Chief Executive Officer of the Port to fix the terms and conditions for the redemption of the Intermediate Lien Parity Bonds of such series prior to maturity, including the redemption date or dates, the redemption price or prices and other applicable redemption terms under such terms and conditions approved by resolution of the Commission;
- (n) the terms and conditions, if any, for the purchase of the Intermediate Lien Parity Bonds of such series upon any optional or mandatory tender for purchase prior to maturity, including the tender date or dates, the purchase date or dates, the purchase price or prices and other applicable terms; provided that the Series Resolution may authorize the Chief Executive Officer of the Port to fix the terms and conditions for the tender of the Intermediate Lien Parity Bonds of such series prior to maturity, including the tender date or dates, the purchase date or dates, the purchase price or prices and other applicable terms under such terms and conditions approved by resolution of the Commission;
- (o) the manner of sale of the Intermediate Lien Parity Bonds of such series, with or without a premium or a discount, including the sale of Original Issue Discount



Intermediate Lien Parity Bonds; provided that the Series Resolution may authorize the Chief Executive Officer of the Port to establish the issue price of the Intermediate Lien Parity Bonds, including a premium or a discount, under such terms and conditions approved by resolution of the Commission;

(p) if so determined by the Port, the authorization of and any terms and conditions with respect to credit or liquidity support for the Intermediate Lien Parity Bonds of such series and the pledge or provision of moneys, assets or security other than Net Revenues to or for the payment of the Intermediate Lien Parity Bonds of such series or any portion thereof;

(q) a special fund or account to provide for the payment of the Intermediate Lien Parity Bonds of such series and, if so determined by the Port, any other special funds or accounts for the Intermediate Lien Parity Bonds of such series and the application of moneys or security therein;

(r) the amount, if any, to be deposited or credited to the Intermediate Lien Reserve Account; and

(s) any other provisions which the Port deems necessary or desirable in connection with the Intermediate Lien Parity Bonds of such series.

Section 5. Permitted Prior Lien Bonds; Conditions of Issuance of Intermediate Lien Parity Bonds.

(a) *Permitted Prior Lien Bonds.* As provided in the First Lien Master Resolution, the Port reserves the right to issue one or more series of First Lien Bonds by means of a "Series Resolution" (as such term is defined and required under the First Lien Master Resolution) for any purpose of the Port now or hereafter permitted by law, provided that the Port shall comply with the terms and conditions for the issuance of First Lien Bonds set forth in the

First Lien Master Resolution. In addition, the Port also reserves the right to issue obligations payable from Net Revenues available after payment of the amounts described in paragraphs First through Third of Section 2 of this resolution, and having lien(s) on such Net Revenues prior to the lien of the Intermediate Lien Parity Bonds and the Outstanding Subordinate Lien Bonds. Such obligations shall be subject to such terms, conditions and covenants set forth in their respective authorizing resolutions.

(b) *Future Intermediate Lien Parity Bonds - General Provisions.* All Intermediate Lien Parity Bonds authorized to be issued under Series Resolutions, upon fulfillment of the conditions of this resolution, shall be issued on a parity of lien with one another, having an equal lien and charge upon the Available Intermediate Lien Revenues of the Port.

The Port hereby further covenants and agrees with the owners and holders of each of the Intermediate Lien Parity Bonds for as long as any of the same remain Outstanding that it will not issue any Intermediate Lien Parity Bonds that constitute a charge and lien upon the Available Intermediate Lien Revenues equal to the lien thereon of Outstanding Intermediate Lien Parity Bonds, unless at the time of the issuance of such Intermediate Lien Parity Bonds the Port is not in default under this resolution, and the Port meets the conditions set forth in subsection (c) below or meets either of the conditions described in (1) or (2) below.

(1) Certificate Required. There shall have be delivered prior to or on the date of the issuance of the Intermediate Lien Parity Bonds, either

(A) a certificate prepared as provided below and executed by the Designated Port Representative stating that Available Intermediate Lien Revenues as First Adjusted during the Base Period were at least equal to 110 percent of Annual Debt Service in

each year of the Certificate Period with respect to all Intermediate Lien Parity Bonds then Outstanding and then proposed to be issued; or

(B) a Consultant's certificate, prepared as provided below, stating that projected Available Intermediate Lien Revenues as First Adjusted will be at least equal to 110 percent of Annual Debt Service in each year of the Certificate Period.

If Intermediate Lien Debt Service Offsets or Prior Lien Debt Service Offsets are or have been used in order to comply with Section 6(a)(1) or (2), then for the purposes of meeting the conditions of this Section 5, the Port shall, by resolution (which may be a Series Resolution), identify and irrevocably pledge the receipts that constitute such Intermediate Lien Debt Service Offset or Prior Lien Debt Service Offsets for a period not less than the duration of the Certificate Period.

The Designated Port Representative's certificate, described in (A) above shall be based upon the financial statements of the Port for the Base Period, corroborated by the certified statements of the Division of Municipal Corporations of the State Auditor's office of the State of Washington, or any successor to the duties thereof, or by an independent certified public accounting firm for the Base Period.

In making the computations of projected Available Intermediate Lien Revenues for the purpose of certifying compliance with the conditions specified in (B) above, the Consultant shall use as a basis the Available Intermediate Lien Revenues for the Base Period corroborated by the certified statements of the Division of Municipal Corporations of the State Auditor's office of the State of Washington, or any successor to the duties thereof, or by an independent certified public accounting firm for the Base Period. The Consultant shall make such adjustments to Available Intermediate Lien Revenues (including those described in establishing Available Intermediate

Lien Revenues as First Adjusted) in order to compute projected Available Intermediate Lien Revenues as he/she/it deems reasonable as set forth in writing to the Port.

Compliance with the coverage requirements of this Section 5 shall be demonstrated conclusively by a certificate delivered in accordance with this subsection (b).

(2) No Certificate Required. A certificate shall not be required as a condition to the issuance of Intermediate Lien Parity Bonds:

(A) if the Intermediate Lien Parity Bonds are being issued for refunding purposes upon compliance with the provisions of subsection (c) of this section; or

(B) if the Intermediate Lien Parity Bonds are being issued to pay Costs of Construction of Facilities for which indebtedness has been issued previously and the principal amount of such indebtedness being issued for completion purposes does not exceed an amount equal to an aggregate of 15% of the principal amount of indebtedness theretofore issued for such Facilities and reasonably allocable to the Facilities to be completed as shown in a written certificate of the Designated Port Representative, stating that the scope, nature and purpose of such Facilities has not materially changed and that the net proceeds of such indebtedness being issued for completion purposes will be sufficient, together with other available funds of the Port, to complete such Facilities.

(c) *Intermediate Lien Parity Bonds For Refunding Purposes.* The Port may issue Intermediate Lien Parity Bonds for refunding purposes, as follows:

(1) Intermediate Lien Parity Bonds may be issued at any time for the purpose of refunding (including by purchase) Intermediate Lien Parity Bonds including amounts to pay principal thereof and redemption premium, if any, and interest thereon to the date of redemption (or purchase), any deposits to a reserve account or to purchase a Qualified Letter of

Credit or Qualified Insurance, any termination amount with respect to an associated Parity Derivative Product or Other Derivative Product, and the expenses of issuing the Intermediate Lien Parity Bonds and of effecting such refunding upon delivery of a certificate as provided in subsection (b)(2) above. Such refunding Intermediate Lien Parity Bonds also may be issued without a certificate if:

(A) the latest maturity of the Intermediate Lien Parity Bonds to be issued is not later than the latest maturity of the Intermediate Lien Parity Bonds to be refunded (were such refunding not to occur), and the increase in Annual Debt Service as a result of such refunding in any year is less than the greater of (i) \$25,000 or (ii) 5% of such Annual Debt Service on the Intermediate Lien Parity Bonds to be refunded; or

(B) the latest maturity of the Intermediate Lien Parity Bonds to be issued is later than the latest maturity of the Intermediate Lien Parity Bonds to be refunded (were such refunding not to occur), and the Maximum Annual Debt Service on all Intermediate Lien Parity Bonds to be Outstanding after the issuance of the refunding Intermediate Lien Parity Bonds shall not be greater than Maximum Annual Debt Service were such refunding not to occur.

(2) Intermediate Lien Parity Bonds may be issued at any time for the purpose of refunding (including by purchase) any Permitted Prior Lien Bonds, including amounts to pay principal thereof and redemption premium, if any, and interest thereon to the date of redemption of such bonds (or purchase), any deposits to a reserve account or to purchase a Qualified Letter of Credit or Qualified Insurance, any termination amount with respect to an associated derivative product, and the expenses of issuing the Intermediate Lien Parity Bonds to purchase or refund the same and of effecting such refunding; provided, however, that prior to the

issuance of such Intermediate Lien Parity Bonds the Port must provide a certificate if such a certificate would be required by subsection (c)(1) of this section if the Permitted Prior Lien Bonds to be refunded were Intermediate Lien Parity Bonds. For the purposes of determining whether a certificate is required by subsection (c)(1) and for the purpose of preparing any such certificate, the debt service on the Permitted Prior Lien Bonds shall be calculated as if such Permitted Prior Lien Bonds were Intermediate Parity Lien Bonds.

(3) Intermediate Lien Parity Bonds may be issued without the requirement of a certificate pursuant to this section for the purpose of refunding (including by purchase) any Permitted Prior Lien Indebtedness or Intermediate Lien Parity Bonds at any time within one year prior to their maturity or mandatory redemption date if sufficient Available Intermediate Lien Revenues or other moneys are not expected to be available for payment at maturity or mandatory redemption.

(d) *Liens Subordinate to Intermediate Lien Parity Bonds.* Nothing herein contained shall prevent the Port from issuing revenue bonds or other obligations (including any Other Derivative Product) which are a charge upon the Available Intermediate Lien Revenues junior or inferior to the payments required by this resolution to be made out of such Available Intermediate Lien Revenues to pay and secure the payment of any Intermediate Lien Parity Bonds. Such junior or inferior obligations shall not be subject to acceleration. This prohibition against acceleration shall not be deemed to prohibit mandatory tender or other tender provisions with respect to variable rate obligations or to prohibit the payment of a termination amount with respect to an Other Derivative Product or a Parity Derivative Product.

Section 6. Specific Covenants. The Port hereby makes the following covenants and agreements with the owners and holders of each of the Intermediate Lien Parity Bonds for as long as any of the same remain Outstanding.

(a) *Rate Covenant.* The Port will at all times establish, maintain and collect rentals, tariffs, rates, fees, and charges in the operation of all of its businesses as long as any Intermediate Lien Parity Bonds are Outstanding that will produce in each fiscal year

(1) Available Intermediate Lien Revenues as First Adjusted at least equal to 110% of the Amount Due; and

(2) Available Intermediate Lien Revenues as Second Adjusted at least equal to 125% of the Amount Due.

Subsections (a)(1) and (2) are separate rather than cumulative calculations regarding the sufficiency of Available Intermediate Lien Revenues and are together to be considered as the Port's "Rate Covenant".

If the Available Intermediate Lien Revenues as First Adjusted or if Available Intermediate Lien Revenues as Second Adjusted in any fiscal year are less than required to fulfill the Rate Covenant, then the Port will retain a Consultant to make recommendations as to operations and the revision of schedules of rentals, tariffs, rates, fees and charges; and upon receiving such recommendations or giving reasonable opportunity for such recommendations to be made, the Commission, on the basis of such recommendations and other available information, will establish rentals, tariffs, rates, fees and charges for services and operations which will be necessary to meet the Rate Covenant in the fiscal year during which such adjustments are made. If the Commission has taken the steps set forth in this paragraph and the Available Intermediate Lien Revenues as First Adjusted or if Available Intermediate Lien

Revenues as Second Adjusted in the fiscal year in which adjustments are made nevertheless are not sufficient to meet the Rate Covenant, there shall be no default under this Section 6(a) during such fiscal year, unless the Port fails to meet the Rate Covenant for two consecutive fiscal years.

(b) *Payment of Intermediate Lien Parity Bonds.* The Port will duly and punctually pay or cause to be paid out of the Intermediate Lien Bond Fund the principal of and interest on the Intermediate Lien Parity Bonds at the times and places as provided in each Series Resolution and in said Intermediate Lien Parity Bonds provided and will at all times faithfully perform and observe any and all covenants, undertakings and provisions contained in this resolution, the Series Resolution, as applicable, and in the Intermediate Lien Parity Bonds.

(c) *Maintenance and Operations.* The Port will at all times keep and maintain all of the Facilities in good repair, working order and condition, and will at all times operate the same and the business or businesses in connection therewith in an efficient manner and at a reasonable cost.

(d) *Sale of Certain Facilities.* In the event any Facility or part thereof which contributes in some measure to the Gross Revenue is sold by the Port or is condemned pursuant to the power of eminent domain, the Port will apply the net proceeds of such sale or condemnation to capital expenditures upon or for Facilities which will contribute in some measure to the Gross Revenue or to the retirement of Bonds then Outstanding.

(e) *Insurance of Facilities.* The Port will keep or arrange to keep all Facilities insured, if such insurance is obtainable at reasonable rates and upon reasonable conditions, against such risks, in such amounts, and with such deductibles as the Commission or the Designated Port Representative shall deem necessary.

(f) *Insurance Against Port Liability.* The Port will at all times keep or arrange to keep in full force and effect policies of public liability and property damage insurance which will protect the Port against anyone claiming damages of any kind or nature, if such insurance is obtainable at reasonable rates and upon reasonable conditions, in such amounts and with such deductibles as the Commission or the Designated Port Representative shall deem necessary.

(g) *Maintenance of Books and Records.* The Port will keep and maintain proper books of account and accurate records of all of its revenue, including tax receipts, received from any source whatsoever, and of all costs of administration and maintenance and operation of all of its business that are in accordance with generally accepted accounting principles as in effect from time to time. On or before 120 days after each fiscal year the Port will prepare or cause to be prepared an operating statement of all of the business of the Port for such preceding fiscal year. Each such annual statement shall contain a statement in detail of the Gross Revenue, tax receipts, expenses of administration, expenses of normal operation, expenses of normal and extraordinary maintenance and repair, and expenditures for capital purposes of the Port for such fiscal year and shall contain a statement as of the end of such year showing the status of all funds and accounts of the Port pertaining to the operation of its business and the status of all of the funds and accounts created by various resolutions of the Commission authorizing the issuance of outstanding bonds and other obligations payable from the Gross Revenue. Copies of such statements shall be placed on file in the main office of the Port and shall be open to inspection at any reasonable time by the owners of Intermediate Lien Parity Bonds.

(h) *Disposal of Income Properties.* In the event of voluntary or involuntary sale, lease, or other conveyance, transfer or disposal of all or substantially all of its Facilities, the Port shall require that contemporaneously with such disposition, there shall be paid into a special fund a sum which shall be sufficient to defease all Intermediate Lien Parity Bonds then Outstanding; provided, however, that such defeasance will not be required so long as the Port maintains primary responsibility for the management and operation of the affected Facilities and provided further that all Available Intermediate Lien Revenue from such Facilities continues to be pledged to all Intermediate Lien Parity Bonds then Outstanding.

Section 7. Derivative Products. The Port hereby reserves the right to enter into Parity Derivative Products and Other Derivative Products. The Port may amend this resolution, within the limitations permitted in Sections 8 or 9, to accommodate new or modified definitions of Debt Service in connection with a Parity Derivative Product if the Parity Derivative Product includes Port Parity Payments or Reciprocal Parity Payments not then contemplated or otherwise addressed by the definition of Debt Service. If the Port enters into a Parity Derivative Product with respect to previously Outstanding Intermediate Lien Parity Bonds or Intermediate Lien Parity Bonds to be issued subsequent to the effective date of the Parity Derivative Product, the Port shall not be required to satisfy the conditions set forth in Section 5 of this resolution with respect to the Parity Derivative Product. Each Parity Derivative Product shall set forth the manner in which the Port Parity Payments and Reciprocal Parity Payments are to be calculated and a schedule of payment dates. This resolution may be amended in the future to reflect the lien position and priority of any payments made in connection with a Parity Derivative Product; *provided, however,* that termination amounts under Derivative Parity Products must be subordinate to the lien of Intermediate Lien Parity Bonds.



Section 8. Amendments Without Bondowner Consent. This resolution may be amended or supplemented from time to time, without the consent of the Registered Owners by a resolution or resolutions amendatory or supplemental to this resolution adopted by the Commission for one or more of the following purposes:

(a) to add additional covenants of the Commission or to surrender any right or power herein conferred upon the Port; provided that such additional covenants and agreements are not contrary to or inconsistent with the covenants and agreements of the Port contained in this resolution;

(b) to confirm as further assurance any pledge or provision for payment of the Intermediate Lien Parity Bonds under and the subjection to any lien, claim or pledge created or to be created by the provisions of this resolution of the Available Intermediate Lien Revenues or of any other moneys, securities or funds;

(c) to cure any ambiguity or to cure, correct or supplement any defective (whether because of any inconsistency with any other provision hereof or otherwise) provision of this resolution in such manner as shall not be inconsistent with this resolution or to make any other provisions with respect to matters or questions arising under this resolution, provided such action shall not impair the security hereof or materially and adversely affect the interests of the Registered Owners; or

(d) to prescribe further limitations and restrictions upon the issuance of Intermediate Lien Parity Bonds and the incurring of indebtedness by the Port payable from the Available Intermediate Lien Revenues which are not contrary to or inconsistent with the limitations and restrictions thereon theretofore in effect;

(e) to provide or modify procedures permitting Registered Owners to utilize a certificated system of registration for Bonds; or

(f) to modify, alter, amend, supplement or restate this resolution in any and all respects necessary, desirable or appropriate in connection with the delivery of a Credit Facility, Liquidity Facility or other security or liquidity arrangement; or

(g) to modify, alter, amend, supplement or restate this resolution in any and all respects necessary, desirable or appropriate in order to satisfy the requirements of any Rating Agency which may from time to time provide a rating on the Bonds, or in order to obtain or retain such rating on any Intermediate Lien Parity Bonds as is deemed necessary by the Port; or

(h) to qualify this resolution under the Trust Indenture Act of 1939, as amended;

(i) for any purpose, if such amendment becomes effective only following a mandatory tender of all Intermediate Lien Parity Bonds for purchase; or

(j) to modify any of the provisions of this resolution in any other respects; provided that such modifications shall not materially and adversely affect the rights of any Intermediate Lien Parity Bondowners or that such modifications shall not take effect until all then Outstanding Intermediate Lien Parity Bonds are no longer Outstanding.

Notwithstanding anything in this Section 8 to the contrary, without the specific consent of the Registered Owners of each Intermediate Lien Parity Bond, no such resolution amending or supplementing the provisions hereof or of any Series Resolution shall reduce the percentage of Intermediate Lien Parity Bonds, the Registered Owners of which are required to consent to any such resolution amending or supplementing the provisions hereof; or give to any Intermediate Lien Parity Bond or Intermediate Lien Parity Bonds any preference over any other Intermediate

Lien Parity Bond or Intermediate Lien Parity Bonds secured hereby. No resolution amending or supplementing the provisions hereof or any Series Resolution shall change the date of payment of the principal of any Intermediate Lien Parity Bond, or reduce the principal amount or Accreted Value of any Intermediate Lien Parity Bond, or change the rate or extend the time of payment of interest thereof, or reduce any premium payable upon the redemption or prepayment thereof, or advance the date upon which any Intermediate Lien Parity Bond may first be called for redemption prior to its fixed maturity date (except as provided in the Series Resolution authorizing the issuance of such Intermediate Lien Parity Bond) without the specific consent of the Registered Owner of that Intermediate Lien Parity Bond; and no such amendment shall change or modify any of the rights or obligations of any Paying Agent or other agent for a series of Intermediate Lien Parity Bonds without its written assent thereto.

Section 9. Amendments With Registered Owners' Consent. This resolution may be amended from time to time by a supplemental resolution approved by the Registered Owners of a majority in aggregate principal amount of the Intermediate Lien Parity Bonds then Outstanding; provided, that (a) no amendment shall be made which affects the rights of some but fewer than all of the Registered Owners of the Outstanding Intermediate Lien Parity Bonds without the consent of the Registered Owners of a majority in aggregate principal amount of the Intermediate Lien Parity Bonds so affected, and (b) except as expressly authorized hereunder, no amendment that alters the interest rates on any Intermediate Lien Parity Bonds, the maturity date, interest payment dates, purchase upon tender or redemption provisions of any Intermediate Lien Parity Bonds, this Section 9 without the consent of the Registered Owners of all Outstanding Intermediate Lien Parity Bonds affected thereby. For the purpose of consenting to amendments under this Section 9 except for amendments that alter the interest rate on any Intermediate Lien

Parity Bonds, the maturity date, interest payment dates, purchase upon tender or redemption of any Bonds, the Credit Facility Issuer shall be deemed to be the sole Registered Owner of the Bonds that are payable from such Credit Facility and that are then Outstanding.

Section 10. Resolution and Laws a Contract with Intermediate Lien Parity Bondowners. This resolution is adopted under the authority of and in full compliance with the Constitution and laws of the State of Washington, including Title 53 of the Revised Code of Washington, as amended and supplemented. In consideration of the purchase and acceptance of the Intermediate Lien Parity Bonds by those who shall hold the same from time to time, the provisions of this resolution and of any Series Resolution and of said laws shall constitute a contract with the owner or owners of each Intermediate Lien Parity Bond, and the obligations of the Port and its Commission under said laws and under this resolution and under any Series Resolution shall be enforceable by any court of competent jurisdiction; and the covenants and agreements herein set forth to be performed on behalf of the Port shall be for the equal benefit, protection and security of the owners of any and all of the Intermediate Lien Parity Bonds.

Section 11. Defaults and Remedies. The Port hereby finds and determines that the failure or refusal of the Port or any of its officers to perform the covenants and obligations of this resolution will endanger the operation of the Facilities and the application of Gross Revenue and such other money, funds and securities to the purposes herein set forth. Any one or more of the following shall constitute a default under this resolution:

(a) The Port shall fail to make a payment of the principal of any Intermediate Lien Parity Bonds when the same shall become due and payable whether by maturity or scheduled redemption prior to maturity; provided, that a failure to make a payment of the

principal of a Series shall not constitute a payment default under any other Series not otherwise in default;

(b) The Port shall fail to make a payment of any installment of interest on any Intermediate Lien Parity Bonds when the same shall become due and payable; provided, that a failure to make payment of interest on a Series shall not constitute a payment default under any other Series not otherwise in default; or

(c) The Port shall default in the observance or performance of any other covenants, conditions, or agreements on the part of the Port contained in this resolution, and such default shall have continued for a period of 90 days.

In determining whether a payment default has occurred or whether a payment on the Intermediate Lien Parity Bonds has been made under this resolution no effect shall be given to payments made under a Credit Facility that is a policy of municipal bond insurance or surety bond. Upon the occurrence and continuation of a default, a Credit Facility Issuer of a Credit Facility that is not a line of credit shall be entitled to waive any default or to exercise, on behalf of the owners of Intermediate Lien Parity Bonds insured by such Credit Facility Issuer, any of the remedies provided under this section and, for as long as such Credit Facility Issuer is not in default of its obligations under the Credit Facility, such Credit Facility Issuer shall be the only party entitled to waive any default or exercise the remedies provided under this section. There may not be any acceleration of the Intermediate Lien Parity Bonds, and a default under one Series of Intermediate Lien Parity Bonds shall not constitute a default under another Series of Intermediate Lien Parity Bonds not then in default.

Upon the occurrence of a default and so long as such default shall not have been remedied and subject to the foregoing paragraph, a Bondowners' Trustee may be appointed for

the Intermediate Lien Parity Bonds by the owners of a majority in principal amount of the Outstanding Intermediate Lien Parity Bonds of the series then in default by an instrument or concurrent instruments in writing signed and acknowledged by such Bondowners or by their attorneys-in-fact duly authorized and delivered to such Bondowners' Trustee, notification thereof being given to the Port. Any Bondowners' Trustee appointed under the provisions of this Section 11 shall be a bank or trust company organized under the laws of a state or a national banking association. The fees and expenses of a Bondowners' Trustee shall be borne by the Bondowners and not by the Port. The bank or trust company acting as a Bondowners' Trustee may be removed at any time, and a successor Bondowners' Trustee may be appointed by the owners of a majority in principal amount of the Intermediate Lien Parity Bonds Outstanding of the series then in default, by an instrument or concurrent instruments in writing signed and acknowledged by such Bondowners or by their attorneys-in-fact duly authorized.

The Bondowners' Trustee appointed in the manner herein provided, and each successor thereto, is hereby declared to be a trustee for the owners of all the Intermediate Lien Parity Bonds for which such appointment is made and is empowered to exercise all the rights and powers herein conferred on the Bondowners' Trustee.

A Bondowners' Trustee may upon the happening of a default and during the continuation thereof, take such steps and institute such suits, actions or other proceedings in its own name, or as trustee, all as it may deem appropriate for the protection and enforcement of the rights of Bondowners to collect any amounts due and owing the Port, or to obtain other appropriate relief, and may enforce the specific performance of any covenant, agreement or condition contained in this resolution.



Any action, suit or other proceedings instituted by a Bondowners' Trustee hereunder shall be brought in its name as trustee for the Bondowners represented by such Trustee and all such rights of action upon or under any of the Intermediate Lien Parity Bonds may be brought by a Bondowners' Trustee or the provisions of this resolution may be enforced by a Bondowners' Trustee without the possession of any of said Intermediate Lien Parity Bonds, and without the production of the same at any trial or proceedings relating thereto except where otherwise required by law, and the respective owners of said Intermediate Lien Parity Bonds by purchase of such Intermediate Lien Parity Bonds shall be conclusively deemed irrevocably to appoint a Bondowners' Trustee the true and lawful trustee to the respective owners of said Intermediate Lien Parity Bonds, with authority to institute any such action, suit or proceeding; to receive as trustee and deposit in trust any sums that become distributable on account of said Intermediate Lien Parity Bonds; to execute any paper or documents for the receipt of such moneys, and to do all acts with respect thereto that the Bondowner himself might have done in person. Nothing herein contained shall be deemed to authorize or empower any Bondowners' Trustee to consent to accept or adopt, on behalf of any owner of said Intermediate Lien Parity Bonds, any plan of reorganization or adjustment affecting the said Intermediate Lien Parity Bonds or any right of any owner thereof, or to authorize or empower the Bondowners' Trustee to vote the claims of the owners thereof in any receivership, insolvency, liquidation, bankruptcy, reorganization or other proceeding to which the Port shall be a party.

Subject to the rights of a Credit Facility Issuer set forth in this section, no owner of any one or more of the Intermediate Lien Parity Bonds shall have any right to institute any action, suit or proceedings at law or in equity for the enforcement of the same, unless default shall have happened and be continuing, and unless no Bondowners' Trustee has been appointed as herein

provided, but any remedy herein authorized to be exercised by a Bondowners' Trustee may be exercised individually by any Bondowner, in his own name and on his own behalf or for the benefit of all Bondowners, in the event no Bondowners' Trustee has been appointed, or with the consent of the Bondowners' Trustee if such Bondowners' Trustee has been appointed; provided however, that nothing in this resolution or in the Intermediate Lien Parity Bonds shall affect or impair the obligation of the Port which is absolute and unconditional, to pay from Available Intermediate Lien Revenues the principal of and interest on said Intermediate Lien Parity Bonds to the respective owners thereof at the respective due dates therein specified, or affect or impair the right of action, which is absolute and unconditional, of such owners to enforce such payments.

The remedies herein conferred upon or reserved to the owners of the Intermediate Lien Parity Bonds and to a Bondowners' Trustee are not intended to be exclusive of any other remedy or remedies, and each and every such remedy shall be cumulative and shall be in addition to every other remedy given hereunder or now or hereafter existing at law or in equity or by statute. The privileges herein granted shall be exercised from time to time and continued so long as and as often as the occasion therefor may arise and no waiver of any default hereunder, whether by a Bondowners' Trustee or by the owners of Intermediate Lien Parity Bonds, shall extend to or shall affect any subsequent default or shall impair any rights or remedies consequent thereon. No delay or omission of the Bondowners or of a Bondowners' Trustee to exercise any right or power accruing upon any default shall impair any such right or power or shall be construed to be a waiver of any such default or acquiescence therein.

Upon any such waiver, such default shall cease to exist, and any default arising therefrom shall be deemed to have been cured, for every purpose of this resolution; but no such waiver shall extend to any subsequent or other default or impair any right consequent thereon.

Section 12. Moneys Held by Paying Agents One Year After Due Date. Unless otherwise provided in the Series Resolution authorizing a series of Intermediate Lien Parity Bonds, moneys or securities held by the Paying Agents in trust for the payment and discharge or purchase of any of the Intermediate Lien Parity Bonds which remain unclaimed for one year after the date when such Intermediate Lien Parity Bonds are purchased or shall have become due and payable, either at their stated maturity dates or by call for earlier redemption, if such moneys were held by such Paying Agents at such date, or for one year after the date of deposit of such moneys if deposited with the Paying Agents after the date when such Intermediate Lien Parity Bonds become due and payable, shall be repaid by the Paying Agents to the Port free from the trust created by this resolution and the Paying Agents shall thereupon be released and discharged with respect thereto, and the owners of the Intermediate Lien Parity Bonds of the series payable from such moneys shall look only to the Port for the payment of such Intermediate Lien Parity Bonds.

Section 13. Severability. If any one or more of the provisions of this resolution shall be declared by any court of competent jurisdiction to be contrary to law, then such provision or provisions shall be deemed separable from, and shall in no way affect the validity of, any of the other provisions of this resolution or of the Intermediate Lien Parity Bonds issued pursuant to the terms hereof.

ADOPTED by the Port Commission of the Port of Seattle at a regular meeting thereof, held this 14<sup>th</sup> day of June, 2005, and duly authenticated in open session by the signatures of the Commissioners present and voting in favor thereof.

CERTIFICATE

I, the undersigned, Secretary of the Port Commission (the "Commission") of the Port of Seattle (the "Port"), DO HEREBY CERTIFY:

1. That the attached resolution numbered 3540, as amended (the "Resolution") is a true and correct copy of a resolution of the Port, as finally adopted at a meeting of the Commission held on the 14th day of June, 2005, and duly recorded in my office.

2. That said meeting was duly convened and held in all respects in accordance with law, and to the extent required by law, due and proper notice of such meeting was given; that a quorum of the Commission was present throughout the meeting and a legally sufficient number of members of the Commission voted in the proper manner for the adoption of said Resolution; that all other requirements and proceedings incident to the proper adoption of said Resolution have been duly fulfilled, carried out and otherwise observed, and that I am authorized to execute this certificate.

IN WITNESS WHEREOF, I have hereunto set my hand this 14th day of June, 2005.

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G-29

INTERMEDIATE LIEN  
SERIES RESOLUTION

PORT OF SEATTLE

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RESOLUTION NO. 3801

A RESOLUTION of the Port of Seattle Commission authorizing the issuance and sale of intermediate lien revenue and refunding bonds in one or more series in the aggregate principal amount of not to exceed \$1,000,000,000, for the purpose of financing or refinancing capital improvements to aviation facilities and for the purpose of refunding certain outstanding revenue bonds of the Port; setting forth certain bond terms and covenants; and delegating authority to approve final terms and conditions and the sale of the bonds.

ADOPTED: April 26, 2022

Prepared by:

K&L GATES LLP

**PORT OF SEATTLE  
Resolution No. 3801  
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\* This Table of Contents and the cover page are for convenience of reference and are not intended to be a part of this series resolution.

PORT OF SEATTLE  
RESOLUTION NO. 3801

A RESOLUTION of the Port of Seattle Commission authorizing the issuance and sale of intermediate lien revenue and refunding bonds in one or more series in the aggregate principal amount of not to exceed \$1,000,000,000, for the purpose of financing or refinancing capital improvements to aviation facilities and for the purpose of refunding certain outstanding revenue bonds of the Port; setting forth certain bond terms and covenants; and delegating authority to approve final terms and conditions and the sale of the bonds.

WHEREAS, the Port of Seattle (the "Port"), a municipal corporation of the State of Washington, owns and operates a system of marine terminals and properties and Seattle-Tacoma International Airport; and

WHEREAS, the Port is authorized by RCW ch. 53.40 and ch. 39.46 to issue revenue bonds; and

WHEREAS, the Port has authorized the issuance of revenue bonds in one or more series pursuant to Resolution No. 3059, as amended, of the Commission, adopted on February 2, 1990, as amended and restated by Resolution No. 3577 of the Commission adopted on February 27, 2007 (collectively, the "First Lien Master Resolution"), each series being payable from the Net Revenues (as such term is defined in the First Lien Master Resolution); and

WHEREAS, the Port currently has outstanding four series of first lien revenue bonds pursuant to the First Lien Master Resolution, as follows:

Authorizing Resolution Number	Date of Original Issue	Series	Original Principal Amount	Principal Amount Outstanding (Projected as of 07/02/2022)	Final Maturity Date
3619	07/16/2009	(B-2)	\$ 22,000,326 <sup>(1)</sup>	\$ 56,443,323 <sup>(1)</sup>	05/01/2031
3721	08/02/2016	(B)	124,380,000	108,605,000	10/01/2032
3721	08/02/2016	(C)	6,180,000	5,075,000	10/01/2032
3787	06/30/2021		43,015,000	43,015,000	09/01/2026

<sup>(1)</sup> Series 2009B-2 Bonds are capital appreciation bonds; total principal amount outstanding includes accreted interest of \$34,442,997 through July 2, 2022.

(the "Outstanding First Lien Parity Bonds"); and

WHEREAS, the Port has authorized the issuance of intermediate lien revenue bonds having a lien on Net Revenues subordinate to the lien thereon of the Outstanding First Lien Parity Bonds in one or more series pursuant to Resolution No. 3540, as amended, adopted on June 14, 2005 (the "Intermediate Lien Master Resolution"); and

WHEREAS, the Port currently has outstanding eighteen series of intermediate lien revenue bonds pursuant to the Intermediate Lien Master Resolution, as follows:

Authorizing Resolution Number	Date of Original Issue	Series	Original Principal Amount	Principal Amount Outstanding (Projected as of 07/02/2022)	Final Maturity Date
3658	03/14/2012	(A)	\$ 342,555,000	\$ 288,705,000 <sup>(1)</sup>	08/01/2033
3658	03/14/2012	(B)	189,315,000	52,375,000 <sup>(1)</sup>	08/01/2024
3684	12/17/2013		139,105,000	113,805,000 <sup>(1)</sup>	07/01/2029
3709	08/06/2015	(A)	72,010,000	62,260,000	04/01/2040
3709	08/06/2015	(B)	284,440,000	146,350,000	03/01/2035
3709	08/06/2015	(C)	226,275,000	190,970,000	04/01/2040
3722	08/02/2016		99,095,000	99,095,000	02/01/2030
3735	08/22/2017	(A)	16,705,000	16,705,000	05/01/2028
3735	08/22/2017	(B)	264,925,000	200,920,000	05/01/2036
3735	08/22/2017	(C)	313,305,000	288,855,000	05/01/2042
3735	08/22/2017	(D)	93,230,000	55,385,000	05/01/2027
3749	06/21/2018	(A)	470,495,000	443,735,000	05/01/2043
3749	06/21/2018	(B)	85,145,000	59,975,000	05/01/2028
3758	08/07/2019		457,390,000	441,995,000	04/01/2044
3786	06/30/2021	(A)	47,025,000	36,295,000	12/01/2030
3786	06/30/2021	(B)	148,765,000	143,910,000	06/01/2040
3786	06/30/2021	(C)	514,390,000	514,390,000	08/01/2046
3786	06/30/2021	(D)	41,395,000	41,395,000	08/01/2031

<sup>(1)</sup> All or part of the Series 2012A, Series 2012B Bonds and Series 2013 Bonds may be refunded pursuant to this resolution.

(the "Outstanding Intermediate Lien Parity Bonds"); and

WHEREAS, the First Lien Master Resolution and the Intermediate Lien Master Resolution permit the Port to issue its revenue bonds having a lien on Net Revenues and Available Intermediate Lien Revenues (as such terms are defined in the Intermediate Lien

Master Resolution) subordinate to the lien thereon of the Outstanding Intermediate Lien Parity Bonds; and

WHEREAS, the Port currently has outstanding two series of subordinate lien revenue bonds, as follows:

Authorizing Resolution Number	Date of Original Issue	Original Principal Amount	Principal Amount Outstanding (Projected as of 07/02/2022)	Final Maturity Date
3777	(CP)	\$ 400,000,000	\$ 10,010,000	06/01/2051
3598	06/17/2008	200,715,000	158,300,000	07/01/2033

(the “Outstanding Subordinate Lien Bonds”); and

WHEREAS, the Port has certain Outstanding Intermediate Lien Parity Bonds described on Exhibit A attached hereto (the “Refunding Candidates”) that may be defeased and/or refunded, thereby saving on debt service, through the issuance of the Series 2022 Bonds (as hereinafter defined); and

WHEREAS, the Port wishes to finance or refinance certain capital improvements to aviation facilities (hereinafter defined as the “Projects”) through the issuance of the Series 2022 Bonds; and

WHEREAS, the Intermediate Lien Master Resolution permits the Port to issue its revenue bonds having a lien on Available Intermediate Lien Revenues (as such term is defined in the Intermediate Lien Master Resolution) on a parity with the lien thereon of the Outstanding Intermediate Lien Parity Bonds upon compliance with certain conditions; and

WHEREAS, the Port has determined that such conditions will be met; and

WHEREAS, pursuant to RCW 53.40.030, the Commission may delegate authority to the Executive Director of the Port to approve the designation of the bonds to be defeased and/or

refunded, the interest rates, maturity dates, redemption rights, interest payment dates, and principal maturities under such terms and conditions as are approved by resolution; and

WHEREAS, the Port has provided notice of and held a public hearing on the issuance of certain Series 2022 Bonds as required by Section 147(f) of the Internal Revenue Code, as amended; and

WHEREAS, it is deemed necessary and desirable that the Series 2022 Bonds be sold pursuant to one or more negotiated sale(s) as herein provided.

NOW, THEREFORE, BE IT RESOLVED BY THE PORT COMMISSION OF THE PORT OF SEATTLE, as follows:

**Section I. Definitions.** Unless otherwise defined herein, the terms used in this series resolution, including the preamble hereto, that are defined in the Intermediate Lien Master Resolution shall have the meanings set forth in the Intermediate Lien Master Resolution. In addition, the following terms shall have the following meanings in this series resolution:

**Acquired Obligations** mean the noncallable Government Obligations acquired by the Port pursuant to Section 8(c) of this series resolution and the Escrow Agreement, if any, to effect the defeasance and refunding of all or a portion of the Refunded Bonds.

**Beneficial Owner** means any person that has or shares the power, directly or indirectly, to make investment decisions concerning ownership of any Series 2022 Bonds (including persons holding Series 2022 Bonds through nominees, depositories or other intermediaries).

**Bond Counsel** means a firm of lawyers nationally recognized and accepted as bond counsel and so employed by the Port for any purpose under this series resolution applicable to the use of that term.

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**Bond Insurance Commitment** means the commitment(s) of the Bond Insurer, if any, to insure one or more series, or certain principal maturities thereof, all or a portion of the Series 2022 Bonds.

**Bond Insurance Policy** means the policy(ies) of municipal bond insurance, if any, delivered by the Bond Insurer at the time of issuance and delivery of Series 2022 Bonds to be insured pursuant to the Bond Insurance Commitment.

**Bond Insurer** means the municipal bond insurer(s), if any, that has committed to insure one or more series, or certain principal maturities thereof, of the Series 2022 Bonds, pursuant to the Bond Insurance Commitment.

**Bond Purchase Contract** means each of the Bond Purchase Contract(s) for the Series 2022 Bonds of one or more series, providing for the purchase of the Series 2022 Bonds of such series by the Underwriters and setting forth certain terms authorized to be approved by the Designated Port Representative as provided in Section 7 of this series resolution.

**Bond Register** means the registration books maintained by the Registrar containing the name and mailing address of the owner of each Series 2022 Bond or nominee of such owner and the principal amount and number of Series 2022 Bonds held by each owner or nominee.

**Code** means the Internal Revenue Code of 1986, as amended, and all applicable regulations and rulings relating thereto.

**Continuing Disclosure Undertaking** means each undertaking for ongoing disclosure executed by the Port pursuant to Section 15 of this series resolution.

**Costs of Issuance Agreement** means the agreement of that name, if any, to be entered into by the Port and the Escrow Agent, providing for the payment of certain costs of issuance with respect to the issuance of the Series 2022 Bonds.

**Designated Port Representative**, for purposes of this series resolution, means the Executive Director of the Port or the Chief Financial Officer of the Port (or the successor in function to such person(s)) or such other person as may be directed by resolution of the Commission.

**DTC** means The Depository Trust Company, New York, New York, a limited purpose trust company organized under the laws of the State of New York, as depository for the Series 2022 Bonds pursuant to Section 5 of this series resolution.

**Escrow Agent** means U.S. Bank Trust Company, National Association or such other Escrow Agent for the Refunded Bonds appointed by the Designated Port Representative pursuant to this series resolution if the Designated Port Representative determines that an escrow will be necessary or required to carry out the plan of refunding.

**Escrow Agreement** means the Escrow Deposit Agreement, if any, dated as of the date of the closing and delivery of the Refunding Bonds between the Port and the Escrow Agent to be executed in connection with the defeasance and/or refunding of some or all of the Refunded Bonds.

**Executive Director** means the Executive Director of the Port, or any successor to the functions of his/her office.

**Federal Tax Certificate** means the certificate(s) of that name executed and delivered by the Designated Port Representative at the time of issuance and delivery of the Series 2022 Bonds issued on a federally tax-exempt basis.

**First Lien Master Resolution** means Resolution No. 3059, as amended, of the Commission adopted on February 2, 1990, as amended and restated by Resolution No. 3577 of the Commission adopted on February 27, 2007.

**Government Obligations** has the meaning given to such term in RCW Chapter 39.53, as amended from time to time.

**Intermediate Lien Master Resolution** means Resolution No. 3540, as amended, of the Commission adopted on June 14, 2005.

**Letter of Representations** means the blanket issuer letter of representations from the Port to DTC, dated August 28, 1995.

**MSRB** means the Municipal Securities Rulemaking Board or any successors to its functions. Until otherwise designated by the MSRB or the United States Securities and Exchange Commission, any information, reports or notices submitted to the MSRB in compliance with the Rule are to be submitted through the MSRB's Electronic Municipal Market Access system, currently located at [www.emma.msrb.org](http://www.emma.msrb.org).

**Outstanding Intermediate Lien Parity Bonds** mean the Port's outstanding intermediate lien revenue bonds identified in the recitals to this series resolution.

**Outstanding Subordinate Lien Bonds** mean the Port's outstanding subordinate lien revenue bonds identified in the recitals to this series resolution.

**Project Bonds** mean the Series 2022 Bonds issued for the purpose of funding all or part of the Projects, capitalizing interest, funding the Series 2022 Reserve Account Deposit and paying all or a portion of allocable costs of issuance.

**Projects** mean the capital projects listed in [Exhibit B](#) hereto.

**Record Date** means the close of business on the 15th day prior to each day on which a payment of interest on the Series 2022 Bonds is due and payable.

**Refunded Bonds** mean the Refunding Candidates that are designated by the Executive Director pursuant to authority delegated by Section 2 and Section 7 of this series resolution.

**Refunding Bonds** means the Series 2022 Bonds issued for the purpose of defeasing and/or refunding the Refunded Bonds.

**Refunding Candidates** mean the outstanding revenue bonds of the Port as described on [Exhibit A](#).

**Registered Owner** means the person named as the registered owner of a Series 2022 Bond in the Bond Register.

**Registrar** means the fiscal agent of the State of Washington, appointed by the Designated Port Representative for the purposes of registering and authenticating the Series 2022 Bonds, maintaining the Bond Register and effecting transfer of ownership of the Series 2022 Bonds. The term **Registrar** shall include any successor to the fiscal agent, if any, hereinafter appointed by the Designated Port Representative.

**Rule** means Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended from time to time.

**Series 2022 Bonds** mean the Port of Seattle Intermediate Lien Revenue and Refunding Bonds, Series 2022, or with such other appropriate description and series designations as provided for by the Designated Port Representative, authorized to be issued by Section 2 of this series resolution.

**Series 2022 Reserve Account Deposit** means the amount, if any, that is required to be added to the reserve account balances in the Intermediate Lien Reserve Account to satisfy the Intermediate Lien Reserve Requirement and that is identified in a closing certificate or certificates of the Port.

**Subordinate Lien Bond Resolutions** mean, collectively, Resolution No. 3238, as amended; Resolution No. 3456, as amended, as further amended by Resolution No. 3777; and Resolution No. 3598, as amended.



**Surety Bond** means the surety bond(s), if any, issued by the Surety Bond Issuer on the date of issuance of the Series 2022 Bonds for the purpose of satisfying the Series 2022 Reserve Account Deposit. There may be more than one Surety Bond.

**Surety Bond Agreement** means any Agreement(s) between the Port and the Surety Bond Issuer with respect to the Surety Bond(s).

**Surety Bond Issuer** means any issuer(s) of the Surety Bond(s).

**Underwriters** mean, collectively, Citigroup Global Markets Inc., BofA Securities, Inc.; Goldman Sachs & Co. LLC, J.P. Morgan Securities LLC; Morgan Stanley & Co. LLC; Academy Securities, Inc.; and Backstrom McCarley Berry & Co., LLC.

**Rules of Interpretation.** In this series resolution, unless the context otherwise requires:

(a) The terms “hereby,” “hereof,” “hereto,” “herein,” “hereunder” and any similar terms, as used in this series resolution, refer to this series resolution as a whole and not to any particular article, section, subdivision or clause hereof, and the term “hereafter” shall mean after, and the term “heretofore” shall mean before the date of this series resolution;

(b) Words of the masculine gender shall mean and include correlative words of the feminine and neuter genders and words importing the singular number shall mean and include the plural number and vice versa;

(c) Words importing persons shall include firms, associations, partnerships (including limited partnerships), trusts, corporations, limited liability companies and other legal entities, including public bodies, as well as natural persons;

(d) Any headings preceding the text of the several articles and sections of this series resolution, and any table of contents or marginal notes appended to copies hereof, shall be solely for convenience of reference and shall not constitute a part of this series resolution, nor shall they affect its meaning, construction or effect;

(e) All references herein to “articles,” “sections” and other subdivisions or clauses are to the corresponding articles, sections, subdivisions or clauses hereof; and

(f) Except as explicitly provided herein, whenever any consent or direction is required to be given by the Port, such consent or direction shall be deemed given when given by the Designated Port Representative.

**Section 2. Plan of Finance: Authorization of Series 2022 Bonds.**

(a) *Plan of Finance.* The Port intends to undertake improvements to its airport facilities at the locations described on Exhibit B (the “Projects”) attached hereto and incorporated by this reference herein. A portion of the costs of the Projects are expected to be paid, refinanced or reimbursed with the proceeds of the Project Bonds.

The Refunding Candidates may be defeased or are callable in whole or in part prior to their scheduled maturities and may be selected for defeasance and/or refunding depending on market conditions. The final selection of the Refunding Candidates to be designated as Refunded Bonds and to be defeased and/or refunded by the Refunding Bonds shall be made by the Executive Director pursuant to the authority granted in Section 7 of this series resolution.

(b) *Authorization of Series 2022 Bonds.* The Port shall issue bonds in one or more series (the “Series 2022 Bonds”) consisting of the Project Bonds and the Refunding Bonds, if any. The proceeds of the Project Bonds shall be used for the purpose of providing part of the funds necessary to (i) pay or to reimburse the Port for all or a portion of the costs of the Projects; (ii) at the option of the Designated Port Representative, capitalize interest on all or a portion of the Series 2022 Bonds; (iii) make a Series 2022 Reserve Account Deposit or purchase a Surety Bond therefor, if required; and (iv) pay all or a portion of the costs incidental to the foregoing and to the issuance of the Project Bonds. The proceeds of the Refunding Bonds, if any, shall be used for the purpose of providing the funds necessary to (i) defease and/or refund the Refunded

Bonds; and (ii) pay all or a portion of the costs incidental to the foregoing and to the issuance of the Refunding Bonds.

(c) *Maximum Principal Amount.* The aggregate principal amount of the Series 2022 Bonds to be issued under this series resolution shall not exceed \$1,000,000,000. The aggregate principal amount of the Project Bonds and the aggregate principal amount of Refunding Bonds shall be determined by the Executive Director, pursuant to the authority granted in Section 7 of this series resolution.

Section 3. Series 2022 Bond Details.

(a) *Series 2022 Bonds.* The Series 2022 Bonds shall be issued in one or more series, shall be designated as “Port of Seattle Intermediate Lien Revenue and Refunding Bonds, Series 2022,” with such description and additional designations for each series for identification purposes as may be approved by the Designated Port Representative, shall be registered as to both principal and interest, shall be issued in the aggregate principal amount set forth in the Bond Purchase Contract, shall be numbered separately in the manner and with any additional designation as the Registrar deems necessary for purposes of identification, shall be dated their date of delivery to the Underwriters, and shall be in the denomination of \$5,000 each or any integral multiple of \$5,000 within a series and maturity. The Series 2022 Bonds of each series shall bear interest from their date of delivery to the Underwriters until the Series 2022 Bonds bearing such interest have been paid or their payment duly provided for, at the rates, payable on the dates, set forth in the Bond Purchase Contract for each series and shall mature on the dates and in the years and in the principal amounts set forth in the Bond Purchase Contract, all as approved by the Executive Director pursuant to Section 7 of this series resolution.

(b) *Limited Obligations.* The Series 2022 Bonds shall be obligations only of the Intermediate Lien Bond Fund and the Intermediate Lien Reserve Account created under the

Intermediate Lien Master Resolution and shall be payable and secured as provided in the Intermediate Lien Master Resolution and this series resolution. The Series 2022 Bonds do not constitute an indebtedness of the Port within the meaning of the constitutional provisions and limitations of the State of Washington.

Section 4. Redemption and Purchase.

(a) *Optional Redemption.* The Series 2022 Bonds of one or more series and maturities may be subject to optional redemption on the dates, at the prices and under the terms relating to such series set forth in the Bond Purchase Contract, all as approved by the Executive Director pursuant to Section 7 of this series resolution.

(b) *Mandatory Redemption.* The Series 2022 Bonds of one or more series and maturities may be subject to mandatory redemption to the extent, if any, set forth in the Bond Purchase Contract relating to such series, all as approved by the Executive Director pursuant to Section 7 of this series resolution.

(c) *Purchase of Series 2022 Bonds for Retirement.* The Port reserves the right to use at any time any surplus Gross Revenue available after providing for the payments required by paragraphs First through Fifth of Section 2(a) of the First Lien Master Resolution, including the payments required by paragraphs First through Eleventh of the priority for use of Gross Revenue set forth in the Intermediate Lien Master Resolution, to purchase for retirement any of the Series 2022 Bonds offered to the Port at any price deemed reasonable to the Designated Port Representative.

(d) *Selection of Series 2022 Bonds for Redemption.* If Series 2022 Bonds are called for optional redemption, the series, maturities, and interest rates of such Series 2022 Bonds to be redeemed shall be selected by the Port. If any Series 2022 Bonds to be redeemed (optional or mandatory) then are held in book-entry-only form, the selection of such Series 2022 Bonds

within a series, maturity, and interest rate to be redeemed within a maturity and interest rate shall be made in accordance with the operational arrangements then in effect at DTC (or at a substitute depository, if applicable). If the Series 2022 Bonds to be redeemed are no longer held in book-entry-only form, the selection of such Series 2022 Bonds to be redeemed shall be made in the following manner. If the Port redeems at any one time fewer than all of the Series 2022 Bonds having the same maturity date and interest rate within a series, the particular Series 2022 Bonds or portions of Series 2022 Bonds to be redeemed within the series, maturity, and interest rate shall be selected by lot (or in such other random manner determined by the Registrar) in increments of \$5,000. In the case of a Series 2022 Bond within a series, maturity, and interest rate of a denomination greater than \$5,000, the Port and Registrar shall treat each Series 2022 Bond of the applicable series, maturity and interest rate as representing such number of separate Series 2022 Bonds each of the denomination of \$5,000 as is obtained by dividing the actual principal amount of such Series 2022 Bonds of the applicable series, maturity, and interest rate by \$5,000. In the event that only a portion of the principal amount of a Series 2022 Bond is redeemed, upon surrender of such Series 2022 Bond at the principal office of the Registrar there shall be issued to the Registered Owner, without charge therefor, for the then-unredeemed balance of the principal amount thereof a Series 2022 Bond or, at the option of the Registered Owner, a Series 2022 Bond of like series, maturity, and interest rate in any of the denominations herein authorized. *Provided however*, that the manner of selection of Series 2022 Bonds issued on a federally taxable basis for redemption may be set forth in the Bond Purchase Contract relating to such series and as approved by the Designated Port Representative.

(e) *Notice of Redemption.* Written notice of any redemption of Series 2022 Bonds prior to maturity shall be given by the Registrar on behalf of the Port by first class mail, postage prepaid, not less than 20 days nor more than 60 days before the date fixed for redemption to the

Registered Owners of Series 2022 Bonds that are to be redeemed at their last addresses shown on the Bond Register. This requirement shall be deemed complied with when notice is mailed to the Registered Owners at their last addresses shown on the Bond Register, whether or not such notice is actually received by the Registered Owners.

So long as the Series 2022 Bonds are in book-entry only form, notice of redemption shall be given to Beneficial Owners of Series 2022 Bonds to be redeemed in accordance with the operational arrangements then in effect at DTC (or its successor or alternate depository), and neither the Port nor the Registrar shall be obligated or responsible to confirm that any notice of redemption is, in fact, provided to Beneficial Owners.

Each notice of redemption (which notice in the case of optional redemption may be conditional and/or may be rescinded at the option of the Port) prepared and given by the Registrar to Registered Owners of Series 2022 Bonds shall contain the following information: (1) the date fixed for redemption, (2) the redemption price, (3) if fewer than all outstanding Series 2022 Bonds of a series are to be redeemed, the identification by series, maturity, and interest rate (and, in the case of partial redemption, the principal amounts) of the Series 2022 Bonds to be redeemed, (4) whether, in the case of optional redemption, the notice of redemption is conditional and, if conditional, the conditions to redemption, (5) that (unless the conditions, if any, to redemption have not been satisfied or unless the notice of redemption shall have been rescinded) such Series 2022 Bonds will become due and payable and interest shall cease to accrue from the date fixed for redemption if and to the extent in each case funds have been provided to the Registrar for the redemption of such Series 2022 Bonds on the date fixed for redemption the redemption price will become due and payable upon each Series 2022 Bond or portion called for redemption, and that (unless the conditions, if any, to redemption have not been satisfied or unless the notice of redemption shall have been rescinded) interest shall cease to

accrue from the date fixed for redemption if and to the extent that funds have been provided to the Registrar for the redemption of such Series 2022 Bonds, (6) that the Series 2022 Bonds are to be surrendered for payment at the principal office of the Registrar, (7) the CUSIP numbers of all Series 2022 Bonds being redeemed, (8) the dated date of the Series 2022 Bonds being redeemed, (9) the rate of interest for each Series 2022 Bond being redeemed, (10) the date of the notice, and (11) any other information deemed necessary by the Registrar to identify the Series 2022 Bonds being redeemed.

Upon the payment of the redemption price of Series 2022 Bonds being redeemed, each check or other transfer of funds issued for such purpose shall bear the CUSIP number identifying, by issue, series and maturity, the Series 2022 Bonds being redeemed with the proceeds of such check or other transfer, or in the case of a payment to DTC shall be accompanied by an informational communication evidencing the CUSIP and related informational details with respect to each security being paid by wire transfer.

(f) *Effect of Redemption.* Unless the Port has rescinded a notice of optional redemption (or unless the Port provided a conditional notice of optional redemption and the conditions for the optional redemption set forth therein are not satisfied), the Series 2022 Bonds to be redeemed shall become due and payable on the date fixed for redemption, and the Port shall transfer to the Registrar amounts that, in addition to other money, if any, held by the Registrar for such purpose, will be sufficient to redeem, on the date fixed for redemption, all of the Series 2022 Bonds to be redeemed. If and to the extent that funds have been provided to the Registrar for the redemption of Series 2022 Bonds then from and after the date fixed for redemption for such Series 2022 Bond or portion thereof, interest on each such Series 2022 Bond shall cease to accrue and such Series 2022 Bond or portion thereof shall cease to be Outstanding.

(g) *Amendment of Notice Provisions.* The foregoing notice provisions of this section, including but not limited to the information to be included in redemption notices and the persons designated to receive notices, may be amended by additions, deletions and changes to maintain compliance with duly promulgated regulations and recommendations regarding notices of redemption of municipal securities.

Section 5. Registration, Exchange and Payments.

(a) *Registrar/Bond Register.* The Port hereby specifies and adopts the system of registration and transfer for the Series 2022 Bonds approved by the Washington State Finance Committee, which utilizes the fiscal agent of the State of Washington, for the purposes of registering and authenticating the Series 2022 Bonds, maintaining the Bond Register and effecting transfer of ownership of the Series 2022 Bonds (the "Registrar"). The Registrar shall keep, or cause to be kept, at its principal corporate trust office, sufficient records for the registration and transfer of the Series 2022 Bonds (the "Bond Register"), which shall be open to inspection by the Port. The Registrar may be removed at any time at the option of the Designated Port Representative upon prior notice to the Registrar, DTC (or its successor or alternate depository), each party entitled to receive notice pursuant to the Continuing Disclosure Undertaking and a successor Registrar appointed by the Designated Port Representative. No resignation or removal of the Registrar shall be effective until a successor shall have been appointed and until the successor Registrar shall have accepted the duties of the Registrar hereunder. The Registrar is authorized, on behalf of the Port, to authenticate and deliver Series 2022 Bonds transferred or exchanged in accordance with the provisions of such Series 2022 Bonds and this series resolution and to carry out all of the Registrar's powers and duties under this series resolution. The Registrar shall be responsible for its representations contained in the Certificate of Authentication on the Series 2022 Bonds.

(b) *Registered Ownership.* Except as provided in the last sentence of Section 5(c) or the Continuing Disclosure Undertaking authorized pursuant to Section 15 of this series resolution, the Port and the Registrar may deem and treat the Registered Owner of each Series 2022 Bond as the absolute owner for all purposes, and neither the Port nor the Registrar shall be affected by any notice to the contrary. Payment of any such Series 2022 Bond shall be made only as described in subsection (h) of this Section 5, but the transfer of such Series 2022 Bond may be registered as herein provided. All such payments made as described in subsection (h) of this Section 5 shall be valid and shall satisfy the liability of the Port upon such Series 2022 Bond to the extent of the amount or amounts so paid.

(c) *DTC Acceptance/Letter of Representations.* The Series 2022 Bonds shall initially be held in fully immobilized form by DTC acting as depository. To induce DTC to accept the Series 2022 Bonds as eligible for deposit at DTC, the Port has heretofore executed and delivered to DTC the Letter of Representations.

Neither the Port nor the Registrar will have any responsibility or obligation to DTC participants or the persons for whom they act as nominees with respect to the Series 2022 Bonds for the accuracy of any records maintained by DTC (or any successor or alternate depository) or any DTC participant, the payment by DTC (or any successor or alternate depository) or any DTC participant of any amount in respect of the principal of or interest on Series 2022 Bonds, any notice that is permitted or required to be given to Registered Owners under this series resolution (except such notices as shall be required to be given by the Port to the Registrar or, by the Registrar, to DTC or any successor or alternate depository), the selection by DTC or by any DTC participant of any person to receive payment in the event of a partial redemption of the Series 2022 Bonds, or any consent given or other action taken by DTC (or any successor or alternate depository) as the Registered Owner. So long as any Series 2022 Bonds are held in

fully immobilized form, DTC or its successor depository shall be deemed to be the owner and Registered Owner for all purposes, and all references in this series resolution to the Registered Owners shall mean DTC (or any successor or alternate depository) or its nominee and shall not mean the owners of any beneficial interest in any Series 2022 Bonds. Notwithstanding the foregoing, if a Bond Insurance Policy is issued for any series or maturity of the Series 2022 Bonds and so long as the Bond Insurer is not in default under its Policy, the Bond Insurer shall be deemed to be the owner, Registered Owner, and holder of all bonds of that series or maturity for the purpose of granting consents and exercising voting rights with respect thereto and for any other purpose identified and specified in the Bond Insurance Commitment accepted by the Port as a condition of issuance of the Bond Insurance Policy.

(d) *Use of Depository.*

(1) The Series 2022 Bonds shall be registered initially in the name of CEDE & Co., as nominee of DTC, with a single Series 2022 Bond for each series and maturity having the same interest rate in a denomination equal to the total principal amount of such series and maturity. Registered ownership of such immobilized Series 2022 Bonds, or any portions thereof, may not thereafter be transferred except (A) to any successor of DTC or its nominee, or to any other nominee requested by an authorized representative of DTC, provided that any such successor shall be qualified under any applicable laws to provide the service proposed to be provided by it; (B) to any substitute depository appointed by the Port pursuant to subsection (2) below or such substitute depository's successor or nominee; or (C) to any person as provided in subsection (4) below.

(2) Upon the resignation of DTC or its successor (or any substitute depository or its successor) from its functions as depository or a determination by the Port to discontinue the system of book entry transfers through DTC or its successor (or any substitute depository or its

successor), the Port may appoint a substitute depository. Any such substitute depository shall be qualified under any applicable laws to provide the services proposed to be provided by it.

(3) In the case of any transfer pursuant to clause (A) or (B) of subsection (1) above, the Registrar shall, upon receipt of all outstanding Series 2022 Bonds, together with a written request on behalf of the Port, issue a single new Series 2022 Bond for each series and maturity then outstanding, registered in the name of such successor or substitute depository, or its nominee, all as specified in such written request of the Port.

(4) In the event that (A) DTC or its successor (or substitute depository or its successor) resigns from its functions as depository, and no substitute depository can be obtained, or (B) the Port determines that it is in the best interest of the Beneficial Owners of the Series 2022 Bonds of any series that the Series 2022 Bonds of that series be provided in certificated form, the ownership of such Series 2022 Bonds may then be transferred to any person or entity as herein provided, and shall no longer be held in fully immobilized form. The Port shall deliver a written request to the Registrar, together with a supply of definitive Series 2022 Bonds (of the appropriate series and maturities) in certificated form, to issue Series 2022 Bonds in any authorized denominations. Upon receipt by the Registrar of all then outstanding Series 2022 Bonds (of the appropriate series), together with a written request on behalf of the Port to the Registrar, new Series 2022 Bonds of such series shall be issued in the appropriate denominations and registered in the names of such persons as are provided in such written request.

(e) *Registration of the Transfer of Ownership or the Exchange of Series 2022 Bonds; Change in Denominations.* The transfer of any Series 2022 Bond may be registered and any Series 2022 Bond may be exchanged, but no transfer of any Series 2022 Bond shall be valid unless the Series 2022 Bond is surrendered to the Registrar with the assignment form appearing

on such Series 2022 Bond duly executed by the Registered Owner or such Registered Owner's duly authorized agent in a manner satisfactory to the Registrar. Upon such surrender, the Registrar shall cancel the surrendered Series 2022 Bond and shall authenticate and deliver, without charge to the Registered Owner or transferee, a new Series 2022 Bond (or Series 2022 Bonds at the option of the Registered Owner) of the same date, series, maturity and interest rate and for the same aggregate principal amount in any authorized denomination, as and naming as Registered Owner the person or persons listed as the assignee on the assignment form appearing on the surrendered Series 2022 Bond, in exchange for such surrendered and canceled Series 2022 Bond. Any Series 2022 Bond may be surrendered to the Registrar, together with the assignment form appearing on such Series 2022 Bond duly executed, and exchanged, without charge, for an equal aggregate principal amount of Series 2022 Bonds of the same date, series, maturity and interest rate, in any authorized denomination. The Registrar shall not be obligated to register the transfer or exchange of any Series 2022 Bond during a period beginning at the opening of business on the Record Date with respect to an interest payment date and ending at the close of business on such interest payment date, or, in the case of any proposed redemption of the Series 2022 Bonds, after the mailing of notice of the call for redemption of such Series 2022 Bonds.

(f) *Registrar's Ownership of Series 2022 Bonds.* The Registrar may become the Registered Owner of any Series 2022 Bond with the same rights it would have if it were not the Registrar, and to the extent permitted by law, may act as depository for and permit any of its officers or directors to act as member of, or in any other capacity with respect to, any committee formed to protect the rights of the Registered Owners of the Series 2022 Bonds.

(g) *Registration Covenant.* The Port covenants that, until all Series 2022 Bonds issued on a federally tax-exempt basis have been surrendered and canceled, it will maintain a

system for recording the ownership of each Series 2022 Bond that complies with the provisions of Section 149 of the Code.

(h) *Place and Medium of Payment.* The principal of, premium, if any, and interest on the Series 2022 Bonds shall be payable in lawful money of the United States of America. Interest on the Series 2022 Bonds shall be calculated on the basis of a 360-day year and twelve 30-day months. For so long as all Series 2022 Bonds are in fully immobilized form with DTC, payments of principal, premium, if any, and interest shall be made as provided to the parties entitled to receive payment as of each Record Date in accordance with the operational arrangements of DTC described in the Letter of Representations. In the event that the Series 2022 Bonds are no longer in fully immobilized form with DTC (or its successor or alternate depository), interest on the Series 2022 Bonds shall be paid by check mailed to the Registered Owners at the addresses for such Registered Owners appearing on the Bond Register as of the Record Date, and principal and premium, if any, of the Series 2022 Bonds shall be payable by check upon presentation and surrender of such Series 2022 Bonds by the Registered Owners at the principal office of the Registrar; provided, however, that if so requested in writing prior to the opening of business on the Record Date by the Registered Owner of at least \$1,000,000 aggregate principal amount of Series 2022 Bonds of a series, interest on such Series 2022 Bonds will be paid thereafter by wire transfer on the date due to an account with a bank located within the United States.

Section 6. Pledge of Available Intermediate Lien Revenues; Series 2022 Reserve Account Deposit.

(a) *Pledge of Available Intermediate Lien Revenue.* Pursuant to the Intermediate Lien Master Resolution, the Intermediate Lien Bond Fund and the Intermediate Lien Reserve Account have been created for the purpose of paying and securing the payment of the principal

of, premium, if any, and interest on all Outstanding Intermediate Lien Parity Bonds. The Port hereby irrevocably obligates and binds itself for as long as any Series 2022 Bonds remain Outstanding to set aside and pay into the Intermediate Lien Bond Fund from Available Intermediate Lien Revenues or money in the Revenue Fund, on or prior to the respective dates the same become due (and if such payment is made on the due date, such payment shall be made in immediately available funds):

(1) Such amounts as are required to pay the interest scheduled to become due on Series 2022 Bonds; and

(2) Such amounts with respect to Series 2022 Bonds as are required (A) to pay maturing principal, (B) to make any required sinking fund payments, and (C) to redeem Series 2022 Bonds in accordance with any mandatory redemption provisions.

Said amounts so pledged to be paid into such special funds are hereby declared to be a prior lien and charge upon the Gross Revenue superior to all other liens and charges of any kind or nature whatsoever except for (i) Operating Expenses, (ii) liens and charges thereon of Permitted Prior Lien Bonds, and (iii) liens and charges equal in rank that have or may be made thereon to pay Net Payments due pursuant to any Parity Derivative Product and to pay and secure the payment of the principal of, premium, if any, and interest on Outstanding Intermediate Lien Parity Bonds and any Intermediate Lien Parity Bonds issued in the future under authority of a Series Resolution in accordance with the provisions of Sections 4 and 5 of the Intermediate Lien Master Resolution.

(b) *Reserve Account Deposit.* The Series 2022 Reserve Account Deposit shall be deposited in the Intermediate Lien Reserve Account (or shall be satisfied through the issuance of one or more Surety Bonds) on the date of issuance of the Series 2022 Bonds. Together with existing reserve account balances in the Intermediate Lien Reserve Account, the Series 2022

Reserve Account Deposit shall be at least sufficient to meet the Intermediate Lien Reserve Requirement.

The Designated Port Representative may decide to utilize one or more Surety Bonds to satisfy the Series 2022 Reserve Account Deposit; provided that each Surety Bond meets the qualifications for Qualified Insurance. Upon such election, the Designated Port Representative is hereby authorized to execute and deliver one or more Surety Bond Agreements with one or more Surety Bond Issuers to effect the delivery of the Surety Bond(s).

Section 7. Designation of Refunded Bonds; Sale of Series 2022 Bonds.

(a) *Designation of Refunded Bonds.* As outlined in Section 2 and Section 9 of this series resolution, the Refunding Candidates may be called for redemption prior to their scheduled maturities. All or some of the Refunding Candidates may be defeased and/or refunded with the proceeds of the Series 2022 Bonds authorized by this series resolution. The Executive Director may select some or all of the Refunding Candidates and designate those Refunding Candidates as the "Refunded Bonds" in the Bond Purchase Contract if and to the extent that the criteria set forth in subsection (b) are met.

(b) *Series 2022 Bond Sale.* The Series 2022 Bonds shall be sold at one or more negotiated sale(s) to the Underwriters pursuant to the terms of the applicable Bond Purchase Contract. The Designated Port Representative is hereby authorized to negotiate terms for the purchase of the Series 2022 Bonds and to execute one or more Bond Purchase Contracts, with such terms (including the designation of the Refunded Bonds and the Series 2022 Reserve Account Deposit) as are approved by the Executive Director pursuant to this section and consistent with this series resolution and the Intermediate Lien Master Resolution. The Commission has been advised by the Port's financial advisor that market conditions are fluctuating and, as a result, the most favorable market conditions may occur on a day other than a

regular meeting date of the Commission. The Commission has determined that it would be in the best interest of the Port to delegate to the Executive Director for a limited time the authority to approve the designation of the Refunded Bonds and to approve the number of series, final series designations, and with respect to each series, the date of sale, the tax status of each series, interest rates, maturity dates, aggregate principal amount, principal amounts and prices of each maturity, redemption rights, and other terms and conditions of the Series 2022 Bonds. The Executive Director is hereby authorized to approve the designation of the Refunded Bonds and to approve the number of series, final series designations, and with respect to each series, the date of sale, the tax status of each series, interest rates, maturity dates, aggregate principal amount, principal amounts of each maturity and redemption rights for the Series 2022 Bonds in the manner provided hereafter (A) so long as the aggregate principal amount of the Series 2022 Bonds does not exceed the maximum principal amount set forth in Section 2, and (B) so long as the true interest cost for the Series 2022 Bonds of a series issued on a federally tax-exempt basis does not exceed 4.50% per annum, and so long as the true interest cost for the Series 2022 Bonds of a series issued on a federally taxable basis does not exceed 4.50% per annum.

In designating the Refunded Bonds, determining the number of series, final series designations, the date of sale, tax status of each series, interest rates, prices, maturity dates, aggregate principal amount, principal maturities, redemption rights or provisions of the Series 2022 Bonds for approval and the Series 2022 Reserve Account Deposit, the Designated Port Representative, in consultation with Port staff and the Port's financial advisor, shall take into account those factors that, in his judgment, will result in the most favorable interest cost on the Series 2022 Bonds of a series, including, but not limited to, current financial market conditions and current interest rates for obligations comparable in tenor and quality to the Series 2022 Bonds. Subject to the terms and conditions set forth in this section, the Designated



Port Representative is hereby authorized to execute the final form of the Bond Purchase Contract, upon the Executive Director's approval of the Refunded Bonds, the number of series, final series designations, the date of sale, tax status of each series, interest rates, maturity dates, aggregate principal amount, principal maturities and redemption rights set forth therein. Following the execution of the Bond Purchase Contract, the Executive Director or Designated Port Representative shall provide a report to the Commission, describing the final terms of the Series 2022 Bonds approved pursuant to the authority delegated in this section. The authority granted to the Designated Port Representative and the Executive Director by this section shall expire on December 31, 2022. If a Bond Purchase Contract for the Series 2022 Bonds has not been executed by December 31, 2022, the authorization for the issuance of the Series 2022 Bonds of that series shall be rescinded, and the Series 2022 Bonds shall not be issued nor their sale approved unless the Series 2022 Bonds shall have been re-authorized by resolution of the Commission. The resolution reauthorizing the issuance and sale of the Series 2022 Bonds may be in the form of a new series resolution repealing this series resolution in whole or in part (only with respect to the Series 2022 Bonds not issued) or may be in the form of an amendatory resolution approving a bond purchase contract or extending or establishing new terms and conditions for the authority delegated under this section.

Upon the adoption of this series resolution, the proper officials of the Port including the Designated Port Representative, are authorized and directed to undertake all other actions necessary for the prompt execution and delivery of the Series 2022 Bonds to the Underwriters thereof and further to execute all closing certificates and documents required to effect the closing and delivery of the Series 2022 Bonds in accordance with the terms of the Bond Purchase Contract.

The Designated Port Representative and other Port officials, agents and representatives are hereby authorized and directed to do everything necessary for the prompt issuance, execution and delivery of the Series 2022 Bonds to the Underwriters and for the proper application and use of the proceeds of sale of the Series 2022 Bonds. In furtherance of the foregoing, the Designated Port Representative is authorized to approve and enter into agreements for the payment of costs of issuance, including Underwriters' discount, the fees and expenses specified in the Bond Purchase Contract, including fees and expenses of the Underwriters and other retained services, including Bond Counsel, disclosure counsel, rating agencies, fiscal agent, escrow agent, if any, verification agent, financial advisory services, independent consultant, and other expenses customarily incurred in connection with the issuance and sale of bonds.

The Designated Port Representative is authorized to ratify, execute, deliver and approve for purposes of the Rule, on behalf of the Port, the final official statement(s) (and to approve, deem final and deliver any preliminary official statement) and any supplement thereto relating to the issuance and sale of the Series 2022 Bonds and the distribution of the Series 2022 Bonds pursuant thereto with such changes, if any, as may be deemed by him/her to be appropriate.

Section 8. Application of Series 2022 Bond Proceeds.

(a) *Application of Project Bond Proceeds.* The proceeds of the Project Bonds (exclusive of the Underwriters' discount and any amounts that may be designated by the Designated Port Representative in a closing certificate to be allocated to pay costs of issuance or any Bond Insurance Policy premium and/or a Surety Bond premium) shall be applied as follows:

- (1) An amount(s), if any, specified by the Designated Port Representative shall be deposited into one or more capitalized interest accounts (hereinafter authorized to be created);

(2) An amount specified by the Designated Port Representative as required to pay the Series 2022 Reserve Account Deposit shall be deposited into the Intermediate Lien Reserve Account; and

(3) An amount specified by the Designated Port Representative shall be deposited into one or more capital project accounts and used to pay costs of issuance and, together with other available moneys, to pay costs of the Projects.

If interest on the Project Bonds is to be capitalized, the Treasurer of the Port is hereby authorized and directed to create one or more capitalized interest accounts for the purpose of holding certain Project Bond proceeds and interest earnings thereon to be used and disbursed to pay interest on the Series 2022 Bonds through the date or dates specified by the Designated Port Representative.

The Treasurer shall invest the net proceeds of the Project Bonds in such obligations as may now or hereafter be permitted to port districts of the State of Washington by law and that will mature prior to the date on which such money shall be needed. Earnings on such investments, except as may be required to pay rebatable arbitrage pursuant to the Federal Tax Certificate, may be used for Port purposes or transferred to the Intermediate Lien Bond Fund for the uses and purposes therein provided.

The Port shall maintain books and records regarding the use and investment of proceeds of Series 2022 Bonds issued on a federally tax-exempt basis in order to maintain compliance with its obligations under its Federal Tax Certificate.

(b) *Application of Refunding Bond Proceeds.* The net proceeds of the Refunding Bonds (exclusive of the Underwriters' discount and any amounts that may be designated by the Designated Port Representative in a closing certificate to be allocated to pay costs of issuance or any Bond Insurance Policy premium and/or a Surety Bond premium, or to satisfy a portion of the

Intermediate Lien Reserve Requirement), together with other available funds of the Port in the amount specified by the Designated Port Representative, shall be utilized immediately upon receipt thereof to pay and redeem the Refunded Bonds and/or shall be paid at the direction of the Treasurer to the Escrow Agent (if the Designated Port Representative has determined that an escrow is necessary or desirable to effect the defeasance of all or a portion of the Refunded Bonds).

(c) *Defeasance of Refunded Bonds.* Subject to and in accordance with the resolution authorizing the issuance of the Refunded Bonds, the net proceeds of the Refunding Bonds so deposited shall be utilized immediately upon receipt thereof to pay and redeem Refunded Bonds and/or to purchase the noncallable Government Obligations that are direct or indirect obligations of the United States or obligations unconditionally guaranteed by the United States specified by the Designated Port Representative (the "Acquired Obligations") and to maintain such necessary beginning cash balance to defease the Refunded Bonds and to discharge the other obligations of the Port relating thereto under the resolution authorizing their issuance, by providing for the payment of the interest on the Refunded Bonds to the date fixed for redemption and the redemption price (the principal amount plus any premium required) on the date fixed for redemption of the Refunded Bonds. Subject to compliance with all conditions set forth in the resolution authorizing the issuance of the Refunded Bonds, when the final transfers have been made for the payment of such redemption price and interest on the Refunded Bonds, any balance then remaining shall be transferred to the account designated by the Port and used for the purposes specified by the Designated Port Representative.

(d) *Acquired Obligations.* The Acquired Obligations, if any, shall be payable in such amounts and at such times that, together with any necessary beginning cash balance, will be sufficient to provide for the payment of:

(1) the interest on the Refunded Bonds as such becomes due on and before the dates fixed for redemption of the Refunded Bonds; and

(2) the price of redemption of the Refunded Bonds on the date fixed for redemption of the Refunded Bonds.

(e) *Authorizing Appointment of Escrow Agent and Verification Agent.* The Commission hereby authorizes and directs the Designated Port Representative (if the Designated Port Representative determines that an escrow would be necessary or desirable to effect the defeasance of all or a portion of the Refunded Bonds) to select a financial institution to act as the escrow agent for all or a portion of the Refunded Bonds and also to select a verification agent for some or all of the Refunded Bonds.

Section 9. Redemption of Refunded Bonds. The Commission hereby calls the callable Refunded Bonds for redemption on the redemption date specified by the Designated Port Representative in accordance with the provisions of the resolution authorizing the issuance, redemption and retirement of the Refunded Bonds, respectively, prior to their maturity dates.

The Designated Port Representative may cause to be disseminated a conditional notice of redemption prior to the closing and delivery of the Refunding Bonds and if a notice of redemption has been disseminated, such notice may be revoked at the option of the Designated Port Representative.

Said defeasance and call for redemption of the Refunded Bonds shall be irrevocable after the closing and delivery of the Refunding Bonds.

If so appointed, the Escrow Agent shall be authorized and directed to provide for the giving of irrevocable notice of the redemption of those Refunded Bonds designated in the Escrow Agreement in accordance with the terms of the resolution authorizing the issuance of such Refunded Bonds and as described in the Escrow Agreement. The Treasurer is authorized

and directed to provide whatever assistance is necessary to accomplish such redemption and the giving of irrevocable notice therefor. The costs of mailing of such notice shall be an expense of the Port.

The Port or the Escrow Agent, if any, on behalf of the Port, shall be authorized and directed to pay to the fiscal agent of the State of Washington, sums sufficient to pay, when due, the payments specified in Section 8(d) of this series resolution. All such sums shall be paid from the moneys and the Acquired Obligations pursuant to the previous section of this series resolution, and the income therefrom and proceeds thereof.

If an Escrow Agent is appointed, the Port will ascertain that all necessary and proper fees, compensation and expenses of the Escrow Agent for the Refunded Bonds shall be paid when due. If an Escrow Agent is appointed, the Designated Port Representative is authorized and directed to execute and deliver the Escrow Agreement to the Escrow Agent when the provisions thereof have been fixed and determined for closing and delivery of the Refunding Bonds. The Escrow Agreement, if any, shall be in form and substance satisfactory to the Designated Port Representative and the Escrow Agent, and may include a separate Costs of Issuance Agreement.

Section 10. Tax Covenants.

(a) *General.* The Port covenants that it will not take or permit to be taken on its behalf any action that would adversely affect the exclusion from gross income for federal income tax purposes of the interest on such Series 2022 Bonds issued on a federally tax-exempt basis, and will take or require to be taken such acts as may reasonably be within its ability and as may from time to time be required under applicable law to continue the exclusion from gross income for federal income tax purposes of the interest on such Series 2022 Bonds issued on a federally tax-exempt basis. The Port shall comply with its covenants set forth in the Federal Tax Certificate with respect to such Series 2022 Bonds issued on a federally tax-exempt basis.

(b) *No Bank Qualification.* The Series 2022 Bonds shall not be qualified tax-exempt obligations pursuant to Section 265(b) of the Code for investment by financial institutions.

**Section 11. Lost, Stolen, Mutilated or Destroyed Series 2022 Bonds.** In case any Series 2022 Bond shall be lost, stolen, mutilated or destroyed, the Registrar may execute and deliver a new Series 2022 Bond of like series, maturity, date, number and tenor to the Registered Owner thereof upon the owner's paying the expenses and charges of the Port in connection therewith and upon his/her filing with the Port evidence satisfactory to the Port that such Series 2022 Bond was actually lost, stolen or destroyed (including the presentation of a mutilated Series 2022 Bond) and of his/her ownership thereof, and upon furnishing the Port and the Registrar with indemnity satisfactory to both.

**Section 12. Form of Series 2022 Bonds and Registration Certificate.** The Series 2022 Bonds shall be in substantially the following form:

[DTC HEADING]  
UNITED STATES OF AMERICA  
NO. \_\_\_\_\_ \$ \_\_\_\_\_  
STATE OF WASHINGTON  
PORT OF SEATTLE  
INTERMEDIATE LIEN REVENUE [AND] [REFUNDING] BOND,  
SERIES 2022[A][B][C]  
[(Non-AMT)][(Private Activity - AMT)][(Taxable)]

Maturity Date: \_\_\_\_\_, \_\_\_\_\_ CUSIP No. \_\_\_\_\_

Interest Rate:

Registered Owner: Cede & Co.

Principal Amount:

THE PORT OF SEATTLE, a municipal corporation organized and existing under and by virtue of the laws of the State of Washington (the "Port"), promises to pay to the Registered Owner identified above, or registered assigns, on the Maturity Date identified above, solely from the special fund of the Port known as the "Port of Seattle Revenue Intermediate Lien Bond Fund" (the "Intermediate Lien Bond Fund") created by Resolution No. 3540, as amended (the "Intermediate Lien Master Resolution" and together with Resolution No. \_\_\_\_\_, hereinafter collectively referred to as the "Bond Resolution"), the Principal Amount indicated above and to

pay interest thereon from the Intermediate Lien Bond Fund from the date of initial delivery, or the most recent date to which interest has been paid or duly provided for or until payment of this bond at the Interest Rate set forth above, payable semiannually on the first days of each \_\_\_\_\_ and \_\_\_\_\_ beginning on \_\_\_\_\_ 1, 20\_\_\_. The principal of, premium, if any, and interest on this bond are payable in lawful money of the United States of America. Principal, premium, if any, and interest shall be paid as provided in the Blanket Issuer Letter of Representations (the "Letter of Representations") by the Port to The Depository Trust Company ("DTC") (or its successor or alternate depository) or other registered owner. Capitalized terms used in this bond which are not specifically defined have the meanings given such terms in the Bond Resolution. The Treasurer of the Port has appointed the fiscal agent for the State of Washington as the initial registrar, authenticating and paying agent for the bonds of this series.

This bond is one of a series of bonds of the Port in the aggregate principal amount of \$\_\_\_\_\_, of like date, tenor and effect, except as to number, amount, rate of interest and date of maturity and is issued pursuant to the Bond Resolution to [pay costs of capital improvement projects][to defease and/or refund certain outstanding Port revenue bonds]. [Simultaneously herewith, the Port is issuing two other series of revenue bonds: its Intermediate Lien Revenue [and] [Refunding] Bonds, Series 2022[A][B][C] [(Non-AMT)] [(Private Activity - AMT)] [(Taxable)] in the principal amount of \$\_\_\_\_\_, and Intermediate Lien Revenue [and] [Refunding] Bonds, Series 2022[A][B][C] [(Non-AMT)] [(Private Activity - AMT)] [(Taxable)], in the principal amount of \$[\_\_\_\_\_].

The bonds of this issue maturing on and after \_\_\_\_\_ 1, \_\_\_\_ shall be subject to optional redemption in advance of their scheduled maturity on and after \_\_\_\_\_ in whole or in part on any date at a price equal to 100% of the principal amount thereof plus accrued interest to the date fixed for redemption.

[The bonds of this issue maturing on \_\_\_\_\_ 1, \_\_\_\_ shall be redeemed by the Port on \_\_\_\_\_ 1 of the following years in the following principal amounts at a price equal to 100% of the principal amount thereof plus accrued interest to the date fixed for redemption:

Redemption Dates	Amounts
	\$

\* Final Maturity]

[The bonds of this series are [not] private activity bonds.] The bonds of this series are not "qualified tax-exempt obligations" eligible for investment by financial institutions within the meaning of Section 265(b) of the Internal Revenue Code of 1986, as amended. [The Port has taken no action to cause the interest on this bond to be exempt from general federal income taxation.]

The Port hereby covenants and agrees with the owner and holder of this bond that it will keep and perform all the covenants of this bond and the Bond Resolution.

The Port does hereby pledge and bind itself to set aside and pay into the Intermediate Lien Bond Fund and Intermediate Lien Reserve Account from Available Intermediate Lien

Revenues or money in the Revenue Fund the various amounts required by the Bond Resolution to be paid into and maintained in said Fund and Account, all within the times provided by said Bond Resolution.

The amounts pledged to be paid out of Gross Revenue into the Intermediate Lien Bond Fund and Intermediate Lien Reserve Account are hereby declared to be a first and prior lien and charge upon the Gross Revenue, subject to the payment of Operating Expenses of the Port and subject further to the liens thereon of the Permitted Prior Lien Bonds and equal in rank to the lien and charge upon such Gross Revenue of the amounts required to pay and secure the payment of any Net Payments due pursuant to any Parity Derivative Product, any Outstanding Intermediate Lien Parity Bonds and any revenue bonds of the Port hereafter issued on a parity with the Outstanding Intermediate Lien Parity Bonds and the bonds of this issue.

The Port has further bound itself to establish, maintain and collect rentals, tariffs, rates, fees, and charges in the operation of all of its businesses for as long as any bonds of this issue are outstanding that will make available, for the payment of the principal thereof and interest thereon as the same shall become due, Available Intermediate Lien Revenues in an amount equal to or greater than the Rate Covenant defined in the Intermediate Lien Master Resolution.

This bond shall not be valid or become obligatory for any purpose or be entitled to any security or benefit under the Bond Resolution until the Certificate of Authentication hereon shall have been manually signed by or on behalf of the Registrar.

It is hereby certified and declared that this bond and the bonds of this issue are issued pursuant to and in strict compliance with the Constitution and laws of the State of Washington and resolutions of the Port and that all acts, conditions and things required to be done precedent to and in the issuance of this bond have happened, been done and performed.

IN WITNESS WHEREOF, the Port of Seattle has caused this bond to be executed by the manual or facsimile signatures of the President and Secretary of the Port Commission, and the corporate seal of the Port to be impressed or a facsimile thereof imprinted hereon as of the 26 day of April, 2022.

PORT OF SEATTLE

By \_\_\_\_\_ /s/\_\_\_\_\_  
President, Port Commission

ATTEST:  
\_\_\_\_\_/s/\_\_\_\_\_  
Secretary, Port Commission

CERTIFICATE OF AUTHENTICATION

Date of Authentication: \_\_\_\_\_

This bond is one of the bonds described in the within mentioned Bond Resolution and is one of the Intermediate Lien Revenue [and] [Refunding] Bonds, Series 2022[A][B][C] [(Non-AMT)] [(Private Activity - AMT)][(Taxable)] of the Port of Seattle, dated \_\_\_\_\_, 2022.

WASHINGTON STATE FISCAL AGENT, as  
Registrar

By \_\_\_\_\_  
Authorized Signer

\* \* \* \* \*

In the event any Series 2022 Bonds are no longer in fully immobilized form, the form of such Series 2022 Bonds may be modified to conform to printing requirements and the terms of this series resolution.

Section 13. Execution. The Series 2022 Bonds shall be executed on behalf of the Port with the manual or facsimile signature of the President of its Commission, shall be attested by the manual or facsimile signature of the Secretary thereof and shall have the seal of the Port impressed or a facsimile thereof imprinted thereon.

Only such Series 2022 Bonds as shall bear thereon a Certificate of Authentication in the form hereinbefore recited, manually executed by the Registrar, shall be valid or obligatory for any purpose or entitled to the benefits of this series resolution. Such Certificate of Authentication shall be conclusive evidence that the Series 2022 Bonds so authenticated have been duly executed, authenticated and delivered hereunder and are entitled to the benefits of this series resolution.

In case either of the officers of the Port who shall have executed the Series 2022 Bonds shall cease to be such officer or officers of the Port before the Series 2022 Bonds so signed shall

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have been authenticated or delivered by the Registrar, or issued by the Port, such Series 2022 Bonds may nevertheless be authenticated, delivered and issued and upon such authentication, delivery and issuance, shall be as binding upon the Port as though those who signed the same had continued to be such officers of the Port. Any Series 2022 Bond may also be signed and attested on behalf of the Port by such persons as on the actual date of execution of such Series 2022 Bond shall be the proper officers of the Port although on the original date of such Series 2022 Bond any such person shall not have been such officer.

Section 14. Defeasance. In the event that money and/or noncallable Government Obligations that are direct obligations of the United States or obligations unconditionally guaranteed by the United States maturing or having guaranteed redemption prices at the option of the owner at such time or times and bearing interest to be earned thereon in amounts (together with such money, if any) sufficient to redeem and retire part or all of the Series 2022 Bonds in accordance with their terms, are hereafter irrevocably delivered to the Registrar for payment such Series 2022 Bonds or set aside in a special account and pledged to effect such redemption and retirement, and, if the Series 2022 Bonds are to be redeemed prior to maturity, irrevocable notice, or irrevocable instructions to give notice of such redemption has been delivered to the Registrar, then no further payments need be made into the Intermediate Lien Bond Fund or any account therein for the payment of the principal of, premium, if any, and interest on the Series 2022 Bonds so provided for and such Series 2022 Bonds shall then cease to be entitled to any lien, benefit or security of the Intermediate Lien Master Resolution or this series resolution, except the right to receive the funds so set aside and pledged and such notices of redemption, if any, and such Series 2022 Bonds shall no longer be deemed to be Outstanding hereunder, under the Intermediate Lien Master Resolution or under any resolution authorizing the issuance of bonds or other indebtedness of the Port.

The Port shall provide notice of defeasance of any Series 2022 Bonds to the Registered Owners of the Series 2022 Bonds being defeased, to the Bond Insurer, if any, and to each party entitled to receive notice under the Continuing Disclosure Undertaking authorized pursuant to Section 15 of this series resolution.

Section 15. Undertaking to Provide Ongoing Disclosure. The Designated Port Representative is authorized to, in his or her discretion, execute and deliver a Continuing Disclosure Undertaking providing for an undertaking by the Port to assist the Underwriters in complying with the Rule.

Section 16. Bond Insurance. The payments of the principal of and interest on one or more series, or principal maturities within one or more series, of the Series 2022 Bonds may be insured by the issuance of the Bond Insurance Policy. The Designated Port Representative may solicit proposals from municipal bond insurance companies, and the Designated Port Representative, in consultation with the Port's financial advisor, is hereby authorized to select the proposal that is deemed to be the most cost effective and further to execute the Bond Insurance Commitment with the Bond Insurer, which may include such covenants and conditions as shall be approved by the Designated Port Representative.

Section 17. Compliance with Parity Conditions. The Commission hereby finds and determines as required by Section 5(b) of the Intermediate Lien Master Resolution, as follows:

First: The Port is not in default of its covenant under Section 5 of the Intermediate Lien Master Resolution; and

Second: The Commission has been assured that prior to the issuance and delivery of the Series 2022 Bonds, the Port will meet the conditions set forth in Section 5(c) of the Intermediate Lien Master Resolution and/or will deliver either:

(A) a certificate prepared as provided in the Intermediate Lien Master Resolution and executed by the Designated Port Representative stating that Available Intermediate Lien Revenues as First Adjusted during the Base Period were at least equal to 110 percent of Annual Debt Service in each year of the Certificate Period with respect to all Intermediate Lien Parity Bonds then Outstanding and then proposed to be issued; or

(B) a Consultant’s certificate, prepared as provided in the Intermediate Lien Master Resolution and stating that projected Available Intermediate Lien Revenues as First Adjusted will be at least equal to 110 percent of Annual Debt Service in each year of the Certificate Period with respect to all Intermediate Lien Parity Bonds then Outstanding and then proposed to be issued.

The limitations contained in the conditions provided in Section 5(b) of the Intermediate Lien Master Resolution having been complied with, the payments required herein to be made out of the Available Intermediate Lien Revenues to pay and secure the payment of the principal of, premium, if any, and interest on the Series 2022 Bonds shall constitute a lien and charge upon such a charge and lien upon the Available Intermediate Lien Revenues equal to the lien thereon of Outstanding Intermediate Lien Parity Bonds.

Section 18. Resolution and Laws a Contract with the Series 2022 Bond Owners. This series resolution is adopted under the authority of and in full compliance with the Constitution and laws of the State of Washington. In consideration of the purchase and ownership of the Series 2022 Bonds, the provisions of this series resolution and of said laws shall constitute a contract with the owners of the Series 2022 Bonds, and the obligations of the Port and its Commission under said laws and under this series resolution shall be enforceable by any court of competent jurisdiction; and the covenants and agreements herein and in the Series 2022 Bonds set forth shall be for the equal benefit of the owners of the Series 2022 Bonds.

Section 19. Severability. If any one or more of the covenants or agreements provided in this series resolution to be performed on the part of the Port shall be declared by any court of competent jurisdiction to be contrary to law, then such covenant or covenants, agreement or agreements, shall be null and void and shall be deemed separable from the remaining covenants and agreements in this series resolution and shall in no way affect the validity of the other provisions of this series resolution or of any Intermediate Lien Parity Bonds.

Section 20. Effective Date. This series resolution shall be effective immediately upon its adoption.

ADOPTED by the Port Commission of the Port of Seattle at duly noticed meeting thereof, held this 26 day of April, 2022, and duly authenticated in open session by the signatures of the Commissioners voting in favor thereof.

PORT OF SEATTLE

Commissioners

**EXHIBIT A**  
**REFUNDING CANDIDATES**

**Port of Seattle Intermediate Lien Revenue Refunding Bonds, Series 2012A  
(Non-AMT)<sup>(1)</sup>**

Maturity Dates (August 1)	Principal Amounts	Interest Rates
2023*	\$ 2,550,000	3.00%
2023*	12,635,000	5.00
2024	15,895,000	5.00
2025	19,395,000	5.00
2026	20,365,000	5.00
2027	21,385,000	5.00
2028	22,455,000	5.00
2029	23,575,000	5.00
2030	44,520,000	5.00
2031	46,745,000	5.00
2032	21,795,000	5.00
2033	22,885,000	5.00

\* Bifurcated Maturity.

**Port of Seattle Intermediate Lien Revenue Refunding Bonds, Series 2012B  
(AMT)<sup>(2)</sup>**

Maturity Dates (August 1)	Principal Amounts	Interest Rates
2023	\$ 17,465,000	5.00%
2024	18,280,000	5.00

**Port of Seattle Intermediate Lien Revenue Refunding Bonds, Series 2013 (AMT)<sup>(3)</sup>**

Maturity Dates (July 1)	Principal Amounts	Interest Rates
2024	\$ 14,720,000	5.00%
2025	15,460,000	5.00
2026	16,230,000	5.00
2027	17,045,000	5.00
2028*	5,000,000	4.50
2028*	12,895,000	5.00
2029	18,435,000	5.00

\* Bifurcated maturity.

<sup>(1)</sup> Callable at any time on and after August 1, 2022, in whole or in part on any date, with maturities to be selected by the Port, at a redemption price equal to 100% of the principal amount thereof, plus interest accrued to the date fixed for redemption.

<sup>(2)</sup> Callable at any time on and after August 1, 2022, in whole or in part on any date, with maturities to be selected by the Port, at a redemption price equal to 100% of the principal amount thereof, plus interest accrued to the date fixed for redemption.

<sup>(3)</sup> Callable at any time on and after July 1, 2023, as a whole or in part on any date, with maturities to be selected by the Port, at a redemption price equal to 100% of the principal amount thereof, plus interest accrued to the date fixed for redemption.



**EXHIBIT B  
PROJECTS**

Runway, apron and safety areas construction, repairs and improvements; airfield infrastructure construction, repairs and upgrades; noise mitigation; Airport Terminal and parking garage construction, modification, repairs, improvements including equipment acquisition; roadway and ground transportation improvements; airport support systems and services improvements; planning work relating to future facilities on or near the Airport; property acquisitions for Airport expansion adjacent or near to the Airport and other airport improvements that are functionally related to the airfield, air terminal and Airport property improvements described above at Seattle-Tacoma International Airport, 17801 Pacific Highway South, Seatac, WA 98158, which is owned and operated by the Port.

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CERTIFICATE

I, the undersigned, Secretary of the Port Commission (the "Commission") of the Port of Seattle (the "Port"), DO HEREBY CERTIFY:

1. That the attached resolution numbered 3801 (the "Resolution"), is a true and correct copy of a resolution of the Port, as finally adopted at a meeting of the Commission held on the 26 day of April, 2022, and duly recorded in my office.

2. That said meeting was duly convened and held in all respects in accordance with law, and to the extent required by law, due and proper notice of such meeting was given; that a quorum of the Commission was present throughout the meeting and a legally sufficient number of members of the Commission voted in the proper manner for the adoption of said Resolution; that all other requirements and proceedings incident to the proper adoption of said Resolution have been duly fulfilled, carried out and otherwise observed, and that I am authorized to execute this certificate.

IN WITNESS WHEREOF, I have hereunto set my hand this 26 day of April, 2022.

\_\_\_\_\_  
Secretary

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PORT OF SEATTLE

RESOLUTION NO. 3804

Resolution No. 3804, amending Resolution No. 3801, adopted by the Port of Seattle Commission, on April 26, 2022, regarding certain delegated authority and maximum interest rate limitation with respect to the sale of the Port's Intermediate Lien Revenue and Refunding Bonds.

ADOPTED: \_\_\_\_\_, 2022

Prepared by:

K&L GATES LLP

**PORT OF SEATTLE  
Resolution No. 3804  
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\* This Table of Contents and the cover page are for convenience of reference and are not intended to be a part of this resolution.

RESOLUTION NO. 3804

Resolution No. 3804, amending Resolution No. 3801, adopted by the Port of Seattle Commission, on April 26, 2022, regarding certain delegated authority and maximum interest rate limitation with respect to the sale of the Port's Intermediate Lien Revenue and Refunding Bonds.

WHEREAS, the Port of Seattle (the "Port"), a municipal corporation of the State of Washington, owns and operates Seattle-Tacoma International Airport (the "Airport") and a system of marine terminals and properties; and

WHEREAS, under authority of Resolution No. 3801, adopted by the Port Commission (the "Commission") on April 26, 2022 ("Resolution 3801"), the Port approved the issuance and sale of Intermediate Lien Revenue and Refunding Bonds (the "Series 2022 Bonds") for the purpose of financing or refinancing capital improvements to aviation facilities and for the purpose of refunding certain outstanding revenue bonds of the Port; and

WHEREAS, under the terms of Section 7(b) of Resolution 3801, the Commission delegated authority to the Executive Director to approve the sale of the Series 2022 Bonds within certain limitations as set forth in that section and so long as the true interest cost for the Series 2022 Bonds of a series issued on a federally tax-exempt basis or on a federally taxable basis does not exceed 4.50% per annum; and

WHEREAS, due to market conditions, this Commission has determined to amend Section 7(b) and the maximum true interest cost limitation for the Series 2022 Bonds to 5.50% in order to provide flexibility to proceed with the sale of the Series 2022 Bonds; and

NOW, THEREFORE, BE IT RESOLVED BY THE PORT COMMISSION OF THE PORT OF SEATTLE, WASHINGTON, as follows:

Section 1. Amendment to Section 7(b) of Resolution 3801. Section 7(b) of Resolution 3801 is hereby amended to read as follows (additions are double underscored, and deletions are shown as stricken text):

Section 7. Designation of Refunded Bonds; Sale of Series 2022 Bonds.

(a) *Designation of Refunded Bonds.* As outlined in Section 2 and Section 9 of this series resolution, the Refunding Candidates may be called for redemption prior to their scheduled maturities. All or some of the Refunding Candidates may be defeased and/or refunded with the proceeds of the Series 2022 Bonds authorized by this series resolution. The Executive Director may select some or all of the Refunding Candidates and designate those Refunding Candidates as the "Refunded Bonds" in the Bond Purchase Contract if and to the extent that the criteria set forth in subsection (b) are met.

(b) *Series 2022 Bond Sale.* The Series 2022 Bonds shall be sold at one or more negotiated sale(s) to the Underwriters pursuant to the terms of the applicable Bond Purchase Contract. The Designated Port Representative is hereby authorized to negotiate terms for the purchase of the Series 2022 Bonds and to execute one or more Bond Purchase Contracts, with such terms (including the designation of the Refunded Bonds and the Series 2022 Reserve Account Deposit) as are approved by the Executive Director pursuant to this section and consistent with this series resolution and the Intermediate Lien Master Resolution. The Commission has been advised by the Port's financial advisor that market conditions are fluctuating and, as a result, the most favorable market conditions may occur on a day other than a regular meeting date of the Commission. The Commission has determined that it would be in the best interest of the Port to delegate to the Executive Director for a limited time the authority to approve the designation of the Refunded Bonds and to approve the number of series, final series designations, and with respect to each series, the date of sale, the tax status of each series, interest rates, maturity dates, aggregate principal amount, principal amounts and prices of each maturity, redemption rights, and other terms and conditions of the Series 2022 Bonds. The Executive Director is hereby authorized to approve the designation of the Refunded Bonds and to approve the number of series, final series designations, and with respect to each series, the date of sale, the tax status of each series, interest rates, maturity dates, aggregate principal amount, principal amounts of each maturity and redemption rights for the Series 2022 Bonds in the manner provided hereafter (A) so long as the aggregate principal amount of the Series 2022 Bonds does not exceed the maximum principal amount set forth in Section 2, and (B) so long as the true interest cost for the Series 2022 Bonds of a series issued on a federally tax-exempt basis does not exceed 5.50% ~~4.50%~~ per annum, and so long as the true interest cost for the Series 2022 Bonds of a series issued on a federally taxable basis does not exceed 5.50% ~~4.50%~~ per annum.

In designating the Refunded Bonds, determining the number of series, final series designations, the date of sale, tax status of each series, interest rates, prices,

maturity dates, aggregate principal amount, principal maturities, redemption rights or provisions of the Series 2022 Bonds for approval and the Series 2022 Reserve Account Deposit, the Designated Port Representative, in consultation with Port staff and the Port’s financial advisor, shall take into account those factors that, in his judgment, will result in the most favorable interest cost on the Series 2022 Bonds of a series, including, but not limited to, current financial market conditions and current interest rates for obligations comparable in tenor and quality to the Series 2022 Bonds. Subject to the terms and conditions set forth in this section, the Designated Port Representative is hereby authorized to execute the final form of the Bond Purchase Contract, upon the Executive Director’s approval of the Refunded Bonds, the number of series, final series designations, the date of sale, tax status of each series, interest rates, maturity dates, aggregate principal amount, principal maturities and redemption rights set forth therein. Following the execution of the Bond Purchase Contract, the Executive Director or Designated Port Representative shall provide a report to the Commission, describing the final terms of the Series 2022 Bonds approved pursuant to the authority delegated in this section. The authority granted to the Designated Port Representative and the Executive Director by this section shall expire on December 31, 2022. If a Bond Purchase Contract for the Series 2022 Bonds has not been executed by December 31, 2022, the authorization for the issuance of the Series 2022 Bonds of that series shall be rescinded, and the Series 2022 Bonds shall not be issued nor their sale approved unless the Series 2022 Bonds shall have been re-authorized by resolution of the Commission. The resolution reauthorizing the issuance and sale of the Series 2022 Bonds may be in the form of a new series resolution repealing this series resolution in whole or in part (only with respect to the Series 2022 Bonds not issued) or may be in the form of an amendatory resolution approving a bond purchase contract or extending or establishing new terms and conditions for the authority delegated under this section.

Upon the adoption of this series resolution, the proper officials of the Port including the Designated Port Representative, are authorized and directed to undertake all other actions necessary for the prompt execution and delivery of the Series 2022 Bonds to the Underwriters thereof and further to execute all closing certificates and documents required to effect the closing and delivery of the Series 2022 Bonds in accordance with the terms of the Bond Purchase Contract.

The Designated Port Representative and other Port officials, agents and representatives are hereby authorized and directed to do everything necessary for the prompt issuance, execution and delivery of the Series 2022 Bonds to the Underwriters and for the proper application and use of the proceeds of sale of the Series 2022 Bonds. In furtherance of the foregoing, the Designated Port Representative is authorized to approve and enter into agreements for the payment of costs of issuance, including Underwriters’ discount, the fees and expenses specified in the Bond Purchase Contract, including fees and expenses of the Underwriters and other retained services, including Bond Counsel, disclosure counsel, rating agencies, fiscal agent, escrow agent, if any, verification agent, financial advisory services, independent consultant, and other expenses customarily incurred in connection with the issuance and sale of bonds.

The Designated Port Representative is authorized to ratify, execute, deliver and approve for purposes of the Rule, on behalf of the Port, the final official statement(s) (and to approve, deem final and deliver any preliminary official statement) and any supplement thereto relating to the issuance and sale of the Series 2022 Bonds and the distribution of the Series 2022 Bonds pursuant thereto with such changes, if any, as may be deemed by him/her to be appropriate.

Section 2. Affirmation. As amended by this amendatory resolution, the Resolution 3801 is hereby ratified approved and confirmed in its entirety.

Section 3. Effective Date. This resolution shall be effective immediately upon its adoption.

ADOPTED by the Port Commission of the Port of Seattle at duly noticed meeting thereof, held this \_\_\_\_ day of \_\_\_\_\_, 2022, and duly authenticated in open session by the signatures of the Commissioners voting in favor thereof.

PORT OF SEATTLE

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Commissioners

CERTIFICATE

I, the undersigned, Secretary of the Port Commission (the "Commission") of the Port of Seattle, Washington (the "Port"), DO HEREBY CERTIFY:

1. That the attached resolution numbered \_\_\_\_ (the "Resolution"), is a true and correct copy of a resolution of the Port, as finally adopted at a meeting of the Commission held on the \_\_\_\_ day of \_\_\_\_\_, 2022, and duly recorded in my office.

2. That said meeting was duly convened and held in all respects in accordance with law, and to the extent required by law, due and proper notice of such meeting was given; that a quorum of the Commission was present throughout the meeting and a legally sufficient number of members of the Commission voted in the proper manner for the adoption of said Resolution; that all other requirements and proceedings incident to the proper adoption of said Resolution have been duly fulfilled, carried out and otherwise observed, and that I am authorized to execute this certificate.

IN WITNESS WHEREOF, I have hereunto set my hand this \_\_\_\_ day of \_\_\_\_\_, 2022.

\_\_\_\_\_  
Secretary

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**APPENDIX H**

**PROPOSED FORM OF CONTINUING DISCLOSURE CERTIFICATE**

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## CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the “Disclosure Certificate”) is executed and delivered by the Port of Seattle (the “Port”) in connection with the issuance of its Intermediate Lien Revenue Refunding Bonds, Series 2022A (Non-AMT) (the “2022A Bonds”), Intermediate Lien Revenue and Refunding Bonds, Series 2022B (Private Activity, AMT) (the “2022B Bonds”), and Intermediate Lien Revenue and Refunding Bonds, Series 2022C (Taxable) (the “2022C Bonds,” and together with the 2022A Bonds and 2022B Bonds, the “Series 2022 Bonds”). The Port covenants and agrees as follows:

For purposes of the Port’s undertaking (the “undertaking”) pursuant to Securities and Exchange Commission Rule 15c2-12 (the “Rule”), “beneficial owner” means any person who has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Series 2022 Bond, including persons holding Series 2022 Bonds through nominees or depositories or other intermediaries.

(a) *Financial Statements/Operating Data.*

(1) *Annual Disclosure Report.* The Port covenants and agrees that not later than six months after the end of each fiscal year (the “Submission Date”), commencing June 30, 2023 for the fiscal year ending December 31, 2022, the Port shall provide or cause to be provided to the Municipal Securities Rulemaking Board (the “MSRB”), an annual report (the “Annual Disclosure Report”) that is consistent with the requirements of part (2) of this subsection (a). The Annual Disclosure Report may be submitted as a single document or as separate documents comprising a package and may include by reference other information as provided in part (2) of this subsection (a); provided that any audited annual financial statements may be submitted separately from the balance of the Annual Disclosure Report and later than the Submission Date if such audited financial statements are not available by the Submission Date. If the Port’s fiscal year changes, the Port shall give notice of such change in the same manner as notice is to be given of the occurrence of an event listed in subsection (b), and if for any fiscal year the Port does not furnish an Annual Disclosure Report to the MSRB, by the Submission Date, the Port shall send to MSRB notice of its failure to furnish such report pursuant to subsection (c).

(2) *Content of Annual Disclosure Reports.* The Port’s Annual Disclosure Report shall contain or include by reference the following:

(A) *Audited financial statements.* Audited financial statements, prepared in accordance with accounting principles generally accepted in the United States of America as applied to governmental units using the accrual basis accounting, except that if any audited financial statements are not available by the Submission Date, the Annual Disclosure Report shall contain audited financial statements in a format similar to the audited financial statements most recently prepared for the Port, and the Port’s audited financial statements shall be filed in the same manner as the Annual Disclosure Report when and if they become available.

(B) *Operating and Financial Information.* Annual financial information and operating data with respect to the Port, to the extent such information or data is not included in the Port’s financial statements provided under subsection (A), including historical financial information and operating data of the type provided in the final Official Statement for the Series 2022 Bonds dated August 2, 2022 under the headings “OUTSTANDING PORT INDEBTEDNESS” (e.g. outstanding principal amounts), “THE AIRPORT,” “OTHER PORT BUSINESSES,” “PORT FINANCIAL MATTERS” and in Appendix D under the heading “Tax Levy Rates, Records and Procedures” but not to include information of the type provided under the heading “PORT FINANCIAL MATTERS—Federal COVID-19 Relief.” The Port also will provide the following Seaport Alliance historical operating data: information regarding container facility leases of the type provided in “Table 11: Container Facility Leases” and information regarding annual container volumes of the type provided in “Table 12: Container Volumes for Seaport Alliance.”

Any or all of the listed items may be included by specific reference to other documents, including official statements of debt issues of the Port, or of any related entity, that have been submitted to the MSRB. If the document included by reference is a final official statement, it must be available from the MSRB. The Port shall identify clearly each document so included by reference.

(b) *Listed Events.* The Port agrees to provide or cause to be provided to the MSRB, in a timely manner, not in excess of 10 business days after the occurrence of the event, notice of the occurrence of any of the following events with respect to the Series 2022 Bonds:

1. Principal and interest payment delinquencies;
2. Non-payment related defaults, if material;
3. Unscheduled draws on debt service reserves reflecting financial difficulties;
4. Unscheduled draws on credit enhancements reflecting financial difficulties;
5. Substitution of credit or liquidity providers, or their failure to perform;
6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Series 2022 Bonds, or other material events affecting the tax status of the Series 2022 Bonds;
7. Modifications to the rights of Series 2022 Bond owners, if material;
8. Bond calls, if material, and tender offers;
9. Defeasances;
10. Release, substitution or sale of property securing repayment of the Series 2022 Bonds, if material;
11. Rating changes;
12. Bankruptcy, insolvency, receivership or similar event of the Port;\*
13. The consummation of a merger, consolidation, or acquisition involving the Port or the sale of all or substantially all of the assets of the Port, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
14. Appointment of a successor or additional trustee or the change of name of a trustee, if material;
15. Incurrence of a financial obligation of the Port, if material, or agreements to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Port, any of which affect security holders, if material; and
16. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Port, any of which reflect financial difficulties.

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\* For the purposes of the event identified in (b)(12), the event is considered to occur when any of the following occur: there is an appointment of a receiver, fiscal agent or similar officer for an Obligated Person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Obligated Person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Obligated Person.

Solely for purposes of information, but without intending to modify the Port's undertaking, with respect to the notice regarding property securing the repayment of the Series 2022 Bonds, that there is no property securing the repayment of the Series 2022 Bonds.

(c) *Financial Obligation.* The term "financial obligation" means (A) debt obligation; (B) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (C) guarantee of (A) or (B). The term financial obligation shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

(d) *Obligated Person.* The term "Obligated Person" means the Port and any person who is either generally or through an enterprise, fund, or account of such person committed by contract or other arrangement to support payment of all, or part of the obligations on the Series 2022 Bonds (other than providers of municipal bond insurance, letters of credit, or other liquidity facilities).

(e) *Notice Upon Failure to Provide Financial Data.* The Port agrees to provide or cause to be provided, in a timely manner, to the MSRB, notice of its failure to provide the annual financial information described in subsection (a) above on or prior to the Submission Date.

(f) *Format for Filings with the MSRB.* All notices, financial information and operating data required by this undertaking to be provided to the MSRB must be in an electronic format as prescribed by the MSRB. All documents provided to the MSRB pursuant to this undertaking must be accompanied by identifying information as prescribed by the MSRB.

(g) *Termination/Modification.* The Port's obligations to provide annual financial information and notices of material events shall terminate upon the legal defeasance (if notice of such defeasance is given as provided above) or payment in full of all of the Series 2022 Bonds. The undertaking, or any provision hereof, shall be null and void if the Port (1) obtains an opinion of nationally recognized bond counsel to the effect that those portions of the Rule which require the undertaking, or any such provision, have been repealed retroactively or otherwise do not apply to the Series 2022 Bonds; and (2) notifies the MSRB of such opinion and the cancellation of the undertaking. The Port may amend the undertaking and any provision of the undertaking may be waived, in accordance with the Rule; *provided that* (A) if the amendment or waiver relates to the provisions of subsections (a)(1), (a)(2) or (b) above, it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an Obligated Person with respect to the Series 2022 Bonds, or the type of business conducted; (B) the undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Series 2022 Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and (C) the amendment or waiver does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the beneficial owners of the Series 2022 Bonds.

In the event of any amendment of or waiver of a provision of the undertaking, the Port shall describe such amendment in the next Annual Disclosure Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Port. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a material event under subsection (b), and (ii) the Annual Disclosure Report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

(h) *Registered Owner's and Beneficial Owners' Remedies Under the Undertaking.* A Registered Owner's and the beneficial owners' right to enforce the provisions of the undertaking shall be limited to a right to obtain specific enforcement of the Port's obligations under the undertaking, and any failure by the Port to comply with the provisions of the undertaking shall not be a default under the Resolution.

(i) *Additional Information.* Nothing in the undertaking shall be deemed to prevent the Port from disseminating any other information, using the means of dissemination set forth in the undertaking or any other

means of communication, or including any other information in any Annual Disclosure Report or notice of occurrence of an event, in addition to that which is required by the undertaking. If the Port chooses to include any information in any Annual Disclosure Report or notice of the occurrence of an event in addition to that specifically required by this undertaking, the Port shall have no obligation under the Resolution to update such information or to include it in any future Annual Disclosure Report or notice of occurrence of an event.

Dated this 11th day of August, 2022.

PORT OF SEATTLE

By: \_\_\_\_\_  
Designated Port Representative

**APPENDIX I**

**DEMOGRAPHIC AND ECONOMIC INFORMATION**

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## DEMOGRAPHIC AND ECONOMIC INFORMATION

### Population

Historical and current population figures for the State as well as King County, Pierce County and Snohomish County (collectively, the “Seattle Metropolitan Area”), the two largest cities in King County, and the unincorporated areas of King County are given below.

**TABLE I-1  
POPULATION<sup>(1)</sup>**

Year	Washington	King County	Pierce County	Snohomish County	Seattle	Bellevue	Unincorporated King County
2021	7,766,975	2,287,050	928,200	837,300	742,400	152,600	247,385
2020	7,707,047	2,269,675	921,130	827,957	737,015	151,854	246,266
2019	7,546,410	2,226,300	888,300	818,700	747,300	145,300	248,275
2018	7,427,570	2,190,200	872,220	805,120	730,400	142,400	247,240
2017	7,310,300	2,153,700	859,400	789,400	713,700	140,700	247,060

<sup>(1)</sup> Estimates are as of April 1 of each year.

Source: State of Washington, Office of Financial Management.

### Per Capita Income

The following table presents per capita personal income for the Seattle Metropolitan Area, the County, the State, and the United States.

**TABLE I-2  
PER CAPITA INCOME**

	2020 <sup>(1)</sup>	2019	2018	2017	2016
Seattle Metropolitan Area <sup>(2)</sup>	\$ 71,815	\$ 67,474	\$ 64,390	\$ 60,967	\$ 58,343
King County	96,647	92,026	88,308	83,086	78,776
State of Washington	67,126	63,021	60,352	57,389	55,038
United States	59,510	56,047	54,098	51,811	49,812

<sup>(1)</sup> As of March 2021.

<sup>(2)</sup> Average of King County, Pierce County, and Snohomish County.

Source: U.S. Bureau of Economic Analysis, U.S. Department of Commerce.

### Construction

The table below lists the value of housing construction for which building permits have been issued by entities within King County. The value of public construction is not included in this table.

**TABLE I-3  
RESIDENTIAL BUILDING PERMIT VALUES<sup>(1)</sup>  
KING COUNTY**

Year	New Single Family Units		New Multi-Family Units		Total Value
	Number	Value	Number	Value	
2022 <sup>(2)</sup>	1,017	\$ 412,240,507	4,248	\$ 778,990,851	\$ 1,191,231,358
2021	3,321	1,312,371,995	16,303	2,658,793,968	3,971,165,963
2020	3,688	1,448,194,320	8,649	1,059,067,656	2,507,261,976
2019	3,777	1,494,505,945	14,142	2,071,136,054	3,565,641,999
2018	4,442	1,747,483,826	14,018	1,642,109,582	3,389,593,408

<sup>(1)</sup> Estimates with imputation.

<sup>(2)</sup> Through April 2022.

Source: U.S. Bureau of the Census.

## Retail Activity

The following table presents taxable retail sales in King County, Pierce County, Snohomish County and the City of Seattle.

**TABLE I-4  
TAXABLE RETAIL SALES**

<b>Year</b>	<b>King County</b>	<b>Pierce County</b>	<b>Snohomish County</b>	<b>City of Seattle</b>
2021	\$ 78,440,949,141	\$ 22,863,160,384	\$ 20,277,789,997	\$ 30,047,705,303
2020	66,955,895,952	19,407,955,285	17,079,322,746	25,904,879,115
2019	72,785,180,223	13,820,249,304	12,307,843,682	21,962,409,065
2018	69,018,485,985	17,592,771,533	15,673,269,688	28,292,069,881
2017	62,910,608,935	16,081,078,014	14,509,899,633	26,005,147,210

Source: Washington State Department of Revenue.

## Industry and Employment

The following table presents State-wide employment data for certain major employers in the Puget Sound area.

**TABLE I-5  
MAJOR EMPLOYERS**

<b>Employer</b>	<b>Full-Time Employees in the State</b>
Amazon.com Inc.	80,000
Microsoft Corp.	57,666
The Boeing Co.	56,908
Joint Base Lewis-McChord	54,000
University of Washington Seattle	49,526
Providence	43,496
Walmart Inc.	22,103
Costco Wholesale Corp.	20,183
Albertsons Cos. dba Safeway, Haggen, Albertsons	20,000
MultiCare Health System	18,288
Virginia Mason Franciscan Health <sup>(1)</sup>	17,762
King County government	16,441
Fred Meyer Stores	16,144
Starbucks Coffee Co.	14,000
Swedish Health Services	12,651
Seattle Public Schools	11,685
Alaska Air Group Inc.	9,247
Kaiser Permanente	8,153
Seattle Children's Foundation	8,000
T-Mobile US Inc.	8,000
Facebook Inc.	7,000
Google Inc.	7,000
Tacoma Public Schools	4,809
EvergreenHealth	4,500
Vancouver Public Schools	4,347

<sup>(1)</sup> Virginia Mason and CHI Franciscan Health merged in January 2021.

Source: Puget Sound Book of Lists, as of October 8, 2021.



**TABLE I-6  
RESIDENT CIVILIAN LABOR FORCE AND EMPLOYMENT  
SEATTLE METROPOLITAN DIVISION  
(KING AND SNOHOMISH COUNTIES)  
(NOT SEASONALLY ADJUSTED)**

	<b>2022<sup>(1)</sup></b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Civilian Labor Force	1,778,046	1,715,149	1,717,452	1,723,864	1,690,126
Total Employment	1,729,285	1,638,787	1,578,520	1,675,532	1,632,605
Total Unemployment	48,761	76,362	138,932	48,332	57,521
Percent of Labor Force	2.7%	4.5%	8.1%	2.8%	3.4%

<sup>(1)</sup> Preliminary average through May 2022.

Source: Washington State Employment Security Department.

**TABLE I-7  
RESIDENT CIVILIAN LABOR FORCE AND EMPLOYMENT  
WASHINGTON STATE  
(NOT SEASONALLY ADJUSTED)**

	<b>2022<sup>(1)</sup></b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Civilian Labor Force	4,026,184	3,913,513	3,929,477	3,933,774	3,813,320
Total Employment	3,856,559	3,708,738	3,596,814	3,764,634	3,644,274
Total Unemployment	169,625	204,775	332,663	169,140	169,046
Percent of Labor Force	4.2%	5.2%	8.5%	4.3%	4.4%

<sup>(1)</sup> Preliminary average through May 2022.

Source: Washington State Employment Security Department.

**TABLE I-8  
RESIDENT CIVILIAN LABOR FORCE AND EMPLOYMENT  
UNITED STATES  
(SEASONALLY ADJUSTED)<sup>(1)</sup>**

	<b>2022<sup>(2)</sup></b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Civilian Labor Force	164,376,000	162,294,000	160,671,000	164,633,000	163,146,000
Total Employment	158,426,000	155,975,000	149,883,000	158,772,000	156,767,000
Total Unemployment	5,950,000	6,319,000	10,789,000	5,861,000	6,379,000
Percent of Labor Force	3.6%	3.9%	6.7%	3.6%	3.9%

<sup>(1)</sup> Data extracted on June 16, 2022.

<sup>(2)</sup> Preliminary average through May 2022.

Source: U.S. Department of Labor Bureau of Labor Statistics.

**TABLE I-9  
NONAGRICULTURAL WAGE AND SALARY EMPLOYMENT  
SEATTLE-BELLEVUE-EVERETT METROPOLITAN STATISTICAL AREA  
(KING AND SNOHOMISH COUNTIES)  
(NOT SEASONALLY ADJUSTED)**

NAICS INDUSTRY	2022 <sup>(1)</sup>	2021	2020	2019	2018
TOTAL NONFARM	1,743,440	1,684,400	1,660,858	1,763,392	1,722,958
Total Private	1,538,040	1,476,217	1,451,192	1,547,400	1,504,433
Goods Producing	247,860	243,492	252,692	271,000	264,258
Mining and Logging	700	708	775	800	800
Construction	105,080	103,917	99,825	103,608	102,033
Manufacturing	142,080	138,867	152,092	166,592	161,425
Service Providing	1,495,580	1,440,908	1,408,167	1,492,392	1,458,700
Trade, Transportation, and Utilities	338,180	331,633	323,575	329,900	323,033
Information	142,960	137,708	131,642	126,192	116,258
Financial Activities	89,900	86,950	86,092	88,350	86,658
Professional and Business Services	289,360	274,025	262,792	268,142	261,592
Educational and Health Services	226,360	219,075	214,625	226,083	221,442
Leisure and Hospitality	146,420	128,342	122,692	173,800	171,550
Other Services	57,000	54,992	57,083	63,933	59,642
Government	205,400	208,183	209,667	215,992	218,525
Workers in Labor/Management Disputes	0	0	0	0	0

<sup>(1)</sup> Annual average through May 2022.  
Source: Washington State Employment Security Department.

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# Port of Seattle



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